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28th September, 2020

Hon. Minister for Finance and Planning,
Government City-Mtumba,
Hazina Street,
P.O. Box 2802,
40468 DODOMA

Honourable Minister,

**RE: SUBMISSION OF ANNUAL PERFORMANCE EVALUATION REPORT
FOR FINANCIAL YEAR 2019/20**

In accordance with Section 29 (1) (a) of the Public Procurement Act, Cap 410, I have the honour to submit to you the Annual Performance Evaluation Report of the Public Procurement Regulatory Authority for the financial year ended 30th June, 2020. Accordingly, the Act requires the Minister to lay the report before the National Assembly within three months from the date of receiving it or at the next meeting of the Parliament, whichever comes earlier.

Honourable Minister, I hereby submit.

Amb. Dr. Matern Y. C. Lumbanga
BOARD CHAIRMAN



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ABBREVIATIONS AND ACRONYMS

AfDB	African Development Bank
AOs	Accounting Officers
APER	Annual Performance Evaluation Report
APGW	Annual Procurement Governance Workshop
APP	Annual Procurement Plan
AQRB	Architects and Quantity Surveyors Registration Board
ASPN	African States Procurement Networking
ATCL	Air Tanzania Company Limited
BAA	Budgetary Approving Authority
Cap	Chapter
CC	City Council
CEO	Chief Executive Officer
CPD	Continuous Professional Development
CRB	Contractors Registration Board
CUIS	Common Use Items and Services
DC	District Council
EAPF	East African Procurement Forum
EASTC	Eastern Africa Statistical Training Centre
EC	Evaluation Committee
e-GA	e-Government Authority
ERB	Engineers Registration Board
FY	Financial Year
GAMD	Government Assets Management Division
GPN	General Procurement Notice
GPSA	Government Procurement Services Agency
HC	Health Centre
HIV/AIDS	Human Immunodeficiency Virus/ Acquired Immune Deficiency Syndrome
IAGD	Internal Auditor General's Division
IAUs	Internal Audit Units
IGF	Internally Generated Funds
IRPM	Innovative Rodent Pest Management
ISPGG	Institutional Support Project for Good Governance
JV	Joint Venture
LGAs	Local Government Authorities
LPO	Local Purchase Order
MC	Municipal Council
MDAs	Ministries, Departments and Agencies
MoFP	Ministry of Finance and Planning
MoHCDGE	Ministry of Health, Community Development, Gender, the Elderly



	and Children
MOI	Muhimbili Orthopaedic Institute
MoU	Memorandum of Understanding
MSD	Medical Stores Department
MTSP	Medium Term Strategic Plan
NAOT	National Audit Office of Tanzania
NCD	Non-Communicable Diseases
NEC	National Electoral Commission
NEEC	National Economic Empowerment Council
NSSF	National Social Security Fund
ONA	Office of National Assembly
PAD	Project Appraisal Document
PAs	Public Authorities
PCCB	Prevention and Combating of Corruption Bureau
PEs	Procuring Entities
PFMRP	Public Financial Management Reform Programme
PforR	Programme for Results
PMG	Paymaster General
PMO	Prime Minister's Office
PMU	Procurement Management Unit
PO-ES	President's Office - Ethics Secretariat
PO-PSMGG	President's Office – Public Service Management and Good Governance
PO-RALG	President's Office - Regional Administration and Local Governments
PPA	Public Procurement Act
PPAA	Public Procurement Appeals Authority
PPD	Public Procurement Policy Division
PPR	Public Procurement Regulations
PPRA	Public Procurement Regulatory Authority
PSPTB	Procurement and Supplies Professionals and Technicians Board
PST	Permanent Secretary Treasury
RBF	Result Based Financing
RC	Regional Commissioner
RCH	Reproductive and Child Health
RFP	Request for Proposal
SACIDS	Southern African Centre for Infectious Disease Surveillance
SCMP	System for Checking and Monitoring Procurement
SPHCR	Strengthening Primary Health Care for Results
SPN	Specific Procurement Notice
SUA	Sokoine University of Agriculture
TANePS	Tanzania National e-Procurement System



TanESCO	Tanzania Electric Supply Company Limited
Tarura	Tanzania Rural and Urban Road Agency
TAS	Technical Audit Section
TB	Tender Board
TBA	Tanzania Buildings Agency
TBC	Tanzania Broadcasting Corporation
TC	Town Council
TCAA	Tanzania Civil Aviation Authority
Temesa	Tanzania Electrical, Mechanical and Electronics Services Agency
TPA	Tanzania Ports Authority
TPDC	Tanzania Petroleum Development Corporation
TPJ	Tanzania Procurement Journal
TRO	Treasury Registrar's Office
TV	Television
TZS	Tanzanian Shilling
UCSAF	Universal Communications Services Access Fund
UD	User Department
ULGSP	Urban Local Government Support Programme
URT	United Republic of Tanzania
USD	United States Dollar
VAT	Value Added Tax
Veta	Vocational Education and Training Authority
VfM	Value for Money



STATEMENT FROM BOARD CHAIRMAN

PPRA is a regulatory body established under the Public Procurement Act, Cap 410 and charged with the responsibility of regulating and overseeing implementation of the Act in order to deliver value for money and other socio-economic outcomes to the public.

I have the pleasure, on behalf of the Board, to present the 14th APER issued by PPRA since it became operational in May 2005. It has been prepared in accordance with the Public Procurement Act, Cap 410 and provides performance of both PPRA as an institution and a regulator of the public procurement sector in general.

My sincere appreciation should go to the Government under the leadership of His Excellency, Dr. John Pombe Joseph Magufuli, President of the United Republic of Tanzania, for creating a conducive environment which enable PPRA to exercise its mandate smoothly.

I am also grateful to the Minister for Finance and Planning, Hon. Dr. Philip I. Mpango, Deputy Minister, Hon. Dr. Ashatu K. Kijaji and the Permanent Secretary, Treasury who is also the Paymaster General, Mr. Dotto M. James, for their tireless support and guidance that led to the achievements recorded during the year under review.

In addition, I recognize the contribution of development partners for their financial support under which a number of activities were implemented through PFMRP as well as ISPGG III aimed at increasing transparency in public procurement processes. Their support complemented the Government subvention in attainment of PPRA objectives.

Finally, I take this opportunity to congratulate all Board members, Management team, staff and other stakeholders for their cooperation that led to the Authority's good performance during the year under review.

Amb. Dr. Matern Y. C. Lumbanga
BOARD CHAIRMAN



STATEMENT FROM CHIEF EXECUTIVE OFFICER

During FY 2019/20, PPRA continued to implement its second five-year MTSP (2015/16 – 2019/20) guided by both its Mission and Vision. The Authority realised various achievements, notably conducting compliance audits to 64 entities and VfM audits to 62 entities and 5,104 projects/contracts worth TZS 2,489.85 billion whereas the overall average compliance level was assessed to be 78.8 percent as compared to 76 percent in the preceding FY; Investigations/special audits were conducted on 105 contracts/tenders. The Government might save TZS. 16.81 billion if recommendations provided after the investigations/ special audits would be effectively implemented.

Other recorded achievements include implementation of TANePS by a total of 509 out of 553 PEs (equivalent to 92.04 per cent) which had been connected to the system and 13,637 economic operators had been registered in the system by 30th June, 2020. In addition to the rollout, 44 training sessions on application of TANePS were conducted to PEs and economic operators whereby 3,238 participants attended.

The Authority also developed 32 procurement implementation tools for use by PEs; Trained 281 participants from 12 PEs, on the application of PPA and procurement implementation tools; Conducted five dissemination workshops that were attended by 216 participants from various PEs; Provided technical and legal advice to public procurement stakeholders; and Organized the 12th EAPF, and participated in outreach activities including the Ethics and Human Rights Day, Joint Annual forum for ERB, CRB and AQRB, the Dar es Salaam International Trade Fair as well as the African States Procurement Network forum in Dakar - Senegal.

The reported achievements would not have been possible to PPRA without a good support and cooperation from other institutions including Ministry of Finance and Planning, TRO, NAOT, PCCB, PPAA, GPSA, PSPTB, and the entire public procurement fraternity. They all contributed in one way or another to enable the Authority enforce compliance with the public procurement law.

Lastly, I am grateful to the Board of Directors of PPRA, Management team, Staff and all our stakeholders in general for their commitment and support that has led to realization of the reported achievements.



Eng. Leonard S. Kapongo
CHIEF EXECUTIVE OFFICER



EXECUTIVE SUMMARY

INTRODUCTION

The 14th APER depicts various regulatory and oversight undertakings by PPRA in FY 2019/20, aimed at improving public procurement systems in Tanzania in order to achieve value for money in public procurement. PPRA performs the following functions as provided in PPA, Cap 410:-

- i) Offering advisory services on public procurement issues;
- ii) Monitoring and enforcing compliance with PPA, Cap 410;
- iii) Issuing procurement implementation tools;
- iv) Building capacity to stakeholders engaged in public procurement issues;
- v) Storing and disseminating information on procurement opportunities and contract awards; and
- vi) Determining, developing, introducing, maintaining and updating related systems to support public procurement by means of information and communication technology including the use of electronic procurement.

OVERALL PERFORMANCE

During FY 2019/20, PPRA recorded remarkable achievements as explained under the following subsections:

National e-Procurement System

- a) By the end of FY 2019/20; out of a total of 553 PEs, 509 PEs, equivalent to 92.04 per cent, had been connected to the system while 13,637 suppliers had been registered to use the system. Similarly 38,200 planned tenders worth TZS 30.18 trillion had been entered into the system, out of which 17,424 tenders had been processed and 4,106 contracts had been awarded; and
- b) The Authority continued to operate the Help Desk for TANEPS whereby an average of 300 calls were attended on a daily basis. Similarly, 45 e-mails and 39 physical visits as well as 10,140 visitors were attended to during the year under review.

Capacity Building

- a) During the period under review, in line with the amendment of PPA, PPRA recorded and published on its website 60 special groups (women, youth, the elderly and persons with disabilities) to enable them enjoy tender opportunities offered by PEs;



- b) The Authority developed 11 and reviewed 21 procurement implementation tools;
- c) Two internal audit reporting tools for PEs were reviewed and improved;
- d) 281 participants from 12 PEs were trained on the application of PPA and procurement implementation tools as compared to 991 participants from 37 PEs trained in the preceding year;
- e) 44 training sessions on TANEPS were conducted to 2,707 participants from PEs and 531 economic operators as compared to 257 participants from PEs and 721 economic operators in the preceding year; and
- f) Five dissemination workshops were conducted to AOs, legal officers and staff from IAUs, PMUs and UDs. The workshops aimed at equipping the participants with requisite knowledge of PPA and the procurement implementation tools. The workshops were attended by 216 participants from various PEs as compared to 144 participants from various PEs in the preceding year.

Procurement Research and Documentation

The Authority conducted a study on assessment of procurement issues, challenges and satisfaction of PPRA services to its stakeholders whereby 101 responses from PEs were received and preparation of the report for the survey is underway.

Advisory Services

- a) PMG was advised on 52 out of 92 applications for retrospective approval on emergency procurement. However, 40 applications were at different review stages as at the end of the Financial Year under review; and
- b) 454 stakeholders were provided with advisory services on public procurement issues. In addition, 322 individual stakeholders who visited the Authority's premises were advised on the application of PPA, PPR and procurement implementation tools.

Outreach Capacity and Visibility

- a) The Authority provided education to the public on its various activities and services including application of TANEPS and PPA through TV and Radio programs.



Moreover, the Authority participated in Dar es Salaam International Trade Fair 2019, Joint Annual Event of ERB, CRB and AQRB as well as National Ethics and Human Rights Day, 2019;

- b) The Authority implemented its Communication Strategy by establishing social media accounts namely Twitter, Facebook and Instagram;
- c) The Authority hosted the 12th EAPF at which 356 delegates attended the event from within and outside the East African bloc; and
- d) In addition, PPRA was represented at the African States Procurement Network (ASPN) forum that was held in Dakar, Senegal.

Performance in Public Procurement

Routine Compliance Monitoring

- (a) During the FY 2019/20 a total of 3,974 contract awards worth TZS 4,838.33 billion were received and posted on the Authority's website and published in TPJ;
- (b) During the FY 2019/20, One Hundred and Ninety Six PEs or 35 percent of the total 553 PEs submitted to PPRA monthly and quarterly procurement implementation reports compared to the preceding year where a total of 356 PEs out of 540 submitted the same reports. The submitted reports were from 46 PAs, 66 LGAs and 84 MDAs;
- (c) During the reporting period, a total of 685 tender notices were submitted to PPRA and published in TPJ and Tender Portal compared to 870 notices published in the preceding year. The decrease was due to the full operationalization of TANEPS as tender notices are now published within the system; and
- (d) During the year under review, 77 internal audit reports were received from 45 PEs (equivalent to eight percent of 553 PEs) compared to 54 reports from 33 PEs that were received in the preceding FY. This indicates a serious non-compliance by PEs with the regulatory requirement.

Volume of awarded contracts by PEs

- a) During the year under review, 147 PEs (equivalent to 27 percent of 553 registered PEs) submitted to PPRA information on awarded procurement contracts, compared to 188 PEs (equivalent to 34.8 percent of 540 registered PEs) that submitted the same in the preceding year;



b) Similarly, the Authority received information on volumes of awarded contracts worth TZS 4,603.1 billion of which TZS 4,160.6 billion or 90.4 percent was awarded by 14 PEs with huge procurement volumes (worth TZS 20 billion or above).

Compliance and VfM audits

Based on the criteria for selection of PEs to be audited, PPRA audited a total of 5,104 procurement contracts worth TZS 2,489.85 billion. These audits involved 61 PEs (14 MDAs, 28 LGAs and 19 PAs) and six PE branches with delegated powers. Among the audited entities, 16 PEs whose procurement volumes were TZS 20 billion or above, accounted for 76.3 percent of all audited contracts.

Compliance audits

a) The audits results indicated an overall average compliance level of 78.8 percent as compared to 76 percent that was achieved in FY 2018/19. However, the recorded compliance level was slightly below the target of 80 percent which had been set by the Government;

b) Analysis of the results from audited PEs revealed that 34 entities or 53.1 percent achieved a satisfactory compliance level with a score of 80 percent or above, 27 entities or 42.2 percent achieved a fair compliance level ranging between 60 and 79 percent; while three PEs had unsatisfactory or poor compliance level as they scored below 60 percent. PEs which had poor performance were Kiteto DC which scored 57.64 percent, Tanzania Cashewnut Board 52.6 percent, and ATCL 55.9 percent; and

c) The average compliance level as compared to the preceding FY has increased from 77 to 80.1 percent for MDAs whereas for PAs has decreased from 75 to 73 percent, and for LGAs has increased from 74 to 80.6 percent.

VfM audits

a) PPRA conducted VfM audits on 367 procurement contracts worth TZS 1,182.82 billion. The audited contracts comprised Buildings, roads, bridges and civil works worth TZS 1,001.71 billion; Electrical works worth TZS 0.68 billion; Water supply and Irrigation works worth TZS 8.03 billion; Goods worth TZS 123.34 billion; Non consultancy services worth TZS 13.39 billion; and Consultant services worth TZS 33.25 billion;



b) The overall VfM performance of audited PEs was assessed to be 82.2 percent which is satisfactory performance. The score indicated a slight drop compared to 84.4 percent in the preceding FY;

c) Out of 367 audited contracts for VfM, 292 contracts or 79.6 percent had satisfactory performance; 67 contracts or 18.3 percent had fair performance; and eight contracts or 2.2 percent had poor performance; and

Health Facilities Audits

The total value of the audited procurement contracts for the 175 health facilities was TZS. 22.18 billion being 20 hospitals (TZS. 6.73 billion), 33 health centres (TZS. 11.99 billion) and 122 dispensaries (TZS. 3.46 billion). The following were the results of the audits:

(a) The overall average compliance level of all 175 audited health facilities was fair at 73.5 percent;

(b) Out of 175 audited health facilities, 42 facilities or 24 percent had a satisfactory compliance level (equal to or above 80 percent), 127 facilities or 72.6 percent had fair compliance levels (between 60 percent and 79.9 percent) while six facilities or 3.4 percent had a poor compliance level (below 60 percent);

(c) The health facilities with poor compliance level were Kitunda HC in Sikonge DC which scored 51.4 percent, Nkiniziwa Dispensary in Nzega DC 57.3 percent, Nyanganga Dispensary in Uvinza DC 57.6 percent, Kalenge Dispensary in Uvinza DC 58.7 percent, Mlela Dispensary in Uvinza DC 59 percent, and Dodoma Dispensary in Maswa DC 54.5 percent; and

(d) Further analysis indicated that 20 audited hospitals had an overall compliance level of 78.5 percent, 33 health centres had an overall compliance level of 73.4 percent while 122 dispensaries had an overall compliance level of 72.9 percent.



Procurement Audit of PFMRP

During the year under review, PPRA conducted procurement audit in five PEs which implement PFMRP. The audit covered 21 procurement contracts worth TZS 3.11 billion financed by the programme. The review involved compliance audit (MoFP) and VfM audit for NAOT, ONA, TRO and PO-RALG. The results of these audits were as follows:

- (a) The compliance level of MoFP was 80.95 percent which was satisfactory;
- (b) The average VfM score of NAOT, ONA, TRO and PO-RALG was 87.56 percent which was satisfactory; and
- (c) The average VfM score for ONA was 94.75 percent, PO-RALG was 92.5 percent, TRO was 82 percent and NAOT was 81 percent.

Assessment of corruption indicators

Assessment of corruption indicators in 5,104 contracts from 67 audited entities revealed that three contracts from REA worth TZS 3.79 billion and one contract from Tanzania Cotton Board worth TZS 1.76 billion had high corruption red flags.

Investigations and Special Audits

During the year under review, the Authority conducted two investigations in two PEs and special audits in four PEs. The investigations were conducted at NEC and Kibaha DC whereas special audits were conducted at NSSF, SUA, Dodoma CC and REA. The special audits covered 103 contracts with a total value of TZS 712.37 billion while the investigated contracts/ tenders had a total value of TZS 52.06 billion. The investigations/ special audits revealed the following:

- a) The Government might save TZS. 16.81 billion if recommendations provided after the investigations/ special audits would be effectively implemented; and
- b) The Government had incurred a loss amounting to TZS. 7.27 billion from Interest charges on delayed payments; Unutilized prime cost and provisional sums that increased the value of consultancy fee unnecessarily; Unnecessary expenditure for industrial visits; and Fixing of some items in the constructed buildings contrary to the specifications provided.



Implementation of previous audit recommendations

PPRA conducted follow up audits to assess implementation of previous recommendations. The results revealed that out of 1,051 recommendations, 497 or 47 percent were fully implemented, 275 or 26 percent were partially implemented and 279 or 27 percent were not implemented at all.

CHALLENGES AND WAY FOWARD

During the year under review, the Authority faced some challenges including failure by majority of PEs to submit periodic reports to PPRA; Knowledge gap in application of PPA and TANEPS by some PEs and economic operators; Inability by PPRA to regulate procurement by Tanzania diplomatic missions abroad as well as lower level government's authorities, due to the existing gap in PPA; and inability to fully implement activities under the action plan due to the outbreak of COVID – 19 pandemic. Other challenges were difficulty in implementing MTSP II due to inadequate funding, insufficient human resources and inadequate office space.

In overcoming the aforementioned challenges, the Authority will continue monitoring and enforcing compliance with PPA, building capacity to PEs on TANEPS and PPA, advising the Minister responsible for Finance to initiate formulation of specific provisions on PPA for standard procedures for carrying out public procurement in Tanzania diplomatic missions abroad and lower local government authorities; and lastly, Implementing re-scheduled activities in Financial Year 2020/21 as a result of COVID-19.

Similarly, the Authority will continue implementing its Resource Mobilization Strategy, liaising with PMO, MoFP and PO-PSMGG to address the shortfall in office space and staffing level.



1.0. THE REPORT

This report is produced pursuant to the provisions of Section 29 of PPA, which requires the Authority to submit the same to the Minister responsible for Finance as well as CAG within three months after the end of each FY. This is the 14th APER since PPRA became operational in May, 2005. It enumerates various interventions that PPRA has undertaken in FY 2019/20 to improve the public procurement system in Tanzania so as to enable the country achieve its socio-economic objectives.

The report provides achievements made in line with PPRA's second MTSP in monitoring and enforcing compliance with PPA Cap 410, building procurement capacity in the country, developing and disseminating various procurement tools and rolling out of TANEPS. It also covers implementation of various systems, tools and strategies such as the Anti-corruption Strategy in Public Procurement, SCMP, and TANEPS.

Furthermore, the report provides an overview of the performance of PEs in complying with PPA Cap 410, and PPR; and whether VfM was achieved in executing procurement contracts.



2.0. REGULATORY AND INSTITUTIONAL FRAMEWORK OF PUBLIC PROCUREMENT

Public Procurement in Tanzania is governed by PPA Cap 410, which decentralizes the procurement system and mandates each PE to carry out procurement functions and to be accountable for all procurement decisions made.

The Act further provides for the establishment of regulations, regulatory and operational bodies with their objectives and mandates. In addition, it provides principles, methods and processes as well as sanctions against prohibitive actions in public procurement. It also sets out public procurement controls/audit mechanisms and a complaints handling system.

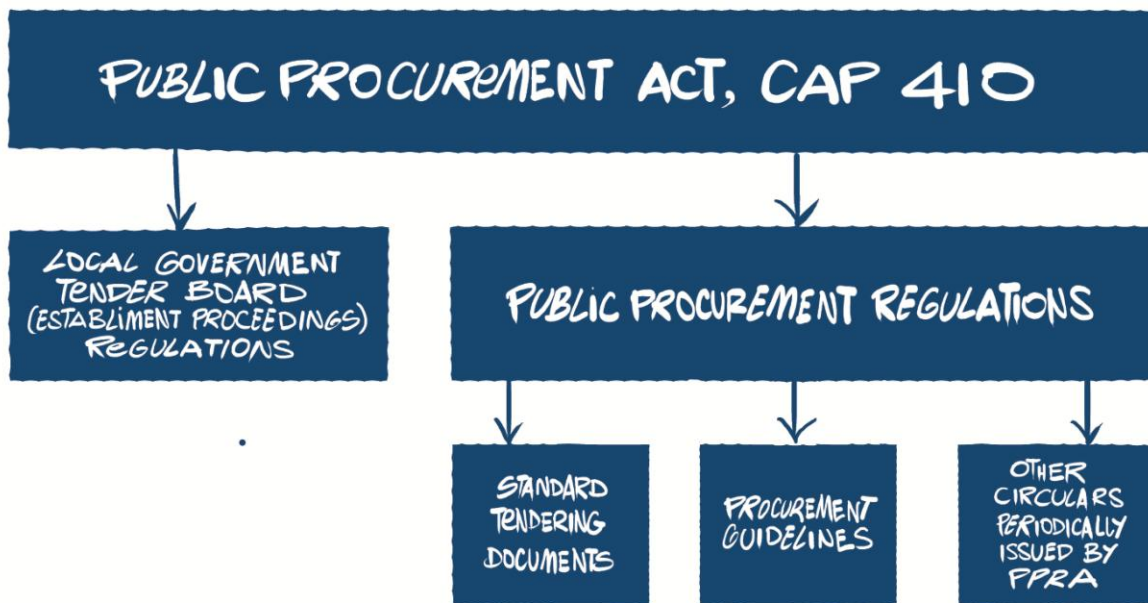


Figure 2 - 1: Public Procurement Regulatory Framework



In terms of institutional set up, PPA clearly separates the functions of AO, TB, PMU, UD as well as EC and makes them accountable for their individual procurement decisions and actions or inactions.

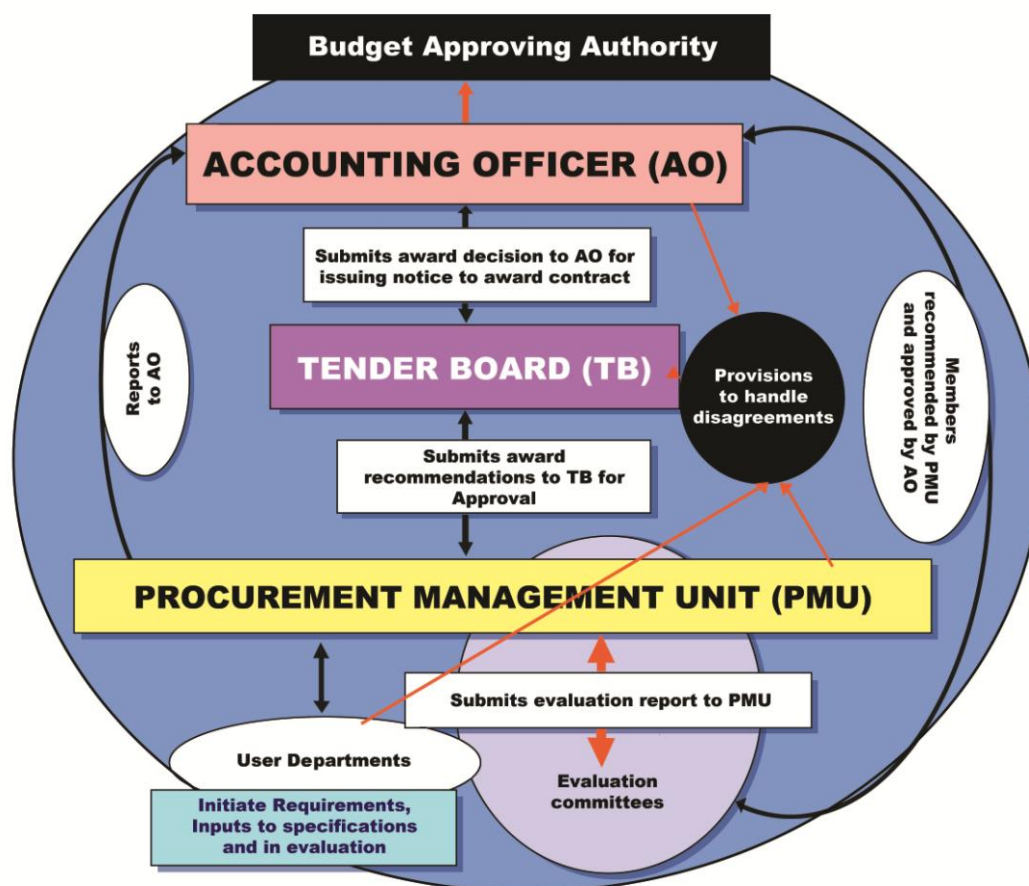


Figure 2 - 2: Institutional Setup in PEs



3.0. ABOUT PPRA

3.1. Establishment and Objectives

PPRA is a regulatory body established under Section 7 of PPA, Cap 410 and charged with the responsibility of regulating and overseeing implementation of the Act in order to deliver value for money and other socioeconomic outcomes to the public.

The Authority has powers to carry out its functions in order to meet the following objectives provided in PPA, Cap 410:

- i) To ensure the application of fair, competitive, transparent, non-discriminatory and value for money procurement standards and practices;
- ii) To set standards for the public procurement systems in the URT;
- iii) To monitor compliance of PEs; and
- iv) To build, in collaboration with PPD and other relevant professional bodies, procurement capacity in the URT.

Mission

“To regulate the public procurement system and promote best practices in order to attain best value for money and other desired socio-economic outcomes”

Vision

“A public procurement system with integrity, offering best value for money”

3.2. Functions and Powers

The core functions of PPRA are provided in PPA, Cap 410 and can be summarised into six categories as follows:

- i) To offer advisory services on public procurement issues to public bodies and any other person;



- ii) To monitor and enforce compliance with PPA;
- iii) To issue standard bidding documents and guidelines for the better carrying out of procurement activities;
- iv) To build capacity to stakeholders engaged in public procurement issues in the country;
- v) To store and disseminate information on procurement opportunities and tender awards; and
- vi) To determine, develop, introduce, maintain and update related system to support public procurement by means of information and communication technology including the use of public electronic procurement.

PPRA is given powers to conduct investigations on its own initiative or as a result of representation made to it by any person; to terminate procurement process for breaching the Act; to require submission of information; and to summon any person who can furnish information relating to an investigation or any representation.

For PPRA to perform its functions effectively, PPA requires PEs, among others, to: -

- i) Prepare and submit APPs to PPRA for monitoring and regulatory purposes;*
- ii) Prepare and submit GPNs, SPNs and contract award information through TANePS;*
- iii) Submit to PPRA contract completion reports containing all information about implementation of contracts within 21 days from the date when such contracts were completed; and*
- iv) Prepare and include in its quarterly internal audit report, a report on whether the PE complied with PPA and submit the same to PPRA for monitoring purposes.*



3.3 Organizational Setup

3.3.1 Board of Directors

Pursuant to Section 21 of PPA Cap 410, the Board of Directors is the governing body of the Authority. The Board consist of a non-executive chairman who is appointed by the President and six members appointed by the Minister responsible for Finance. The Chief Executive Officer who is appointed by the President, is the Secretary to the Board.

In order to fulfil its oversight responsibilities effectively and efficiently, the Board has established three committees which are Advisory Committee, Technical Committee, and Audit Committee.

3.3.1 Management

The management is responsible for day-to-day operations of PPRA and comprises CEO, five heads of Directorates and two heads of Units. The directorates include Capacity Building and Advisory Services, Monitoring and Compliance, Legal and Public Affairs, Information Systems, and Corporate Services, whereas the units include Internal Audit and Procurement Management.

During the year under review, PPRA operated according to the organization structure indicated in **Figure 3 - 1**:

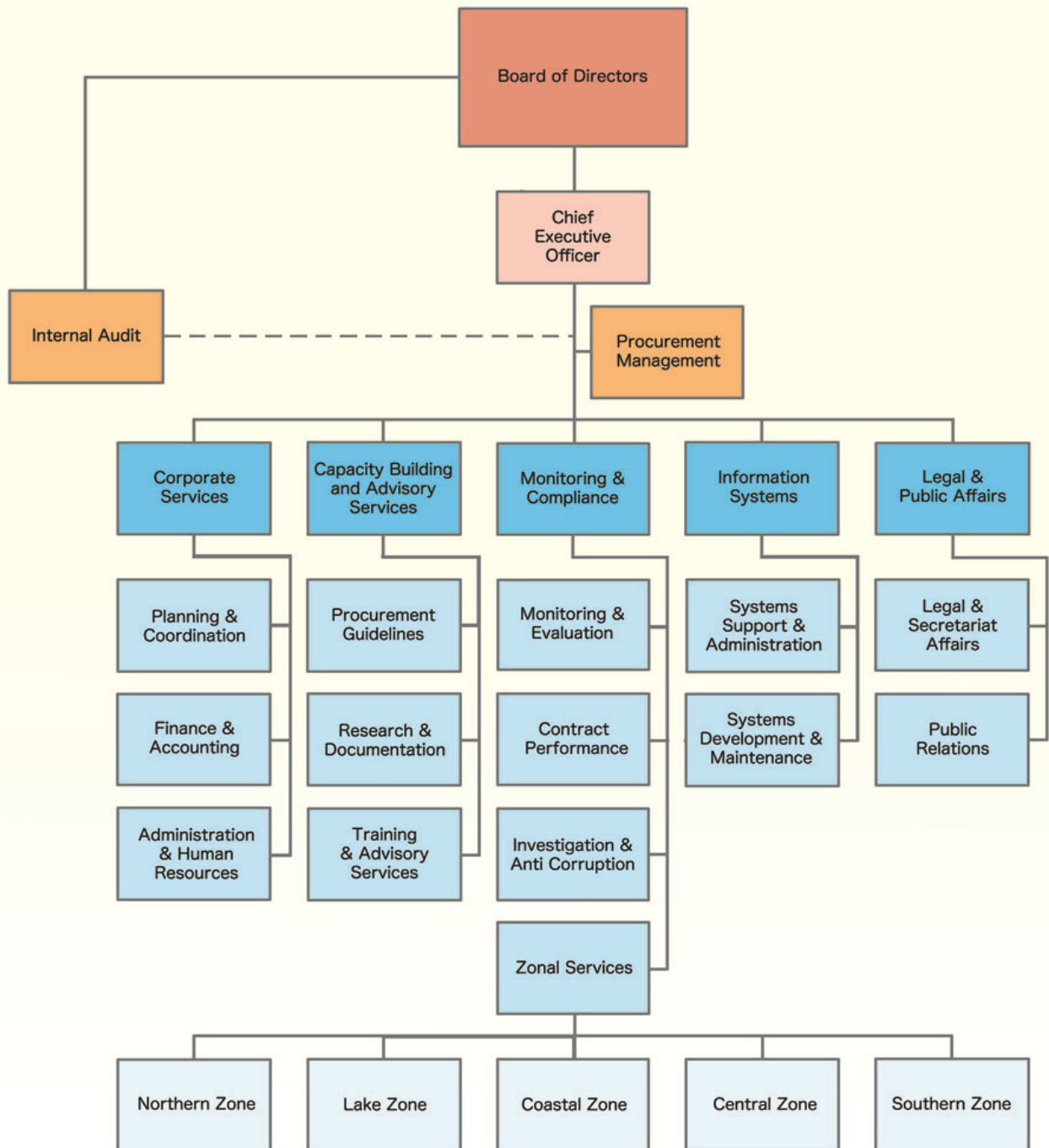


Figure 3 - 1: Organization Structure



BOARD OF DIRECTORS



Amb. Dr. Matern Y.C. Lumbanga
Chairman



Prof. Sufian H. Bukurura
Member



CPA Rhoben P. Nkori
Member



Prof. Ninatubu M. Lema
Member



Eng. Ephatar L. Mlavi
Member



Adv. Grace M. Mfinanga
Member



Eng. Sylvester N. Mayunga
Member



Eng. Leonard S. Kapongo
Secretary



MANAGEMENT



Eng. Leonard S. Kapongo
Chief Executive Officer



Eng. Ayubu O. Kaswi
Director, Monitoring and Compliance



Ag. Director, Legal and Public Affairs

Eng. Mary M. Swai
Ag. Director, Capacity Building and Advisory Services



Mr. Peter M. Shilla
Director, Information Systems



CPA. Hannah C. Mwakalinga
Director, Corporate Services



CPA. Christopher E. Mwakibinga
Chief Internal Auditor



Mr. Robert M. Kitalala
Head, PMU



4.0. REVIEW OF OPERATIONS

The Authority's MTSP II has the following strategic objectives:-

- A. HIV/AIDS Infections and Non-communicable Diseases Reduced and Services Improved;
- B. Implementation of the National Anti-Corruption Strategy Enhanced and Sustained;
- C. Performance in Public Procurement Improved;
- D. Outreach Capacity and Visibility Enhanced; and
- E. Capacity to Deliver Quality Services Strengthened.

During the year under review, PPRA implemented its MTSP II as detailed in the succeeding subsections.

4.1 HIV/AIDS Infections and Non-Communicable Diseases

During FY 2019/20, the Authority facilitated one sensitization seminar for HIV/AIDS, Hepatitis B and Non-Communicable Diseases, to 51 staff members in October, 2019. After sensitization, 42 members attended voluntary counseling and testing for HIV/AIDS while 47 members tested for Hepatitis B and were also later provided with vaccination. In addition, the Authority continued to provide protective gear to staff as per the applicable guideline. During the seminar, staff were also sensitized on Non-Communicable Diseases including their impact and preventive measures.

4.2 Implementation of National Anti-corruption Strategy

During the year under review, the Authority implemented its action plan in line with the National Anti - Corruption Strategy (2017 – 2022), prepared quarterly reports and submitted the same to the respective authority.

4.3 Public Procurement Performance

4.3.1 Capacity Building

PPA Cap 410 mandates PPRA to implement measures aimed at building procurement capacity in the Country. During the year under review, PPRA continued to implement its Capacity Building Strategy by conducting various training and seminars that aimed at increasing awareness and building capacity to procurement stakeholders as explained hereunder.



i) Tailor-made Training

During the year under review, a total of 281 participants from 12 PEs were trained on PPA, PPR, procurement implementation tools, and contract management through tailor-made training compared to 991 participants from 37 PEs who were trained in the preceding year. In addition, on 21st August 2019 the Authority conducted a training in Dar es Salaam on PPA to 35 Ambassadors and High Commissioners representing the Country abroad.

ii) Dissemination Workshops

PPRA conducted five dissemination workshops on PPA, PPR, procurement implementation tools and contract management to PEs and councilors. A total of 216 participants attended those workshops compared to 144 in the preceding year.



Group photo of participants who attended a training on procurement contract management that was held in Morogoro in June, 2020

iii) Procurement Implementation Tools

During the year under review, the Authority had planned to review, develop and disseminate 25 procurement implementation tools. However, it developed 11 new tools and reviewed 21 existing tools to align them with the amendments to PPA, PPR and TANEPS' requirements.

In addition, 16 of the aforementioned tools were uploaded on PPRA website (www.ppra.go.tz), three were submitted to the Attorney General for vetting, and seven were under review by the World Bank while six tools were set for validation by stakeholders. Details of the reviewed and developed tools are as provided in **Annex 4-1**.



iv) Checking and Monitoring tools

Two internal audit reporting tools for PEs were reviewed and improved to align them with amendments made to PPA and TANEPS. These tools are important in that they facilitate internal auditors in PEs to assess and report procurement performance on their entities and act as the first line of defence that supplement PPRA monitoring activities.

4.3.2 Advisory Services

During FY 2019/20, PPRA continued to provide advisory services on both general and specific matters under the procurement law. Specific matters included applications submitted to PMG for retrospective approval, disciplinary measures against defaulters of the procurement law and PEs' applications for debarment.

Details of specific matters dealt with during the review period are provided hereunder:

i) Applications for Retrospective Approval

During the year under review, the Authority in collaboration with GAMD and TAS, advised PMG on 52 applications for retrospective approval. Moreover, 40 applications were at different review stages as at the end of the FY under review. Out of 40, five applications with seven contracts were endorsed by Management for Board's approval; 28 applications with 43 contracts were at different review stages while seven applications were waiting for submission of documents from the PEs.





ii) Debarment Matters

The Authority is empowered to debar and blacklist a tenderer from participating in public procurement proceedings for a specified time and to notify all PEs on such action if fraudulent or corrupt practices have been proven against the tenderer. Other grounds on which a tenderer can be debarred and blacklisted include his failure to abide by terms and conditions of contract.

During the year under review, 13 debarment proposals were received from some PEs on various allegations including false representation, forgery, failure to submit performance guarantee as well as breach of contracts by some tenderers. All received proposals were at review stage.

iii) Disciplinary Measures on Complaints Review Decisions

PPA requires AOs or PPAA to submit copy of an administrative review or appeal decision to PPRA, for it to recommend disciplinary action, if any, to competent authorities. During the reporting period, PPRA received 30 copies of administrative review decisions by AOs on bidders' complaints and nine appeal decisions from PPAA, compared to 87 and 28 decisions, respectively, which were received in the preceding year. However, no disciplinary measures were recommended against staff involved in the respective tender processes, as the alleged breaches did not warrant recommending any action

4.3.3 Civil Litigation Against PPRA

During the period under review, one procurement appeal case i.e. PPAA Application No. 2/2019-20 was filed by M/s Shadong Takai Power against PPRA. In this application, the applicant requested for time extension to file his appeal out of time to challenge the debarment decision that was made by the Authority in 2016. The grounds for the application were that the debarment made in 2016 was excessive and the applicant was not accorded the right to be heard. Eventually, the application was dismissed by PPAA following submission of defense by PPRA that the same was filed out of time and under wrong provision of the law.



4.3.4 Legal and Technical Advisory Service

A total of 454 stakeholders were provided with advisory services on public procurement issues. In addition, 322 individual stakeholders who visited the Authority's premises were advised on the application of PPA, PPR and procurement implementation tools.

4.3.5 Procurement Research and Documentation

The Authority conducted a study on assessment of procurement issues, challenges and satisfaction of PPRA services to its stakeholders whereby 101 responses from PEs were received and preparation of the report for the survey is underway.

4.3.6 Directory of PEs

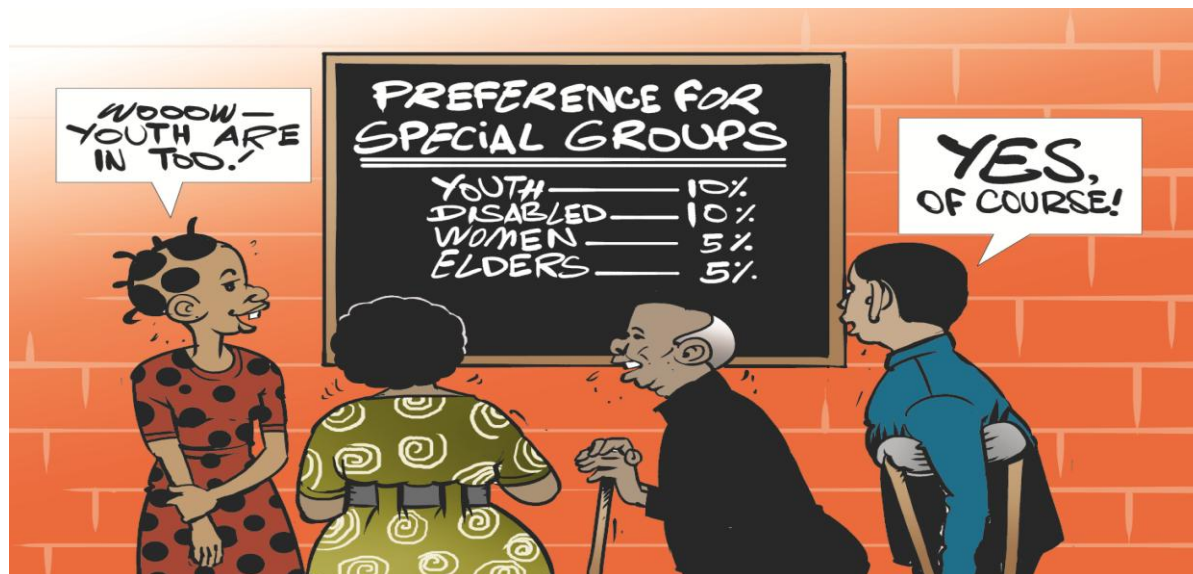
PPRA maintains a directory of PEs for reference purposes. As at the end of the year under review, the number of PEs listed in the directory was 553 compared to 540 reported at the end of FY 2018/19.

4.3.7 Preference Schemes

PEs are required by PPA to grant an exclusive preference of 30 percent in their annual procurement to goods, works and services for special groups situated within their jurisdiction. Out of this 30 percent, PE are to set aside 10 percent to youths, 10 percent to people with disabilities, five percent to women, and five percent to elders.

The Authority received and reviewed 120 requests from special groups supporting entities, where only 60 special groups were recorded in special register and published on the Authority's website.

Regulation 32 (1) of PPR requires the Authority to register suppliers, contractors, consultants and service providers who apply for preference schemes in public tendering where a tenderer is not registered by any statutory body in URT. During the year under review, the Authority did not receive any application for registration of preference schemes.



Website, Tender Portal and PMIS

Procurement stakeholders continued to make use of the Authority's website (www.ppra.go.tz) by accessing useful information including APER, MTSP, PPA, PPR, procurement implementation tools, preference schemes, procurement notices and general information about PPRA. Tender Portal and PMIS have been discontinued as its functions being accommodated in TANePS.

4.3.8 Tanzania National e-Procurement System

TANePS is the system used by Tanzania Government in conducting procurement functions. The system enhances transparency, efficiency and effectiveness in the public procurement processes. The system application software is accessible at www.taneps.go.tz as shown by the **Figure 4-2**.

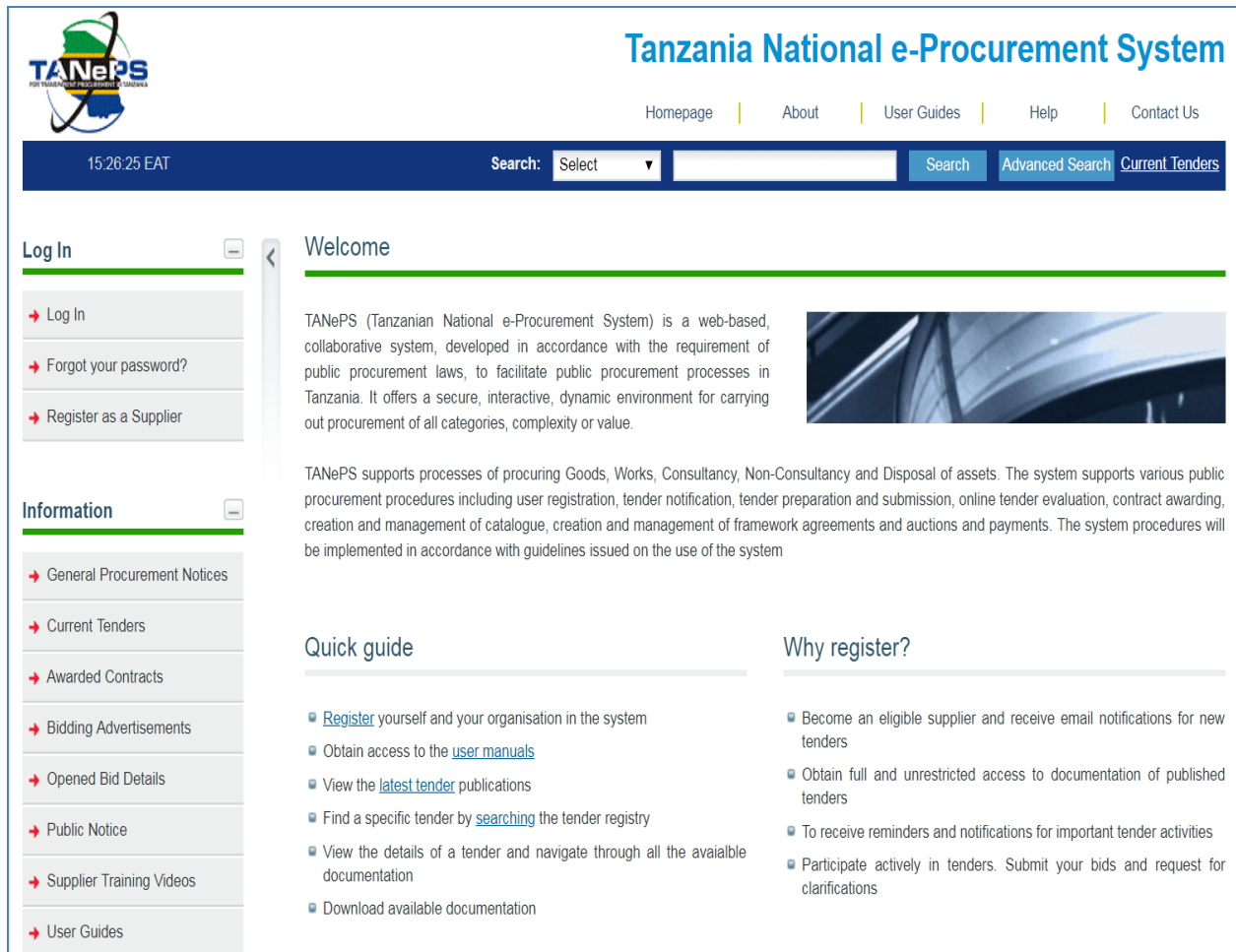


Figure 4 - 1: TANePS home page

A. TANePS Key Features

TANePs comprises five key modules namely; user registration, e-tendering, e-catalogue, e-contract management and e-auction. These features are explained by **Figure 4-3**.

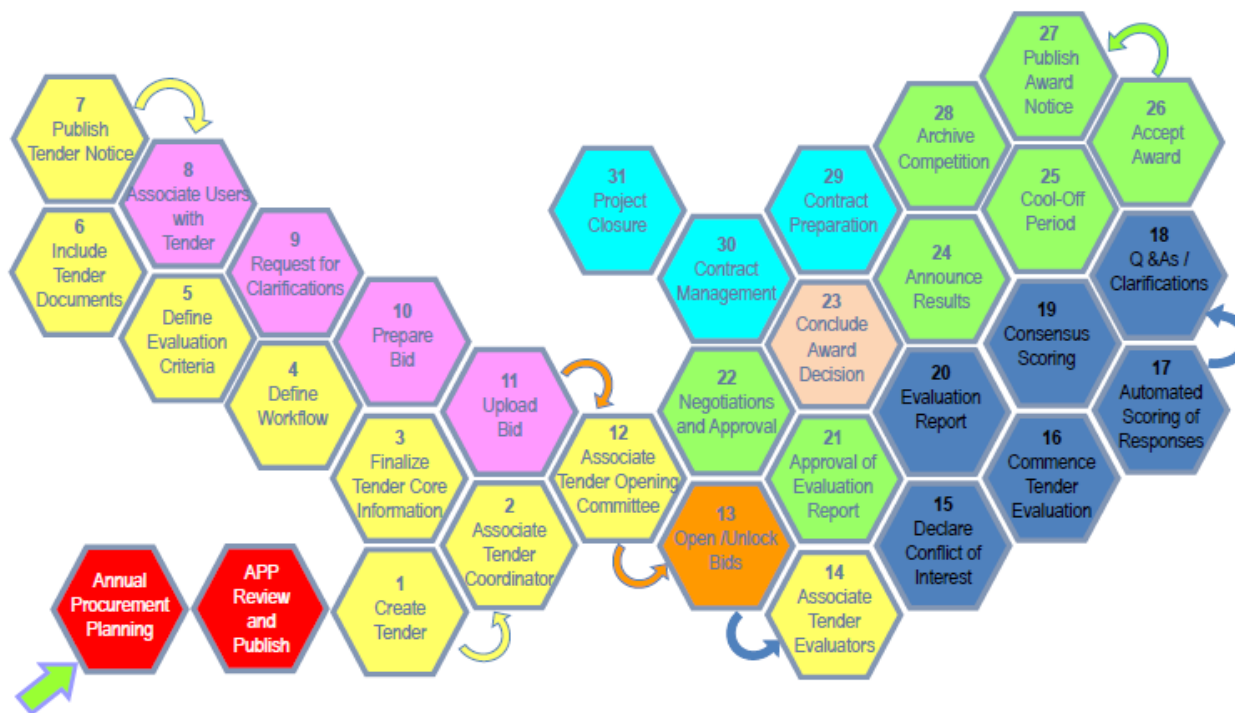


Figure 4 - 2: Tendering module work flow steps

B. TANePS Implementation Status

Implementation of TANePS was achieved through training of users and eventual connection of PEs and registration of economic operators to the system. The Authority conducted 44 training sessions which attracted a total of 3,238 participants. Training sessions included group training, tailor made and training to suppliers as presented in **Table 4-1**.

Table 4 - 1: TANePS Training

Training Type	Number of Training Sessions	Number of Participants
Group training to PEs staff	18	2,009
Tailor made training to PEs	20	676
Training to GPSA staff on CUIS	1	22
Training to economic operators	5	531
Total	44	3,238



A cross-section of participants who attended TANEPS training in Arusha in August, 2019

After the training, the following successes were recorded:

- a) As of 30th June 2020, 509 PEs or 92.04 percent of all 553 PEs had been connected to the system;
- b) The number of economic operators registered in TANEPS was 13,637;
- c) The consolidated submitted GPNs by PEs through the system had a total of 38,200 tenders with a value of TZS 30.18 trillion compared to 4,904 tenders valued at TZS 7.92 trillion as of end of the preceding FY during which the system was on a pilot stage; and
- d) Out of 38,200 tenders 17,424 tenders were processed and 4,106 awarded through the system.



4.4 Outreach Capacity and Visibility

A. Dissemination of Public Procurement Information

During the year under review, the Authority continued to implement its Communication Policy and Strategy and guiding documents, for effective communication with its stakeholders. Dissemination of procurement information was done through various means including TPJ, TANePS and PPRA website as well as other media outlets.

i) Tanzania Procurement Journal

PEs are required by the law to publish in the Journal and Tender portal various public procurement information including GPNs, SPNs and contract awards. Information that was published weekly in the journal was also published or accessed through TANePS. During the year under review, 42 editions of TPJ were published on the Authority's website.

TANZANIA PROCUREMENT JOURNAL
 ISSN: 1821 - 6021 Vol XII - No. 47 - November 19, 2019 www.ppra.go.tz

DID YOU KNOW?
 Taneps has been introduced to enhance efficiency, transparency and effectiveness - while mitigating corruption in public procurement sector

NEWS IN NUMBERS
 11.7

Worth of procurement plans in trillion shillings, which have been posted on Taneps by 222 procuring entities as of 18 November 2019

TANePS
 The Tanzania e-Procurement System (TANePS) is operational and accessible at www.taneps.go.tz. For more information on how to register your business in order to participate in online procurement processes, go to Page 6 (Swahili) or Page 7 (English).

No Taneps, no procurement after December, says Govt
 THE government has reiterated that in the absence of a functioning e-procurement system a procuring entity will not be allowed to procure anything after December 31, 2019, TPJ can report.
 The Permanent Secretary in the Ministry of Finance and Planning, Doto James, told the press in Dar es Salaam recently that his office has already issued a notice to all procuring entities stating that procurement processes will only be conducted through the Tanzania National e-Procurement System (Taneps) after the said deadline.
 Mr. James also directed that private entities would not be allowed to participate in tender processes if they were not registered with the system.
 "Any procuring entity, be it public or private, will not be allowed to participate in public tender processes unless they are registered, said Mr. James, adding that there would be no grace period on the matter.
 The treasury paymaster said the system would plug all loopholes which were being used by unfaithful public officials and bidders, hindering transparency and the government's value for money objective in procurement processes.
 The system according to Mr. James would make it easier for auditing.
 Last September, Minister for Finance and Planning, Dr. Philip Mpango, had directed Public Procurement Regulatory Authority registered or capable of being

Mpanda Municipal Council tender ruled invalid for lack of verifiable requirements
 MPANDA Municipal Council has been ordered by the Public Procurement Appeals Authority (PPAA) to call fresh tenders for supply, installation and commission of solar street lights after an aggrieved bidder argued successfully that the current tender was devoid of clear and verifiable requirements, TPJ can reveal.
 This came to light at the conclusion of the appeal proceedings that had been initiated by Ensol (T) Limited, to challenge the decision of the council which had disqualified their tender on the grounds that it did not meet tender requirements.
 Copy of the proceedings show that the gist of the dispute was rooted in the question of whether the tender requirements themselves were explicit, clear and verifiable. For a start, in its instruction to tenderers the council had said it required an electrical contractor registered or capable of being

Continues on Page 2

Inside	Procurement Opportunities 3 - 4	Public Notices/Articles 5 - 7	Awarded contracts 8 - 12
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Figure 4 - 3: Extract of TPJ edition



ii) Educational Programme

During the year under review, the Authority continued to implement its Communication Policy and Strategy by providing education to the public on its various activities and services including application of TANEPS and PPA through three interactive live TV programs on Channel Ten, TBC 1, Azam TV and five interactive live Radio programs on Magic FM, TBC Taifa, UFM, Nyemo FM and AFM. Furthermore, the Authority participated in the National Ethics and Human Rights Day 2019, Dar es Salaam International Trade Fair 2019, and Joint Annual Event of ERB, CRB and AQRB.

In addition, the Authority established social media accounts namely Twitter (ppra_tanzania), Facebook (ppra_tanzania) and Instagram (ppra_tanzania).



The Permanent Secretary in the Ministry of Finance and Planning, Mr. Dotto James, get explanation about PPRA services from the Authority's staff, when he visited its pavilion during the Dar es Salaam International Trade Fair in 2019

iii) Public Procurement Forum

The Authority hosted the 12th EAPF from 27th to 29th November, 2019 in Arusha with a theme “*Embracing modern procurement practices for sustainable economic*



development'. A total of 356 delegates attended the event from within and outside the East African bloc. Resolutions of the 12th EAPF are presented in Annex 4-2:

Furthermore, the Authority was represented in the African States Procurement Networking (ASPN) Forum that was held in Dakar, Senegal from 14th to 17th November, 2019.



The Guest of Honor, Deputy Minister for Finance and Planning, Hon. Dr. Ashatu Kijaji officiate the 12th EAPF

B. Implementation of MoU with other Institutions

In performing its functions, the Authority collaborates with other institutions on certain defined areas through MoUs. During the year under review, the Authority continued to implement MoU entered with other institutions including those presented in **Table 4-2**.

Table 4 - 2: Summary of MoU with other Institutions

S/N	Institution	Implementation status
1	PSPTB	<ul style="list-style-type: none"> PPRA continued to check professional status of practitioners in PEs in order to enhance professionalism. PSPTB continued to recognize CPD hours to procurement practitioners who attended training offered by PPRA.
2	PCCB	<ul style="list-style-type: none"> Five special audit reports and two investigation reports were forwarded to PCCB for further investigation. One collaborative meeting between PPRA and PCCB was conducted on 29th and 30th June, 2020.
3	NEEC	The Authority conducted training on procurement opportunities to special groups through the facilitation of NEEC in Kilolo DC-Iringa from 4 th to 9 th



S/N	Institution	Implementation status
		September, 2019 whereby 400 participants attended the seminar.

4.5 Capacity to Deliver Quality Services

4.5.1 Strengthening of PPRA

PPRA continued to strengthen its capacity to deliver quality services by implementing strategies that are stipulated in MTSP II. In order for the Authority to exercise its mandate and deliver quality services, the following were done as detailed in subsequent subsections.

i) Staff Compliment

As at the end of FY 2019/20, the Authority's staff compliment stood at 71 compared to 72 that was reported in the preceding FY. The approved establishment of the Authority is 152. The staff compliment as at 30th June, 2020 is shown in **Table 4 – 3**.

Table 4 - 3: Staff compliment as at 30th June, 2020

S/N.	Staff Category	Number of Staff		Total
		Male	Female	
1.	Managerial Staff	13	4	17
2.	Technical Staff	26	12	38
3.	Support Staff	9	7	16
	Total	48	23	71

ii) Staff Development

The Authority enhanced educational levels and skills of its employees in managerial, regulatory and technical areas. During the year under review, 22 employees attended seminars and workshops organized by professional bodies; 36 attended short term training; and 4 staff attended long-term training. Details of the training are presented in **Table 4 - 4**.

**Table 4 - 4: Training attended by staff in 2019/2020**

S/N	Description of training	Number of staff		
		Female	Male	Total
1.	Long term training	1	3	4
2.	Short term training	12	24	36
3.	Professional seminars and workshops	10	12	22

iii) Interventions against COVID -19

During the year under review, PPRA observed all Government's directives issues on how to support staff during the COVID -19 pandemic. It also provided sensitization sessions to staff on how to prevent themselves in and outside the office. In addition, staff were provided with protective gear including hand sanitizers and face masks.

4.5.2 Evaluation of MTSP II

The Authority conducted end term evaluation of MTSP II aimed at assessing achievements made by PPRA in relation to Authority's strategic objectives for the entire period of implementation of the plan.

4.5.3 Institutional Support Project for Good Governance - Phase III

During the year under review, PPRA continued to coordinate and implement the ISPGG III. The project is financed by AfDB and also covers other beneficiary institutions namely NAOT, PCCB, PO - ES, PMO – Labour, Youth, Elderly and Persons with Disabilities as well as MoFP (IAGO and External Finance Division).

4.5.4 Financial Performance

The Authority's operations were mainly financed through IGF, government subvention, PFMRF Basket Fund and AfDB. During the year under review, the Authority received TZS 9.59 billion as compared to TZS 11.15 billion (86 percent of Annual approved Budget) and TZS 10.7 billion received in FY 2018/2019. Table 4-5 summarises approved Budget as compared to actual financing in the year under review.



Table 4 - 5: Budget vs Receipts/Collections- FY 2019/20

No:	Budget Description	Approved Budget FY 2019/2020	Actual Receipt/Collections as at 30/06/2020	Revenue Collected (%)
(i)	(ii)	(iii)	(iv)	v= (iv)÷(iii)
(in TZS '000)				
1	Recurrent Budget			
1.1	Other Charges			
	Government Subvention	1,500,279	1,375,253	91.7
	Own Sources	2,961,513	3,248,367	109.7
1.2	Personal Emoluments	2,541,464	2,178,324	85.7
Total Recurrent Expenditure		7,003,256	6,801,944	97.1
2	Development Expenditure			
2.1	PFMRP -Foreign	2,300,000	995,000	43.3
2.2	PFMRP Local	300,000	240,000	80
2.3	ISPGG III	1,550,900	1,550,000	100
Total Development Expenditure		4,150,900	2,785,000	67.1
Grand Total		11,154,156	9,586,944	85.9

During the year under review, total expenditure reached TZS 8.94 billion as compared to TZS 11.15 billion of the approved budget and TZS 9.59 billion available funds. Comparison between the annual approved budget and actual expenditure for the year under review is as shown in **Table 4-6**.

Table 4 - 6: Approved Budget Vs Actual Expenditure as at 30th June, 2020

S/N	Details	Annual budget	Available funds (AF)	Actual expenditure	Balance from AF	Balance from Budget
(i)	(ii)	(iii)	(iv)	(v)	vi= (iv)-(v)	vii=(iii)-(v)
(Amount in TZS'000)						
1	Recurrent Expenditure					
1.1	Other Charges					
	Got Subvention Other Charges (OC)	1,500,279	1,375,253			
	Own sources (IGF)	2,961,513	3,248,367	4,865,943	-242,323	161,828
1.2	Government Subvention (PE)	2,541,464	2,178,324	2,178,324	-	363,140
Total Recurrent Expenditure		7,003,256	6,801,944	7,044,267	-242,323	524,968
2	Development Expenditure					
2.1	PFMRP Basket Fund	2,300,000	995,000	611,796	383,204	1,305,000



S/N	Details	Annual budget	Available funds (AF)	Actual expenditure	Balance from AF	Balance from Budget
(i)	(ii)	(iii)	(iv)	(v)	vi= (iv)-(v)	vii=(iii)-(v)
2.2	PFMRP Local fund	300,000	240,000	87,006	152,994	60,000
2.3	ISPGG III	1,550,900	1,550,000	1,195,533	354,467	355,367
Total Development Expenditure		4,150,900	2,785,000	1,894,335	890,665	1,720,367
Grand Total		11,154,156	9,586,944	8,938,602	648,342	2,245,335



5.0 PERFORMANCE OF PEs

5.1 Routine Compliance Monitoring

PEs are required to submit to PPRA their detailed APPs, periodic reports, information on tender invitation and request for proposals and contract awards to enhance the monitoring function and enforcement of compliance with PPA, 2011 and PPR, 2013. The submitted reports were analyzed and published in TPJ and PPRA website. Details of submitted reports are presented under separate sub headings in the succeeding subsections.

5.1.1 Approval of APPs

During the financial year 2019/20, a total of 462 PEs being 83.5 percent of the total 553 PEs and 108 delegated entities submitted their APPs and GPNs to PPRA as compared to a total of 457 PEs who submitted in the preceding year. Out of these 462 PEs, 104 submitted their plans manually and the remaining 358 submitted through TANEPS (70.3 percent of connected PEs). This improvement is one of the result of training and registration of PEs with TANEPS and procurement audits.

(a) Tender Notices submitted by PEs for Publication

During the financial year 2019/20, a total of 685 tender notices (315 goods, 116 consultancy, 99 non consultancy services, 155 works) were submitted to PPRA by 149 PEs and published in TPJ and Tender Portal. This shows a decrease of 21.3 percent as compared to 870 notices published in the preceding year.

(b) Training and Registration with TANEPS

During the financial year 2019/20, a total of 509 PEs being 92.04 percent of the total 553 PEs have been complied with the requirement of registration with the system after undertaking training. Only 22 PEs had not been registered with TANEPS. The list of all 22 PEs is presented in the **Table 5-1**.

Table 5 - 1: List of PEs not registered with TANEPS

S/N	Name of PE	S/N	Name of PE
1	Bumbuli District Council	14	Tanzania Global Leaning Agency
2	Civil Aviation Training Centre	15	Tanzania Library Service
3	Dar-es-Salaam Stock Exchange	16	Tanzania National Re-Insurance Agency
4	Kibiti District Council	17	Tanzania Nursing and Midwife Council
5	Lake Nyasa Basin Water Board	18	Tanzania Revenue Appeals Board
6	Mpanda Urban Water Supply and Sanitation	19	Tanzania Sisal Board



S/N	Name of PE	S/N	Name of PE
	Authority		
7	Mpwapwa District Council	20	Tanzania Small Holder Tea Development Agency
8	National Economic Empowerment Council	21	Tanzania Tea Board
9	National Institute for Productivity	22	Ubungo Plaza Limited
10	National Kiswahili Council		
11	President Office Trust Fund for Self Reliance		
12	Shirika la Usafirishaji Dar-es-Salaam		
13	Tanzania Employment Service Agency		

5.1.2 Publication of Award Information

For the Authority to continuously monitor procurement activities and contract implementation, procuring entities are required under Reg. 87(3)(a)&(b) of GN No. 446 to notify the Authority, the name of the person or body to whom the contract is awarded, the amount of tender or proposal and the date on which the award was made. PEs are also required to submit a detailed report to the Authority of the procurement process in the format prescribed by the Authority after the award of contract resulting from an emergency procurement, direct contracting or single source selection.

During the FY 2019/2020 a total of 3,974 contract awards information with a total value of TZS 4,838.33 billion were received reviewed and posted into the Authority's website and Journal. Out of these, 1,436 which represent 36 percent of the submitted tender awards information were in the category of works; 1,512 representing 38 percent of all submitted tender awards information were in the category of goods; 166 representing 4 percent of all submitted award information were in the category of consultancy services and 860 representing 22 percent of the submitted tender awards information were in the category of non-consultancy services.

The total value of submitted award information was TZS 4,838.33 billion out of which, TZS 1,987.27 billion or 41 percent of all submitted tender awards was in the category of Works; TZS 923.62 billion or 19 percent of total value of all submitted tender awards was in the category of Goods; TZS 334.08 billion or 7 percent of all submitted tender awards was in the category of Non-Consultancy Services and TZS 1,595.37 billion or 33 percent of all submitted tender awards was in the category of Consultancy Services.

According to the submitted award information, 167 tenders or 4.2 percent were procured through ICT/ICS procurement methods; 1,289 tenders or 32.4 percent were procured through NCT/NCS procurement method; 75 tenders or equivalent to 1.9 percent were procured through RCT/RCS procurement methods; 974 tenders or equivalent to 24.5 percent were procured through Competitive Quotations (Shopping) method; 534 tenders or equivalent to 13.4 percent were procured through Single Source/Direct from



Manufacturers or Single Source Selection methods; 13 tenders or equivalent to 0.3 percent were procured through Consultant Qualifications method; 45 tenders or equivalent to 1.1 percent were procured through Individual Consultant; 237 tenders or equivalent to 6 percent were procured through Minor Value procurement method; 90 tenders or equivalent to 2.3 percent were procured through Micro Value procurement method and 546 tenders or equivalent to 13.7 percent were procured through Mini Competition under frame works agreements. Other 2 tenders were procured under emergency procurement and 2 tenders were procured under Force Account arrangement. Out of 534 tenders procured through single source method, 116.tenders or 21.7 percent were procured from GPSA for catalogue items and 176 tenders or 33 percent were procured from Temesa for maintenance and repair of motor vehicles, Equipment and Plant. The submitted award information in terms of procurement categories and procurement methods with their total contract values are summarized in **Table 5-2**.

Table 5 - 2: Summary of submitted tender awards information

Procurement Method	Number of Contract	Contract Amount (TZS billion)	Percentage Number	Percentage Value
ICT	144	1,862.17	3.62	38.49
NCT	1,238	793.21	31.15	16.39
Restricted Tendering	65	54.64	1.64	1.13
Competitive Quotation (Shopping)	974	129.42	24.51	2.67
Single Source	513	99.56	12.91	2.06
Minor Value	237	1.34	5.96	0.03
Micro Value	90	5.22	2.26	0.11
ICS	23	1,540.58	0.58	31.84
NCS	51	30.28	1.28	0.63
Restricted Competitive Selection	10	12.86	0.25	0.27
Consultant Qualification	13	1.25	0.33	0.03
Single Source Selection	21	6.00	0.53	0.12
Individual Selection	45	2.59	1.13	0.05
Emergency Procurement	2	0.048	0.05	0.00
Force Account	2	0.056	0.05	0.00
FWC - Mini Competition	546	299.08	13.74	6.18
Total	3,974	4,838.30	100.00	100.00

5.1.3 Monthly and quarterly procurement reports

During the financial year 2019/20, 196 PEs or 35.44 percent of the total 553 PEs submitted to PPRA monthly and quarterly procurement implementation reports. This shows a decrease of 45.22 percent as compared to preceding year where a total of 356



PEs submitted their reports. The submitted reports in the year under review were from 46 PAs, 66 LGAs and 84 MDAs.

Generally, the recorded outcome indicated a very low level of compliance by the PEs on this legal requirement. However, a noted decline in compliance may have been attributed by introduction of TANEPS which is still on transition stage to cater for procurement reports generation features as were generated through phased out PMIS. A continued non compliance seriously affects Authority's monitoring of procurement activities in PEs. To overcome this challenge, initiatives had been made including sensitization to PEs on the importance of submitting the procurement mandatory reports.

5.1.4 PEs Internal Auditors reports

Pursuant to PPA requirements, the head of internal audit of each public body is required to include in his the quarterly audit report a report on whether the Public Procurement Act and its Regulations has been complied with. The report is required to be submitted to PPRA by AOs of PEs within 14 days after receiving the report from their internal audit units.

During the year under review, 77 reports were received from 45 PEs equivalent to 8 percent of 553 PEs which indicates a serious non compliance of this legal requirement. Out of the PEs who submitted these reports, only 4 PEs equivalent to 9 percent submitted reports for all four quarters; 3 PEs equivalent to 7 percent submitted reports for three quarters only; 14 PEs equivalent to 31 percent submitted reports for two quarters only and 24 PEs equivalent to 53 percent submitted reports for only one quarter of the financial year.

The trend of non compliance of this requirement by most PEs affects monitoring function of procurement activities by PPRA. A number of initiatives have been taken including issuance of reminder note to the accounting officers of MDAs on submission of quarterly audit reports in compliance with the requirements of the law, sensitizing the internal auditors on submission of internal audit reports through the workshops co- ordinate by the office of the Internal Auditor General as well as disseminating the audit checklist and tools.

The reviews made during the year on 77 internal audit reports submitted by 45 PEs revealed a number of weaknesses including the following:-



(a) Institutional set up

The reports from 9 PEs equivalent to 20 percent of the PEs which submitted the reports pointed some weaknesses on the indicator for institutional set up which were: lack of training on procurement matters to tender board members, PMU and Internal audit Unit; delays in notifying the Authority on the newly appointed tender board members; PMU not staffed to the appropriate level; interference of functions of PMU by user departments in some of the procurements which were carried out; non existence of sub vote for PMU in the budget and fund allocation for effective discharge of PMU's functions; and failure by PMU to effectively discharge their functions including submission of periodic reports to the Authority.

(b) Preparation and implementation of annual procurement plan

Reports from 8 PEs equivalent to 18 percent of the PEs pointed out various weaknesses on the indicator for the preparation and implementation of annual procurement plan. The key weaknesses observed were: PEs implemented some of the procurements which were not in the APP and there were no proof to authenticate whether reviews were made to the plan to accommodate those requirements; APPs were not timely submitted to the Authority for publication to the website and tender portal; implementation of APP was not effectively adhered; the revised APPs were not submitted to the Authority after being approved by the Budget Approving Authority; and requirements were not adequately aggregated.

(c) Tender process

On the indicator for management of tender process, 17 PEs equivalent to 38 percent of the total PEs which submitted the internal audit reports pointed various anomalies which include: the use of inappropriate procurement methods which resulted into procurement beyond the set out threshold; non use of the standard tender documents prepared by the Authority; tender evaluation exercise did not consider the criteria which were explicitly stated in the bidding document; inappropriate preparation of tender documents; the award of contracts were made to non responsive bids; vetting was not done to the draft contracts prior to signing of contracts; tender evaluation committees were not appointed by the AOs in some of the implemented tenders; some of the members of evaluation committees did not sign personal covenants; tender board approved the award of contracts after the expiry of tender validity period; and inadequate preparation of contract document.



(d) Contract management

The review observed that, most of the submitted reports addressed a number of deficiencies at the stage of contract management. The reports from 20 PEs equivalent to 44 percent of the total PEs which submitted the internal audit reports indicated various notable weaknesses which include: some services were rendered before signing of contracts; some contracts were not adequately managed; performance securities for some contracts expired before the accomplishment of contractual obligations; some suppliers and contractors did not supply goods and complete works within the time stipulated in their contracts but were not charged with liquidated damages; payments were made for goods and services which were not received; goods were not inspected on delivery; payments were not made timely; and payments were made before signing of contracts; some contractors, suppliers and service providers executed contracts before fulfilling the requirement for the submission of performance security.

(e) Procurement record management

Reports for 5 PEs equivalent to 11 percent of the total PEs which submitted the internal audit reports pointed out some anomalies on the indicator for procurement record management. The key notable weaknesses were: inadequate space for archiving procurement records; and improper keeping of procurement and contract management records. The list of PEs, number of reports submitted and the notable weaknesses are indicated in **Annex 5-1**

The Authority has noted the following to be possible causes of non submission of internal audit reports by most PEs:-

- i) Laxity of PEs in submitting mandatory required quarterly audit reports;
- ii) The internal auditors did not adequately figure out the key issues in every specific audited tender at the stage of procurement process and contract implementation and instead findings were presented in general manner;
- iii) Knowledge gap of Act and Contract management to internal audit units staff hinders compliance to most PEs in auditing and preparing internal audit quarterly reports; and
- iv) Non adherence by AOs on submission to PPRA quarterly internal audit reports.

The Authority will carry out a detailed assessment of all PEs for purpose of identifying challenges associated with non compliance with this requirements of the law.



5.2 Volume of Awarded Procurement Contracts

During FY 2019/20 the Authority received information on awarded procurement contracts from 147 entities which represented 26.6 percent of 553 registered entities. The received information on contract awards has decreased by 7.6 percent compared to the FY 2018/19, in which 188 entities equivalent to 34.8 percent of 540 registered entities submitted contract award information. Poor management of procurements records within PEs might be one of the contributing factors to this non compliance. Despite the efforts made by PPRA, a significant number of PEs did not submit their information on volume of awarded procurement contracts.

The analysis of submitted information from 147 PEs, indicated the volume of awarded contracts to be 4,603.9 billion. The volume of awarded contracts included TZS 4,160.6 billion or 90.4 percent which was the volume of awarded contracts by 14 PEs with high expenditure in procurement (of TZS 20 billion and above). Furthermore, analysis revealed that volume of awarded contracts by Tanroads and Tanesco account to 60.1 percent of all values submitted by 147 entities. The trend on PEs submission of volume of awarded contracts with their respective value for the past 10 consecutive financial years is shown in **Table 5-3**.

Table 5 - 3: Trend analysis of awarded contracts for 10 consecutive years

Financial Year	No. of PEs whose contract details were received	No. of contracts whose details were received	Value of Contracts received (TZS Billion)
2010/11	315	142,396	4,523
2011/12	319	100,164	4,325
2012/13	265	78,738	4,884
2013/14	235	74,208	4,859
2014/15	267	75,509	4,349
2015/16	322	109,575	3,001
2016/17	186	73,154	6,311
2017/18	145	76,304	3,271
2018/19	188	107,644	4,189
2019/20	147	62,139	4,603

The trend of volumes of awarded contracts for the past 10 financial years is shown in **Figure 5-1** indicating an increase in the value of awarded contracts for FY 2019/20 when compared to the two previous financial years.

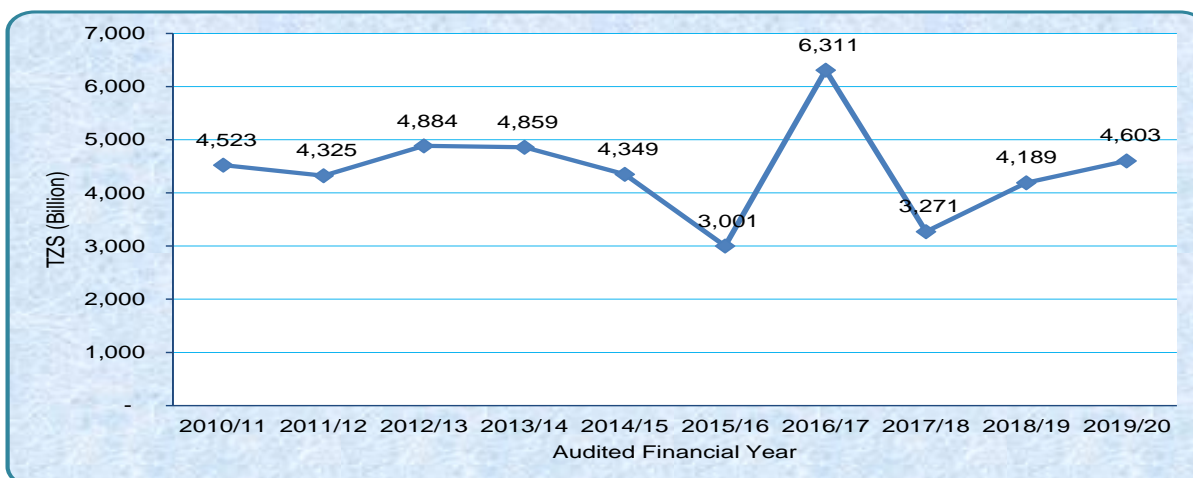


Figure 5 - 1: Trend of Volume of Procurement for the past 10 Financial Years

5.2.1 Analysis of volumes of contracts in terms of procurement methods

147 PEs submitted detailed information on number of contracts, their relative value and specific methods used in procurement. The analysis indicated that, most of the number of awarded contracts used minor value procurement, mini-competition, and micro value. The analysis of volume of contracts on procurement methods, number and value is as shown in the below **Table 5 – 4**.

Table 5 - 4: Analysis of volume of contracts on procurement methods, number and value

Method of procurement	No. of contracts	Value (TZS. Billions)	%age Number	%age Value
International Competitive Tendering	107	2,062.38	0.17	44.80
National Competitive Tendering	2,487	896.37	4.00	19.50
Restricted Tendering	281	697.93	0.50	15.16
Single Sourcing	1,663.00	383.56	2.70	8.33
International Shopping	26	1.22	0.04	0.03
Competitive Quotations	4,105	117.18	6.60	2.55
Direct Procurement	6	137.87	0.01	2.99
Mini-Competition	21,926	173.44	35.30	3.76
Minor Value Procurements	22,948	114.18	36.90	2.48
Micro Value Procurements	8,583	18.13	13.80	0.39
Force Account	18	1.64	0.03	0.04
TOTAL PROCUREMENTS	62,150	4,603.9	100	100%



5.2.2 Analysis of awarded contracts in terms of procurement categories

According to submitted information from 147 PEs, significant amount of funds was spent on works and goods contracts while diminutive amount of funds was spent on consultancy services contracts. Contracts for works worth TZS 2,707.9 billion and contracts for goods worth TZS 1,632.6 billion equivalent to a total of 94.3 percent of all contracts value were observed to use significant amount of funds of all awarded contracts. **Table 5 - 5** indicates the volume of contracts awarded in terms of procurement categories.

Table 5 - 5: Analysis of volume of contracts awarded in terms of procurement categories

Procurement Category	Total No. of Contracts	Total Value (TZS. Billion)	%age Value	%age Number (Contracts)
Goods	44,049.00	1,632.56	35.5	70.9
Works	4,719.00	2,707.89	58.8	7.6
Consultancy	237.00	95.55	2.1	0.4
Non Consultancy	13,134.00	167.10	3.6	21.1
Total	62,139.00	4,603.1	100.0	100.0

5.2.3 Analysis of expenditure in procurement against budget

Out of 147 PEs submitted information on volume of awarded contracts, analysis of expenditure in awarded procurement contracts from 147 PEs in relation to budget indicated that, a total budget amounting to TZS 17,760.2 billion was approved, while TZS 9,547.1 billion which is equivalent to 53.8 percent of the approved budget was received/disbursed. Amount committed to procurement was TZS 7,275.9 while actual procurement was TZS 4,603.1 billion, equivalent to 48.2 percent of disbursed amount was spent on procurement activities. The comparison of the approved budget, received amount and expenditure in procurement is shown in **Figure 5 - 2** basing on PEs categories.

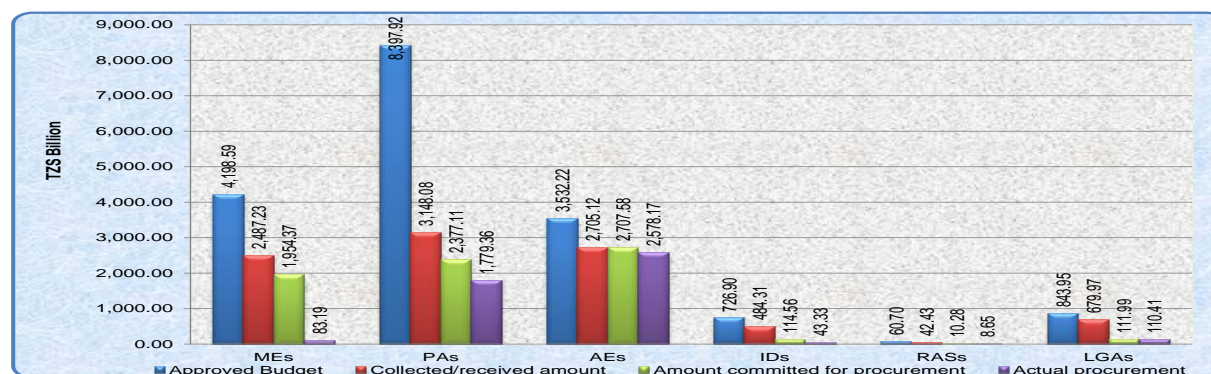


Figure 5 - 2: Comparison of approved budget, received amount, procurement budget and expenditure in Procurement



During the FY under review, the recorded percentage of expenditure in procurement compared to disbursed amount was 48.2 which is higher as compared to the two preceding financial years 2017/18 and 2018/19 which recorded the expenditure of 30.1 percent and 26.7 percent respectively. The Trend of the budget expenditure in procurement for the last 10 consecutive FYs is shown in **Figure 5 – 3**.

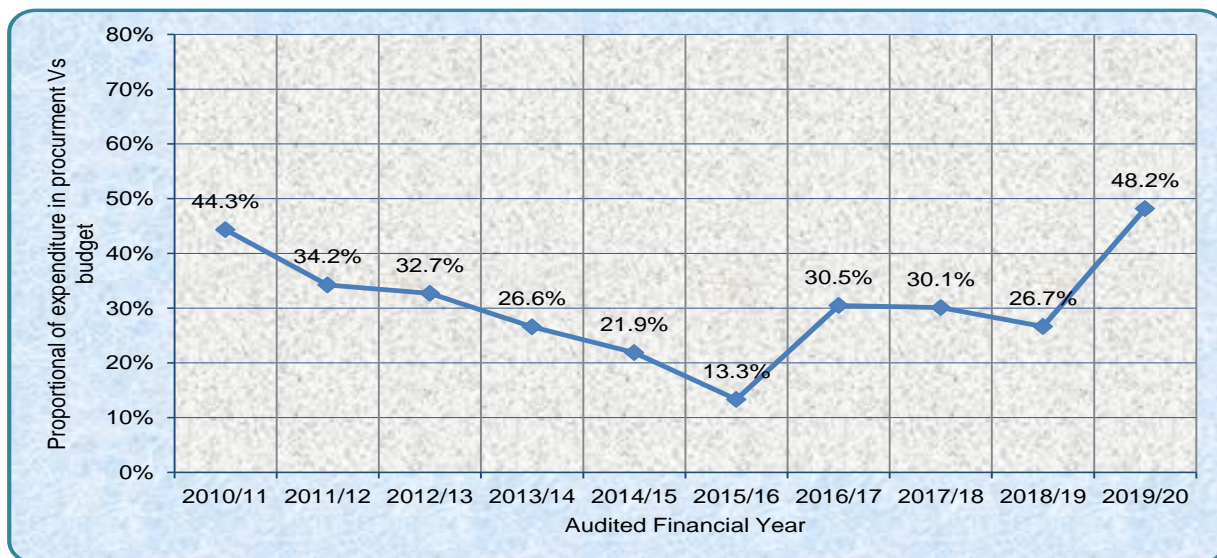


Figure 5 - 3: Trend of Expenditure in Procurement for the Last 10 Years

5.2.4 PEs with annual volumes of awarded contracts of TZS 20 billion or above

Out of 147 PEs which submitted information on volume of awarded procurement contracts, 14 PEs had annual volume of expenditure of TZS.20 billion and above. The analysis of the volume of procurement for 14 PEs with annual procurement expenditure above TZS 20 billion had a total value of TZS 4,160.6 billion which is 90.4 percent of the total value of TZS 4,603.1 billion submitted by 147 PEs. Among the PEs with the highest annual procurement expenditure is Tanroads ranked first which spent TZS 1,727 billion which is equivalent to 41.5 percent and Tanesco which spent TZS 1,037.6 which is equivalent to 24.9 of value of annual procurement expenditure of all the 14 PEs. Figure 5 - 4 indicates PEs with awarded contracts volumes of above TZS 20 billion.

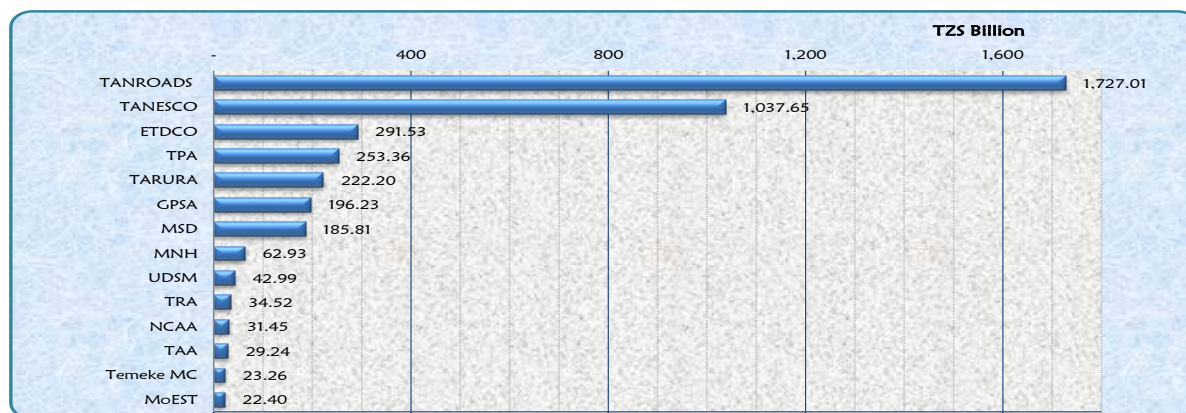


Figure 5 - 4: PEs with Awarded Contracts Volumes of Above TZS 20 Billion

In assessing volume of procurement for big spenders (TZS 20 billion and above), four procurement categories were compared. The works contracts were observed to cover large percent of value which was 63.5 percent, followed by goods contracts at 33.1 percent, non-consultancy services contracts at 2 percent and consultancy services at 1.4 percent. The works contracts which incurred a significant amount of fund were observed to be executed by Tanroads while that of goods contract was observed to be executed by Tanesco. **Figure 5 - 5** indicates the percentage distribution of volume of awarded contracts in categories of procurement by big spenders.

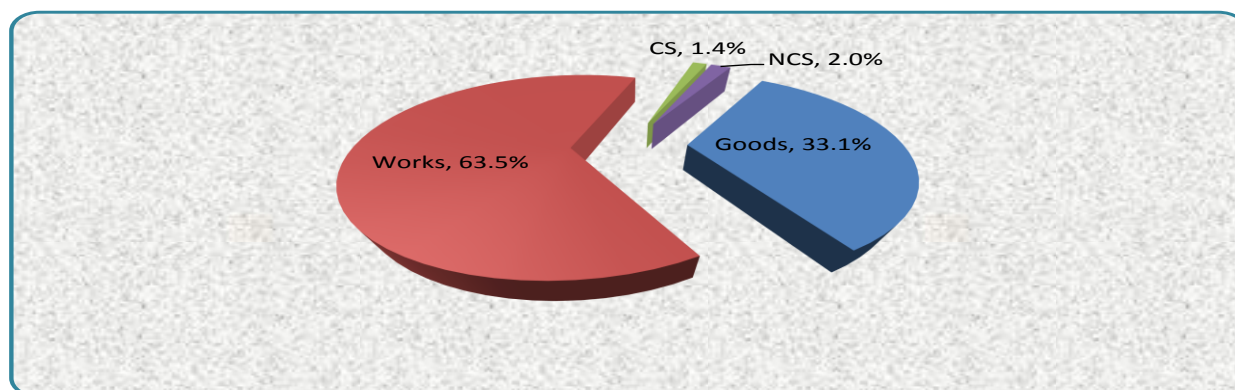


Figure 5 - 5: Percentage Distribution of Volume of Awarded Contracts in Categories of Procurement by Big Spenders.

5.2.5 Analysis of volume of procurement made by PEs categories

Analysis of volume of procurement made in terms of PE categories, indicated the Executive Agencies to lead in overall PEs category with high volume of procurement at 56 percent followed by Parastatal Organizations with 38.7 percent, LGAs with 2.4 percent,



Ministries with 1.8 percent, Independent Departments with 0.9 percent and the least being Regional Administrative Secretariats with 0.2 percent. **Figure 5-6** shows a comparison of procurement made by PEs category.

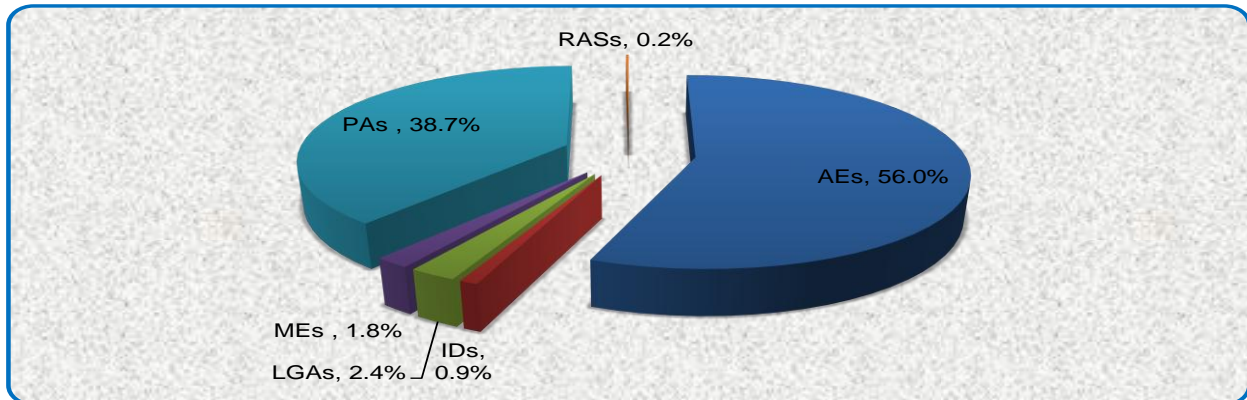


Figure 5 - 6: Comparison of volume of procurement in terms of PEs category

(a) Volume of Contracts by Ministries (MEs)

During the reporting period, 11 out of 21 Ministries submitted the information of awarded volume of procurement with a total of 3,550 contracts worth TZS 83.2 billion. The distribution of volume of procurement by 11 ministries in terms of value on procurement categories indicated large value in goods followed by works, consultancy and lastly is Non consultancy services. Analysis of distribution of contracts value is shown in **Figure 5-7**.

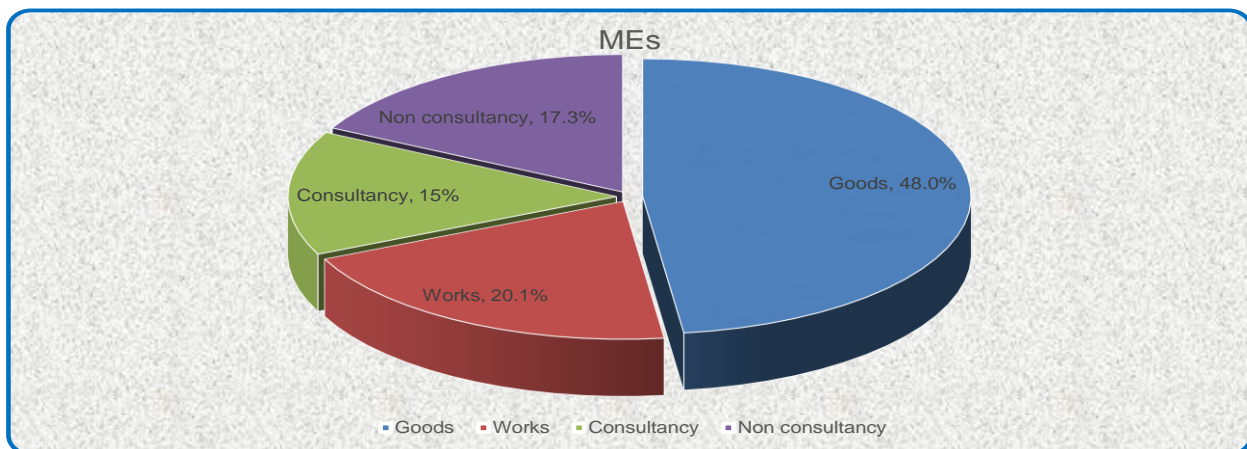


Figure 5 - 7: Percentage Distribution of Contracts Value by Ministries

(b) Volume of Contracts Awarded by Parastatals Organizations (PAs)

A total of 50 out of 156 PAs, submitted the information of awarded volume of procurement with a total of 31,935 contracts worth TZS 1,779.4 billion. Analysis of contracts value in



terms of procurement categories indicated to be dominated by goods with 55.2 percent. Percentage distribution of the value of contracts is shown in **Figure 5-8**.

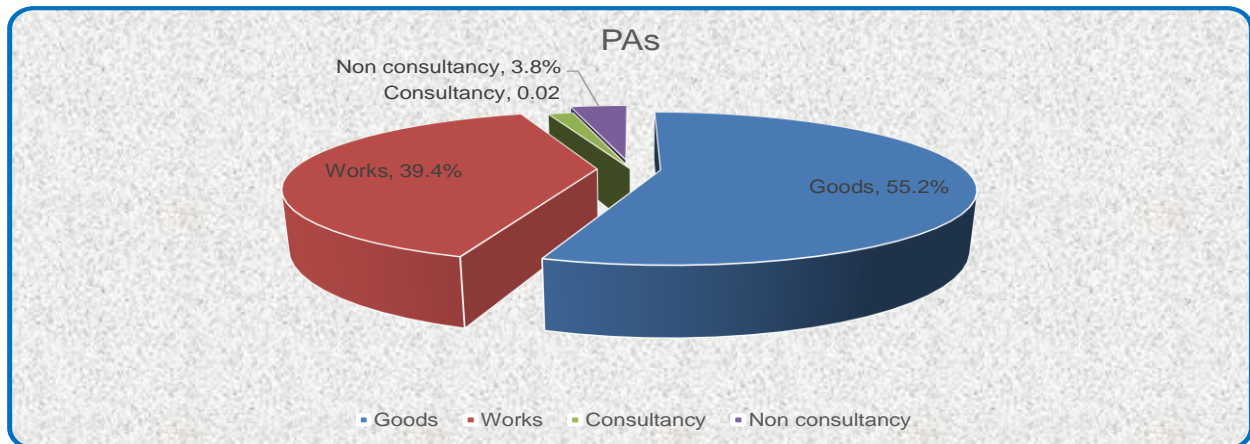


Figure 5 - 8: Percentage Distribution of Value of Awarded Contracts by PAs

(c) Volume of Contracts by Executive Agencies / Authorities (AEs)

A total of 35 out of 97 AEs submitted information on 11,714 contracts worth TZS 2,578.2 billion. Analysis of contracts value in terms of procurement categories indicated to be dominated by works with 75.1 percent. Percentage distribution of the value of contracts is shown in **Figure 5-9**.

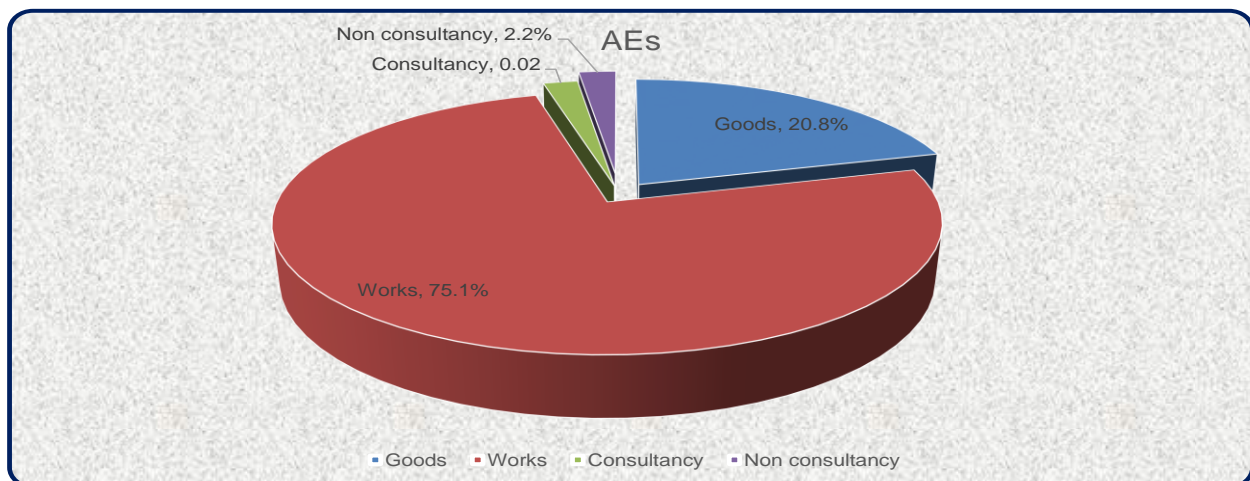


Figure 5 - 9: Percentage Distribution of Value of Contracts by AEs



(d) Volume of Contracts by Independent Departments (IDs)

A total of 11 out of 52 independent departments submitted information on 2,427 contracts worth TZS 43.3 billion. Analysis of the submitted information show that large value of procurement was for non consultancy with 47 percent followed by goods with 46.1 percent as shown in **Figure 5-10**.

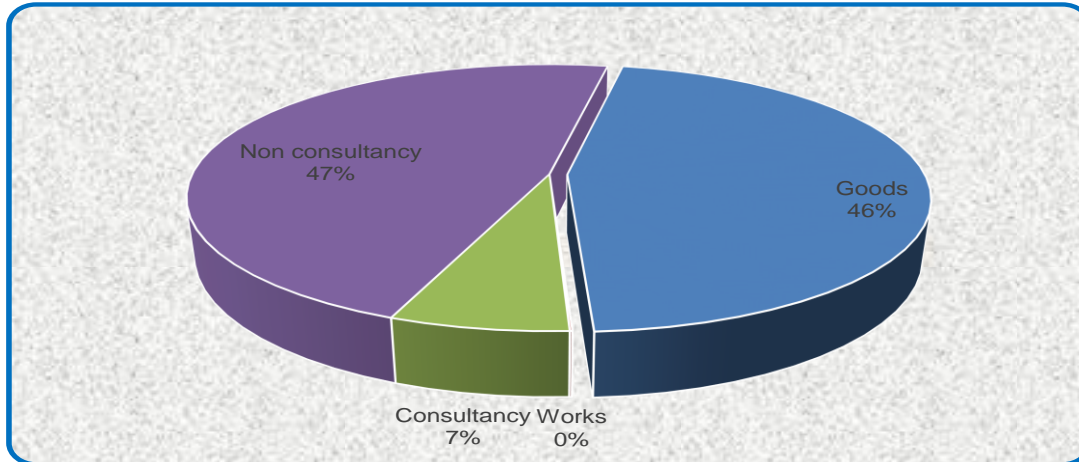


Figure 5 - 10: Percentage Distribution of Value of Contracts by IDs

(e) Volume of Contracts by Regional Administrative Secretariats (RASs)

A total of 10 out of 26 RASs submitted information on 2,169 contracts worth TZS 8.6 billion. Analysis shows that the large value of procurement was for goods with 66.1 percent, followed by non consultancy with 27.3 percent. Distribution of percentage value of RAS is as shown in **Figure 5-11**.

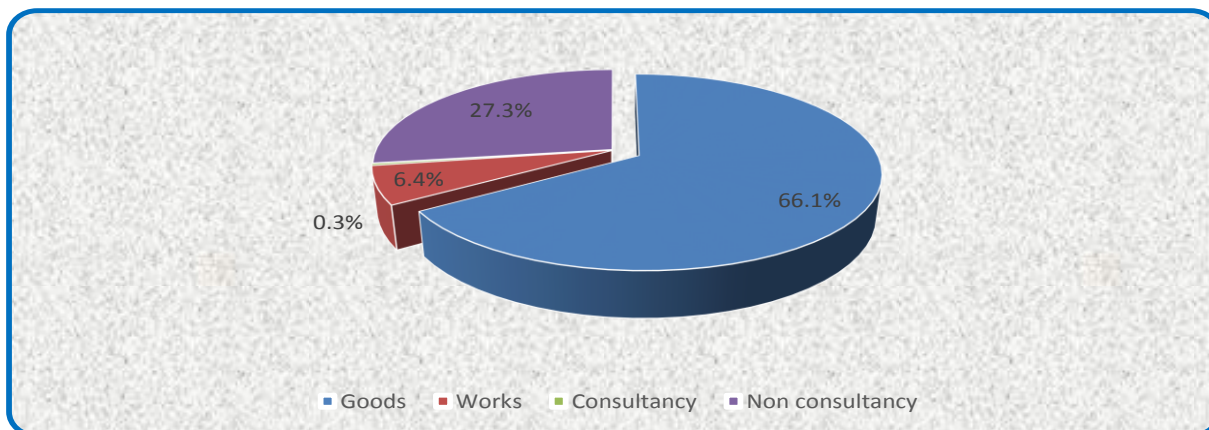


Figure 5 - 11: Percentage Distribution of Value of Contracts by RASs



(f) Volume of Contracts by Local Governments Authorities (LGAs)

A total of 30 out of 188 LGAs submitted 10,344 contracts worth TZS 110.4 billion. Analysis show that the largest volume of procurement was for works with 48.3 percent, followed by goods with 44.1 percent, as shown in **Figure 5-12**.

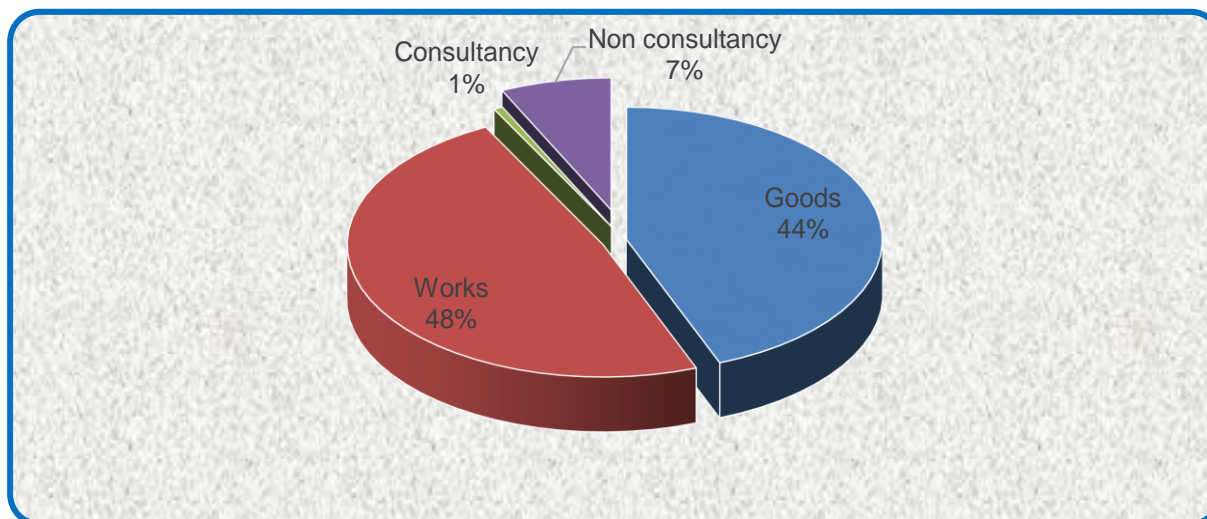


Figure 5 - 12: Percentage Distribution of Value of Contracts by LGAs

Analysis of the comparisons of the volume of awarded contracts for the FY 2018/19 and FY 2019/20 in terms of PEs categories and procurement categories indicated that large amount of money were spent on procurements of works contracts by AEs followed by goods contracts by PAs. Distribution of volume of awarded contracts in term of PEs and procurement categories is shown on **Table 5-6**.

Table 5 - 6: Distribution of volume of awarded contracts for two current consecutive FYs

Category	FY 2018/19 (TZS .Billions)					FY 2019/20 (TZS.Billions)				
	Goods	Works	CS	NCS	Disposal	Goods	Works	CS	NCS	Disposal
MEs	54	92	39	10	-	39.9	16.7	12,147	14.4	0
PAs	565	160	17	97.91	0.63	982.3	701.2	29,057	66.8	0
AEs	498	1,554	88	91	0.34	535.9	1,936	50,752	55.4	-
IDs	146	11	3	16	-	19.9	42	2,934	20.4	-
RAS	8	12	0.78	2	-	5,716	552	24.64	2.4	-
LGAs	62	190	9	7	0.05	48.7	53.4	637	7.7	-
Total	1,333	2,018	156	224	1	1,632.6	2,707.9	95.6	167.1	0



5.3 Procurement Audits

5.3.1 Volume of Audited Procurement

During the FY 2019/20, procurement audits were conducted on 61 PEs and 6 delegated entities whereas, 3 were assessed on compliance audit only, 61 entities were assessed on both compliance and value for money audits, one entity was assessed on value for money audit only and 2 entities were assessed on procurements done through force account only. The audit covered procurements done during FY 2019/20 and the previous financial years for ongoing projects/contracts. The total number of all sampled and audited procurement contracts was 5,104 with a total value of TZS 2,489.84 billion. The distribution of volume of audited procurement in terms of value and number and their respective percent are shown in **Table 5-7**.

Table 5 - 7: The distribution of volume of audited procurement in terms of value and number and their respective percent

Category	Number	Contract Values (TZS Billion)	% Value	% Number
Works	272	1,936.36	77.8%	5.3%
Consultancy	168	65.87	2.6%	3.3%
Non Consultancy	478	43.22	1.7%	9.4%
Goods	901	432.09	17.4%	17.7%
Minor Value Procurement	3,285	12.30	0.5%	64.4%
Total	5,104	2,489.84	100%	100%

5.3.2 Comparisons of volume of audited procurement to FY 2018/19

The total number of audited entities for FY 2019/20 was 67 while for FY 2018/19 were 109. Procurement sampled and audited for the FY 2019/20 were 5,104 with a total value of TZS 2,489.85 billion while for FY 2018/19 constitute a total number of 7,738 contracts with a total value TZS 9,122 billion. The volume of audited procurement contracts by categories for the FY 2019/20 was 272 for works, 901 for goods, 168 for consultancy, 478 for non consultancy and 3,285 for minor value procurements, with a corresponding value of 1,936 billion, 432.09 billion, 65.88 billion, 43.22 billion and 12.3 billion respectively, while for the FY 2018/19 was 349 for works, 600 for goods, 123 for consultancy, 370 for none consultancy and 6,296 for minor value procurement, with corresponding value 8,519 billion, 387.6 billion, 98.6 billion, 41.4 billion and 74.8 billion respectively. Comparison of



volume of audited procurements for the year 2018/2019 and year 2019/20 is shown in **Figure 5 - 13 and 5 - 14** respectively.

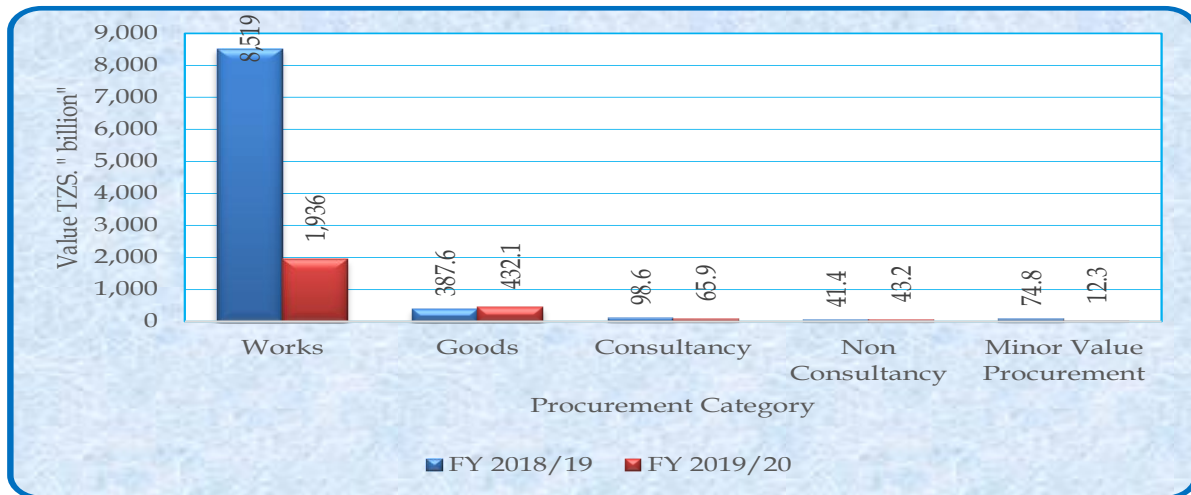


Figure 5 - 13: Comprison of volume of audited procurement in value for the consecutive financial years

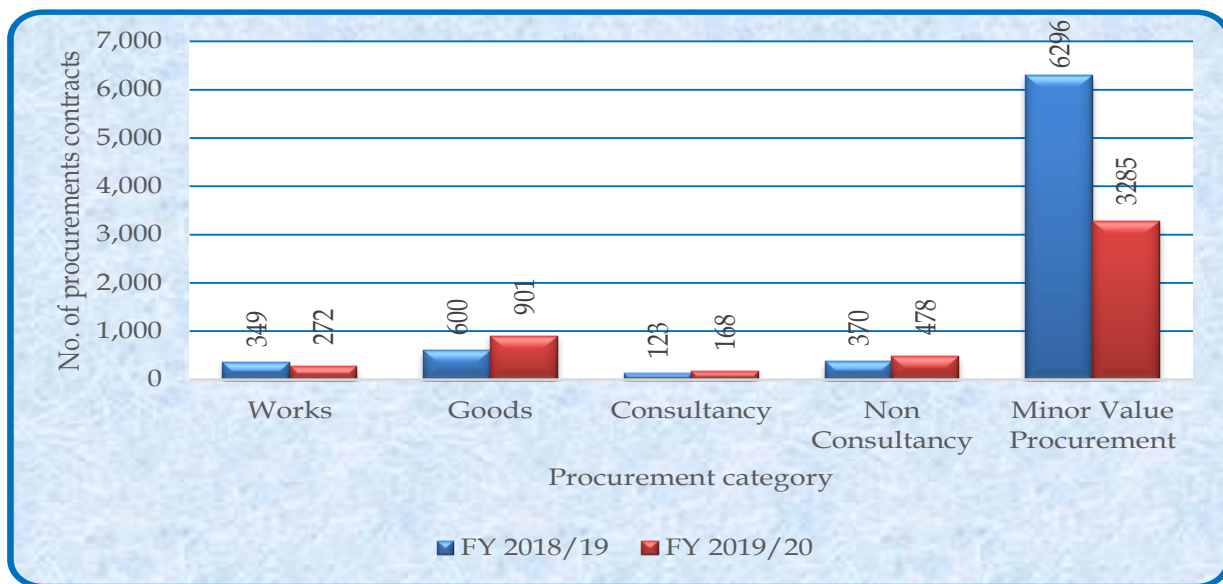


Figure 5 - 14: Comprison of volume of audited procurement in number of contracts for the consecutive financial years

Further analysis revealed that, out of all audited procurement contracts, 1,210 contracts equivalent to 23.7 percent with a total value of TZS 1,898 billion equivalent to 76.2 percent in terms of value were for 16 big spenders (PEs with volume of procurement of 20 billion and above for the FY 2018/19). Furthermore, the volume of audited procurement for the



three entities Tanroads HQ, TPA HQ and REA account for 63 percent of the total value of audited procurements of all 67 audited entities.

5.3.3 Assessment of the Compliance Level

A: Compliance Audit Opinion

Scores attained in compliance audits were aggregated into three groups as indicated in Table 5 - 8.

Table 5 - 8: Compliance Audit Opinion

Aggregated score in %	Assessment	Opinion
80 - 100	Satisfactory performance	<ul style="list-style-type: none"> There are sufficient assurance that most requirements of PPA, PPR and issued guidelines were complied, however few observed weaknesses are required to be addressed
60 - 79	Fair performance	<ul style="list-style-type: none"> Although most of the procurements complied with requirements of PPA and PPR, there were significant weaknesses that need to be addressed Management action is/was required to address the significant number of weaknesses observed
0 - 59	Poor performance	<ul style="list-style-type: none"> Most of the procurements did not comply with requirements of PPA and PPR and other procurement standard Urgent and significant management action is required to address the observed weaknesses to minimize the effects and improve adherence

B: The outcomes of the assessment in compliance level

On the basis of the compliance indicators established by PPRA as shown above, the outcome of the compliance audits of 60 entities and 4 delegated entities indicated an overall compliance level of 78.8 percent, an increase by 2.8 percent compared to 76 percent achieved in the FY 2018/19. However, the recorded compliance level is slightly below the targeted compliance level of 80 percent which was set for the FY 2019/20. The overall compliance level presented above is an aggregate of an average compliance score of procurements processed by audited entities within and outside TANePS. Details of levels of compliance are shown in **Annex 5-2**.



The analysis of the average scores for the seven compliance indicators revealed that; the compliance level of three indicators namely; Institutional setup and performance, appropriateness of the tender process and appropriateness of contract preparation and implementation were satisfactory (i.e above 80 percent). Three indicators which are; Appropriateness of the preparation and implementation of annual procurement plans, management of procurement records and implementation of system prepared by PPRA achieved fair compliance (i.e. scored between 60 – 79 percent), indicator of penalty for mishandling of procurement score – 6 percent. None of the compliance indicator attained poor performance level below 60 percent. The overall average compliance level and performance for the seven performance indicators is as indicated by **Figure 5 – 15**.

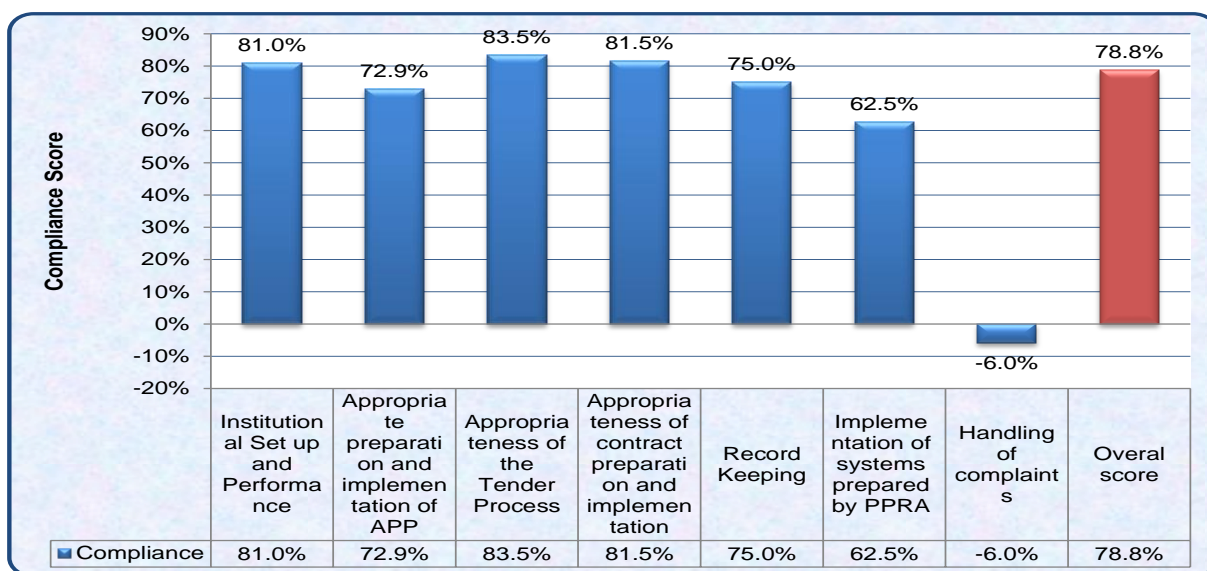


Figure 5 - 15: Average Compliance Level for the Seven Performance Indicators

In comparing compliance level for the seven compliance indicators for the FY 2019/2020 to the FY 2018/2019 performance, the following has been revealed: Institutional Set up and Performance score has increased from 79 to 81 percent; Appropriateness of the preparation and implementation of annual procurement plans has decreased from 74 to 72.9 percent; Appropriateness of the tender process slightly increased from 83 to 83.5 percent; Appropriateness of contract preparation, formation and implementation slightly increased from 81 to 81.5 percent; Management of procurement records has increased from 70 to 75 percent; Implementation of systems prepared by PPRA has increased from 46 to 62.5 percent and mishandling of complaints in procurement process increase from -4 to -6 percent. The comparison of average compliance level of audited entities for the seven compliance indicators to that of last financial year is as shown in **Figure 5 - 16**.

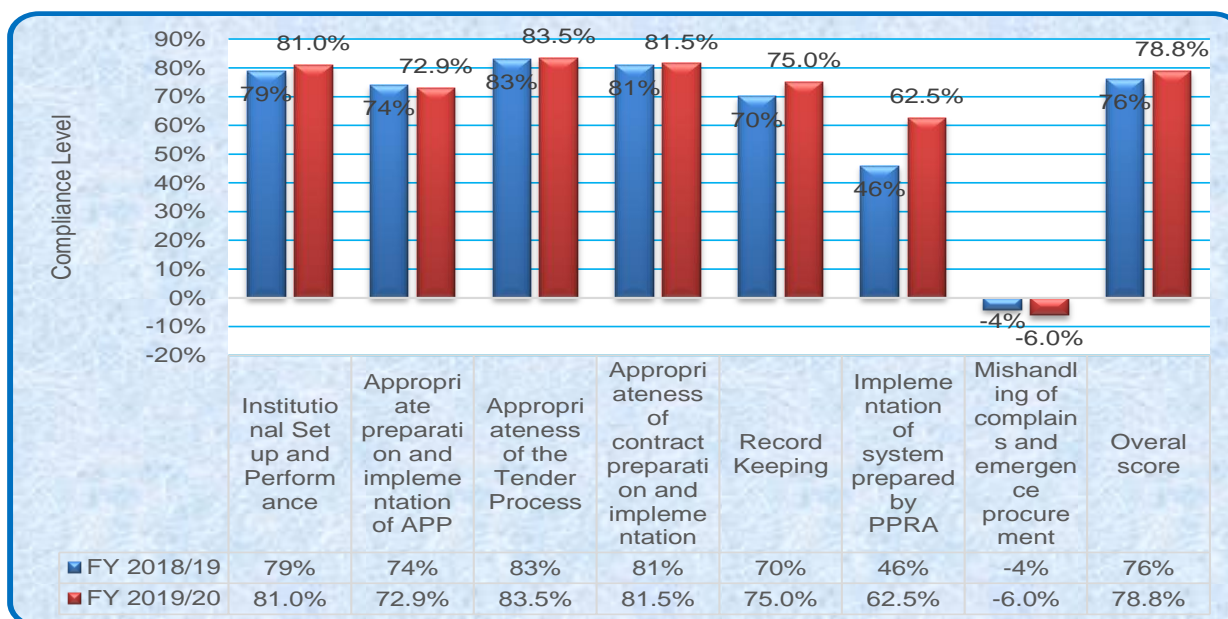


Figure 5 - 16: Average Compliance level for the Seven Compliance Indicators Compared to preceding FY

The analysis of overall compliance of audited entities for the last eight consecutive financial years indicates that there is improvement from an average compliance score of 64 percent for financial year 2012/13 up to an average score of 78.8 percent for the financial year 2019/20. The comparison of average compliance of audited entities over the past eight consecutive financial years is as shown in **Figure 5- 17**.

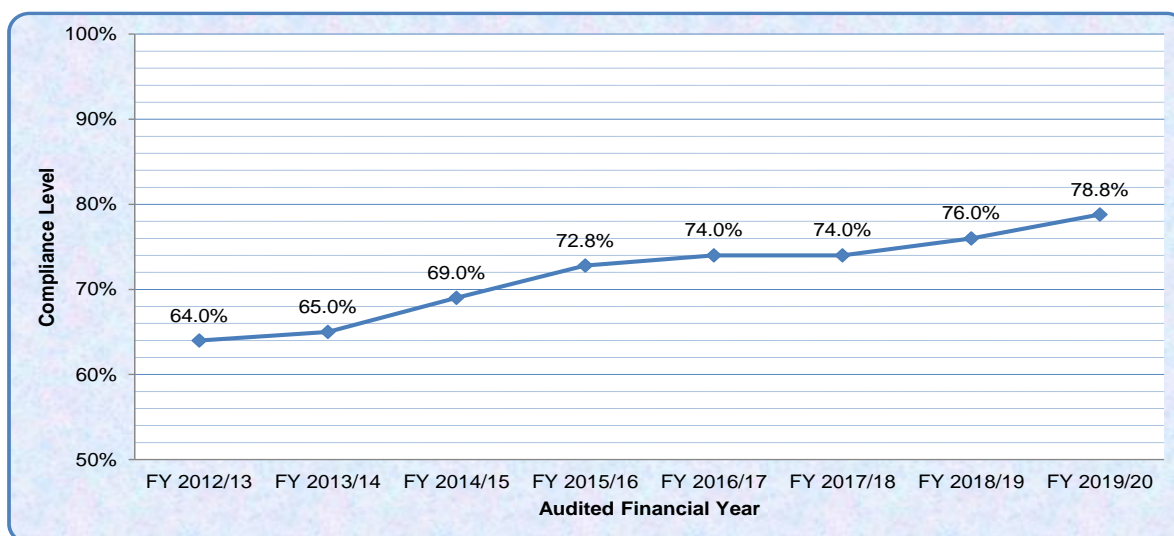


Figure 5 - 17: Trend of Overall Compliance level of entities over the Past Eight FY



The analysis of the compliance results revealed that 3 entities or 4.7 percent of all audited entities had poor compliance level with score below 60 percent, 27 entities or 42.2 percent of all audited entities had fair compliance level ranging between 60 and 79 percent while 34 entities or 53.1 percent of all audited entities had satisfactory compliance level with score of 80 percent and above. Compliance score ranges for the audited entities are shown in **Figure 5 - 18**.

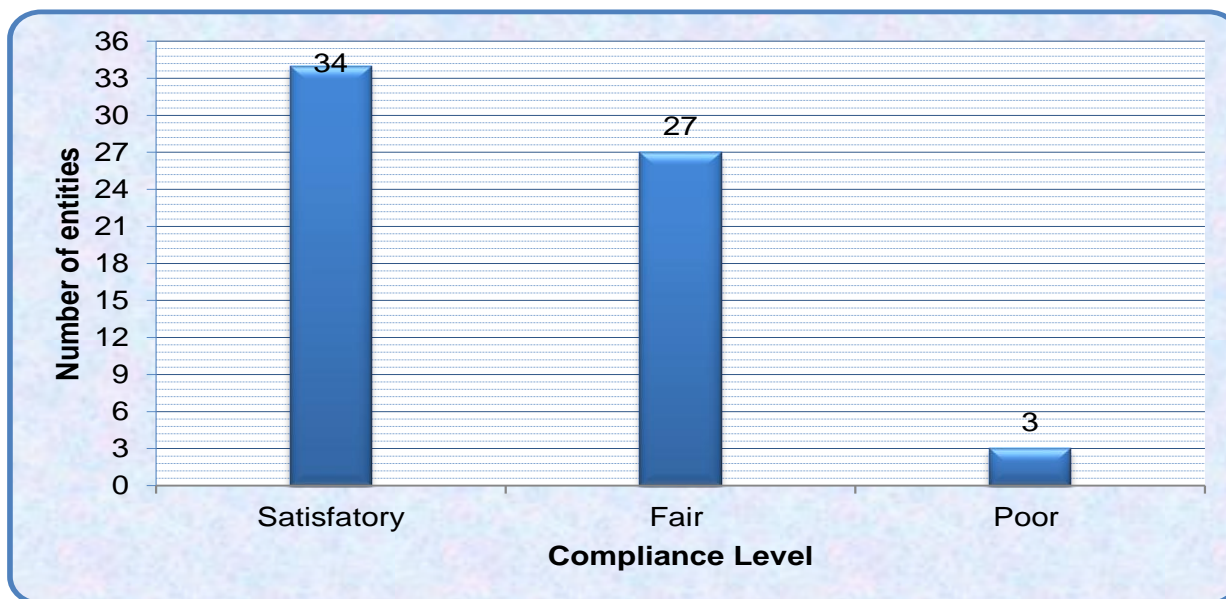


Figure 5 - 18: Compliance score ranges for audited entities

The analysis also indicated that, one (1) LGA and two (2) PAs fall under 3 entities with poor compliance, namely: ATCL (55.9 percent), Cashewnut Board of Tanzania (52.6 percent), and Kiteto DC (57.64 percent). Entities with fair compliance include eleven (11) LGAs, nine (9) PAs, and six(6) MDAs and one (1) delegated entity, while entities with satisfactory compliance level include fifteen (15) LGAs, five (5) PA,s and one (1) delegated entity and eleven (11) MDAs and two (2) delegated entities. The top ten audited entities with their compliance levels in brackets are: TANROADS Pwani (93.5%), Lindi MC (93.4%), Singida MC (91%), Kibaha TC (90.8%), Moshi MC (90.8%), Babati TC (90.2%), TCAA (90.1%), Songea MC (90%), Bariadi TC (89.5%) and Temeke MC (89.3%). Distribution of compliance level of the audited entities according to entities category is shown in **Figure 5 - 19**.

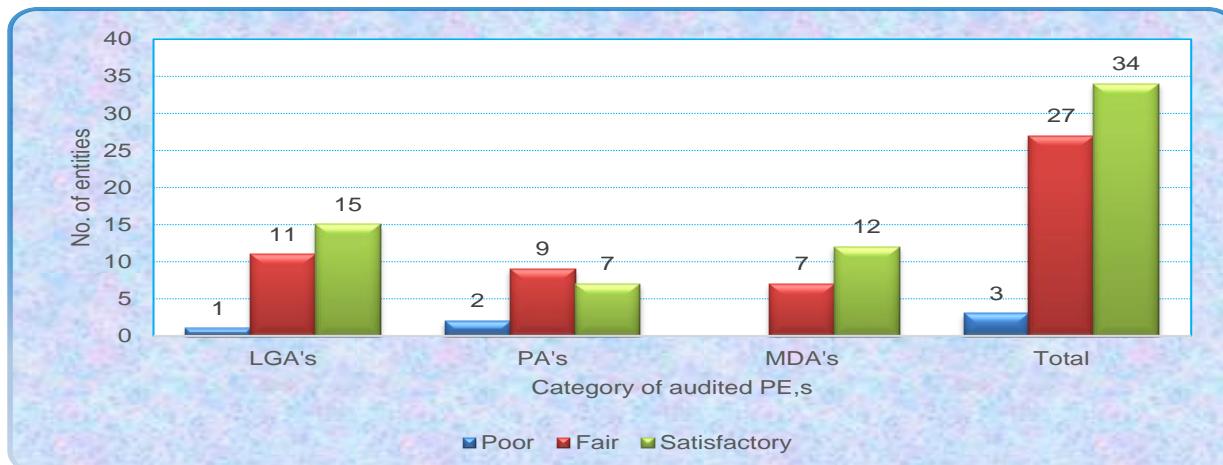


Figure 5 - 19: Distribution of Compliance Level of the Audited entities Category

Comparison of compliance levels for MDAs, PAs and LGAs with the previous year 2018/19 results, revealed that, the average compliance level for MDAs has increased from 77 to 80.1 percent; PAs has decreased from 75 to 73 percent while the level of compliance for LGAs has increased from 74 to 80.6 percent. Changes in the compliance level for MDAs, PAs and LGAs has caused an increase of average compliance level from 76 to 78.8 percent. The comparison of the levels of compliance for LGAs, MDAs and PAs is shown in **Figure 5 - 20**.

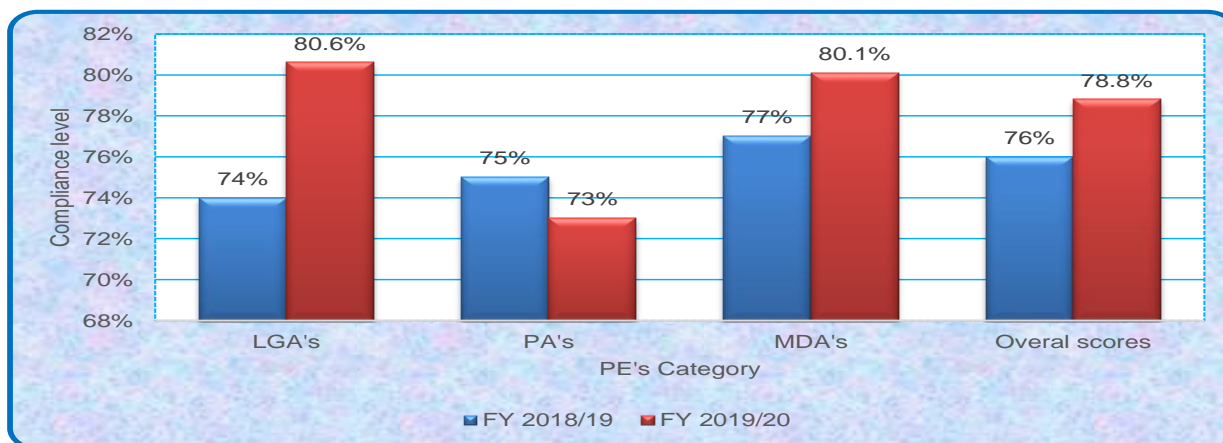


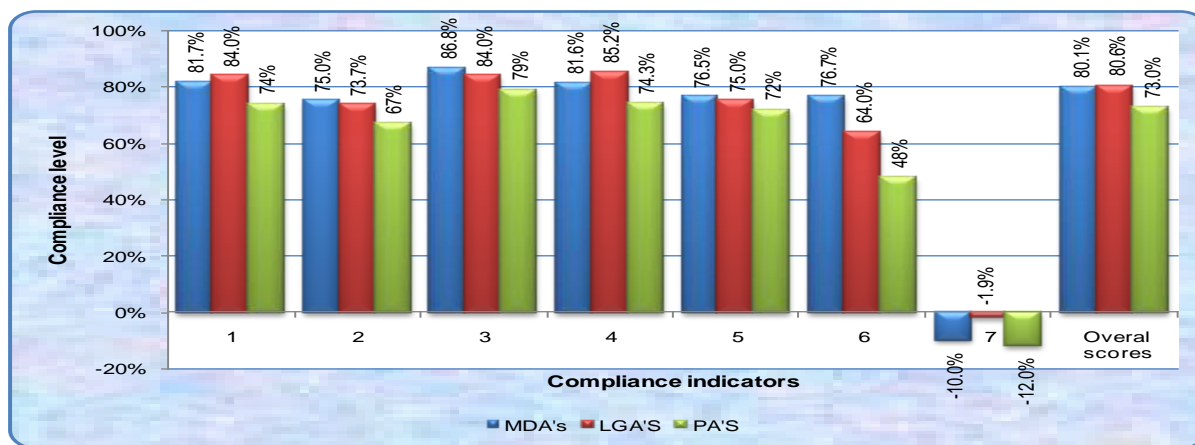
Figure 5 - 20: Comparison of Overall Level of Compliance for LGAs, MDAs and PAs

The detailed analysis of the audit results as per entities categories for the seven individual compliance indicator revealed that, compliance levels for LGAs and MDAs in the indicator for institutional set up and performance were satisfactory with scores of 84 and 81.7 percents respectively while for PAs was fair at 74 percent. Compliance performance for LGAs, PAs and MDAs were fair at 73.7, 67 and 75 percent respectively on the indicator



for appropriateness of preparation and implementation of APP. MDAs and LGAs compliance levels were satisfactory at 86.8 and 84 percent respectively while for PA's was fair at 79 percent on the indicator for appropriateness of tender process. Compliance levels for MDAs and LGAs were satisfactory at 81.6 and 85.2 percent respectively and fair for PAs at 74.3 percent on the indicator for appropriateness of contract preparation, formation and implementation. Also the analysis shows that MDAs, LGAs and PAs compliance levels were fair on the indicator for management of procurement records with scores of 76.5, 75 and 72 percent respectively.

Furthermore, the analysis on the indicator for the preparation and implementation of system prepared by PPRA was made to 27 audited entities only. Entities assessed on this indicators were 18 LGAs implementing ULGSP projects which were audited and finalized after submission of APER for FY 2018/19 to the Minister of Finance and Planning and 9 other entities which were audited in May and June 2020 under AFDB funding. The remaining entities were not audited on indicator for PMIS because of the development of TANePS. The compliance level of audited MDAs and LGAs was fair at 76.7 percent and 64 percent respectively and poor for PAs at 48 percent on the indicator for implementation of systems developed by PPRA. Furthermore, MDAs LGAs and PAs scored -10, -1.9 and -12 percent as penalties on the indicator for mis-handling of procurement complaints and emergence procurement. Performance of MDAs, LGAs and PAs in each indicator is shown in **Figure 5 -21**.



Key

1. Institutional Set up and Performance	2. Preparation and implementation of APP	3. Appropriateness of the Tender Process	4. Appropriateness of contract implementation
5. Record Keeping	6. Implementation of systems prepared by PPRA	7. Handling of Complaints	8. Overall

Figure 5 - 21: Performance of MDAs, LGAs and PAs in Each Indicator



5.3.4 Compliance level of entities which implemented their tenders through TANePS

According to the audit plan 28 entities and 4 delegated entities audit were to cover procurements processed within and outside TANePS, but out of the audited 28 entities and 4 delegated procuring entities, twelve (12), entities and 2 delegated entities equivalent to 46.9 percent were found to have good progress in using TANePS hence their tenders implemented within TANePS were assessed to determine the level of compliance. List of entities and their respective scores are showing on **Figure 5 - 22**.

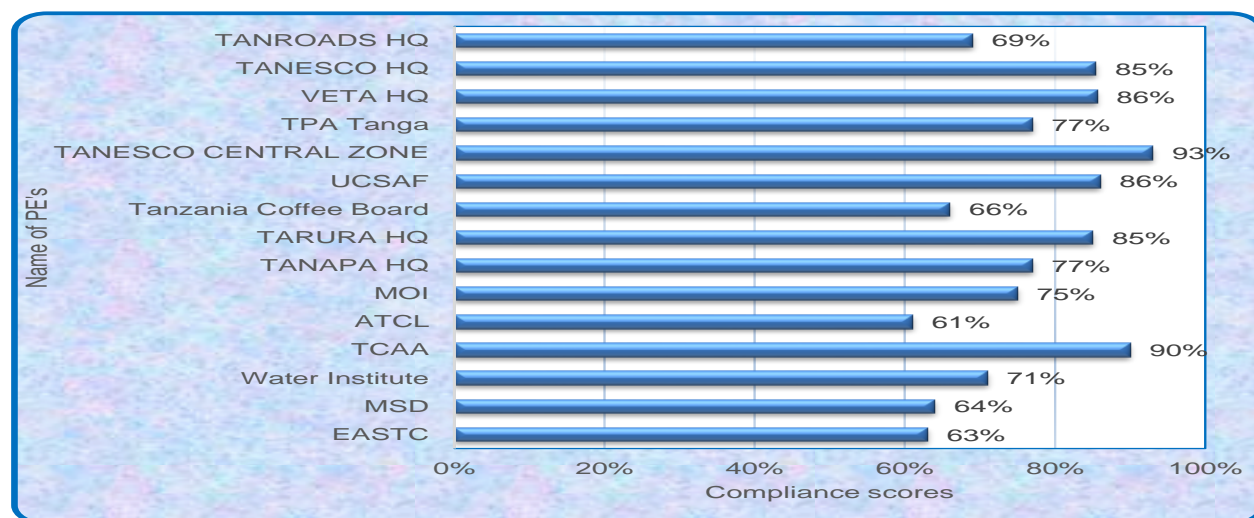


Figure 5 - 22: Overall compliance level of 14 audited entities which used TANePS

Based on assessment made to all 13 entities and two delegated entities, the overall compliance level was fair at 76.8 percent. The assessment of six performance indicators revealed that, the average compliance level was satisfactory on indicator for appropriateness and efficiency of tender process at 86.1 percent. Compliance level of four indicators; Institutional set up and performance, Appropriateness of preparing an implementing APP, Appropriateness of contract preparation, formation and implementation and management of procurement records were fair at 74.1 percent, 72.8 percent, 74.9 percent and 74.3 percent respectively. Penalty for mishandling of procurement complaints and emergence procurement had a score of -5.2 percent. Performance scores of 12 entities and two delegated entities are shown in **Figure 5 -23**.

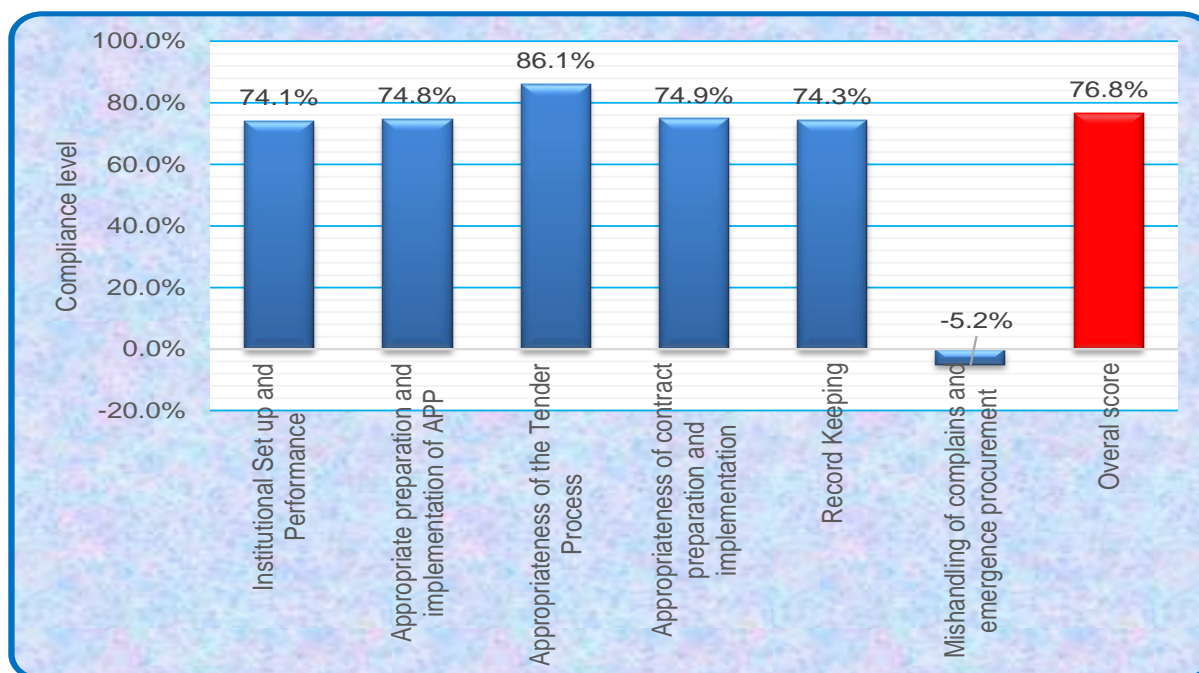


Figure 5 - 23: Average compliance level of 14 entities which used TANePS

5.3.5 Compliance Analysis for Individual Indicators

This part highlights performance of entities in respect of each individual indicator. The analysis included all tenders processed within and outside TANePS. The purpose of the analysis is to identify and prioritize significant areas which need immediate and appropriate capacity building interventions.

i) *Institutional Setup and Performance*

The audit results indicated satisfactory compliance level on institutional setup and performance which scored 80.8 percent. Performance attained resulted from the assessment of sub indicators for; Properly established tender board, Notification of the establishment of TB to PPRA, Establishment of procurement management unit, Establishment of PMU sub vote and allocation of fund, Existence of Internal Audit Unit, Knowledge of PPA and PPR for members of TB, PMU and IAU staff, Independence on exercising of powers and responsibilities by Accounting Officer, Tender Board, Budget Approving Authority, Procurement Management unit, User departments and Internal Audit Unit staff.



The major observed weaknesses and respective scores under institutional setup and performance were as follows: Inadequate training to TB members 55 percent, PMU at 60 percent and IAU at 64.5 percent, staff on PPA, 2011 its Regulations, 2013 and their amendments of 2016, AO did not issue notice of unsuccessful bidders at 56 percent, TB did not approve contract documents at 78 percent and TB did not approve negotiation plans at 79 percent.

ii) *Appropriate Preparation and Efficiency in Implementing the Annual Procurement Plan*

The average compliance level on preparation and implementation of APP was fair at **72.6 percent**. The analysis under this indicator constitute the following sub indicators; proper preparation of APP, The approval of APP by the Budget approval Authority, Efficiency in implementing the APP and inclusion of 30% of APP for special group.

The major observed weaknesses under this indicator are as follows: Inefficiency in implementing APP as delays were observed in the procurement processes (Initiation by user department to award of contract to successfully tenders which scores 74 percent. Further forty four (44) entities equivalent to 68 percent were penalized for not including exclusive preference of 30 percent in its annual procurement plan to special groups.

iii) *Appropriateness of Tender Processing*

The average compliance level on procurement process was satisfactory at 83.6 percent. The analysis of this indicator was divided into fifteen sub-indicators which are; Approval to start the procurement process, proper preparation of tender document, appropriate method of procurement, Approval of advert and tender document, Approval of shortlist of suppliers/contractors/Service Providers, Public advertisement of bid opportunities, Adequate time for preparation of bids, Submission of tender adverts to PPRA, Submitted tenders opened timely, Clarification received and given properly, Proper evaluation of bids, Proper negotiation of bids , Issue of notice of intention to award contract, Contract awarded within the tender validity period and Using procedural forms issued by PPRA.

Major observed weaknesses and their respective scores under this indicator are as follows: Tender advert not submitted to PPRA for publication in TPJ for procurement done outside TANEPS at 73 percent, AO did not notify the unsuccessful bidders the name of successfully bidder at 56 percent, procurement awards information were not submitted to PPRA for publication for procurement done outside TANEPS at 61 percent and procedural forms were not used during procurement process at 67 percent. Furthermore six entities were penalized for failure to include margin of preference in prepared tender documents.



iv) Appropriateness of contracts management

The audit results indicated an average compliance level of **81.3 percent** on this indicator which is satisfactory compliance. Assessed individual indicators under contract preparation and formation are; Contract document prepared by PMU and approved by TB, Arrangement and completeness of contract documents, Vetting of contracts by AG or Legal officers of the entity, Proper signing of contracts, Appropriate management of performance securities, insurances, advance payment guarantees, Timely issuance of instructions, Management /site meetings are held (records prepared and signed, Appropriateness of dispute Resolution, Notice of termination of contracts proposals for debarment of firms/individual are submitted by the AO to PPRA, Timeliness of site possession/contract commencement, Appropriate extension of contract duration /delivery period, Appropriate application of remedies for delays, Quality of the project and service program, Adherence to project/service program, Progress reports are prepared, Appointment of a works or non-consultancy services supervisors, Availability and quality of implementation reports (service delivery reports, Appointment of inspection and acceptance committees, Availability of inspection reports, Availability of quality assurance plan, Certification of payments, Payment certificates are attached with inspection reports/measurement sheets , proof of deliverables and valuation sheets, Payments made on time, Contract close out, rectification of defects and payment of retention money and release performance guarantee, Justification for variations, Appropriate procedures followed in issuing variation orders/contract amendments and Appropriate procedures followed in issuing variation orders/contract amendments.

The major observed weaknesses under this indicator were: None approval of contract documents by TB at 78 percent, None preparation of contracts progress reports at 66 percent, supervisors or contract managers for managing non-consultancy services contracts were not officially appointed by AO at 71 percent, Management /site meetings were not held at 75 percent, Quality of the project and service program were not prepared at 71 percent, adhered to quality assurance plan during implementation of the contract at 65 percent, there was no proper management of performance securities, insurances or advance payment guarantees at 78 percent. Other observed weaknesses were; 8 entities were penalize for inappropriate termination of procurement contracts and none submission of debarment proposal to PPRA and 5 entities were penalize for issuing unjustifiable variation.

v) Management of Procurement Records

The overall level of compliance on management of procurement records was fair with a score of **74.8 percent**. Assessed sub indicators were; Availability of complete records per tender, Proper arrangement and location of procurement records (per tender, availability of adequate space for keeping procurement records (General Information) and availability and adequacy of storage facilities for procurement records.



The major observed weaknesses under this indicator are: Improper arrangement and location of procurement records per tender at 57 percent, inadequate space for keeping procurement records at 69 percent and inadequate storage facilities for archiving procurement records at 77 percent.

vi) Use of Systems Developed by PPRA

The assessment in this indicator involved the following sub-indicators: timely submission of procurement plans; submission of procurement process and implementation reports for individual tenders; submission of contracts completion reports; submission of monthly, quarterly and annual procurement reports.

Analysis under this indicator covered 27 entities only in which their performance level was assessed to be 62.5 percent. Remaining entities were not assessed in this indicator due to transformation from traditional procurement to TANePS.

The major observed weaknesses under this indicator were: entities did not submit to PPRA through PMIS complete procurement monitoring checklist at 50 percent, contract completion reports at 37 percent, monthly procurement implementation reports 60 percent, quarterly implementation reports at 50 percent and annual procurement report at 58 percent.

vii) Mishandling of complaints and emergency procurement

In this indicator, entities were assessed whether they handled bidders' complaints and emergency procurements in accordance with PPA and PPR. The overall scores for mishandling of bidders complaints and emergency procurement was -6 percent. Depending on the number of mishandled cases, entities were penalized to the maximum of 5 points for mishandling of procurement complaints and 5 points for mishandling of emergency procurements. Analysis of the audit results indicated that, seven entities were penalized due to improper handling of procurement complaints. The entities were namely; Tanzania Coffee board, Tarura HQ, BOT, Tanroads HQ, REA, Ministry of Health and Shinyanga MC. Four entities which were penalized for mishandling of emergency procurement are the Ministry of Constitutional and Legal Affairs, ATCL, Kinondoni MC, and Tanzania cotton board.

The major observed weaknesses under this indicator are as follows: AOs did not handle properly five complaints submitted by bidders by suspending the procurement proceedings and institute investigation and AOs did not submit copies of the complaints decision to PPRA for the two handled cases.



5.3.6 Compliance for PEs with Contract Volumes of TZS 20 Billion and Above

One of the criteria for the selection of entities and delegated entities to be audited for the FY 2019/20 was entities with volume of procurement of 20 billion and above in FY 2018/2019. Based on this criterion a total of 14 entities and 2 delegated entities were selected for audit. Audit sample of these entities and delegated entities had a total number of 1,210 contracts equivalent to 23.7 percent of all audited contracts with a value of TZS. 1,898.5 billion equivalent to 76.3 percent of the total value of TZS 2,489.9 of all audited procurements. Overall compliance level for all sixteen (16) entities and two (2) delegated entities was fair at 80.4 percent, This reach the target level of 80 percent set by the Authority for the financial year 2019/20. Compliance levels of the 14 audited entities and 2 delegated entities with procurement volume of TZS 20 billion and above is shown on **Figure 5 – 24.**

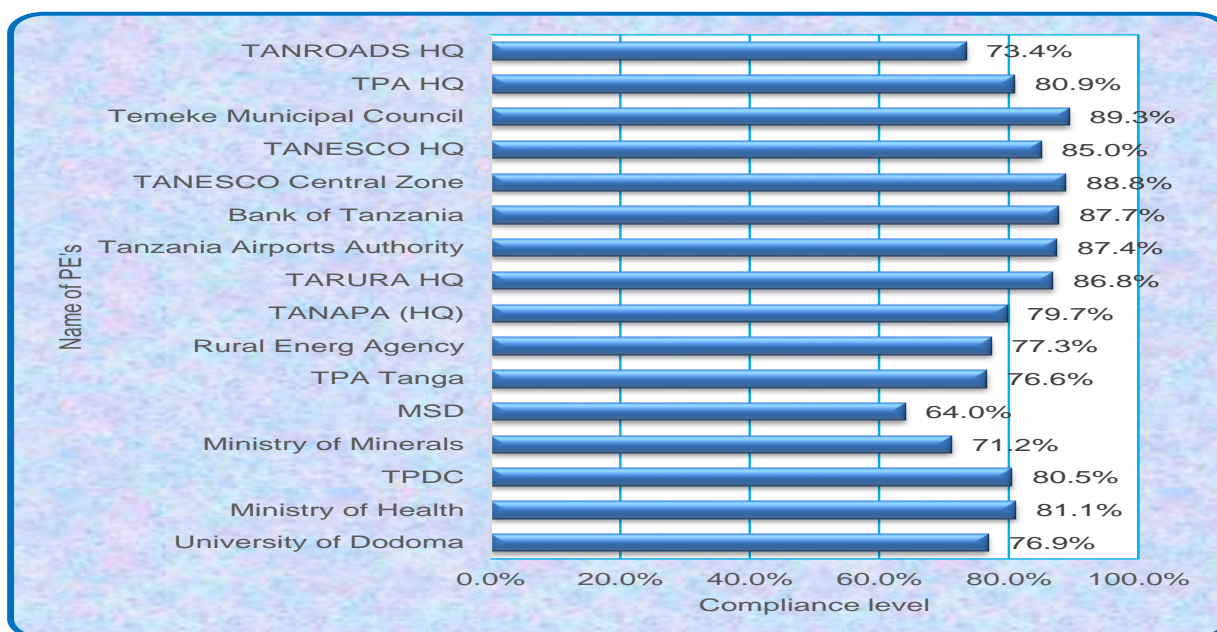


Figure 5 - 24: Compliance levels of entities with expenditure of TZS 20 billion and above in procurement

Assessment of seven performance compliance indicators, revealed that, compliance level for four indicators namely Institutional setup and performance, Appropriate preparation and implementation of Annual Procurement Plan (APP), Appropriateness of the Tender Process and Appropriateness of contract preparation, formation attained satisfactory compliance level at score of 87.9 percent, 82 percent, 83.8 and 80.8 respectively. Two indicators namely; Management of procurement records and Implementation of systems prepared by PPRA (PMIS/CMS) has fair performance at score of 78.9 percent and 74 percent respective.



On indicator for mishandling of procurement complaints the score was -11.6 percent and mishandling of emergence procurements the score was -8.6 percent, giving an average scores of (-9.2 percent). Overall score and compliance level of seven indicators is showing by **Figure 5 - 25**.

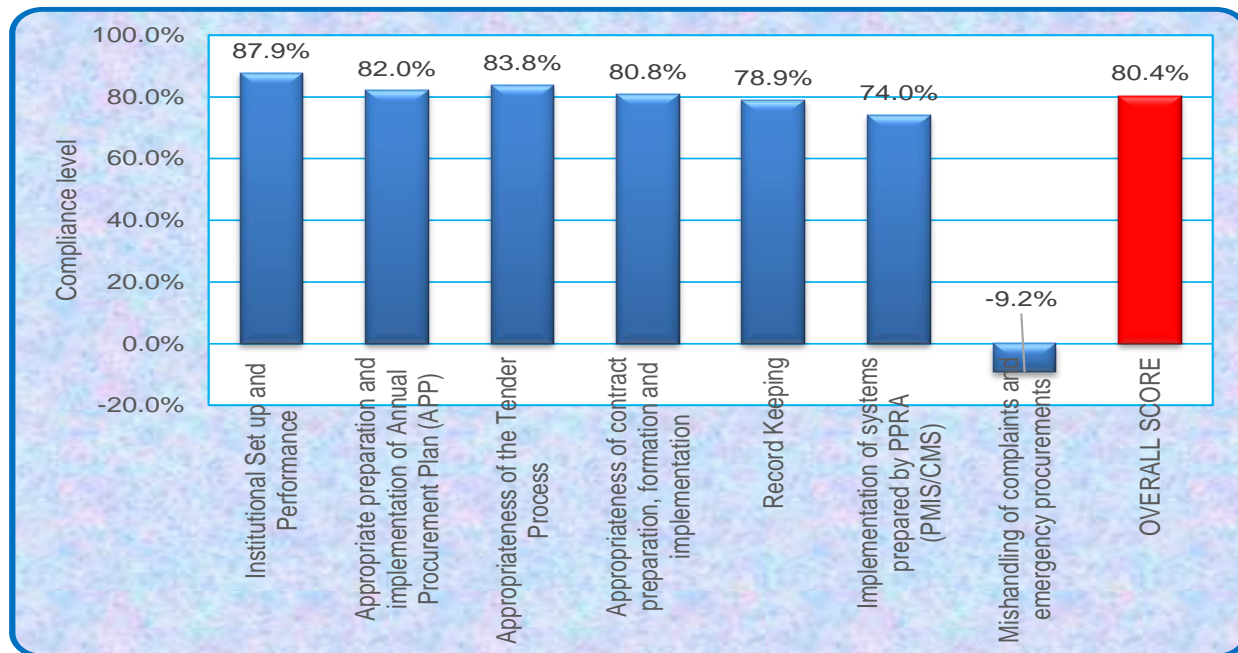


Figure 5 - 25: Distribution of compliance levels for seven indicators for entities with procurement volume of TZS 20 billion and above

5.3.7 Entities with poor performance

Analysis of the compliance audit results indicated that three entities out of 64 audited entities equivalent to 4.7 percent were assessed to have poor compliance levels (below 60 percent). The entities were; Kiteto DC at 57.64 percent, Tanzania Cashewnut board at 52.6 percent and ATCL at 55.9 percent.

Overall compliance scores for all three entities, based on six sub indicators which were Institutional setup and performance, Appropriateness of preparation and implementation of APP, Appropriateness of Tender process, Appropriateness of contract management, record keeping and mishandling of procurements complaint and emergence procurement. Scores obtain were divided by 90 and multiplied by 100.

The audit results confirmed that there was weak adherence of the provisions of PPA and PPR by the entities to the extent that immediate intervention and corrective efforts are needed to address the identified capacity gaps through training. The entities with poor performance are as shown in **Figure 5- 26, 5 - 27 and 5- 28**.

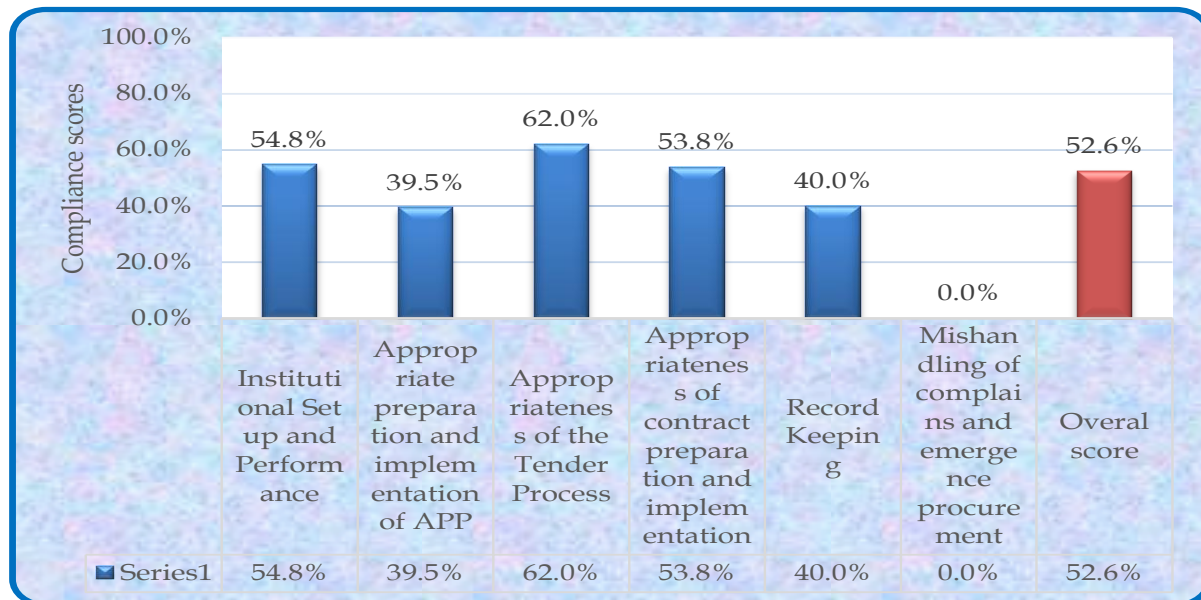


Figure 5 - 26: Distribution of overall compliance level and sub indicators of Tanzania Cashewnut Board.

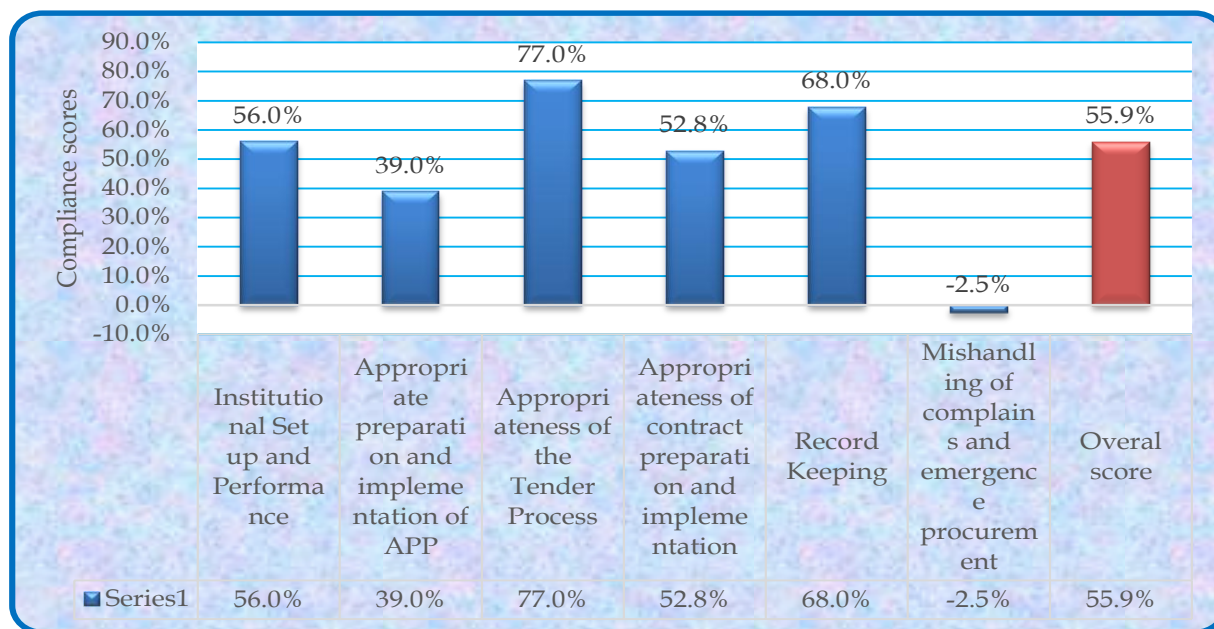


Figure 5 - 27: Distribution of overall compliance level and sub indicators of ATCL.

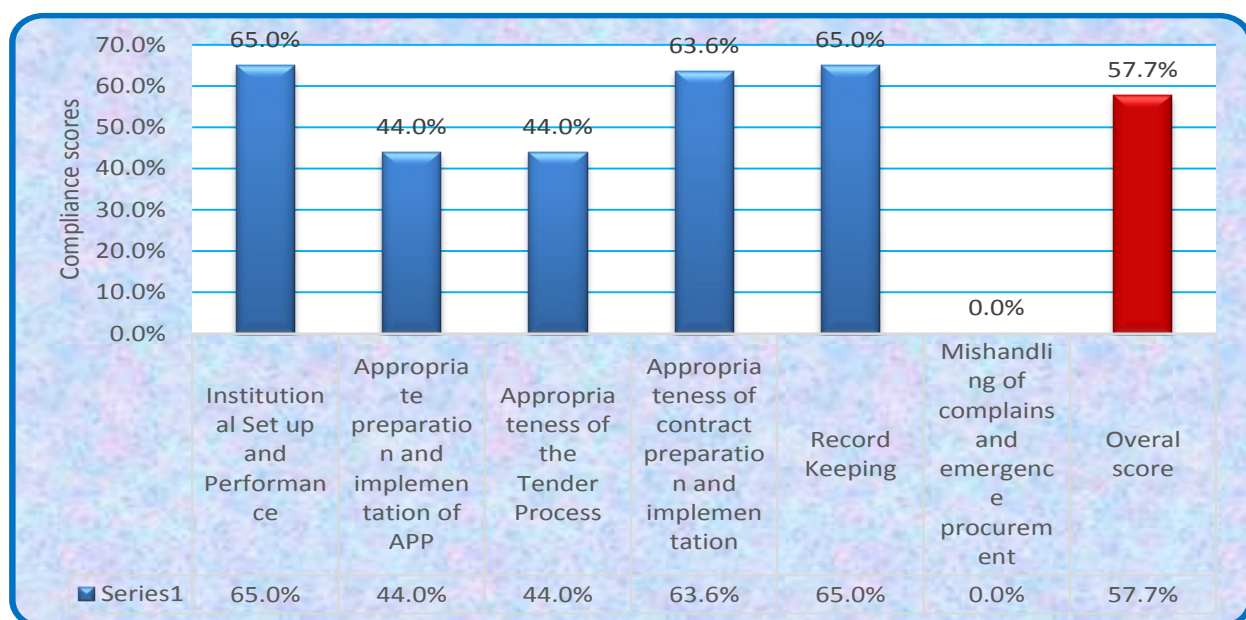


Figure 5 - 28: Distribution of overall compliance level and sub indicators of Kiteto DC.

5.3.8 Value for money Audit results

A: Value for Money audit opinion

Scores attained in VFM audits were aggregated into three groups as indicated in Table 5 – 9.

Table 5 - 9: VFM Audit Opinion

Aggregated score in %	Assessment	Opinion
75 - 100	Satisfactory performance	<ul style="list-style-type: none"> • There is sufficient assurance that project objectives are likely to be achieved (or have been achieved) and VFM is likely to be realized (or has been realized) • Although the project is/ was exposed to some risks, they are considered to be manageable (they could have been managed) • Risk management action is/ was effective although improvement is/ was possible • Management action is/was required to address the weaknesses observed
50 - 74	Fair performance	<ul style="list-style-type: none"> • Although most of the project objectives are likely to be achieved there are significant weaknesses that need to be addressed for the project to realize VFM (or important



Aggregated score in %	Assessment	Opinion
		improvement could have been made to enhance VFM) <ul style="list-style-type: none">• Risk management plan is/ was not sufficiently effective• Management action is/was required to address the significant number of weaknesses observed
0 - 49	Poor performance	<ul style="list-style-type: none">• Most of the project objectives are unlikely to be achieved (or have not been achieved) hence VFM is unlikely to be achieved (or has not been realized)• Key risks are/were not being managed effectively or are/were not being managed at all• Urgent and significant management action is/was required to address the observed weaknesses to minimize the effects

B: The outcomes of the value for money audit

Value for Money audits were conducted on 62 entities (58 entities and 4 delegated entities). Out of which, 44 entities were audited during financial year 2019/20 while 18 entities (all in the category of LGAs) were audited during financial the end of year 2018/19 and were finalized in the financial year 2019/2020. The audited entities comprised of 19 MDAs, 27 LGAs and 16 PAs. The 19 audited MDAs included three entities namely; Tanroads Coast, Tarura DSM and TPA Tanga Port which are delegated entities and 16 PAs included one entity namely; Tanesco Central Zone as delegated entity.

The overall VfM performance of all PEs for all audited projects was assessed to be **82.2 percent** which is satisfactory performance. The score had slightly dropped compared to the preceding year's performance which was 84.4 percent for 66 audited entities. The analysis of overall performance (VfM) results of audited PEs for the past eight consecutive FYs indicates significant improvement. The overall performance in the year 2013/14 dropped compared to that in the 2012/2013 but the overall performance has been increasing from an overall performance score of 60.2 percent to 82.2 percent during financial year under review.

The VfM audit results in terms of contract status indicated that, 151 contracts out of 367 audited contracts were on progress while 216 were completed. The overall performance of 151 contracts on progress was 85.6 percent while score for 216 completed contracts was 81.6 percent. The performance score of ongoing and completed contracts on four VfM indicators were as indicated in the brackets respectively; Planning, design & tender documentation (88.4 and 84.1 percent), Procurement process (84.8 and 78.9 percent), Contract implementation and administration (81.3 and 78.5 percent) and quality & quantity of works, goods & services (87.9 and 84.0 percent).



The VfM audit results of audited 367 contracts were compared with the results of 296 audited contracts during the last financial year 2018/19. The total number of contracts with satisfactory performance during the preceding FY was 81 percent of all audited contracts while for the year under review is 80 percent.

The VfM audit results indicated that, 48 entities or 77.4 percent out of audited 62 entities had satisfactory performance, 12 entities or 19.4 percent had fair performance while 2 entities or 3.2 percent had poor performance. The assessment results in terms of entity categories indicated that, 20 LGAs, 13 PAs and 15 MDAs had satisfactory performance, 7 LGAs, 1 PA and 4 MDAs had fair performance while 2 PAs had poor performance with overall score of below 49 percent.

Comparing performance level for MDAs, PAs and LGAs with the preceding FY's results with those of FY 2019/20, performance level of LGAs increased from 80.4 percent to 83.7 percent whereas of PAs and MDA has declined from 86.8 and 85.5 percent to 84.5 and 76.9 percent respectively.

Likewise, the average performance levels of the five performance (VfM) indicators were as follows: planning, design and tender documentation (85.0 percent); procurement process (79.6 percent); contract implementation and administration (79.7 percent); project completion and closure (76.3 percent); and quality and quantity of executed works or delivered goods & services (84.2 percent). The performance level on all five (5) indicators was therefore satisfactory.

Under planning, design and tender documentation indicator, the result shows that all LGA's, PA's and MDA's performance was satisfactory at 84.1 percent, 80.0 percent and 90.3 percent respectively. However, it was further revealed that, one PA and one LGA had poor performance. 10 contracts or 2.7 percent of all audited contracts had poor performance while 54 contracts or 14.7 percent of all audited contracts had fair performance on this performance indicator.

The overall performances of LGAs and MDAs on the procurement process indicator were assessed to be satisfactory at score of 80.0 and 83.3 percent respectively while performance of PAs had fair performance at score of 74.8 percent. Three LGAs and one PA were assessed to have poor performance while four LGAs, three MDAs and four PAs were assessed to have fair performance. Further analysis indicated that, 22 contracts or 6.0 percent of all audited contracts had poor performance while 67 contracts or 18.3 percent of all audited contracts had fair performance.



The performance of LGAs, MDAs and PAs on the Contract implementation and administration was satisfactory at score of 79.9 percent, 81.3 percent and 75.2 percent respectively. Further analysis of results indicated poor performance on 19 audited contracts or 5.4 percent of all audited contracts.

All LGAs, MDAs and PAs had satisfactory performance on the quality and quantity of executed works and delivered goods or services at score of 86.3 percent, 86.7 percent and 77.4 percent respectively. Further analysis indicated that, two PAs had poor performance on this indicator. The analysis indicated that, 12 contracts or 3.8 percent of all audited contracts had poor performance while 50 contracts or 15.9 percent of which 11 contracts out of them are still on progress had fair performance.

The LGAs and MDAs on project completion and closure fall under satisfactory performance with score of 75.5 and 79.5 percent respectively while performance of PAs was fair at score of 73.6 percent. Further analysis on scores revealed that, two PAs and one MDA had poor performance on this indicator while five LGAs, one PA and five MDAs had fair performance. The results also revealed that, 19 contracts or 8.7 percent of all audited contracts had poor performance while 42 contracts or 19.3 percent had fair performance.

Out of 367 audited contracts, 21 contracts equivalent to 5.7 percent by number were contracts with value of TZS 10 billion and above implemented by 13 entities. The audited 21 contracts had a total value of TZS 845.24 billion equivalent to 71.5 percent by value of all audited contracts. Out of 21 contracts, 15 contract or 71.4 percent with total value of TZS 710.66 billion were still on progress while six contracts with total value of TZS 134.59 billion were completed. The overall performance of all 21 contracts was assessed to be satisfactory at score of 84.3 percent.

5.3.9 Value for Money audit scope

Performance (VfM) audits were conducted on 367 procurement contracts worth TZS 1,182.82 billion. The audited contracts categories include; 47 building works, 54 roads and bridges construction works, 28 civil construction works, two electrical works, seven water supply and irrigation schemes, 106 goods, 77 consultancy services and 46 non-consultancy services. Distribution in terms of categories of audited contracts with their total contract values is shown in **Figure 5 -29** and summarized in **Table 5 -8**.



Table 5 - 10: Categories of Audited Contracts

Contract Category	Number of projects	Value (TZS billion)	Percentage	
			Number	Value
Building works	47	61.75	12.8	5.2
Road/Bridge works	54	563.95	14.7	47.7
Electrical works	2	0.68	0.5	0.1
Civil works	28	376.01	7.6	32.0
Water Supply & Irrigation	7	8.03	1.9	0.7
Goods	106	123.34	28.9	10.4
Consultancy Services	77	33.25	21.0	2.8
Non-Consultancy Services	46	13.79	12.5	1.2
Total	367	1,182.82	100	100

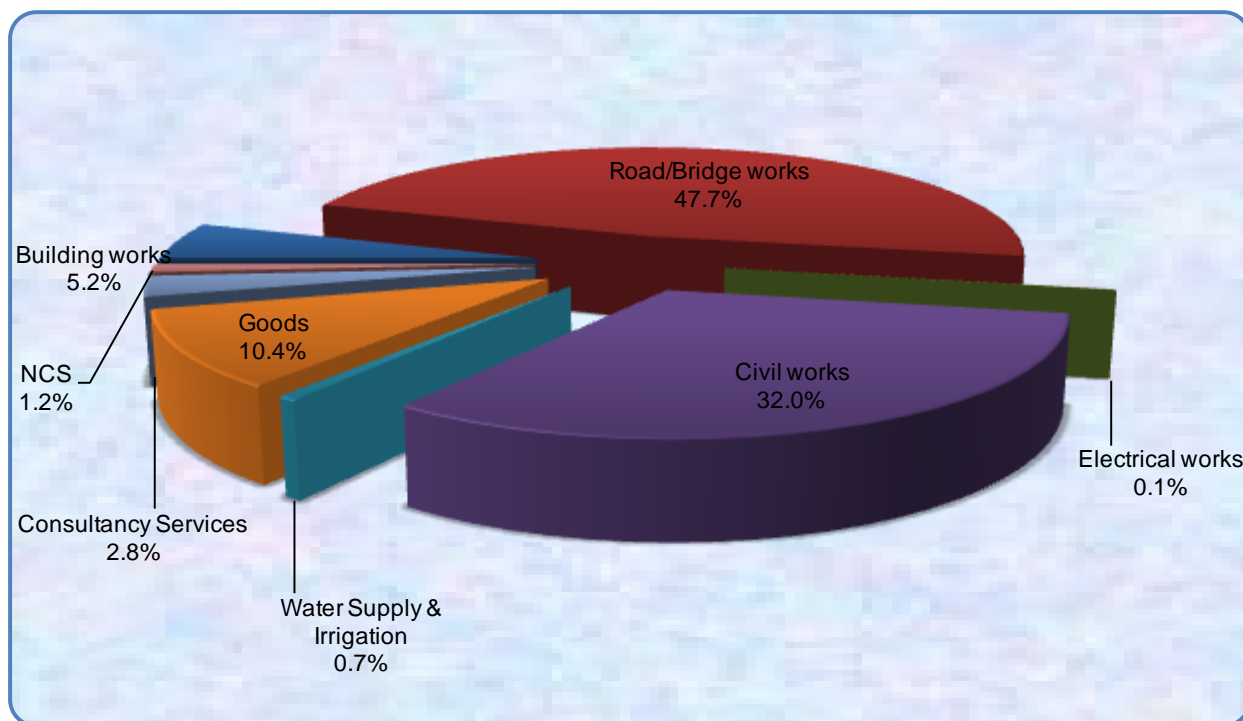


Figure 5 - 29: Distribution of Audited Contracts Categories



Out of 367 audited procurement contracts, 187 contracts or 51.0 percent by number of all audited contract with a total value of TZS 460.10 billion were implemented under LGAs, 102 contracts or 27.8 percent by number of all audited contracts with a total value of TZS 661.04 billion were implemented under MDAs and 78 contracts or 21.3 percent by number of all audited contracts with a total value of TZS 61.68 billion were implemented in PAs. 21 contracts out of all audited contracts had contract values of TZS 10.0 billion and above with a total value of TZS 845.24 billion or 71.5 percent of total value of audited contracts.

5.3.10 Results of Audited Contracts

A total of 367 contracts worth TZS 1,182.82 billion implemented by MDAs (19), PAs (16) and LGAs (27) were audited for Value for Money. Out of all audited contracts, 292 contracts or 79.6 percent had satisfactory performance, 67 contracts or 18.3 percent attained fair performance and eight contracts or 2.2 percent worth TZS. 22.23 billion had poor performance out of which, four were for goods, one for building works, one for civil works, one for consultancy services and one for non-consultancy services. Out of eight contracts assessed to have poor performance, five contracts were implemented by PAs while three contracts were implemented by LGAs. The analysis indicates also that, 151 out of 367 contracts equivalent to 41.1 percent by number with total value of TZS 925.37 billion were on progress while 216 contracts or 58.9 percent by number with total value of TZS 257.45 billion were completed. The audit results further indicated that, 25 contracts worth TZS 188.08 billion out of 67 contracts with fair performance were still on implementation stage while 42 contracts worth TZS 55.25 billion were completed. Out of eight contracts assessed to have poor performance, five contracts were implemented by PAs while three contracts were implemented by LGAs. The distribution of audited contracts performance in LGAs, PAs and MDAs are as shown in **Table 5 - 9**.

Table 5 - 11: Distribution of Audited Contracts Performance in PE Categories

PE Category	Performance Level	No. of Projects	Amount (TZS billion)	Percentage No.	Percentage Value
MDAs	Poor	0	-	0.0	0.0
	Fair	21	223.93	20.6	33.9
	Satisfactory	81	437.11	79.4	66.1
	Sub-Total 1	102	661.04	100.0	100.0
PAs	Poor	5	21.84	6.4	35.4



PE Category	Performance Level	No. of Projects	Amount (TZS billion)	Percentage No.	Percentage Value
	Fair	7	5.47	9.0	8.9
	Satisfactory	66	34.36	84.6	55.7
	Sub-Total 2	78	61.68	100.0	100.0
LGAs	Poor	3	0.39	1.6	0.1
	Fair	39	13.92	20.9	3.0
	Satisfactory	145	445.78	77.5	96.9
	Sub-Total 3	187	460.10	100.0	100.0
	Total (1+2+3)	367	1,182.82	100.0	100.0

The Value for Money audit results of audited 367 contracts were compared with the results of 296 audited contracts during the preceding FY 2018/19. The analysis indicated that, the overall performance of a total of 531 audited contracts within the two consecutive financial years out of total of 663 audited contracts was satisfactory ranging from 75 to 100 percent. The total number of contracts with satisfactory performance during the last financial year was 81 percent of all audited contracts while for the year under review is 80 percent. The distribution of performance of all audited contracts during the two consecutive financial years is as shown by **Figure 5 - 30**.

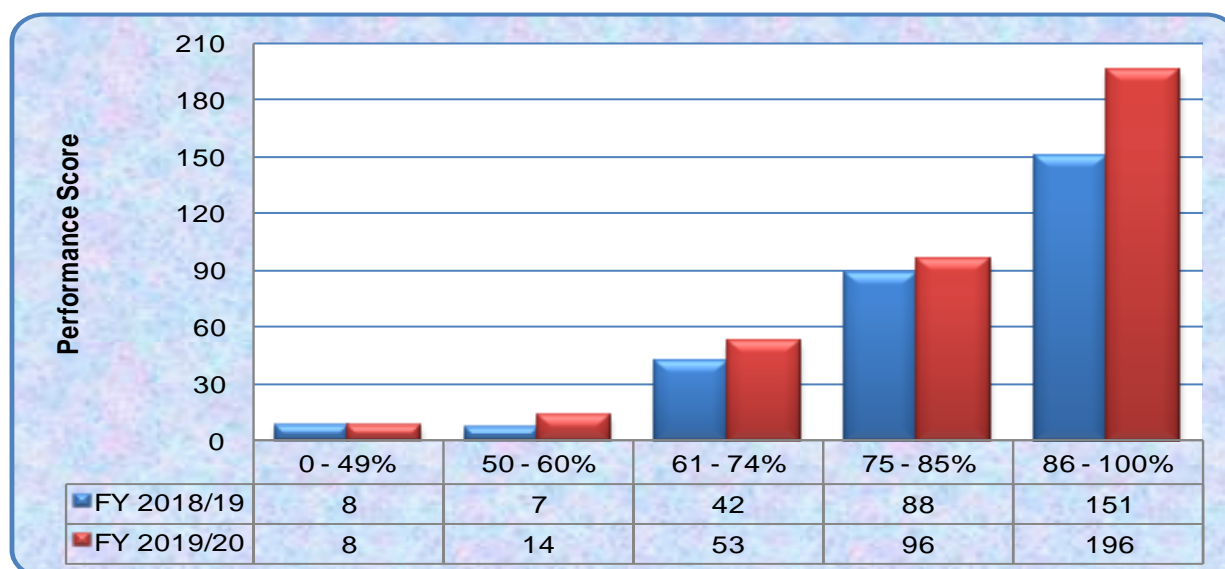


Figure 5 - 30: Distribution of performance of all audited contracts during the two financial years



5.3.11 Audit Results in Terms of Procurement Categories and Contracts Status

The audit results was assessed in terms of procurement categories which include building construction works, electrical works, civil works, road and bridge construction works, water supply and irrigation schemes, goods, consultancy services and non-consultancy services. The assessment results indicated that, the performance for all audited procurement categories was satisfactory with scores of 75 percent and above. The overall performance result for each procurement category is as shown in **Figure 5-31**.

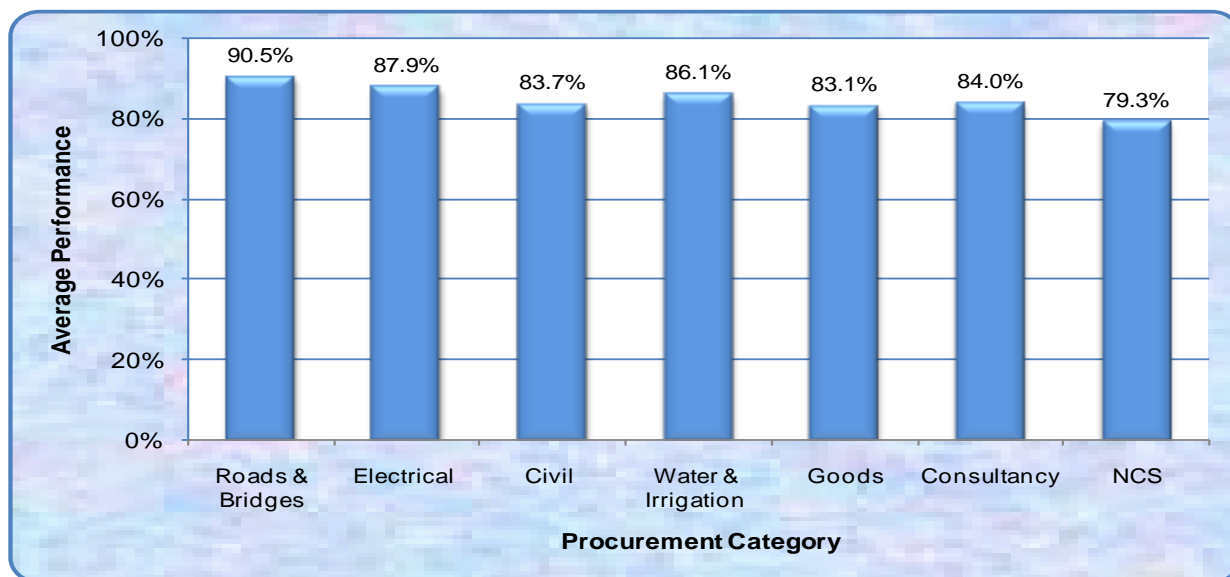


Figure 5 - 31: VFM Overall Results for Procurement Categories

Further analysis of audit results indicated that, the overall performance level for roads/bridge construction works, civil works, electrical works and water supply and irrigation schemes contracts categories had increased by 4.9 percent, 6.4 percent, 8.2 percent and 4.8 percent respectively compared to the scores achieved in the last financial year. However, the performance scores for building construction works, goods and consultancy services categories had dropped compared to the last financial years score. The comparison of overall performance result for each procurement category for two consecutive financial years is as shown in **Figure 5- 32**.

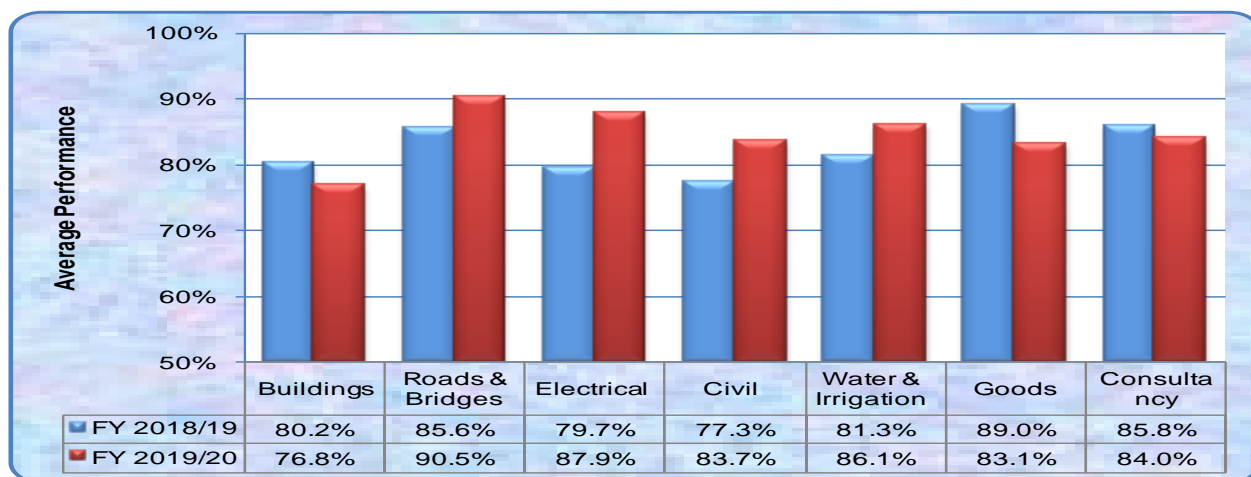


Figure 5 - 32: VfM Overall Results for Procurement Categories for two consecutive financial years

Further analysis of audit results in terms of contract status indicated that, 151 contracts out of 367 audited contracts were on progress while 216 were completed. The overall performance of 151 contracts which are under execution was assessed to be 85.6 percent while that of 216 completed contracts was 81.6 percent. The performance of completed contracts and ongoing contracts on four VfM indicators namely; planning, design and tender documentation; procurement process; works supervision and contract administration and quality & quantity of works, goods & services. The performance result for 151 audited ongoing and completed contracts was satisfactory with score above 75 percent on all above four indicators. The comparison of performance result for each indicator for on progress and completed contracts is as shown in **Figure 5 -33**.

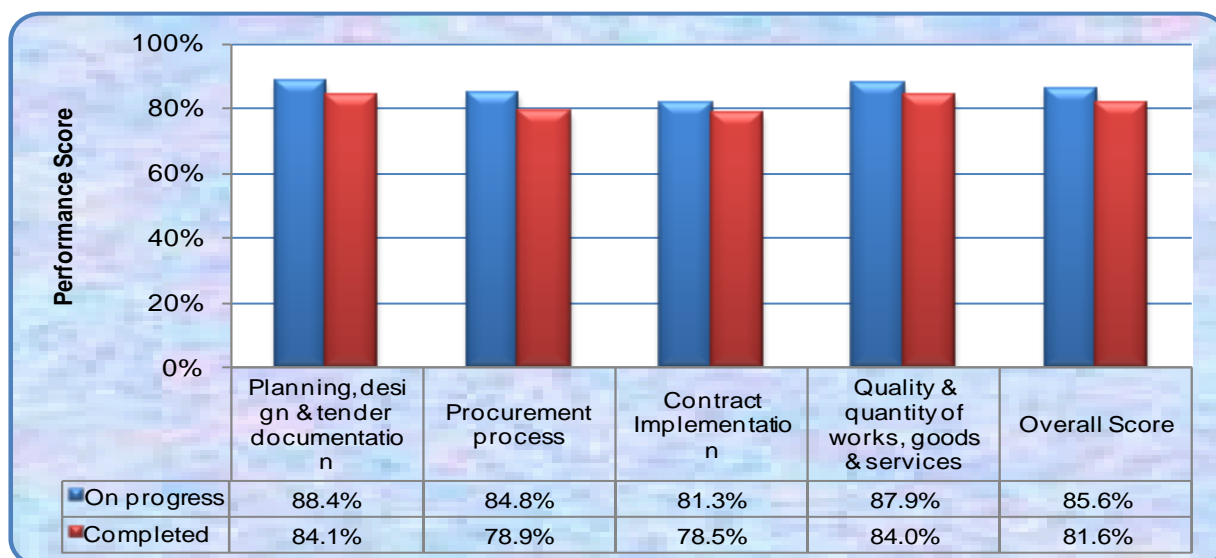


Figure 5 - 33: Comparison of VfM Results for on progress and completed contracts



5.3.12 Analysis of Contracts with poor performance

The analysis of audited contract revealed that, eight contracts were determined to have poor performance. The total value of all contracts with poor performance was TZS. 22.23 billion out of which, four were in the category of goods, 1 building works, 1 civil works, 1 consultancy services and 1 non-consultancy services. The list of audited contracts with poor or unsatisfactory performance is indicated in **Table 5 - 10**.

Table 5 - 12: Contracts with poor performance

S/N	Name of PE	Contract Description	Contract Value (TZS millions)	Overall Score (%)
1	Mkuranga DC	Construction of Servant's Quarter at the Residence of District Executive Director (Force Account)	63.39	49.0
2		Rehabilitation of Bus Stand at Mkuranga District Council; Contract No. LGA/012/FA/2019/2020/W/02	145.29	24.7
3	ATCL	Consultancy Services for Proposed Rehabilitation of Kilimanjaro Maintenance Facility at Kilimanjaro International Airport - Kilimanjaro Region; Contract Number: PA/100/2019-2020/HQ/C/13	12.04	5.0
4		Supply of Aircraft Spare parts; Contract Number: PA/100/2019-2020/HQ/G/27	5,504.51	5.6
5		Supply of Sulphur (99.5) Dust for 2018/2019 Farming Season; Contract No. PE/108/2017-2018/G/45	14,816.18	29.8
6	Tanzania Cashewnut Board	Supply of Cashew Pesticides for 2018/2019 Farming Season; Contract No. PE/108/2017-2018/G/46	1,470.00	31.4
7		Provision of Cleaning and Gardening Services; Contract No. PE/108/2018-2020/NC/04	35.40	39.7
8	Shinyanga MC	Contract No. LGA/112/2014/2015/ULGSP/G/36/LOT 2 for Procurement of One Backhoe Loader for Solid Waste Management	184.80	15.6

5.3.13 Analysis of audit results for audited PEs

The performance level of 62 entities (58 PEs and 4 delegated entities) on five performance indicators was ranked into three performance level namely; satisfactory, fair and poor performance. The overall VfM performance of all 62 entities for all audited contracts was assessed to be 82.2 percent which is satisfactory performance. The score



had slightly decreased compared to the last year's performance which was 84.4 percent for 66 audited entities. Details of VfM scores for all audited entities are shown in **Annex 5-3**.

The VfM audit results indicated that, 48 entities equivalent to 77.4 percent had satisfactory performance, 12 entities equivalent to 19.4 percent had fair performance while two entities equivalent to 3.2 percent had poor performance. The assessment results in terms of entities categories are shown by **Figure 5-34**.

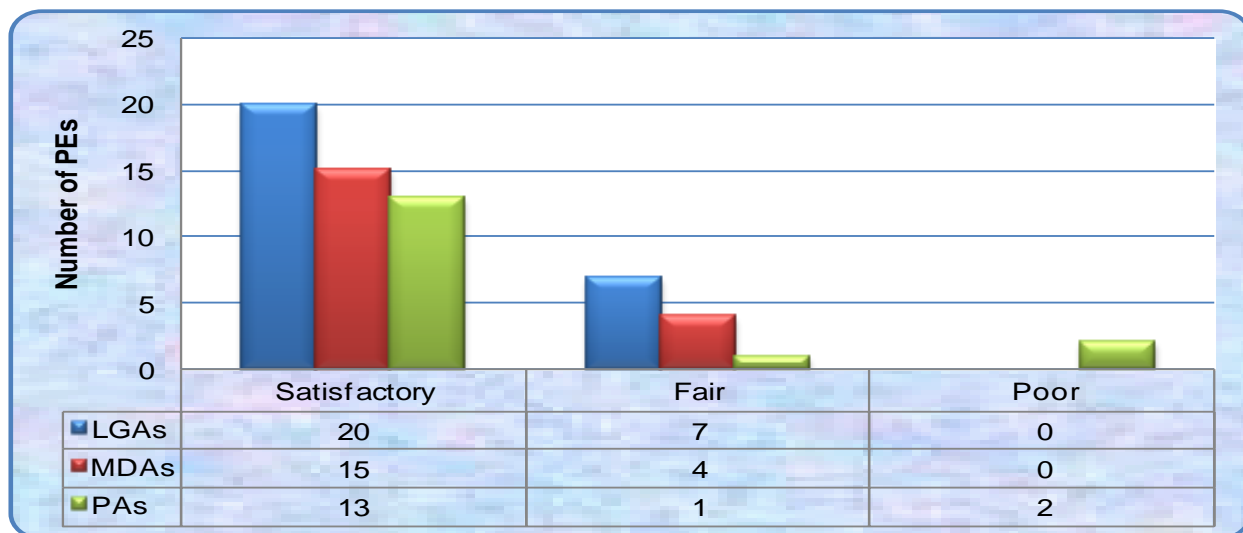


Figure 5 - 34: VfM performance of all audited MDAs, LGAs and PAs

5.3.14 Comparison of audit results in terms of entities categories

Comparison of performance level for MDAs, PAs and LGAs with the preceding year's audit results is shown in **Figure 5 - 35**.

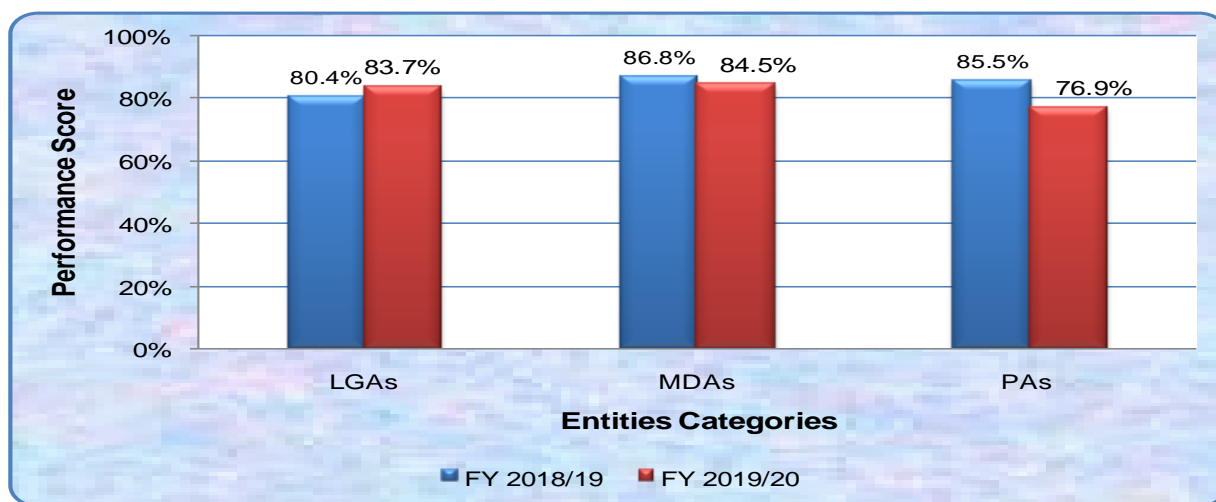


Figure 5 - 35: Comparison of performance level in terms of category of entities for two consecutive financial years.



5.3.15 Overall performance for VfM Score on Individual VfM Indicators

The outcome of the value for money audit indicated the average performance levels to the five individual performance (VfM) indicators to be satisfactory with score of 75 percent and above. The average performance of all audited 62 entities to the individual VfM indicators is shown by **Figure 5 - 36**.



Figure 5 - 36: Overall VfM Results for Individual Performance Indicators

The audit results for the year under review indicate improvement in performance in the indicators on contract implementation and administration with an increase of 3.1 percent compared to preceding year’s score. Further analysis of the audit results indicates a slight decrease in the indicator for planning, design and tender documentation and decrease in score for other three performance indicators namely: procurement process; quality and quantity of works, goods and services and completion and closure compared to preceding financial year. The VfM results for the five performance indicators as compared to the last financial year results are as shown in **Figure 5- 37**.

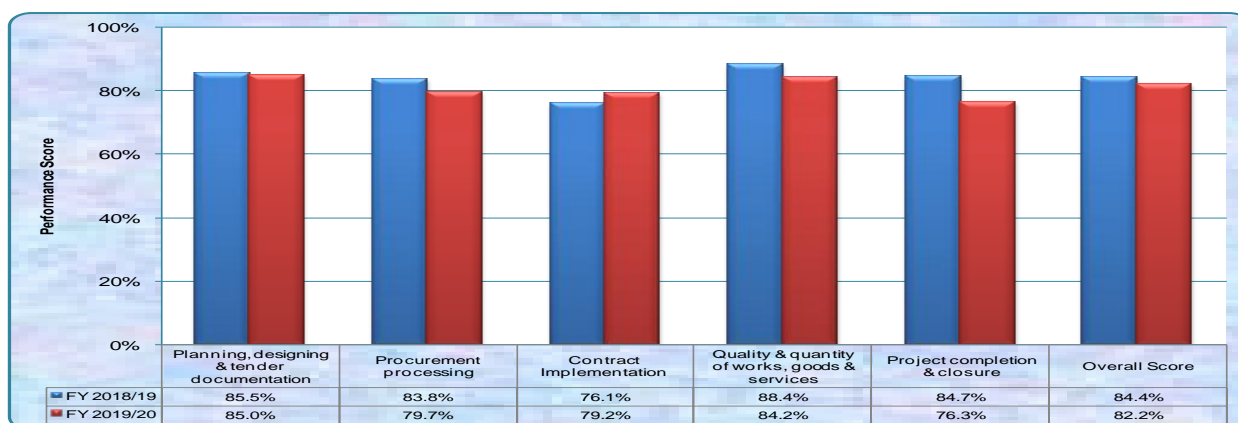


Figure 5 - 37: VfM results for the Five Performance Indicators Compared to Last Financial Year



The overall performance (VfM) results of audited entities for the past eight consecutive financial years were compared and the result indicates significant improvement. The overall performance had dropped by 2.3 percent from year 2012/13 to year 2013/14 but has been increasing from year 2013/14 with overall performance score of 60.2 percent to 82.2 percent during the year under review. The improvement has been increasing due to continuous auditing and monitoring of entities capacity building initiatives and follow up of implementation of audit recommendations. The comparison of overall performance score of audited entities over the past eight consecutive financial years is as shown in **Figure 5 – 38**.

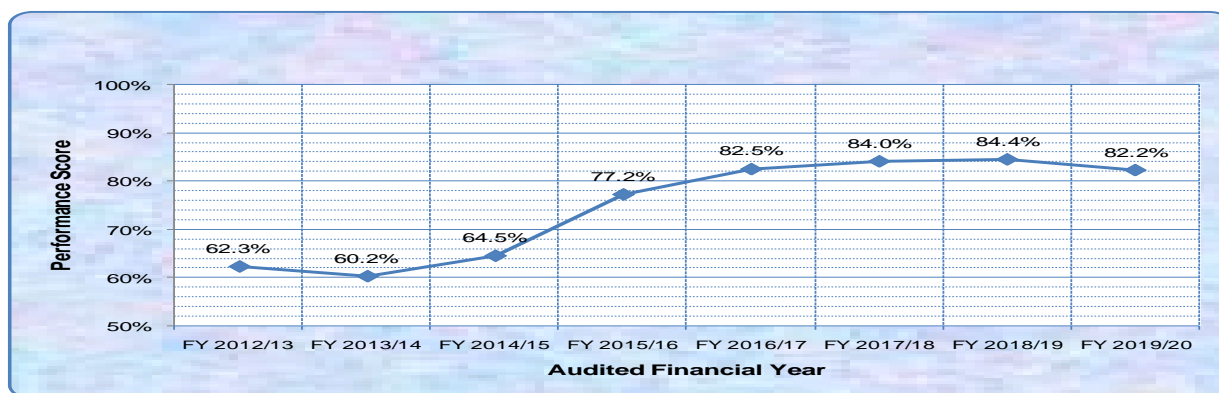


Figure 5 - 38: Comparison of overall VfM score of audited entities for the past eight consecutive years

a) Average compliance level on Planning, Designing and Tender Documentation

The analysis of audit results on planning, designing and tender documentation indicated an average score of **85.0 percent** signifying satisfactory performance. The performance has slightly decreased by 0.5 percent compared to last financial year's score of 85.5 percent. The result shows that all LGA's, MDAs and PA's performance was satisfactory at 84.1 percent, 90.3 percent and 80.0 percent respectively. 21 LGAs; 13 PAs and 19 MDAs had satisfactory performances and 1 PA and 1 LGA had poor performance on this indicator. 10 contracts or 2.7 percent of all audited contracts were assessed to have poor performance while 54 contracts or 14.7 percent of all audited contracts had fair performance on this performance indicator. The major observed weaknesses under this indicator include: lack of evidence for initiation of procurement by the users; lack of evidence for confirmation of funding by AO; procurement not included in the approved budget and APP; prepared design were incorrect and incomplete as they lack details and did not comply with relevant standards; used tender documents and quotation documents were inappropriate and incomplete; inaccuracy of prepared cost estimates and schedule of requirements with respect to provided specifications; terms of reference did not adhere to requirements, cost estimate and budget; technical specifications for some of the tenders



were not prepared and other were not neutral making reference to the trade name; Lack of tender board approvals to tender documents; lack of provision for materials testing and insurance covers; and over estimation of bills of quantities.

b) Average compliance level on procurement processing

The analysis of audit results on the procurement process indicated an overall score of **79.7 percent**, which is satisfactory performance. However, the recorded score is lower compared to 83.8 percent scored in the last financial year. The recorded overall performances of LGAs and MDAs on this indicator were satisfactory at score of 80.0 percent and 83.3 percent respectively while performance of PAs was fair at score of 74.8 percent. Three (3) LGAs and 1 PA were assessed to have poor performance while 4 LGAs, 3 MDAs and 4 PAs were assessed to have fair performance. The analysis also indicated that, 22 contracts or 6.0 percent of all audited contracts had poor performance, 67 contracts or 18.3 percent of all audited contracts had fair performance while 277 contracts or 75.7 percent of all audited contracts had satisfactory performance.

The major observed weaknesses for some contracts on this performance area were as follows: TB did not review and approve negotiation plan; negotiation minutes and recommendation of the negotiation team were not approved by TB; tenders were awarded beyond the bid validity period; unsuccessful bidders were not notified; results of tenders were not submitted to PPRA for publishing in the Journal and Tenders Portal; members of evaluation committees did not sign personal covenant forms; Lack of evidence on response to request for clarification raised by bidders; tenders were evaluated using criteria not stated in the bidding document; evaluation of tenders were not done properly; evaluation report were not detailed and lacked necessary relevant attachments; lack of evidences of draft contract ratification by the PE's Legal Officers and lack of evidence whether detailed report on procurement through single source was submitted to PPRA.

c) Average compliance level on Contract Implementation and Administration

The overall results on performance of audited PEs on the contract implementation and administration was assessed to be 79.2 percent which is considered as satisfactory performance. The entities performance in the year under review has increased compared to 76.1 percent attained in the last financial year. The performance of LGAs, MDAs and PAs under this indicator was satisfactory at scores of 79.9 percent, 81.3 percent and 75.2 percent respectively. Further analysis revealed that, 19 contracts or 5.4 percent of all audited contracts of which three contracts were still on progress had poor performance and 92 contracts or 26.1 percent of all audited contract, 31 contracts out of them still on progress had fair performance. In additional, 15 contracts out of all audited contracts are still on early implementation stage hence this indicator was not assessed. The PEs management were directed to take necessary measures to address the observed



significant weaknesses to ensure intended objectives are achieved and value for money is realized for all ongoing contracts.

The following weaknesses were observed for some contracts under contract implementation and administration performance area: Advance payment guarantees and performance securities were not properly managed; delays in signing of contracts after notification of award; Health and safety plans were not prepared, Environmental Management Plans not prepared; Project programmes (schedule of work) not updated; records of materials testing and results were not available; progress reports were not prepared; quality assurance plans were not prepared; project programmes were not adhered to; prepared Health and safety plans were not adhered to; delays in site handing over/possession; liquidated damages not imposed for delayed works, goods and services; key personnel indicated in the contract were not the ones involved in implementing the contract; delayed payments to the contractors; Goods inspection and acceptance committees were not appointed by AO and regular site meetings were not held.

d) Average compliance level on Quality and Quantity of Executed Works and Delivered Goods or Services

The audit results of PEs performance on the quality and quantity of executed works and delivered goods or services was observed to be satisfactory at **84.2 percent**. The performance score has dropped by 4.2 percent compared to the score achieved in the last financial year score of 88.4 percent. All MDAs, PAs and LGAs had satisfactory performance at scores of 86.7 percent, 77.4 percent and 86.3 percent respectively. Further analysis indicated that, two PAs had poor performance on this indicator. Analysis on audited contract under this indicator revealed that, 12 contracts or 3.8 percent of all audited contracts (two contracts still on progress and 10 completed) had poor performance, 50 contracts or 15.6 percent of which 11 contracts out of them are still on progress had fair performance. 47 contracts out of all audited contracts are still on progress (early implementation stage) hence were not subjected for assessment on this indicator. The PEs management were directed to address the observed significant weaknesses and key risks effectively in order to ensure VfM is realized. The major observed weaknesses for contracts in this indicator were: workmanship of the completed works were not satisfactory; cracks were noticed in some of constructed structures; poor supervision by consultants to construction projects; lack of evidences of quality control measures; through visual inspection, the quality of used construction materials were unsatisfactory.

e) Average compliance level on Contract Completion and Closure

The performance of audited 60 entities on contract completion and closure indicator was satisfactory with a score of **76.3 percent** which is lower compared to that of last year's score of 84.7 percent. The performance of LGAs and MDAs was satisfactory at scores of



75.5 percent and 79.5 percent respectively while performance of PAs was fair at score of 73.6 percent. Further analysis on scores revealed that, two PAs and one MDA had poor performance on this indicator while five LGAs, one PA and five MDAs had fair performance. The analysis on audited contracts indicated that, 19 contracts or 8.7 percent of all audited contracts had poor performance while, 42 contracts or 19.3 percent had fair performance. In additional, 148 contracts out of all audited contracts are still on progress and one contract was terminated hence were not subjected for assessment on this indicator. The performance signifies that, there are significant weaknesses that need to be addressed for the ongoing contracts to realize VfM and intended objectives to be achieved. The PEs Managements were directed to make important improvement on the observed weaknesses in order to enhance VfM. The major observed weaknesses in this indicator were as follows: lack of records of final inspection including the list of noted snags issued to the contractor for rectification; contracts completion reports (services delivery reports) were not prepared; lack of evidence of actions taken for delayed projects completion or delivery; defects liability periods were not well managed; lack of records for final site handing over minutes and final account of the projects; lack of established system to manage, evaluate and record performance of consultants; “as-built” drawings, operation and maintenance manual after completion of the projects were not submitted and specified amount not withheld; prepared inspection and acceptance reports were inadequate and not signed by all members and manufacturer's Warranty certificates for supplied goods were not submitted.

5.3.16 VfM assessment for implemented contracts with contract value less than 5 billion

Out of 367 audited contracts, 326 contracts equivalent to 88.8 percent by number of all audited were contracts with contract values below 5 billion. The audited 326 contracts had a total value of TZS 200.23 billion equivalents to 16.9 percent by value of all audited contracts. Out of 326 contracts, 123 contracts with total value of TZS 116.98 billion were still on progress while 203 contracts with total value of 83.25 billion were completed. Out of 326 contracts, 6 contract with total value of TZS 1,91 billion implemented by 4 entities namely; Mkuranga DC, ATCL, Tanzania Cashewnut Board and Shinyanga MC had overall poor performance while 63 contracts with total value of 26.90 billion had overall fair performance score of between 50 percent and 74 percent. The overall performance of all 326 contracts was assessed to be satisfactory at score of 83.0 percent. The overall performance of all audited contracts with value below 5 billion to the individual VfM indicators is shown by **Figure 5 -39**.

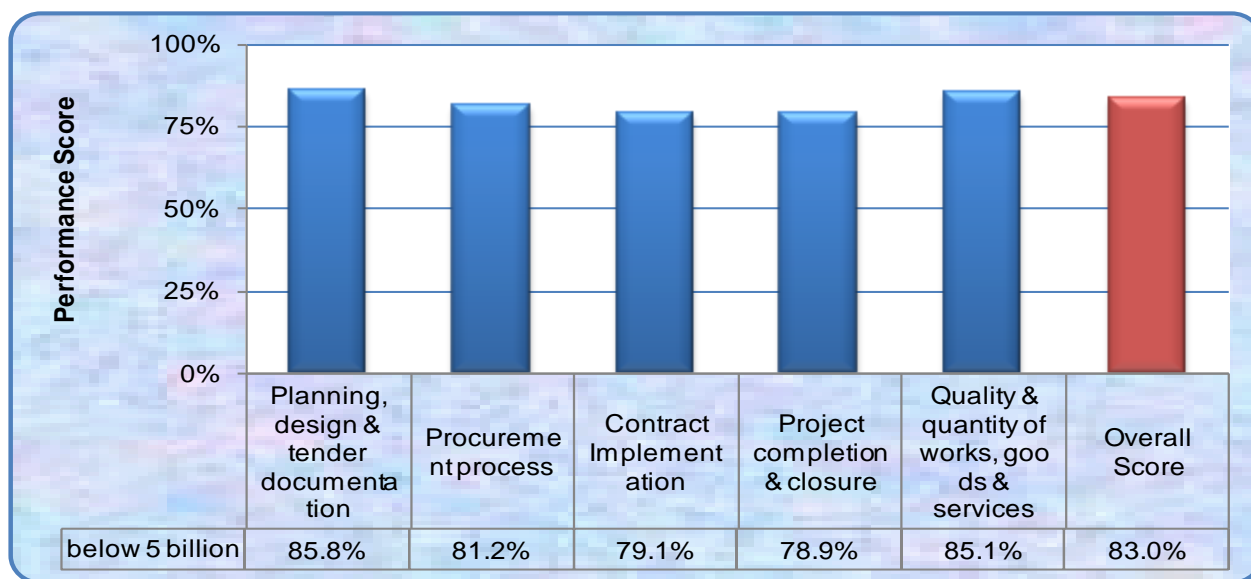


Figure 5 - 39: Performance of all audited contracts with value below 5 billion to the individual VfM indicators

5.3.17 VfM assessment for implemented contracts with contract value between 5 and 10 billion

Out of 367 audited contracts, 19 contracts equivalent to 5.2 percent by number of all audited were contracts with contract values ranging between 5 billion and 10 billion implemented by 18 entities. The audited 19 contracts had a total value of TZS 137.34 billion equivalent to 11.6 percent by value of all audited contracts. Out of 19 contracts, 13 contracts with total value of TZS 97.73 billion were still on progress while 6 contracts with total value of 39.62 billion were completed. Out of 19 contracts, 1 contract with total value of TZS 5.50 billion implemented by ATCL had overall poor performance while other 18 contracts had overall satisfactory performance score of 75 percent and above. The overall performance of all 19 contracts was assessed to be satisfactory at score of 85.3 percent. The performance signifies that, although the projects/contracts are exposed to some risks but they are considered to be manageable and there is sufficient assurance that project objectives are likely to be achieved and VfM realized for ongoing contracts. The overall performance of all audited contracts with value between 5 and 10 billion to the individual VfM indicators is shown by **Figure 5 -40**.

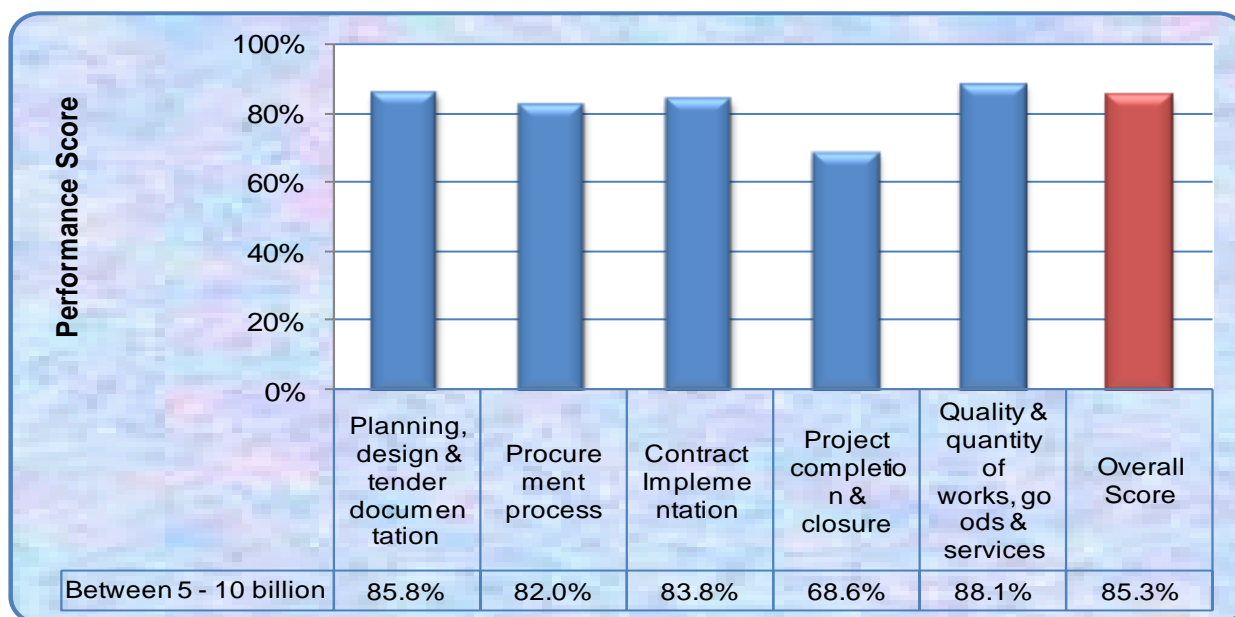


Figure 5 - 40: Performance of all audited contracts with value between 5 and 10 billion to the individual VfM indicators

5.3.18 Value for Money assessment for implemented contracts with contract value of 10 billion and above

Out of 367 audited contracts, 21 contracts equivalent to 5.7 percent by number were contracts with value of TZS 10 billion and above implemented by 13 entities. The audited 21 contracts had a total value of TZS 845.24 billion equivalents to 71.5 percent by value of all audited contracts. Out of 21 contracts, 15 contract or 71.4 percent with total value of TZS 710.66 billion were still on progress while 6 contracts with total value of TZS 134.59 billion were completed. The overall performance of all 21 contracts was assessed to be satisfactory at score of 84.3 percent. The performance signifies that, risk management was effective and there is sufficient assurance that project objectives are likely to be achieved and VfM is likely to be realized for ongoing contracts (or have been achieved and VfM has been realized for completed contracts). However, there are significant weaknesses that need to be addresses for ongoing contracts. The overall performance of all audited contracts with value of 10 billion and above to the individual VfM indicators is shown by **Figure 5- 41**.

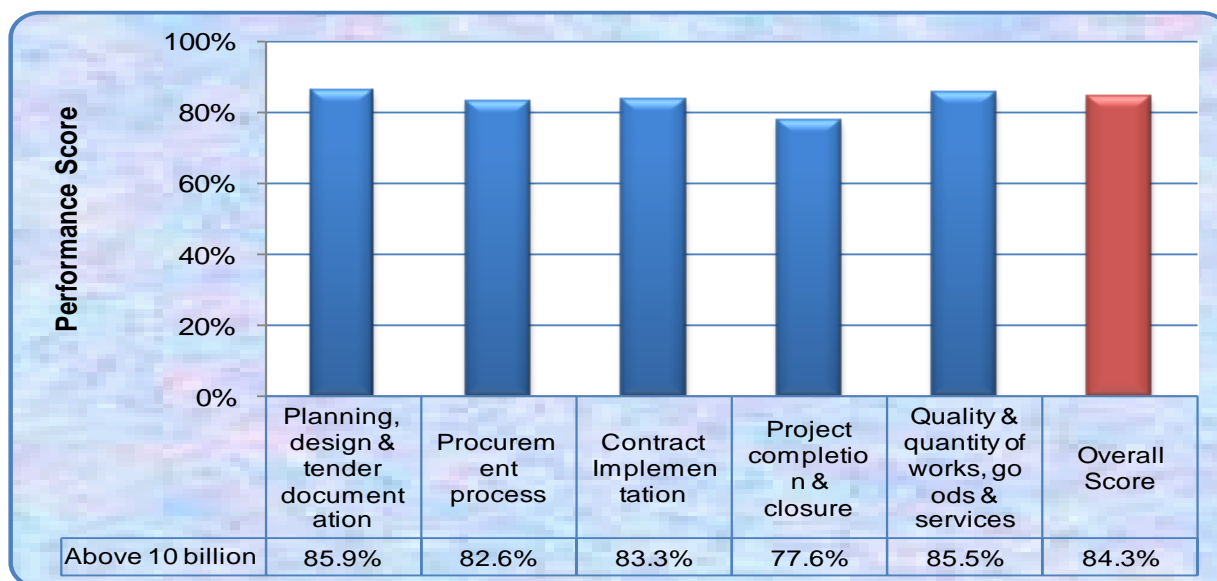


Figure 5 - 41: Performance of all audited contracts with value of 10 billion and above to the individual VfM indicators

Conclusion

The overall performance level of 60 audited entities on five value for money indicators was assessed to be **82.2 percent** which is satisfactory performance. However, since there were 66 entities with overall performance of below 75 percent, there are significant weaknesses that need to be addressed by the audited entities for the value for money to be fully realized.

In addition, a total of 82 contracts had performed poor with score of below 49% on different VfM indicators out of which, 10 contracts were under planning, design and tender documentation, 22 contracts under procurement process, 19 contracts under contract implementation and administration, 12 contracts under quality and quantity of works, goods and services and 19 contracts under completion and closure. It is expected that the audit recommendations will be implemented by the audited entities in order to improve their performance level. The Authority will continue to provide training in order to address particular weaknesses related to inadequate knowledge in the application of PPA and PPR and adherence to entered contracts provisions.



Recommendations

Based on the Value for Money audit findings, the following are recommendations on the appropriate actions to be taken:

- a) For those PEs having the projects which were assessed to have unsatisfactory or poor performance (eight contracts out of 367 audited contracts), disciplinary actions should be taken against responsible officers for contracts which scored poorly,
- b) For all PES in which eight contracts out of all audited contracts were assessed to have unsatisfactory or poor performance, accounting officers of those entities with contracts which performed poorly namely: Mkuranga DC, Air Tanzania Company Ltd, Tanzania Cashewnut Board and Shinyanga MC should show cause why disciplinary actions should not be taken against them for their failure to supervise implementation of contracts entered, and
- c) In PEs where 67 contracts or 18.3 percent of audited contracts by number were assessed to have fair performance (with score between 50% to 74%), entities should be required to prepare and submit to the Authority an action plan on how the entity is going to address the weaknesses observed for future improvement of procurement process. Entities in this category should also be required to request from PPRA tailor made training on PPA and its Regulations.
- d) The AOs of all audited entities are argued to conduct tailor-made training specifically on the area of contract completion and closure in order to address the observed weaknesses for a project to achieve the intended objectives and value for money to be realized.
- e) As a part of having continuous improvement on the aspect of contract completion and closure, the Authority shall develop a checklist that shall be used by the entities during completion and closure stage of all contracts be entered for works execution, consultancy services or non consultancy services.

5.3.19 Procurement audit conducted in hospitals, health centers and dispensaries

The Government of Tanzania (GOT) and the World Bank through the Ministry of Health, Community Development, Gender, Elderly and Children (MoHCDGE) developed a program to support the Strengthening Primary Health Care for Results (SPHCR) to be implemented from the FY 2015/2016 to 2019/2020. In addition to supporting Health



Basket Fund (HBF), also pays for additional results for primary health care. The SPHCR is funded through the Programme for Results (PforR).

Through the SPHCR programme, the Ministry of Health, Community Development, Gender, Elderly and Children (Ministry) has been disbursing funds to hospitals, health centers and dispensaries to improve the quality of health services provided to the community. In order to establish whether the funds disbursed were appropriately used for the intended purpose, in April, 2019, the Ministry engaged PPRA to conduct procurement audit to SPHCR project. The audit involved hospitals, health centers and dispensaries from thirty Councils. The audit covered funds disbursed for Health Basket Fund (HBF), Result Based Financing (RBF) and Capacity Building.

The objective of the audit was to establish whether procurement and contracting activities using funds sent directly to health facilities' bank accounts complied with applicable policies, procedures, as well as guidelines issued by the President's Office, Regional Administration and Local Government (PO-RALG).

5.3.19.1 Compliance Indicators used for the audit

Six compliance performance indicators were developed by PPRA specifically for assignment were used to assess the compliance level of each audited health facility in complying with applicable policies, procedures, and guidelines issued by the President's Office, Regional Administration and Local Government (PO-RALG). The indicators were: Institutional set up and performance (10 percent); Preparation and implementation of Annual Plan and Activity Action Plan (10 percent); Tendering Processing (20 percent); Contract preparation, Formation and Implementation (20 percent); Quality of Executed works and supplied goods (35 percent) and Record keeping (5 percent).

5.3.19.2 Audit scope

The procurement audit covered the financial years 2016/17, 2017/18 and 2018/2019 for Strengthening Primary Health Care for Results Programme that include HBF, RBF and Capacity Building funds sent to implementers. The audit was carried out in eight Regions namely, Shinyanga, Tabora, Mwanza, Simiyu, Kigoma, Geita, Kagera and Coast. The audit covered 30 Local Government Authorities in the selected regions namely Bukoba DC, Geita DC, Nzega DC, Urambo DC, Sikonge DC, Misungwi DC, Sengerema DC, Mwanza CC, Kwimba DC, Kishapu DC, Shinyanga MC, Maswa DC, Shinyanga DC, Kibaha DC, Karagwe DC, Kyerwa DC, Uvinza DC, Kibondo DC, Kigoma DC, Kasulu TC, Kigoma MC, Bukombe DC, Chato DC, Nyang'wale DC, Buhigwe DC, Meatu DC, Bagamoyo DC, Chalinze DC, Rufiji DC and Kisarawe DC. The procurement audit was



conducted in 175 health facilities in the selected Councils which included 20 hospitals, 33 health centers and 122 dispensaries.

5.3.19.3 Category and value of audited procurements

The total value of audited procurement for the 175 health facilities was TZS. 22.18 billion being TZS. 5.32 billion equivalent to 24 percent under RBF funding, TZS 4.1 billion equivalent to 18.5 percent under basket funding and TZS 12.76 billion equivalent to 57.5 percent for capacity building. The value of audited procurement in terms of funding category is as shown in **Figure 5 - 42**.

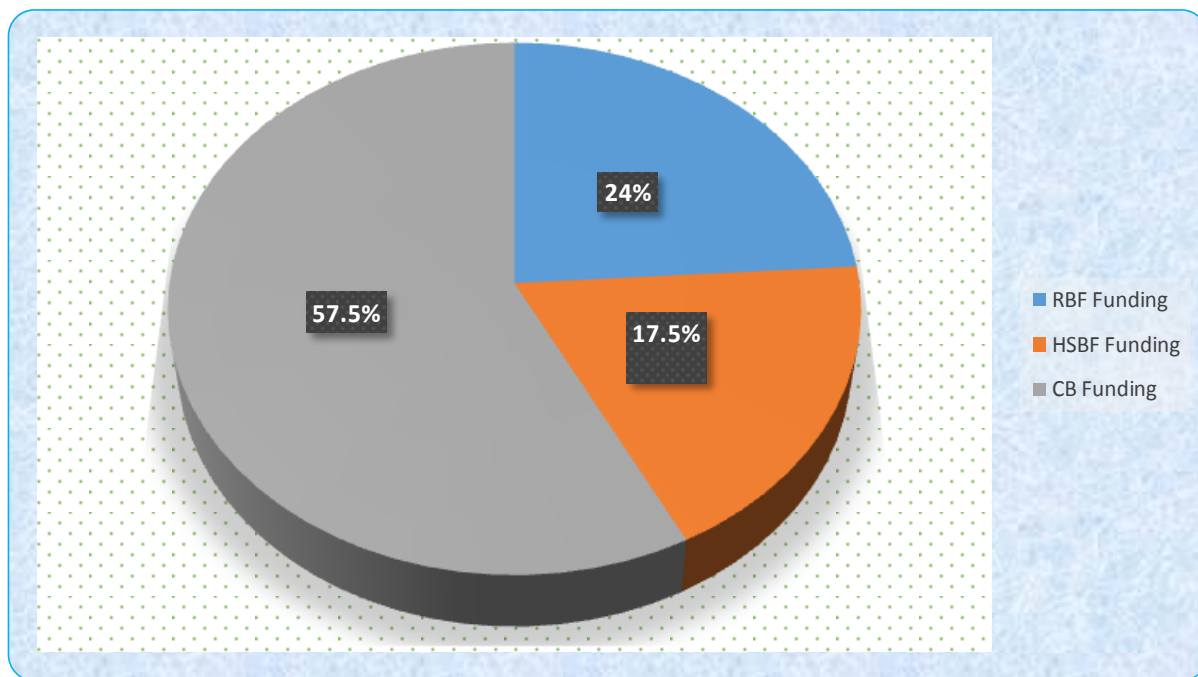


Figure 5 - 42: Percentage distribution in terms of value of audited procurement.

Furthermore, the volume of audited procurement for health facilities was as follows: Hospitals TZS. 6.73 billion, health centres TZS. 11.986 billion and dispensaries TZS. 3.46 billion. Distribution of volume of audited procurements in terms of categories of audited health facilities is shown in **Figure 5 - 43**.

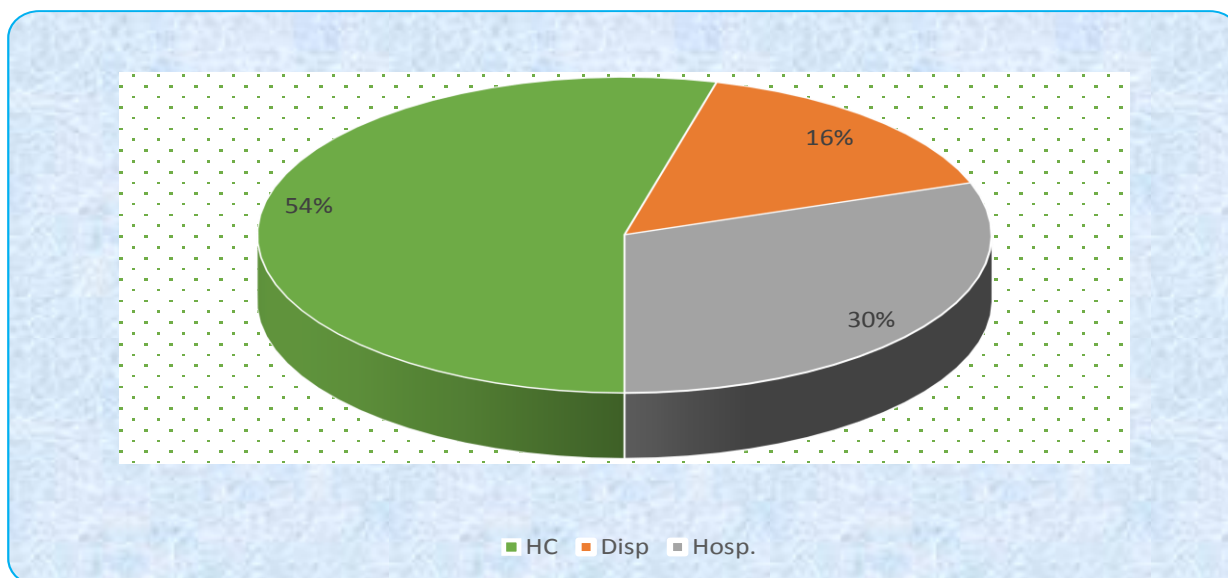


Figure 5 - 43: Percentage Distribution of volume of audited procurements in Terms of categories of audited health facilities.

5.3.19.4 Audit Findings

a) Analysis and Comparison of Overall level of Compliance of 175 Health facilities

The overall average compliance level of all 175 audited health facilities was fair at **73.5 percent**. The recorded average compliance level is below the targeted compliance level of 80 percent which is considered by PPRA as satisfactory compliance level.

The average compliance levels for the six performance indicators were as follows: Institutional Set up at lower Level (Establishment of Committees) was satisfactory at 91 percent ; Preparation and implementation of Annual/Activity Action Plan was fair at 72.6 percent; Appropriateness of the tender process was fair at 60.4 percent ;Appropriateness of contract preparation, formation and implementation was poor at 51.4 percent ; Quality of Executed Works and Supplied goods was satisfactory at 88.2 percent; and Management of procurement records was poor at 54.5 percent. The overall average compliance level for the six performance indicators is as indicated by **Figure 5- 44**.

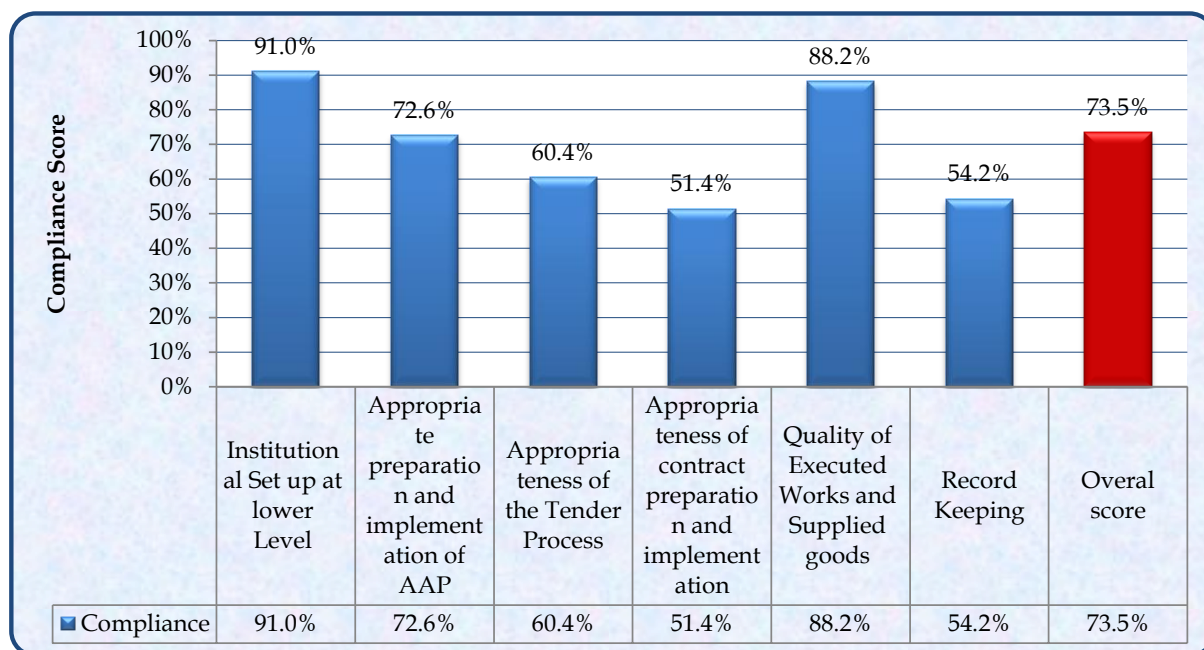


Figure 5 - 44: Average Compliance Level for the Six Performance Indicators

Out of 175 audited health facilities, 42 health facilities equivalent to 24 percent had satisfactory performance (with score equal or above 80 percent), 127 audited health facilities equivalent to 72.6 percent had fair compliance level (with scores between 60 percent and 79.9 percent) and six audited health facilities equivalent to 3.4 percent had poor performance with scores (below 60 percent).

Further analysis of the audit results has indicated that, 20 audited hospitals had the overall compliance level of 78.5 percent, 33 health centres had overall compliance level of 73.4 percent, while 122 dispensaries had the overall compliance level of 72.9 percent. Furthermore, the analysis revealed that nine hospitals had satisfactory compliance level, while 11 hospitals attained fair compliance level.

Out of 33 audited health centres, seven had satisfactory compliance level, 25 attained fair compliance level and one health centers had poor compliance level. In addition, 26 audited dispensaries had satisfactory compliance level, 91 dispensaries attained fair compliance while five dispensaries performed poorly. Distribution **of** compliance level of audited hospitals, health facilities and dispensaries is in **Figure 5-45** below.

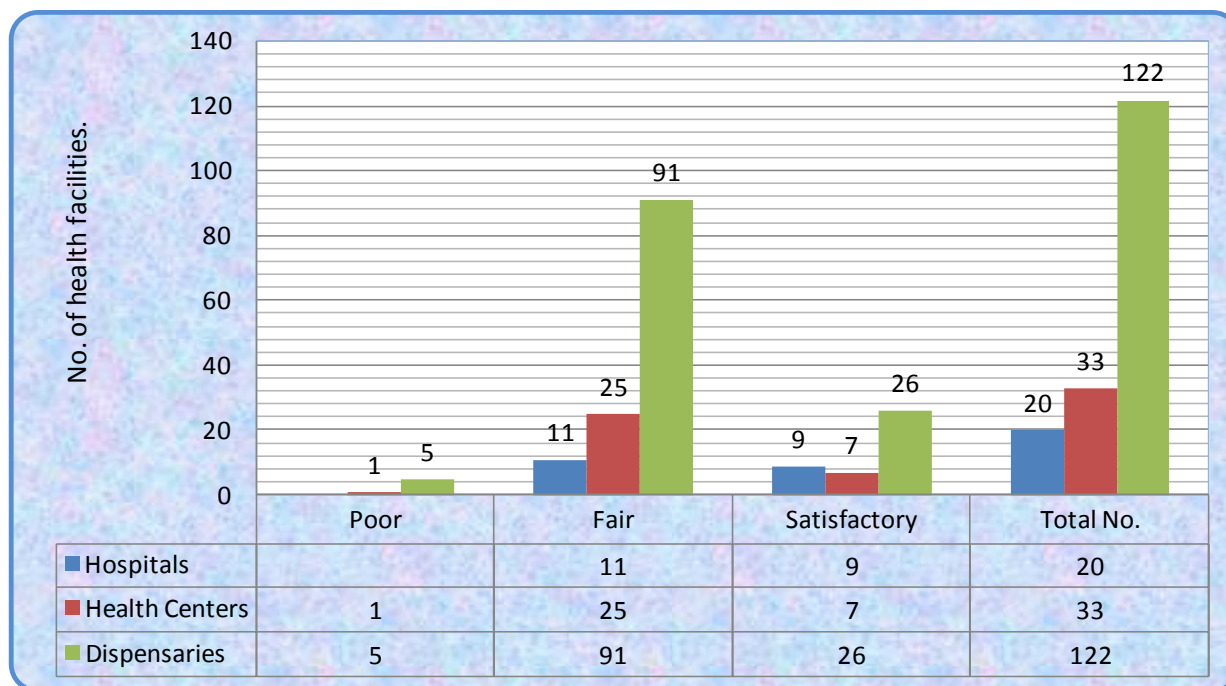


Figure 5 - 45: Compliance performance of all hospitals, health centers and Dispensaries.

b) Analysis of the compliance level of health facilities which received capacity building funds for improvement/construction of new health infrastructures

Audit results revealed that, out of 175 audited health facilities, 22 Health centres, 3 dispensaries and 3 hospitals received capacity building funds for construction of new buildings and renovation of existing buildings. Total disbursement for the listed health facilities was TZS **12.76 billion** equivalent to 57.5 percent of the volume of audited procurement which is TZS 22.18 billion for all audited health facilities. New constructions were mainly Maternity wards, RCH, staff houses, laboratories, Labour wards, mortuary and laundry buildings.

Overall compliance level of 28 health facilities which received funds for capacity building was 74 percent which is fair performance. Nine health facilities attained satisfactory performance, 18 scored fair performance and one scored poor. The average compliance levels for six indicators was as follows: Institutional Set up at lower Level (Establishment of Committee) 73.6 percent; Preparation and implementation of Annual/Activity Action Plan scored 72.4 percent; Appropriateness of the tender process scored 69.2 percent.



Appropriateness of contract preparation, formation and implementation scored 60.2 percent Quality of Executed Works and Supplied Goods scored 87.3 percent and Management of procurement records scored 60 percent.

c) Analysis of Compliance Level of the Audited Councils

The procurement audit covered a total of 30 Councils namely; six Councils at Kigoma region, three Councils at Bukoba region, five Councils at Mwanza region, three Councils at Geita region, six Councils at Coastal region, three Councils at Tabora region and four Councils at Sinyanga region. The analysis of audit results of 30 Councils, indicated that, compliance level of six councils was satisfactory, 24 councils had fair compliance level , and no council had poor compliance level .

The overall compliance level of the Councils were as follows: Maswa DC (74.5 percent), Shinyanga DC (74.2 percent), Kishapu DC (75.4 percent, Shinyanga MC (75.9 percent, Meatu DC (69.2 percent), Mwanza CC (70.8 percent), Misungwi DC (68.6 percent, Sengerema DC (67.7 percent), Kwimba DC (69.2 percent), Urambo DC (65.0 percent), Sikonge DC (61.1 percent), Nzega DC 62.9 percent), Chalinze (74.9 percent), Bagamoyo DC (74.8 percent), Rufiji DC (71.5 percent), Mkuranga DC (71.3 percent), Kibaha DC (73.3 percent), Kisarawe DC (69.8 percent), Bukoba DC (93.4 percent), Kyerwa DC (94.5 percent), Karagwe DC (88.1 percent), Chato DC (92.9 percent), Nyangw'ale DC (92.6 percent), Bukombe DC (84.5 percent), Uvinza DC (61.8 percent), Kigoma DC (67.8 percent), Kigoma MC (65.7 percent), Buhigwe DC (75.8 percent), Kasulu DC (67.3 percent) and Kibondo DC (70.8 percent).

d) Analysis of Hospitals, Health facilities and Dispensaries with poor performance

Six out of 175 audited health facilities equivalent to 3.4 percent had poor compliance level (below 60 percent). The health facilities include one health centre and five dispensaries, namely; Kitunda HC in Sikonge DC (51.4 percent), Nkiniziwa Dispensary in Nzega DC (57.3 percent), Nyanganga Dispensary in Uvinza DC (57.6 percent), Kalenge Dispensary in Uvinza DC (58.7 percent), Mlela Dispensary in Uvinza DC (59 percent), and Dodoma Dispensary in Maswa DC (54.5 percent). Poor performance implies that, most of the procurement conducted by health facilities did not comply with requirements of issued guidelines, PPA 2011 and PPR 2013. Therefore, urgent and significant management actions such as capacity building are required to address the observed weaknesses to minimize the effects and improve compliance.



e) General observed issues from the audit

i) The procurement, receiving and works committees in some of the health facilities that received capacity building funds (namely Kibindu Dispensary, Ikwiriri, Tinde, Samuye, Mwamasimba, Igoma, Kolomije, Misasi, Mwabayanda, Bitale and

Maneromango health Centers) were not established contrary to the provided guidelines issued by PO-RALG and therefore the intended controls to ensure transparency, fairness, independence and value for money were not in place;

ii) The appointed procurement committees at some health facilities did not perform their duties and responsibilities properly such as; failure to ensure procurement laws are observed and adhered; LPOs were not prepared for some of procured goods and contracts for local fundis were not prepared; suppliers and service providers used were not shortlisted; prepared contracts/LPOs lacked clear specified terms and conditions on delivery/completion period and payments; failure to prepare addendum/amendment to contracts for additional works; and failure to ensure all procurement records are kept properly;

iii) Appointed receiving committees at some health facilities did not perform properly their duties such as; failure to ensure inspection & acceptance reports are prepared for some of the procured goods; failure to ensure availability of all documents for delivered goods such as Tax Invoice, Delivery Note and; and failure to ensure records for goods received are kept properly;

iv) Schedule of requirements/bill of quantities, drawings and technical specifications were not accurately prepared and in some cases were not prepared at all thus implying none availability of detailed description of required standards and the cause of acquiring substandard goods or works;

v) In some of audited health facilities, no evidence was seen of any issued written instructions to the Local Fundis during rehabilitation/repair of existing buildings or construction of new buildings;

vi) In some audited health facilities, there was improper contract administration; works schedule/programme were not prepared, and progress reports were not prepared;

vii) In some health facilities that received capacity building funds, construction/rehabilitation works carried out were not supervised by the District Engineer or Regional Secretariat Engineer as provided in the guideline issued by PO-RALG;



viii) In some audited health facilities, there was inadequate documentation and or incomplete records. Also, there were improper filing system for easy retrieving and access of documents;

ix) Most procurement were observed to be undertaken without using formal documents for procurement of goods and services e.g. Quotation, Mini Competition document and Single Source tender document.;

x) Advance payment in some of audited health facilities were paid to local fundis to enable them commence works, but no tangible guarantee was requested from the fundis;

xi) In some audited health facilities, fundis were paid without measurement sheets and/nor inspection reports been attached to the payment to ascertain the quality and quantity of executed works;

xii) In some audited facilities, the specifications of the requirements or bill of quantities were found to have inaccuracies and were incomplete with biased descriptions which could reduce the number of bidders participating in the bid;

xiii) In some audited facilities, Activity Action Plan was not in place for activities implemented;

xiv) In some audited facilities, contracts prepared for local fundis had no provision for Fundis to commit themselves against non performance of the contract; no provisions for Defect Liability Period for the works executed; a clause for deduction and handling of retention money was not provided in the contract; no provision for dispute resolution and no provision for time extension where necessary;

xv) In some audited health facilities there, was no approval from the tender board or Finance Committee of the Council on the use of force account method of procurement in implementing the construction works;

xvi) For goods procured in some health facilities, there were no stores requisition and issue notes to support the ledger in issuing goods to respective users; and

xvii) Some of the audited facilities had no formal contracts with the local fundis. Also, there were no LPOs for supply of goods; and

xviii) In some audited health facilities executed works had defects and were of poor quality, workmanship was poor and materials used were also of the poor quality.



f) General Recommendations and Way Forward

On the basis of procurement audit findings and performance of the 175 audited health facilities, the following were recommended to the audited Councils

- i) To ensure all health facilities implementing construction works through force account abide with laws and guideline issued by the competent authority and necessary approvals are sought before implementing the project/activity;
- ii) Health facilities to involve technical staff in estimating the requirements of all materials needed for rehabilitation of existing buildings or construction of new facility buildings and aggregate all its procurement requirements;
- iii) To ensure that specifications, schedule of requirements and bill of quantities are accurate and complete without biased description;
- iv) To ensure that formal written instructions are issued to Local Fundis during rehabilitation/repair of existing buildings or construction of new buildings where necessary;
- v) Health facilities to prepare and maintain the basis for selection of suppliers/service providers and should procure Common Use Items and Services (CUIS) from suppliers shortlisted by GPSA and MSD under frame works contracts;
- vi) Health facilities to keep records of all procurement proceedings and should keep the register for all quotations received;
- vii) To ensure that advance payments paid to local fundis are safeguarded by acceptance security;
- viii) To ensure that payments to local fundis and suppliers are supported by inspection reports and measurements sheets;
- ix) To ensure that contracts entered at health facilities contain all the necessary information including performance standards, defect liability period, disputes settlement, payment mechanism, contract termination etc;
- x) To ensure that contracts entered are properly managed/supervised, supplied goods are of provided standards and executed works are of agreeable quality.



xi) Health facilities to ensure that, program of works and progress reports are prepared from time to time for implemented construction works;

xii) Health facilities to ensure that activity action plan is prepared for all activities to be implemented by the health facility; and

xiii) Councils in collaboration with DMO's offices to ensure training on issued guideline and related laws are conducted from time to time to health facilities staff involving in procurement proceedings and transactions including all facility In-charges, Hospital Procurement & Supplies officers, Accountants and Internal Auditors for smooth activities implementation.

5.3.20 Procurement Audit to Five (5) PEs Implementing PFMRP Programme

During the Financial year 2018/2019, PPRA through financing from PFMRP carried out compliance audit and value for money audits to five (5) PEs implementing the PFMRP Programme. Value for money audits was conducted at NAOT, ONA, OTR and PORALG. Compliance audit was conducted at the MOFP.

The total number of audited procurement contracts was **21** with a total value of TZS **3.11 billion**. The audit covered 12 contracts for Goods with a value of TZS **2.7 billion** equivalent to 87% by value of all audited procurements contracts, two contracts for Non Consultancy Service with a total value of TZS **22.4 million** equivalent to one percent by value of all audited procurement contracts, 7 contracts for consultancy services with a total value of TZS **387.5 million** equivalent to 12% by value of all audited procurement contracts.

a) Compliance and value for money audit scope

Compliance audit was conducted at MOFP. The audits covered Contracts under categories of goods, and Consultancy Services. Planned procurements was TZS 1.45 billion and the disbursed amount by PFMRP up to 30th June, 2019 was TZS 840 million and the audited procurements in Compliance audit amounted to TZS **236 million** which involved four tenders. Value for money audits was conducted in four PEs: NAOT, ONA, OTR and PORALG.

The total number of audited procurement contracts under VFM was **17** with a total value of TZS 2.88 billion. The audit covered 11 contracts for Goods with a value of TZS 2.59 billion equivalent to 90 percent by value of all audited procurements contracts, 2 contracts for Non Consultancy Service with a total value of TZS 22.4 million equivalent to one percent by value of all audited procurement contracts, 4 contracts for consultancy services with a



total value of TZS 263.18 million equivalent to nine percent by value of all audited procurement contracts.

b) Compliance Audit Findings at MOFP

On the basis of the compliance indicators established by the Authority, the overall compliance level of MOFP for PFMRP funded projects was assessed to be 80.95% which is satisfactory compliance. The performance for the seven grouped indicators was as follows: Institutional set up and performance 8.6/10 [86 percent]; Appropriateness of procurement planning and its implementation 8.1/10 [81 percent]; Appropriateness of tender processes 19.05/20 [95.25%]; Appropriateness of contracts implementation 29.7/40 [74.25 percent]; Management of procurement records 7.5/10 [75 percent]; Implementation of systems prepared by PPRA 8.0/10 [80 percent]; and penalty for mishandling of procurement complaints 0 percent.

Major observed weaknesses in individual compliance indicators

The major observed weaknesses under the indicator on institutional setup and performance were as follows: five IAU Staff had not attended training on PPA, 2011 & PPR, 2016 and amendments of 2016; PMU did not prepare contract documents and submit to Legal Officer for ratification/review; PMU Interfered with functions of evaluation team by evaluating Technical and Financial Proposals for tender No. ME/004/2018-19/HQ/C/03; User department did not prepare any reports required for submission to the Procurement Management Unit, the tender board or the accounting officer contrary to the requirement under Section 39 (j) of PPA 2011; User department Interfered with functions of PMU by short listing firms/bidders and recommending the names and method of procurement for tender No. ME/004/2018-19/HQ/G/28 contrary to the requirement under Section 41 of PPA 2011; and there was no evidence that AO submitted Internal audit reports to PPRA as required under Section 48 (2) of PPA, 2011.

The major observed weaknesses under the indicator on Appropriate Preparation and Efficiency in Implementing the Annual Procurement Plan are as follows: There was no evidence whether Budget Approving Authority approve the APP for the FY 2018/2019; and the actual time used for the particular tender from submission of requirements by user department up to tender advertisement was 202 days compared with seven days stipulated in the APP for tender No. ME/004/2018-19/HQ/C/09;

Major observed weaknesses under the indicator on Appropriateness of Tender processing are as follows: Tender No. ME/004/2018-19/HQ/C/03 has no confirmation of funds availability by vote book accountant; tender No. ME/004 2018-19/HQ/C/09 has incomplete Technical Specification for Hardware and software for Helpdesk and Call Centre equipment; Evaluation reports were not prepared for tender No. ME/004/2018-



19/HQ/C/03, instead PMU prepared analysis for the MTB to adjudication; negotiation was not undertaken properly in tender No. ME/004 2018-19/HQ/C/09 whereby, VAT/local taxes amounting to TZS 23.31 million has been exempted;

The major observed weaknesses under the indicator on Appropriateness of contracts management were: Performance securities, insurances, advance payment guarantees for reviewed tenders were not submitted by the bidders in all tenders; There was no evidence whether AO appointed project Manager or supervisor for consultancy services; For tender No. ME/004/2018-19/HQ/C /04, there was no evidenced whether Progress reports was prepared; Goods inspection certificates were prepared but did not show quantity of goods delivered/received and whether the goods have been tested or comply with technical specifications; there was no quality assurance plan prepared; Inspection and Acceptance and test reports was not conducted in Tender No. ME/004 2018-19/HQ/C/09;

The major observed weaknesses under the indicator on management of procurement records are: PE maintained records of the procurement or disposal proceedings in the individual tender files. However, three out of seven reviewed tenders did not contain all the necessary procurement records/ information; and Specific Procurement Records were kept in single file but, not arranged in accordance to the successive stages in the procurement process.

The major observed weaknesses under the indicator on use of systems developed by PPRA were: the Ministry did not submit complete checklist through the system.

c) Value for money audit findings

The overall VfM performance of all four audited PEs (NAOT, ONA, OTR and PORALG) for all the audited contracts was assessed to be 87.56 percent which is satisfactory performance.

The overall VfM score for each entity was as follows: ONA (94.75 percent), PORALG (92.5 percent), OTR (82 percent) and NAOT (81 percent). The average performance level for individual indicators were as follows: planning and tender documentation (88.55 percent); procurement process (86.76 percent); contract administration (87.05 percent); quality and quantity of delivered goods or executed services (90.7 percent) and project completion and closure (87.32 percent). The performance level was satisfactory on all five indicators (75 percent and above).

The analysis revealed that, only one contract audited under OTR had fair performance with a score of 59.6 percent.



Major observed weaknesses in individual VfM indicators

The major observed weaknesses on Planning, Design and Tender Documentation stage, included: Feasibility study was not carried out in early stages, Unrealistic cost estimate; Lack of evidence for confirmation of funding by AO; and Lack of neutral specification where by some of the specification indicating brand names and models.

The major observed weaknesses on tendering process were under ONA where by PV No. 042VC18002886 and PV No. 042VC18003444 were not signed by responsible officers.

The major weaknesses on contract implementation and administration were observed under OTR, Goods were not delivery on time; Extension of time was done to a non-existing contract in contract number: IE/040/2017-18/HQ/C/05;

The major weaknesses on project completion and closure were observed under OTR in contract number: IE/040/2017-18/HQ/C/05; the project was not completed on time and liquidated damages were not instituted against the consultant.

d) Assessment of Corruption red Flags

The assessment for corruption red flags conducted to five audited PEs revealed that, a total of 19 contracts worth TZS 3.05 billion from five PEs were found to have Low corruption red flags in all three phases.

The overall score on sampled PFMRP activities tenders in all five audited PEs is 4.42 percent which indicates low corruption likelihood. The average scores for each phase on all tenders were as follows: Pre-bid Phase (3.34 percent); Evaluation & Award Phase (4.53 percent); and Contract and Management & Audit Phase (4.93 percent).

From the result analysis, the overall red flags score for each entity was as follows: MOFP (9 percent), OTR (5.8 percent), NAOT (3 percent), ONA (2.78 percent) and PO-RALG (1.56 percent).

e) Recommendations

Based on the performance of the five PEs under Compliance and Value for Money audits, the respective AOs were required to implement the audit recommendations provided in the individual audits reports and submit to the Authority implementation reports within three months after receiving the audit recommendations.



5.3.21 Assessment of corruption Red Flags

During the procurement audits, audited tenders/contracts were assessed on corruption red flags using corruption red flags checklists established by PPRA. The tool for carrying out assessment on corruption red flags has three main phases namely: pre-bid phase, evaluation and award phase and contract management phase. Where the results for red flags were 20 percent and above, it indicates that there were likelihood of corruption.

During FY year 2019/2020, procurement audits were conducted to 67 entities whereby all entities were assessed in order to determine if there were corruption symptoms.

i) Results for red flag scores for all audited PEs

The assessment for corruption red flags made during procurement audits conducted in FY 2019/20 to 67 entities revealed that no entity was observed to have overall high corruption symptoms of 20 percent and above. However, in some entities, some of the audited tenders/contracts have high corruption symptoms in one of the three phases. Out of the total audited contracts which is 5,104 contracts, four contracts/projects equivalent to 0.08 percent were observed to have high corruption symptoms in one of their phases.

The four contracts/projects observed to have high corruption red flags had a value of TZS **5.54 billion** which is 0.22 percent of the total value of audited contracts which is TZS 2.49 billion. The PEs which had projects with high corruption red flags are REA and Tanzania Cotton Board. The list of contracts/projects with high corruption red flags are contained in **Table 5- 10**.



Table 5 - 13: The list of contracts/projects with high corruption red flags

S/N	Name of PE	Contract Description	Contract Amount in Tsh.	Category	Pre-bid Phase (%)	Evaluation & Award Phase (%)	Contract Management (%)	Average Score (%)	Grounds
1	Tanzania Cotton Board	PA/090/HQ/2019-20/G/12 for Supply of Knapsack Sprayers	1,756,315,500.00	Goods	0	0	20	4	<p>Contract management phase</p> <p>Performance security was not submitted as required by terms and conditions of contract. There were no efforts to follow up submission of the performance security</p>
2	REA	AE/008/2015-2016/HQ/G/39 Lot 5 for Rural Electrification Densification Program (REDP) Phase 1 - Supply and Installation of Low Voltage Distribution Networks and Consumer Connections, Lot 5 – Arusha Region	1,677,249,977.00	Goods	0	0	22	6	<p>Contract management phase</p> <p>Schedule No. 6 – Recommended Spares – Appendix 3 to contract required submission of 35 different spares worth US\$ 214,730. 290. 25 out of 34 spares worth US\$ 136,910 were not delivered however, payments were made as if all the spares were delivered.</p> <p>Contract drawings require all poles to be provided with barbed wire and danger plates however, only the pole at the transformer substation was provided with the barbed wire and danger</p>



S/N	Name of PE	Contract Description	Contract Amount in Tsh.	Category	Pre-bid Phase (%)	Evaluation & Award Phase (%)	Contract Management (%)	Average Score (%)	Grounds
									plates. Payments were made as if the works were properly constructed
		AE/008/2015-2016/HQ/G/39 Lot 3 for Rural Electrification Densification Program (REDP) Phase 1 - Supply and Installation of Low Voltage Distribution Networks and Consumer Connections, Lot 3 – Tanga Region	1,288,115,536.00	Goods	0	0	22	6	<p>Contract management phase</p> <p>Switching devices were partly delivered, as certified by TANESCO, in which 5 devices were inspected and accepted on 14 April 2020. Seven devices were not delivered. However payments were made as if all were delivered.</p> <p>Contract drawings required all poles to be provided with pole cap, barbed wire and danger plates however, only the pole at the transformer substation was provided with the barbed wire and danger plates. Payments were made as if the works were properly constructed</p>
		AE/008/2015-2016/HQ/G/39 Lot 1 for Rural Electrification Densification Program (REDP) Phase 1 - Supply and Installation of Low Voltage Distribution Networks	819,663,800.94	Goods	0	0	22	6	<p>Contract management phase</p> <p>Schedule No. 5 on recommended spare parts, after negotiations required submission was 290 lots of service line</p>



S/N	Name of PE	Contract Description	Contract Amount in Tsh.	Category	Pre-bid Phase (%)	Evaluation & Award Phase (%)	Contract Management (%)	Average Score (%)	Grounds
		and Consumer Connections, Lot 1 – Mbeya Region							fixtures. Only 200 lots were delivered however payments were made in full as if all spares were delivered. Contract drawings require all poles to be provided with barbed wire however, only the pole at the transformer substation was provided with the barbed wire. Payments were made in full as if works were properly constructed
		TOTAL	5,541,344,813.94						



Assessment on efficiency of procurement process within PEs

The Authority carried out an assessment on the efficiency of procurement processes by audited PEs in acquiring goods, services and works. The procurement processing time used by entities from initiation of requirement by user departments up to the signing of contracts was assessed by comparing the standard time provided in the eighth schedule of the amendment Regulations GN. No. 333 of 2016 and the best practices established by the Authority. The assessment aimed at establishing the causes of excessive delays in procurement processes following persisting claims that timeframes for procurement process as provided in the procurement law have been delaying entities to attain their objectives. The assessment also intended to establish whether there were negligence within PEs which contributed to delays despite the amendment made on PPA, 2011 and PPR, 2013 of which among the areas which were amended was to reduce the processing time in the procurement circle. The assessment involved 201 tenders which were implemented in 30 out of the 67 audited entities and came up with the following observations;

a) International Competitive Bidding (ICB)

Processing time from initiation of requirements by user department up to signing of contract by using ICB procurement method as per the requirement of procurement law and best practice established by the Authority is not supposed to exceed 140 days. The assessment made to 12 tenders implemented by four PEs revealed that the average time spent was 384 days compared with 140 days. However, two entities namely Kinondoni Municipal Council and Ministry of Health Community Development, Gender, Elderly and Children were assessed to spend excessive time of between 406 to 606 days to process 8 tenders starting from initiation of requirements by user department up to signing of contracts. Comparing with the last year (FY 2018/2019) assessment, where audited entities were assessed to spend an average time of 171 days, this year audited entities were more inefficient by spending an average time of 384 days from initiation of requirements by user department to signing of contracts.

b) National Restricted Tendering (NRT)

The processing time from initiation of requirements by user department up to signing of contract by using NRT procurement method as per requirements of procurement law and best practice established by the Authority is not supposed to exceed 126 days. The assessment made to six tenders implemented by five entities using NRT method, revealed that the average time spent was 140 days compared with the standard time and best practices of 126 days. Three entities namely; Tanesco Central Zone, Bariadi TC and Tarura HQ had excessive delays by spending on average 219, 181 and 168 days respectively.



Comparing with the preceding year (FY 2018/2019) assessment, where audited entities were assessed to spend an average time of 111 days, this year audited entities were more inefficient by spending an average time of 140 days from initiation of requirements by user department to signing of contracts.

c) Single Source (SS)

Processing time from initiation of requirements by user department up to signing of contract by using SS procurement method is not supposed to exceed 103 days. The assessment made to 13 tenders implemented in eight entities revealed that the average time spent was 152 days which is considered to be excessive compared with the established time of 103 days. It was also established that two entities namely NFRA and TANAPA HQ used less than the standard time of 103 days without compromising the requirements of procurement law on the procurement proceedings.

Comparing with FY 2018/2019 assessment, where audited entities were assessed to spend an average time of 99 days, in FY 2019/20 audited entities were more inefficient by spending an average time of 152 days from initiation of requirements by UD to signing of contracts.

d) National Competitive Bidding (NCB)

The processing time from initiation of requirements by user department up to signing of contract by using NCB method is not supposed to exceed 133 days from submission of requirements by user departments to contract signing. The assessment done for 119 tenders implemented in 22 entities using NCB method revealed that the average time spent was 168 days compared with the average standard time and the best practices established of 133 days. The analysis also revealed that 12 entities had excessive delays in terms of average time spent in their procurement process compared to the established time of 133 days. **Table 5-11** illustrates the average time spent by the 12 entities which did not comply with the standard time of 133 days in procurement process for this particular procurement method.

Table 5 - 14: Entities which spent more than 133 days in Procurement Process

S/N	Name of PE	Average Time (Days) spent by PE
1.	Dodoma City Council	178
2.	Temeke Municipal Council	213
3.	Lindi Municipal Council	209
4.	Morogoro Municipal Council	280
5.	Bariadi Town Council	213
6.	TANROADS Coast	193
7.	Njombe Town Council	325



S/N	Name of PE	Average Time (Days) spent by PE
8.	Iringa Municipal Council	206
9.	TANESCO Central Zone	252
10.	TANAPA HQ	185
11.	Kinondoni Municipal Council	302
12.	MoHCDGEC	302

Despite the assessment on time efficiency to reveal some entities to have excessive delays in processing their tenders as in table above, the assessment also noted that 10 entities namely Tarura Kinondoni, Tarura Temeke, Iringa Municipal Council, Tarura HQ, Tanapa HQ, Hanang District Council, Babati Town Council, Singida Municipal Council, Songea Municipal Council and Temeke Municipal Council used less than the standard time of 133 days to process 17 tenders without compromising the requirements of procurement law on the procurement proceedings.

Comparing FY 2018/2019 assessment, where audited entities were assessed to spend an average time of 151 days, in FY 2019/20 audited entities were more inefficient by spending an average time of 168 days from initiation of requirements by user department to signing of contracts.

e) National Competitive Quotations (NCQ)

The processing time from initiation of requirements by user department up to signing of contract by using NCQ method is not supposed to exceed 123 days from submission of requirements by user department to contract signing. The assessment made for 51 quotations/tenders implemented by 13 entities revealed that, the average time spent was 131 days as compared to the established standard time of 123 days. It was also established that, four entities namely; Tanesco Central Zone, Kinondoni Municipal Council, MoHCDGEC and Tanzania Cotton Board had excessive delays with an average time of 252, 215, 215 and 153 days respectively.

Further analysis revealed that some entities managed to process their procurements more efficiently and spent less than the standard time of 123 days without compromising the requirement of procurement law on the procurement proceedings. The entities were; Mbulu DC which spent an average of 55 days, RAS Mwanza which spent an average of 88 days, and Tarura Kinondoni which spent an average of 91 days, Tanesco Central Zone which spent an average of 99 days and Songea Municipal Council which spent an average of 109 days.

Comparing with FY 2018/2019 assessment, where audited entities were assessed to spend an average time of 95 days, in FY 2019/20 audited entities were more inefficient by spending an average time of 131 days from initiation of requirements by user department to signing of contracts.



f) Causes of excessive delays in the Procurement Process by PEs

In the course of analyzing the causes of delays in the procurement process by entities, the Authority realized that procurement processes were delayed for different reasons. Contracts signing beyond the allowable time result to delay in obtaining the intended goods, services or works and therefore delaying entities to attain their intended objectives. Excessive delays were generally observed in the following stages;

- i) Delays in preparing technical specifications, terms of reference and statement of requirements by user department before approval is granted by AO to start the procurement process. The analysis of 162 tenders indicated that the average time spent was 34 days while according to the best practices time spent was not supposed to exceed seven days,
- ii) Delays in preparing and approving tender documents and advertisement/invitation documents before advertising the tender opportunities. The analysis of 177 tenders indicated that the average time spent was 31 days instead of an average time of seven days,
- iii) Inadequate preparation of bid documents which resulted into frequent request for clarifications from bidders causing extension of bids or proposals submission to allow bidders to accommodate relevant changes in their bids or proposals; the analysis from 12 tenders (through ICB method), revealed entities spent an average time of 40 days instead of 21 days and 117 tenders (through NCB method), revealed entities spent an average time of 21 days instead of 14 days,
- iv) Delays in signing contracts due to inadequate time (14 days) provided in the procurement law. The time is unrealistic for bidders to be able to process the acquisition of performance securities and register power of attorney which is one of the conditions prior to signing contracts. Thus, the analysis of 108 tenders revealed that entities spent an average time of 34 days instead of 14 days required by the law.

g) Corrective actions to be taken

The following are recommendations deemed important to address the causes of delay in procurement process; entities are required to ensure that technical specifications are prepared on time and the required technical experts are involved in the preparation of specifications and submission of statement of requirements or terms of reference; entities to prepare annual procurement plans which are realistic and in line with the guideline issued by the Authority; entities to prepare properly tender documents so as to avoid frequent request for and issuing clarifications which may lead to extension of bids submission deadline and other further procurement



proceedings; entities to ensure funds are set aside and committed before initiating the specific procurement process; the Authority in collaboration with PPAA to enhance awareness campaigns to bidders regarding the provisions of PPA and PPR so as to minimize submission of unnecessary complaints by bidders which cause delays in procurement process; PPPD to organize meeting with all stakeholders involved in public procurement system so as to sort out the weaknesses and challenges pin pointed in PPA and PPR as the causes of delays in procurement process and table the same to responsible authorities for appropriate solutions.

5.3.22 Assessment on Acquisition of Fuel by the Procuring Entities

Fuel for consumption in motor vehicles by procuring entities is among the established common use items and services. According to Regulation 3 of the Public Procurement Regulations, 2013, common use items and services are goods, works and services that are required continuously or repeatedly over a set period of time and are common to more than one procuring entity and are subject to common procurement.

Section 50 of PPA 2011 as amended by Public Procurement (Amendment) Act 2016, Reg. 130 and Reg. 131 of PPRA 2013 as amended by the Public Procurement (Amendment) Regulations, 2016 describe the nature, need and procedures for procurement of common use items and services from GPSA and from the list of suppliers and services providers awarded framework agreements. According to PPA, 2011, procuring entities are required to procure from GPSA items and/or services available in the approved list of catalogue items/services fuel being one of them. The aim is to increase efficiency in procurement process and reduction of transaction costs within and across procuring entities. Where fuel is not available at GPSA, it can be procured from suppliers awarded framework contracts by GPSA for the supply of fuel.

During the procurement audit, assessment was made to establish whether PEs adhered to set procedures in procuring fuel for motor vehicles. The following findings were observed in the audited PEs:

(a) Submission of provisional annual estimates of fuel to GPSA

The audit revealed that most of the audited PEs did not submit to GPSA their provisional annual estimates of fuel consumption as required by Reg 131(4)(a) of GN 446 of 2013. The Regulation requires that by the end of January each year, PEs should submit to GPSA their provisional annual estimates of the required common use items and services indicating descriptions, specifications, statement of requirements and quantities. Out of the 49 PEs which were assessed on fuel consumption, 35 PEs equivalent to 71.4 percent did not submit to GPSA their provisional annual estimates of fuel consumption. The PEs were: Iringa MC, Njombe TC, Mpanda MC, Sumbawanga MC, Musoma MC, Bariadi TC, Shinyanga MC,



Tabora MC, Songea MC, Lindi MC, Moshi MC, Kibaha TC, Korogwe TC, Singida MC, Babati TC, National Food Reserve Agency, TPDC, Jakaya Kikwete Cardiac Institute, Cashewnut Board of Tanzania, Ministry of Minerals, RAS Mwanza, Water Development and Management Institute, Bagamoyo DC, Tanroads Coast, Tanzania Coffee Board, Lake Victoria Water Basin, Mining Commission, Univeral Communication Services Access Fund (UCSAF), Ministry of Constitution and Legal Affairs, Tarura HQ, Eastern Africa Statistical Training Center, Mbulu DC, Hanang DC, Mbulu TC, and Stamico.

(b) Motor vehicles with high fuel consumption rate

In some audited PEs, some of the motor vehicles had higher fuel consumption rate per kilometer compared to the average consumption rate of 6km per litre as per the best practice. The cause of high fuel consumption rate may either be contributed by pilferage/stealing of fuel from the motor vehicles by some unethical drivers or the said motor vehicles has mechanical problems. The use of motor vehicles with high fuel consumption rate creates loss to PE and necessary measures need to be taken to address the problem or to dispose off the respective motor vehicles. PEs with motor vehicles with high fuel consumption rates were: Iringa MC, Njombe TC and Hanang DC as shown in Table 5-13.

Table 5 - 15: PEs with motor vehicles with high fuel consumption rates

S/N	Name of PE	Motor Vehicle Registration Number	Fuel consumption rate per liter
1	Iringa MC	SM10840	1.4 km/litre
2.	Njombe TC	Isuzu Tipper SM 939	3.8 km/litre
3.	Hanang DC	STJ 3574	3.8 km/litre

(c) Lack of mechanism for monitoring of fuel consumption

28 PEs equivalent to 57.1 percent out of audited 49 PEs assessed in fuel did not have a mechanism in place for monitoring fuel usage. The following were observed:

- (i) Logbooks were not filled at all and in some cases were not properly filled to indicate start of day mileage and end of day mileage and total mileage covered to justify the fuel consumed. Furthermore, logbooks were not signed by officers responsible for some of the trips recorded;
- (ii) Requests for refueling the motor vehicles were not accompanied by fuel consumption report on how previous allocated fuel was consumed. The requests for refueling were approved without having details of litres previously consumed and distance covered;



(iii) Some PEs prepared progress reports which included fuel purchase but the reports did not have details on fuel consumption. However, in some PEs, progress reports having details of fuel consumption were not prepared at all; and

(iv) Some PEs do not use vehicle logbooks issued by GPSA, instead logbooks used do not have all the details required for adequate vehicle movement and fuel consumption control.

(d) Some PEs did not procure fuel from GPSA

Nine of the audited PEs did not purchase fuel from GPSA. This is contrary to Reg. 130 (1) and 169 (4) of GN. 446 of 2013 which requires PEs to procure from GPSA any item included in the approved stores catalogue. PEs which did not procure fuel from GPSA are Njombe TC, Jakaya Kikwete Cardiac Institute, Tanzania Cotton Board, BOT, Mkuranga DC, Hanang DC, Mbulu TC, Kisarawe DC, and Tanesco Central Zone.

The way forward

(a) PEs reminded to submit to GPSA their provisional annual estimates of fuel consumption, as per the requirement of Regulation 131(4)(a) of GN 446. This will enable the Agency to forecast the demand and plan to meet the fuel requirements by PEs effectively;

(b) PEs with motor vehicles with high fuel consumption rate were directed to address the problem as to avoid loss to the entity;

(c) PEs were directed to ensure that there is mechanism in place for monitoring of fuel consumption. Logbooks are to be properly filled and signed by respective officers;

(d) PEs were directed to ensure that progress reports for fuel consumption are timely prepared;

(e) PEs were directed to use vehicle logbooks issued by GPSA which has all the required details for vehicle movement and fuel consumption control; and

(f) PEs were directed to ensure that fuel is procured from GPSA as required by Reg. 130 (1) and 169 (4) of GN. 446 of 2013.

5.3.23 Assessment of the Efficiency in Maintenance of Government Vehicles and Plant

Regulation 137 (2) of the Public Procurement Regulations, 2013 as amended by Regulation 47 of GN. 333 of 2016 gives mandate to Tanzania Electrical Mechanical



and Electronics Services Agency (TEMESA) to carry out maintenance of all Government owned motor vehicles, plants and equipment. In addition, TEMESA is required to; arrange through open framework agreements for procurement of maintenance and repairs services of government – owned motor vehicles, plants and equipment, conduct inspection prior and after the maintenance services and shall issue a certificate of approval. Further, where TEMESA is unable to carry out the repair and maintenance due to none availability of spare parts, technical knowhow or other resources can procure such services from shortlisted providers in consultation with the procuring entity.

The audit revealed the following weaknesses:

(a) PEs are not using procedural form No. 2 on procurement requisition for initiation of maintenance and repairs of motors vehicles

Out of 40 audited PEs assessed on motor vehicles maintenance and repair, nine (9) PEs equivalent to 22.5 percent did not use Form no. 2 on procurement requisition for initiation of motor vehicles maintenance and repairs. PEs involved were TPDC, Ministry of Minerals, Tanzania Cashewnut Board, RAS Mwanza, Tanroads Coast, Mkuaranga DC, Njombe TC, Iringa MC, and Sumbawanga MC.

(b) Failure by PEs to obtain prior tender board approval for maintenance and repairs of motor vehicles

Out of 40 audited PEs assessed on this area, 16 PEs equivalent to 40 percent conducted maintenance and repairs of their motor vehicles without obtaining prior tender board approval as required by Section 33 (1) (d) of PPA, 2011 and Regulation 166 (7) of GN. 446 of 2013. The PEs involved were: Tanzania Cashewnut Board, Water Development and Management Institute, Mbulu DC, Mbulu TC, Hanang DC, Lake Victoria Water Basin, RAS Mwanza, Tanroads Coast, Mkuaranga DC, Kisarawe DC, Tarura HQ, Njombe TC, Iringa MC, Morogoro MC, Sumbawanga MC, Singida MC.

(c) Necessary reports on motor vehicles maintenance and repairs were not prepared as required by the law

(i) Out of audited 40 PEs assessed on this area, 19 PEs equivalent to 47.5 percent did not prepare progress reports/monthly reports on maintenance and repairs of motor vehicles as required by Reg. 137 (4)(b) of PPR 2013. The PEs involved were: NFRA, Mining Commission, Center for Foreign Relations, Stamico, Ministry of Constitutional Affairs, Mbulu DC, Mbulu TC, Hanang DC, RAS Mwanza, Tanroads Coast, Mkuaranga DC, Kisarawe DC, Iringa MC, Lindi MC, Mpanda MC, Sumbawanga MC, Kibaha TC, Korogwe TC, and Moshi MC.



(ii) Out of audited 40 PEs assessed on this area, three PEs (equivalent to 7.5 percent) which serviced or repaired their motor vehicles at Temesa, inspection reports were not prepared by Temesa prior and after maintenance of motor vehicles. This is contrary to Reg. 137 (2) (d) of GN. 446 of 2013. PEs whose vehicles were serviced or repaired by Temesa but inspection reports were not prepared include: Tanzania Cashewnut Board, Mkuranga DC, and Kisarawe DC.

(iii) Out of audited 40 PEs assessed on this area, six PEs equivalent to 15 percent did not maintain records of maintenance, repairs and replacement of each motor vehicle as required by Reg. 137(4) of GN 446, of 2013 amended by Reg. 47 (a) of PPR Amendments 2016. These PEs were: Ministry of Constitutional Affairs, Mbulu DC, Mbulu TC, Hanang DC, Mkuranga DC, and Kisarawe DC.

(d) Use by PEs of non approved private garages/workshops to undertake maintenance and repair of motor vehicles

Some of PEs did not repair its motor vehicles through Temesa or its authorized representative's contrary to Reg. 137 (1) (b) of GN. No. 446 of 2013. The audit revealed six PEs equivalent to 15 percent out of audited 40 PEs namely; that Tanzania Cotton Board, East Africa Statistical Training Center, Mbulu DC, Mbulu TC, Hanang DC, and Iringa MC used the services of non approved private garages for undertaking repairs and maintenance of motor vehicles instead of using Temesa or authorized garages with framework agreements as required by Regulation 137 (3) of GN. No. 446 of 2013 as amended by Regulation 47 of GN. No. 2016. No prior inspection was conducted to establish required maintenance or repairs and costs involved for PEs which took their motor vehicles to unauthorized private garages.

The way forward

To address the weaknesses observed, PEs were directed on the following:

- (i) To ensure that form no. 2 on procurement requisition are used for initiation of motor vehicles maintenance and repairs;
- (ii) To ensure that maintenance and/or repairs of motor vehicles are approved by tender board as required by Section 33 (1) (d) of PPA, 2011 and Regulation 166 (7) of GN. 446 of 2013;
- (iii) To ensure that progress reports on maintenance and repairs of motor vehicles are prepared as required by Reg. 137 (4)(b) of PPR 2013;
- (iv) To ensure that inspection reports are prepared by Temesa prior and after maintenance of motor vehicles and a certificate of approval is issued as required by Reg. 137 (2) (d) of GN. 446 of 2013 as amended by Regulation 47 of GN. 333 of 2016;



(v) To ensure that maintenance and repairs of motor vehicles and plants are done by Temesa or its authorized representatives as required by Reg. 137 (1) (b) of GN. No. 446 of 2013; and

(vi) To ensure that records of maintenance, repairs and replacement of each motor vehicle are maintained as required by Reg. 137(4) of GN 446, of 2013 amended by Reg. 47 (a) of PPR Amendments 2016.

5.3.24 Assessment on allocation of 30 percent of PEs' annual volume of procurement to special groups

(a) Legal requirements

By virtue of Section 64 (2) (c) of PPA, 2011 and Section 21 of PPA (Amendment) 2016, procuring entities are allowed to restrict the issue of tenders to special groups namely; women, youth, elderly and persons with disability in order to obtain certain social objectives.

Regulation 30C of the Public Procurement Amendment Regulations, 2016 requires procuring entities to grant an exclusive preference of 30 percent in its annual procurement to goods, works and services for special groups situated within its jurisdiction. In order to ensure that procuring entities comply with this legal requirement of setting aside 30 percent of their annual procurements to special groups, PPRA decided to include the requirement as one of the compliance audit indicator whereas PE has been assessed on their compliance on this requirement and in case of non compliance, PEs has been penalized to that effect.

(b) Audit findings

The audit revealed that only few PEs adhere to the legal requirement of setting 30 percent of their annual procurement to special group. Most of the audited PEs were not complying with the legal requirements of setting aside 30% of their annual procurements to special groups as required by Regulation 30C of GN. No. 333 of 2016. Hence, non compliance denies the promotion of special groups and also undermines socio-economic development.

The audit revealed that, out of 49 audited PEs for FY 2019/2020 assessed on this aspect, only 8 PEs equivalent to 16.3 percent of the audited PEs set aside 30 of their annual procurements to special groups. PEs which had set aside the required 30 percent for the special groups were: Bukoba MC, Lindi MC, Tabora MC, Bariadi TC, Sugar Board of Tanzania, Bank of Tanzania, Ministry of Health, and Ministry of Minerals.

The audit further revealed that, out of 49 Audited PEs, 41 PEs equivalent to 83.7 percent of audited PEs did not comply with requirement of setting aside 30 percent



of their annual procurement for special groups and no reasons has been given by the PEs for their failure to comply with the requirement. The PEs were as follows: Njombe TC, Iringa MC, Morogoro MC, Songea MC, Mpanda MC, Sumbawanga MC, Shinyanga MC, Babati TC, Singida MC, Geita TC, Kibaha TC, Moshi MC, Musoma MC, Temeke MC, National Food Reserve Agency (NFRA), Tanzania Airports Authority (TAA), Tanzania Petroleum Development Corporation (TPDC), Kinondoni MC, Tanzania Cashewnut Board, Tanzania Cotton Board, Rural Energy Agency (REA), Eastern Africa Statistical Training Centre, Hanang DC, Tanroads Coast, Mining Commission, Ministry of Constitution and Legal Affairs, Universal Communication Access Fund, Center for Foreign Relations, Tarura, Water Development and Management Institute, Mbulu DC, Mbulu TC, Bagamoyo DC, Air Tanzania Company Limited, Tanzania Coffee Board, Lake Victoria Water Basin, Tanzania Civil Aviation Authority, RAS Manyara, TANAPA, Muhimbili Orthopaedic Institute (MOI), and Kisarawe DC.

(c) The way forward

The audited PEs were directed to ensure that they set aside 30 percent of their annual procurement for special groups.

5.3.25 Implementation of previous audit recommendations

The audit results revealed that some of the given audit recommendations were fully implemented by respective entities, some were partially implemented and other recommendations were not implemented at all. The audit results revealed that out of **1,051** given audit recommendations, **497** recommendations equivalent to **47** percent were fully implemented, **275** recommendations equivalent to **26** percent were partially implemented and **279** recommendations equivalent to **27** percent were not implemented at all. The list of all PEs and status of implementation of the audit recommendations is as indicated in the **Table 5-13 and Figure 5- 46** below:

Table 5 - 16: List of all PEs and status of implementation of the previous audit

S/N	Name of PE	Total number of given recommendations	Implemented recommendations		Partially implemented recommendations		Not implemented recommendations	
			No.	%	No.	%	No.	%
1	NFRA	14	7	50%	5	36%	2	14%
2	TPDC	31	22	71%	1	3%	8	26%
3	BOT	21	16	76%	0	0%	5	24%
4	TAA	10	7	70%	0	0%	4	40%
5	UDOM	27	27	100%	0	0%	0	0%
6	Sugar Board	21	13	62%	4	19%	4	19%
7	Cashewnut Board of Tanzania	38	2	5%	5	13%	31	82%
8	REA (Compliance part)	9	4	44%	3	33%	2	22%



S/N	Name of PE	Total number of given recommendations	Implemented recommendations		Partially implemented recommendations		Not implemented recommendations	
			No.	%	No.	%	No.	%
9	Centre of foreign Relations	50	13	26%	22	44%	15	30%
10	Universal Communication Service Access Fund	17	11	65%	6	45%	0	0%
11	Bagamoyo District Council	16	8	50%	5	31%	3	19%
12	Kisarawe District Council	25	11	44%	5	20%	9	36%
13	Mkuranga District Council	19	1	5%	6	32%	12	63%
14	MSD	22	8	36%	14	64%	0	0%
15	TANAPA	75	27	36%	27	36%	21	28%
16	TANESCO Central Zone	29	18	62%	0	0%	11	38%
17	TANESCO HQ	26	7	27%	10	38%	9	35%
18	TANROADS HQ	17	2	12%	13	76%	2	12%
19	TPA HQ	67	22	33%	35	52%	10	15%
20	TPA Tanga Port	28	10	36%	13	46%	5	18%
21	VETA HQ	54	34	60%	9	15%	14	25%
22	Musoma Municipal Council	33	15	46%	14	42%	4	12%
23	Bariadi Town Council	38	16	42%	20	53%	2	5%
24	Babati TC	24	10	41%	9	38%	5	21%
25	Sumbawanga Municipal Council	9	3	33%	-	0%	6	67%
26	Mpanda Municipal Council	4	3	75%	-	0%	1	25%
27	Kibaha Town Council	11	7	64%	-	0%	4	36%
28	Korogwe Town Council	37	27	73%	-	0%	10	27%
29	Moshi Municipal Council	34	30	88%	-	0%	4	12%
30	Singida Municipal Council	18	9	50%	5	28%	4	22%
31	Shinyanga Municipal Council	31	6	19%	1	3%	22	78%
32	Tabora Municipal Council	24	3	13%	2	8%	19	79%
33	Lindi Municipal Council	11	5	45%	1	10%	5	45%
34	Morogoro	10	6	60%	3	30%	1	10%



S/N	Name of PE	Total number of given recommendations	Implemented recommendations		Partially implemented recommendations		Not implemented recommendations	
			No.	%	No.	%	No.	%
	Municipal Council							
35	Songea Municipal Council	19	8	42%	2	11%	9	47%
36	Iringa Municipal Council	30	17	57%	9	30%	4	13%
37	Bukoba Municipal Council	42	26	62%	13	31%	3	7%
38	Njombe Town Council	31	16	52%	9	29%	6	19%
39	Geita Town Council	27	20	74%	4	15%	3	11%

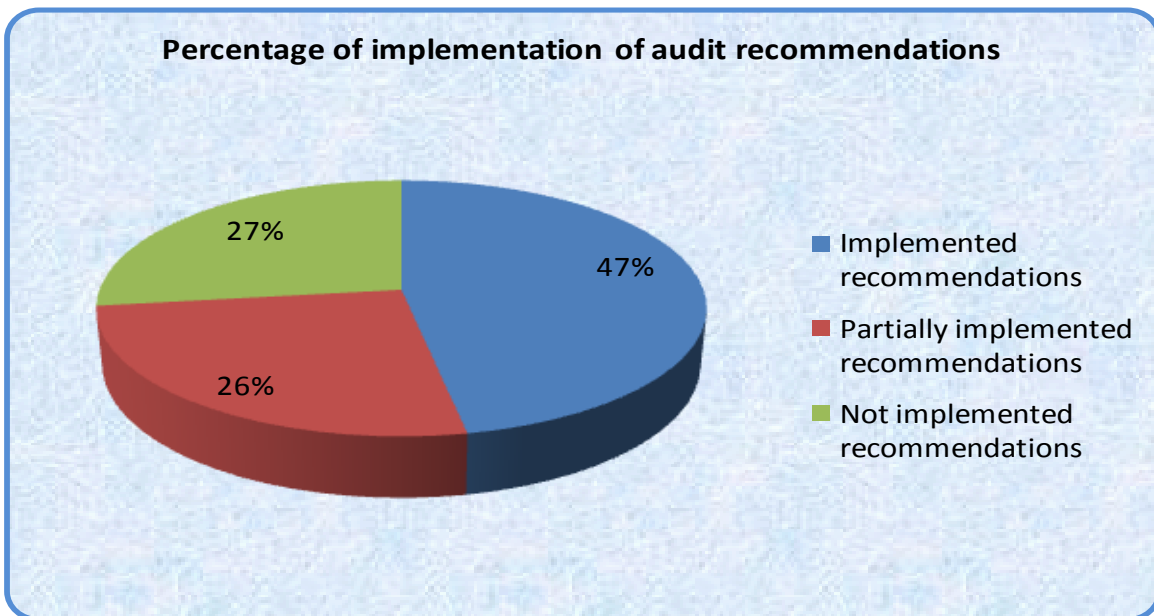


Figure 5 - 46: Percentage of implementation of audit recommendations

It has to be noted that PEs are required to implement all given audit recommendations. However, PPRA has taken into consideration the implementation status by each PE and those which has unimplemented audit recommendations of 30 percent and above, Accounting Officers of respective PEs will be required to show cause why disciplinary actions should not be recommended to their competent authorities.

The list of **13** PEs which had failed to implement the audit recommendations by 30 percent and above is as indicated in the **Table 5-14 and Figure 5- 47.**



Table 5 - 17: List of 13 PEs which failed to implement previous audit recommendations by 30 percent and above

S/N	Name of PE	Total number of given recommendations	Implemented recommendations		Partially implemented recommendations		Not implemented recommendations	
			No.	%	No.	%	No.	%
1	TAA	10	7	70%	0	0%	4	40%
2	Cashewnut Board of Tanzania	38	2	5%	5	13%	31	82%
3	Centre of foreign Relations	50	13	26%	22	44%	15	30%
4	Kisarawe District Council	25	11	44%	5	20%	9	36%
5	Mkuranga District Council	19	1	5%	6	32%	12	63%
6	TANESCO Central Zone	29	18	62%	0	0%	11	38%
7	TANESCO HQ	26	7	27%	10	38%	9	35%
8	Sumbawanga Municipal Council	9	3	33%	-	0%	6	67%
9	Kibaha Town Council	11	7	64%	-		4	36%
10	Shinyanga Municipal Council	31	6	19%	1	3%	22	78%
11	Tabora Municipal Council	24	3	13%	2	8%	19	79%
12	Lindi Municipal Council	11	5	45%	1	10%	5	45%
13	Songea Municipal Council	19	8	42%	2	11%	9	47%

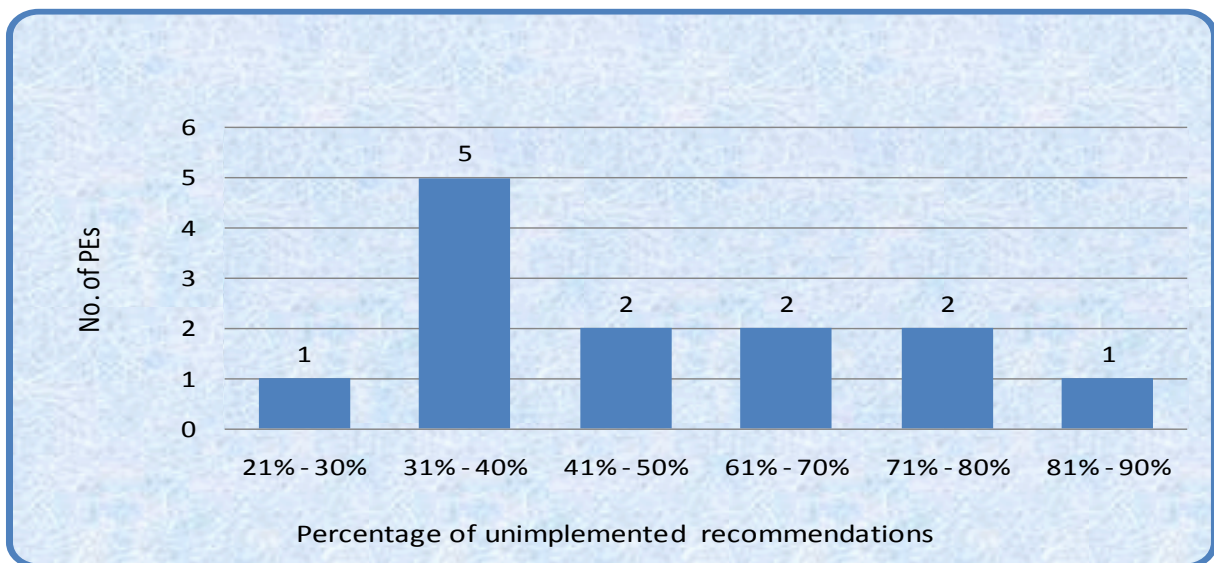


Figure 5 - 47: The list of 13 PEs which had failed to implement the audit recommendations by 30 percent and above



Recommendations

- a) Since by virtue of Regulation 92 of the Public Procurement Regulations, 2013, respective PEs were duty bound to implement the audit recommendations given to them and submit implementation report to PPRA, by virtue of Section 20 (1) of PPA, 2011, Accounting Officers of 13 PEs which failed to implement the audit recommendations by 30 percent and above are required to show cause why disciplinary actions should not be recommended to their competent authorities; and
- b) Accounting Officers of 26 PEs which had not fully implement the given audit recommendations, to be directed to implement the audit recommendations and submit implementation report to PPRA before 31st December, 2020.

5.4 Investigations/special audits on allegations, complaints and reported cases of mis- procurement

PPRA conducted investigations from two PEs involving two tenders. The investigations were conducted at NEC and Kibaha District Council. The total value of the tender/contract involved in the investigations was TZS. 52.01 billion. In addition to the two investigations, PPRA also conducted special audits in four PEs which involved various selected contracts/projects to assess value for money on implemented projects/contracts. The special audits covered a total of 103 contracts; NSSF (56 contracts under 7 projects), SUA (21 contracts under 2 projects), Dodoma City Council (23 contracts) and REA (3 contracts). The total value of all 103 audited contracts was TZS 712.37 billion. Thus, the total value of the contracts involved in the investigations and special audits was TZS 764.43 billion.

The audits and investigations revealed that the Government suffered loss to the tune of TZS. 7.27 billion emanated from interest charges on delayed payments (TZS. 6.14 billion), unutilized prime cost and provisional sums that increased the value of consultancy fee unnecessarily (TZS 1.045 billion), unnecessary expenditure for industrial visits (TZS. 82.65 million) and fixing of some items in the constructed buildings contrary to the specifications provided (TZS 467.02 million). In addition, a number of recommendations were issued after the investigations/ special audits which if effectively implemented, the Government will save TZS 16.81 billion emanated from interest charges which were not supposed to be paid to the contractors (TZS.537.6 million) and overpayments from the contractors and consultants (TZS 16.27 billion). The summary of the findings for investigations and special audit are as shown below.



5.4.1 Investigation Conducted at Kibaha District Council

The investigation at Kibaha DC was conducted after the request by the council's District Executive Director (DED) to PPRA to intervene for review and provide guidance on the matter following dissatisfaction of the procurement process by the Kibaha District Commissioner regarding tender No. LGA/010/2018/2019/W/01 for construction of a modern market at Mlandizi area. 17 bidders participated in the tender and after the tender process, the Council's tender board approved award of contract to M/s China Railway Seventh Group Co. Ltd at a contract price of TZS 7,284,360,184.00 VAT inclusive. However, the Kibaha District Commissioner objected the decision of the Council to award the contract to M/s China Railway Seventh Group Co. Ltd and instead directed the tender to be awarded to M/s Petra Construction Co. Ltd which necessitated the Accounting Officer to submit officially the matter to PPRA for intervention.

The investigation aimed at determining whether the procedures, processes and documentations for procurement were in accordance with the provisions of the Public Procurement Act, and its Regulations as well as Guidelines and Standard Documents prepared by PPRA. Specifically, the objective of the investigation was to establish whether: the tender document was complete and properly prepared; the tender evaluation was properly carried out in accordance with requirements of the tender documents; the bids submitted by M/s Petra Construction Co. Ltd and M/S China Railway Seventh Group Co. Ltd met the requirements provided in the bidding documents; PMU properly performed its functions as required by Section 38 of PPA, 2011; the tender board properly performed its functions as required by Section 33 of PPA, 2011; a complaint submitted by M/S Petra Construction Co Ltd was properly handled by the Accounting Officer, and; there was any interference of the tender process by the District and/or Regional Commissioners.

On the preparation of the tender documents, the investigation revealed that the tender documents were not properly prepared due to the following reasons: tender data sheet and form of qualification information contained information which were not harmonized as regards to the required period for submission of financial statements and required value for annual volume; clause 18 of tender data sheet did not indicate the date and time for tender opening as contained in the invitation for bids, and; clause 14.4 of instructions to tenderers which provides that price adjustment will be applied if so provided in the tender data sheet had no corresponding clause in the tender data sheet.

On the evaluation of bids, the investigation revealed several weaknesses including: Bidder No. 11; M/s LI JUN Development Construction Co. Ltd and Bidder No. 12; M/s C. F. Builders Ltd were either deliberately or erroneously disqualified during preliminary evaluation for failure to submit powers of attorney while the same were submitted; reasons for disqualifying some the bidders contained in the evaluation report differed with information contained in table 8 on preliminary examination



summary; the issued notice of intention to award the contract to bidders who participated in the tender did not explain the reasons as to why bidders were not successful contrary to Reg. 231 (4) of the Public procurement Regulations, 2013; bidders were given seven days instead of seven working days within which to submit complaints contrary to Section 60 (3) of PPA, 2011 as amended by Section 18 of PPA, Amendments Act, 2016.

The auditors after assessing the bid submitted by M/s Petra Construction Co. Ltd, the following were revealed: the bidder submitted a defective power of attorney; the original bid and one copy of the submitted bid contained four (4) practical completion certificates for previous implemented projects but one of the copy of bid contained additional three completion certificates; the bidder submitted a list of two projects, one project worth TZS 9.2 billion and the other project worth TZS 7.5 billion which she claimed to perform as a prime contractor while at the time of implementation of these projects she was not registered as class one building contractor; one of the project worth 9.2 billion submitted by the bidder was implemented in joint venture with another company but the bidder did not indicate this fact in her bid; the bidder misrepresented the value of one of the project to enable her meet the minimum requirement of having a contract with value of 6 billion and more; the bidder submitted a list of some staff who were considered as qualified by the evaluation committee while they did not meet the requirements of the tender document; the evaluation team did not properly evaluate the list of equipment and tools submitted by the bidder to be used for the project.

The assessment of the bid submitted by M/S China Railway Seventh Group Co. Ltd, revealed the following: the tender board approved award of contract and the bidder was issued with the letter of acceptance before the due diligence exercise was completed; no evidence on verification was submitted by the bidder relating to academic certificates of Chinese personnel proposed for the project; the proposed quantity surveyor (Zhang Kai) in the submitted bid didn't meet the required qualifications provided in the tender documents; there was no evidence of ownership or hiring some of the plants and equipment such as excavator, backhoe and roller. On the performance of the Procurement Management Unit, it was revealed that the unit did not thoroughly perform their functions as stipulated by Section 38 of PPA, 2011 due to the following observed weaknesses: failure to review and scrutinize tendering documents prepared by a consultant before issued to bidders contrary to Reg. 127 (3) & (4) of GN No. 446 of 2013; interfered functions of another organ by carrying out assessment of qualification information (post-qualification) to the second lowest bidder, M/s China Seventh Group Company Ltd contrary to Sect. 53(2) & (4) of PPA 2011 and Reg. 224 (6) & (7) of GN No. 446 of 2013; failure to review the submitted tender evaluation report before forwarding award recommendation to the tender board for adjudication pursuant to Section 74(5) of PPA, 2011 and Reg. 220(2) of GN No. 446 of 2013, and; failure to advise the AO not to issue the notice of intention to award the contract and letter of award to M/s China Railway Seventh Group Co. Ltd before concluding due diligence exercise.



On the performance of the tender board, it was revealed that the tender board did not perform properly its functions as follows; awarded the contract to the next lowest evaluated bidder, M/s China Seventh Group Company Limited without post-qualification analysis report contrary to Sect. 53 (1) of PPA, 2011 and Reg. 224 of GN No. 446 of 2013; made award of contract to the second lowest bidder; M/s China Railway Group Co. Ltd despite the fact that evidence of ownership or hiring of equipment and plants required for the project were not submitted, and; failure to ensure that best practices in relation to procurement and disposal by tender are strictly adhered by the Council.

On the assessment of how a complaint submitted by M/s Petra Construction Co Ltd was handled by the Accounting Officer, it was observed that the submitted complaint was not entertained as the Accounting Officer observed that the complaint was submitted out of time and in contravention of Section 60 (3) of PPA, 2011 as amended by section 18 of PPA Amendments, 2016 which requires complaint to be submitted within seven working days. It was further observed that the decision on the complaint was properly made by the Accounting Officer. However, the Accounting officer delayed in issuing her decision contrary Section 96 (6) of PPA, 2011 as amended by Section 34 (b) of PPA, Amendments, 2016 which requires the decision to be issued within seven working days after the submission of the complaint.

On the assessment of whether there was interference of the procurement process, the review of documents revealed that the procurement process was interfered by Kibaha District Commissioner (DC) and Coast Regional Commissioner through Regional Security Committee (RSC). The District Executive Director (DED) was required to ensure that, the award of contract to the successful bidder, should be concluded upon agreed discussion between DC, DED and RC. DED was further directed by DC to suspend the award of contract issued until the report on the implementation of issued directives is submitted to the Regional Security Committee. The interference of procurement process was contrary to Section 41 of PPA, 2011 and Regulation 28 of the Local Government Authorities Tender Boards (Establishment and proceedings) Regulations, 2018 GN. 227 of 2018.

On the basis of the observed weaknesses, the Council was directed to restart afresh the tender process after rectifying all anomalies observed in the tender documents including contradicting information; the Contractors Registration Board was advised to take necessary disciplinary measures against M/s Petra Construction Co. Ltd for submitting in his tender deceiving information for the purposes of winning the tender; Kibaha District Commissioner and Coast Regional Commissioner were reminded not to interfere procurement processes conducted by the Councils; the AO was directed to take disciplinary measures against the evaluation committee and PMU staff for failure to properly carry out the evaluation exercise and review of the evaluation report respectively; the AO was directed to ensure that the Council tender board and



PMU perform their functions properly as stipulated by Section 33 and 38 of PPA, 2011 respectively.

5.4.2 Investigation conducted at National Electoral Commission

The investigation at the NEC was conducted after PPRA received a directive from the Permanent Secretary Treasury (PST) following allegations on the violation of the procurement law on the tender process and contract implementation of contract No. IE/018/2018-2019/G/14 on the procurement of accessories for Biometric Voters Registration (BVR) Kits. The contract was entered between NEC and M/s China National Electronic Import and Export Cooperation (CEIEC) at a contract value of USD 19,392,057.39 VAT exclusive.

The objective of the investigation was to establish: whether the procurement process complied with the provision of the procurement law; whether the contract was properly prepared and if there are any associated risks; whether the contract was properly managed and if there are any associated risks; and the obligations of the parties for taxes payment and whether each party complied with her contractual obligations. On the basis of the established findings PPRA was required to issue recommendations thereof.

The investigation revealed that there were inadequate planning and violation of the procurement law on the tender process including: under budgeting where the budgeted amount was TZS 47.04 billion against the actual requirement of TZS 66.2 billion; not including the Procurement of BVR Kits accessories in the procurement plan; unjustified selection of single source procurement method; not reporting to PPRA on the use of non competitive procurement method; inappropriate preparation of tender documents; inappropriate evaluation of tender; not using standard tender document issued by PPRA; not following appropriate procedure for contract negotiation; and not conducting due diligence before entering into contract with the bidder.

The investigation also revealed that, there were weaknesses in the prepared contract including: not indicating warranty period and time required to submit performance security; inappropriate priority of contract documents; inappropriate signing of contract and its addendum by persons who have no power of attorney; amending the contract without prior tender board's approval contrary to the requirement of the procurement law; and to specify higher specifications for card printer than what was required.

The investigation further revealed that according to the contract and its addendums, NEC had the obligation of paying taxes, levies and duties and not the Supplier. The total taxes, levies and duties for BVR Kits valued at USD 19,392,057.39 were estimated as follows; value added tax USD 4,376,875.99; import duty USD



4,106,641.87; Excise duty USD 470,080.05; Railway Development levy USD 289,998.86; and Port Clearing Charges USD 115,999.54.

On the assessment of the implementation of the contract, a number of weaknesses were established including; not appointing contract manager; extending the contract period while the contract had already expired; advance payment guarantee had expired while the advance paid was not recovered in full; not issuing goods acceptance certificate; failure by NEC to open the letter of credit due to shortage of funds; card printers and laptops with value of USD 1,694,455.80 and 2,118,049.82 respectively were delivered and accepted while they did not meet the contract specifications; and some of the delivered PVC cards and ribbons were delivered and accepted without inspecting them to establish if they met the contract specifications.

On the basis of the observed weaknesses, NEC was required to revisit its budget for procurement of BVR Kits in order to meet its obligations under the contract including paying the supplier, paying taxes, levies and duties. NEC was also reminded to comply with the procurement law specifically on the inclusion of all procurements in the procurement plan, submission of procurement reports to PPRA, appropriate selection of procurement methods, appropriate preparation of tender documents, and appropriate evaluation of tenders, conducting contract negotiations by followings appropriate procedures, and obtaining tender board approval before amending contracts.

NEC was further reminded to ensure contracts are properly prepared and administered specifically on the following; signing of contracts is done by authorized persons; appointing contracts managers for administering contracts; ensuring specifications are properly prepared; issuing goods acceptance certificates as per contract provision; and ensuring all supplied goods which were not inspected are inspected before issuing goods acceptance certificates. NEC was also advised to amend the contract on the following areas: to properly rearrange priority of contract documents; to consider revisiting unit prices for delivered items with lower specifications; to amend the contract to ensure that payment made does not exceed the value of items delivered; and to consider amending the contract to include spare parts for BVR Kits. The Ministry of Finance and Planning was also advised to ensure that funds are disbursed on time in order for NEC to meet her obligations under the contract.

On the basis of the observed corruption red flags in the tender process and contract implementation, the investigation report was forwarded to PCCB for further investigation and necessary action. In addition, NEC was advised to arrange training for her staff on the application of the Public Procurement Law and contract administration due to the observed weaknesses in the procurement planning, tender process and contract administration.



5.4.3 Special audit conducted at National Social Security Fund (NSSF)

NSSF (the Fund) requested PPRA to conduct special audit to some selected projects which were experiencing a number of challenges during their implementation bringing doubt as whether value for money will be/ have been achieved. The audit covered a total of seven projects which were: Construction of Satellite Village at Dungu Farm in Kigamboni; Construction of affordable houses at Mtoni Kijichi Phase III in Kigamboni Construction of 2.0 Km connecting the Ferry Kibada road; Refurbishment of Mwalimu Nyerere Pension Tower for the proposed Apollo Clinic; Provision of water supply, service roads and electricity to NSSF serviced plots at Kiluvya; Construction of Mzizima Tower on plots No. 2163/2 in Dar es Salaam (Lot 2) and Construction of Mwanza Five Star Hotel. The audited projects had a total value equivalent to TZS 536.43 billion.

The overall objective of this audit was to determine whether the procedures, processes and documentations for procurement and contracting were in accordance with the provisions of the PPA, PPR as well as Guidelines and the Standard Documents prepared by PPRA, and that procurements carried out achieved the expected economy and efficiency (VfM for the allocated resources), and the implementation of contracts conformed to the terms and conditions thereof. Specifically the objective of the special audit was: to establish whether feasibility study was conducted prior to the commencement of the projects; to assess the process of engaging contractors and consultants to determine whether the selection process complied with the PPA and its Regulation; to check whether tenders evaluations were conducted in accordance with the evaluation criteria specified in the bidding documents; to assess the adequacy of the contractors' and consultants' contracts to establish if they were properly prepared, signed and contained all necessary information; to assess whether the project consultants supervised the works contractors in accordance with the terms and conditions stipulated in their contracts; and to assess the validity of all variations. Also to assess the correctness of the payments made to the consultants and contractors; to assess whether the time control issues were properly managed; to assess whether there were delays in making payments to the contractors and whether there are any remedies on such delays; and to establish whether other contracts related issues were properly handled during the time of project implementation.

Details of the projects which were audited and the issues which were observed in those projects are as shown below;

(i) Construction of Satellite Village at Dungu Farm and Toangoma Housing project in Kigamboni

Dungu and Toangoma Housing project had a total of 19 contracts out of which 16 were implemented in Dungu Farm and three contracts were implemented in Toangoma Satellite Village. The total cost of project was estimated to be **TZS 166.44**



billion which include cost of building works **TZS 155.36 billion** (inclusive of services contracts valued at **TZS 4,647,851,785**) and Consultancy Services **TZS 11.08 billion**.

The audit established that: feasibility study for the project was not conducted to determine the viability of the project; auditors could not establish whether the procurement of consultants complied with PPA and PPR, due to missing procurement documents; the Fund chose inappropriately percentage based contract for consultancy services contrary to the requirement of Regulation 83(3) of GN No. 98 of 2005, and; members of the tender board that approved the bidding documents for tender PA/004/2013-2014/HQ/W/07 lot 1-3 and 5-7 did not reach/form the required quorum.

On the evaluation of bids, the audit revealed several weaknesses including: the tender evaluation committee tempered with the original BOQ submitted by M/s Shanxi Construction Engineering Corporation and Mineral Co on tender No. PA/004/2015-2016/HQ/W/18; the evaluation committee recommended the award of contract to non-responsive bidder on tender No. PA/004/2013-2014/HQ/W/07 Lot 4J and 4L; the tender evaluation committee did not properly compute arithmetic errors on tender No. PA/004/2013-2014/HQ/W/07 Lot 1 and tender No. PA/004/2013-2014/HQ/W/07 Lot 4E. The audit also revealed that the consultants' contracts were incomplete lacking important information; the contractors' contracts included contradicting clauses; and contracts documents were not arranged on the basis of order of priority indicated in the contracts; and there were delays in signing consultants and sub contractors contracts.

On contract administration the audit revealed that the consultants did not adhere effectively on their contractual obligations including: issuing instructions to contractors to execute variations which did not obtain the prior approval of the tender board amounting to 9.62 billion; granting time extension to contractors without the approval of accounting officer contrary to Regulation 111(1) of GN No. 446 of 2013 and Regulation 118 (1) of GN No. 97 of 2005; certifying payments on materials on site contrary to the requirements of contracts; and failure to manage properly the recovery of advance payments issued to various contractors amounting to TZS 2.86 billion.

The audit further noted that: consultants were overpaid a total of TZS 2.49 billion emanated from services which were not rendered; the advance payments amounting to TZS 2.86 billion were not recovered from six contractors; five contractors were overpaid a total of 5.93 billion emanated from works which were not executed, using inappropriate rates on valuing works, and payment for materials on site contrary to contracts provisions; TZS 188.37 million was paid to M/s Nandhra Engineering and Construction Company through certificate No. 13 for unknown item known as "Amount of Contract Amount" on contract No. NSSF/W/07/2013-2014 Lot 2; unnecessary expenditure of TZS 82.65 million through contract No.



NSSF/W/07/2013-2014 Lot 3 for industrial visit; doors with inappropriate specifications with a value of TZS 683 million were fixed and paid under contract No. NSSF/W/07/2013-2014 Lot 3; ten contractors delayed to complete their contractual obligations within the time stipulated in their contracts; and time extensions were unjustifiably granted to contractors contrary to Reg. 118(4) of GN No. 97 of 2005 and Reg. 111 (4) of GN No. 446 of 2013, and; and the time extensions which were issued by the project consultants were not approved by the accounting officer contrary to Reg. 118(1) of GN No. 97 of 2005 and Reg. 111(1) of GN No. 446 of 2013.

Other issues on contract administration which were observed during the audit were: contractors not given full possession of the sites to enable timely execution of works; delays on engagement of sub contractors caused the Fund to incur extra costs amounting to TZS 1.097 billion; quantities for some items in the BOQ's were exaggerated attached which resulted into excess payments of consultancy fees; and retrospective approval by the Fund of the change in scope of the executed work on contract No. NSSF/W/07/2013 - 2014 Lot 1 implemented by M/s Beijing Constructions Limited.

On the basis of the observed weaknesses, the Fund was directed to ensure the following on planning and tendering process: feasibility study is conducted before taking decisions for investment so as to have the assurance on the project viability; procurement documents should be kept for the period not less than five years from the date of activity completion as per the requirement of procurement law; the types of contracts to be selected must suit the intended purpose and shall be cost effective, and; the tender board quorum must be met during the approval processes as as provided in the 2nd schedule of PPA, 2011 as amended in 2016.

On tender evaluation, award and contract preparation and signing, the Fund was directed to ensure: procedures for carrying out evaluation exercise are effectively adhered pursuant to Reg. 203 of GN No. 446 of 2013 and the guidelines issued by the Authority; all relevant documents forming part of the contracts should be properly attached to the contract; and contracts are signed within 28 days after the issuance of the letter of acceptance as provided in the procurement law.

On contract implementation issues, the Fund was directed to ensure: consultants are effectively supervised; time extensions are issued after having sufficient justifications and obtaining approvals of the accounting officer; payments to contractors are timely made; engagement of sub contractors is made timely to avoid unnecessary costs during the time of executing contracts; proper assessment should be made on payments made to consultants; unrecovered advance payments made to the contractors amounting to TZS 2.86 billion are fully recovered. The Fund was also advised to seek from the AG appropriate interpretation of the law and contracts on the validity of the variations amounting to TZS 9,62 billion which were ordered by the consultants and executed by contractors before they were approved by the relevant



authorities. On the doors fixed contrary to the technical specifications, the Fund was required either to demand the contractor to fix doors which are in compliance with the technical specifications or to accept the doors at a reduced price.

On the accomplishment of pending contractual obligations by the contractors and the project consultants, the Fund was directed to prepare the final accounts for contracts which contractors have accomplished their contractual obligations, and for previously suspended contracts to meet with contractors and agree on the way forward. The Fund was also directed to take disciplinary measures against: members of evaluation committee who recommended the award of contract to the non-responsive bids; the Head of Procurement Management Unit due to a number of observed weaknesses in the procurement process, and; tender board members who participated in making various decisions contrary to the requirement of the law.

M/s Shanxi Construction Engineering Corporation and Mineral Co who intentionally overstated the value of the bid submitted through contract No. PA/004/2015-2016/HQ/W/18 in collaboration with PMU during the time of tender evaluation exercise were reported to PCCB for further investigation and appropriate action, and; the consultants that supervised the execution of works in Dungu Farm and Toangoma were reported to their professional boards for appropriate measures due to the professional misconduct observed.

(ii) Construction of affordable houses at Mtoni Kijichi

Mtoni Kijichi affordable houses project (Phase III) involved construction of 820 housing units of different types and size. The works for the units were sub divided into 21 construction lots, whereby 21 different Contractors were procured and contracted at a total contract price of **TZS 148.542 billion**. One lead consultant and three sub-consultants were engaged to design and supervise the construction works at **TZS 10.992 billion**.

The audit established that: feasibility study was not conducted prior to commencement of the project to determine the viability of the project, it was conducted during the implementation of the project; the feasibility study concluded that the project was economically viable with a positive net present value of about 23.44 billion discounted at 13 percent. However, by using the same parameters the audit revealed that, the net present value is negative at TZS 47.11 billion instead; no evidence was availed to show whether the feasibility study report was reviewed and approved by either NSSF management or the Board of Trustees, and; only construction costs were considered, but other project cost elements such as land acquisition and associated costs, supervision fees, cost for construction of services infrastructure and in-house supervision costs by NSSF were not considered in the assessment.



On the tender process it was established that: Documents involved in the procurement process for consultancy services were missing contrary to Section 61(1) of PPA, 2011 which requires all documents relating to procurement to be kept for a period of five years after the completion of the project; the use of percentage based contract for consultancy contract was not appropriate as the requirements of Regulation 83 of G.N No. 98 of 2005 were not fully complied; single source procurement for Tender No. PA/004/2012-13/HQ/W/ 01 Lot 12 was not justified contrary to the requirement of Reg. 3 of GN 97 of PPR, 2005; there were severe delays in communicating the award results to unsuccessful bidders for tender No. PA/004/2013-14/HQ/W/38 for electrical sub-contractors contrary to Reg.97 (11) GN 97 of PPR, 2005.

The audit further revealed that: Tender evaluation was not properly done as the evaluation criteria at prequalification stage on annual turnover was changed during the tender evaluation, the evaluation criteria on financial capability was waived during tender evaluation, and some of the bidders were disqualified by using criteria which were not stated in the pre-qualification documents contrary to the requirement of Reg. 15(16) of GN 97 of PPR, 2005. Additional findings on the tender evaluation included: awarding of contract for tender No. PA/004/2012-2013/HQ/W/01- Lot 9 to the bidder who was not responsive contrary to Reg. 90(16) of PPR, GN No. 97, of 2005; awarding of contract for tender No. PA/004/2012-13/HQ/W/01 to class I contractor contrary to the requirement of the tender document; awarding of contract for tender No. PA/004/2012-2013/HQ/W01- Lot 6 to a non responsive bidder; contradicting reasons in the evaluation report that disqualified the bid submitted by M/s Aqua Well Drilling Co. Ltd on tender No. PA/004/2014-2015/HQ/W/30 Lot 3. The audit further revealed that, one of the directors of the lead Consultant M/s Y&P Architects was involved in the pre-qualification process for obtaining the contractors, but did not declare conflict of interest during evaluation of prequalification despite the fact that one of the directors of the contractor who executed Lot 14, M/s Casco Construction Ltd being his brother.

On contracts preparation and administration the audit revealed that, the consultant's contract lacked terms of reference containing the description and scope of services; some contract clauses on contract No. PA/004/2012-13/HQ/W 01 lots 1-16 were not properly customized; the recovery of advance payment was not properly structured in the contractors' contracts by allowing recovery of advance payment to be 20 percent of IPC against the advance payment of 20 percent% of the contract value; construction contracts missed key documents such as program of works, tender forms, drawings, anti-bribery policy, technical specifications and schedule of key personnel; the project consultant instructed contractors to execute various variations amounting to TZS **9.33 billion** before they were approved by the tender board contrary to Regulation 117 and of GN No.97 of 2005 and clause 2.9.5 and 3.3(h) of the Consultancy Agreement; the project consultant granted extension of time without the approval of the Accounting Officer contrary to Regulation 111(1) of GN No. 446 of 2013; the consultant certified payment certificates below the minimum amount



contrary to clause 19 and 16 of the Special Conditions of Contract; failure by the consultant to manage properly the recovery of advance payments issued to various contractors amounting to TZS 6.90 billion.

Other issues which were observed on contract administration included: Overpaying the consultant by TZS 2.49 billion emanated from services which were not rendered; certifying payments to several contractors under lots 1-16 which were observed to have a number of irregularities in the form of overpayments, unjustifiable reimbursements, waving discounts deductions, repetitions, over-quantifications, over-stated or over-pricing which contributed to the overpayment amounting to TZS 1.73 billion. Furthermore, the advance payments amounting to TZS. 6.90 billion were not recovered from six contractors and there were no valid advance payment guarantees thereof; double payment was made to M/s Nandhra Engineering and Construction Company Limited for certificate No. 10 (TZS. 958,545,865.29 and TZS 844,338,794.88); 11 contractors delayed to complete their contractual obligations within the time stipulated in their contracts; time extensions were unjustifiably granted to contractors contrary to Reg. 118(4) of GN No. 97 of 2005 and Reg. 111 (4) of GN No. 446 of 2013, and; the time extensions which were issued by the project consultants were not approved by the accounting officer contrary to Reg. 118(1) of GN No. 97 of 2005 and Reg. 111(1) of GN No. 446 of 2013; the Fund delayed to effect payments on various certificates and therefore attracted interest charges amounting to TZS 961.83 million as of 31st December, 2019; delays on engagement of sub contractors caused the Fund to incur extra costs amounting to TZS 163.08 million; the Provisional Sums and Prime Costs were highly exaggerated, and therefore unnecessarily increased the estimated value of construction costs and thereby caused the consultant to be paid more fees unnecessarily equivalent to TZS 367.09 million which is a loss to the Fund; premature releasing of retention money for M/s Gross Investment Ltd which was reflected in IPC No. 6 amounting to TZS 390,935,232.56, and; the instruction to delay all site works due to project review was a compensation event pursuant to clauses 46.1 (c) and 46.2 of GCC and may result into unnecessary increase in project cost.

On the basis of the observed weaknesses, the Fund was directed to ensure the following on planning and tendering process: feasibility study is conducted before taking decisions for investment so as to have the assurance on the project viability; contracts documents are properly prepared; works estimates are properly prepared and include only relevant items to avoid incurring unnecessary expenditures; all procurement documents are kept for the period not less than five years from the date of contract completion pursuant to Sec. 61 of PPA, 2011; the types of contracts to be selected must suit the intended purpose and shall be cost effective; tenders which are competitive so as to give wider participation of bidders to enhance achievement of the value for money; procedure for carrying out evaluation exercise are effectively adhered pursuant to Reg. 203 of GN No. 446 of 2013 and the guidelines issued by the Authority.



On contract implementation issues, the Fund was directed to ensure: consultants are fulfilling their obligations based on the terms and conditions indicated in their contracts and in line with the requirements of the PPA and PPR; time extensions are issued after having sufficient justifications and obtaining approvals of the accounting officer; payments to contractors are timely made; engagement of sub contractors is made timely to avoid unnecessary costs during the time of executing contracts; proper assessment should be made on payments made to consultants; contract clauses are properly modified and should not contain contradictory information; unrecovered advance payments made to the contractors amounting to TZS 6.9 billion are fully recovered; overpayments amounting to TZS 1.73 billion are recovered. The Fund was also advised to seek from the AG appropriate interpretation of the law and contracts on the validity of the variations amounting to TZS 9.33 billion which were ordered by the consultants and executed by contractors before they were approved by the relevant authorities.

On the accomplishment of pending contractual obligations several options were recommended to the Fund for accomplishment of pending contractual obligations by the Fund, contractors and the project consultants. The Fund was also directed to take disciplinary measures against: members of evaluation committee due to weaknesses observed in the evaluation of bids; the Head of Procurement Management Unit due to a number of observed weaknesses in the procurement process, and; tender board members who participated in making various decisions contrary to the requirement of the law.

Due to weaknesses observed the audit report was submitted to PCCB for further investigation and appropriate action, and the consultants who supervised the execution of works for Mtoni Kijichi were reported to their professional boards for appropriate measures due to the professional misconduct observed.

(iii) Construction of 2.0 Kilometers road connecting Kigamboni bridge to Ferry-Kibada road in Dar es Salaam

The scope of this assignment covered the addendum to the consultancy agreement for the design and supervision of Kigamboni bridge with the value of USD 808,235.29 (inclusive of VAT) equivalent to TZS 1,858,133,621.41 and the contract for construction of 2.0 Kilometers road connecting Kigamboni bridge to Ferry Kibada road with the value of TZS 21,390,051,317.40 VAT inclusive.

The audit established that: based on the feasibility study that was conducted, the Fund failed to minimize situations, circumstances or events which resulted into project costs increase hence delayed project delivery; designs were carried out before the acceptance of the consultant's proposal; the RFP and ToR missed important requirements; and the user department failed to define comprehensively and correctly requirements in line with the available budget.



On evaluation and award of tenders the audit revealed several weaknesses including: delays in formation of evaluation committee and evaluation of consultant's proposal; the award of consultancy contract was made outside bid validity; and delays in signing the consultancy contract. The audit also noted that formation of tender evaluation committee for works tender was not appropriate; two letters of award notification were issued having different contract values and were not signed by the Accounting Officer; and existence of contradiction between the contract amount approved by the tender board and the awarded amount.

On contract administration the audit revealed that insurance covers and performance security to consultancy contract were not provided; the consultancy service contract was not extended after granting extension of time to the Contractor; the employer did not pay the Consultant in compliance with terms and conditions of contract; and the consultant did not effectively adhere to the contractual obligations by failing to instruct the Contractor to renew performance security and insurance covers as well as advise the Employer appropriately on the significant increase in project costs. Other issues on contract administration were: delays in project completion; the cost for the constructed road was considered to be high; the consultant issued variation orders amounting to TZS14.77 billion without tender board approval; the Client delayed payments to the contractor which attracted interest charges amounting to TZS 3.03 billion; failure by the Employer to act promptly on the recommendations given by the Consultant on expiry of contract and extension of time; and failure to resolve timely scarcity of G7 and G15 granular soil materials.

On the basis of the observed weaknesses, the Fund was directed to ensure the following on planning, tendering process and award: the fund to adhere on key issues reflected to the feasibility study report during the time of project implementation; the Fund to ensure compliance with the requirements of PPA and PPR during tendering process; the Fund to ensure proper preparation of RFP and TOR; and the Fund to ensure that the value to be indicated in the award letter is similar to the value approved by the Tender Board for contract award.

On contract implementation issues, the Fund was directed to ensure: contracts are properly administered specifically on; submission of relevant securities in compliance with contractual requirements, proper issuance of time extension, payments in compliance with contractual requirements, and execution of variations after obtaining approval of relevant authorities; to implement recommendations of arbitrator regarding variations amounting to TZS 14.77 billion; carrying assessment on the validity of the claimed interest charges on delayed payments amounting to TZ 3.03 billion; seeking advice from the office of the Attorney General on costs associated with unapproved extension of consultancy contract; and the board having mandate with the consultant that supervised the construction to be informed on the professional misconduct done by the consultant for appropriate measures.



(iv) Construction of Mzizima Tower

The project involved construction of thirty two (32) storeys residential tower. The cost of the project was estimated to be TZS 87,860,499,957.44 out of which TZS 79,360,499,957.44 is for works and TZS 8,500,000,000.00 for consultancy services. On project planning and tendering process the audit failed to establish whether: the project was technically, financially, economically and socially viable due to the lack of access of feasibility study; procurement records for consultancy services were not properly managed which was difficult for the audit to establish whether the engagement process complied with the requirements of PPA and PPR; the terms of reference (ToR) were not prepared and attached in the consultancy contract; request for clarifications by bidders were not properly handled at pre-qualification stage; existence of doubt on whether clarification sought by M/s Group Six International Ltd was responded; lack of evidence to authenticate whether changes made to technical specifications obtained approval of tender board;

On evaluation and award of tenders the audit revealed several weaknesses including: improper composition of tender evaluation committee for prequalification; delays on tender evaluation for pre qualification by 28 calendar days; the evaluation report for the procurement of main contractor missing some important attachments; delays on issuance of notification to unsuccessful bidders for pre-qualification by 139 calendar days; improper handling of contract award communication to unsuccessful bidders; and failure of letter of acceptance to specify the date of the submission of performance security. The audit also noted that, one of the important documents which were mentioned to form part of the contract was not attached in the contract; lack of evidence for contract entered between the fund, contractors and consultant to be ratified by state attorney as required by the law; and the responsibility for contracts preparation left to the Directorate of Legal Services instead of PMU contrary to the requirement of the law.

On contract administration the audit revealed that, the consultant did not adhere effectively on her contractual obligations including: delays in certifying the contractor's application for payment; recovery the advance payment to contractor at lower rate than what was indicated in the contract; certifying payment for materials on site to the Contractor contrary to the contract provisions; and recommending time extension to contractors without sufficient justifications.

The audit also noted various weaknesses in contract administration which were: issuance of time extension without proper justifications; delays in completion of project caused by delays in procuring sub contractors and obtaining building permit for construction of 35 storey building; recovery of advance payment contrary to the requirements of the contract; deductions of retention money contrary to contract requirements; inappropriate assessment of compensation of loss and expenses for the second time extension by the consultant; certification of price fluctuation



amounting to TZS 1.4 billion by the project consultant contrary to contract provisions; payment of materials on site and at constant rate contrary to contract provisions; delays in effecting payments to contractor which attracted interest charges amounting to TZS 685.1 million; contractors executed variations which did not obtain the prior approval of the tender board amounting to 2.3 billion; overpayment to contractor resulted from payment on repetitive, over quantification and overstated of the billed items amounting to TZS. 1.71 billion; and two vehicles not procured by the contractor as per the contract requirements.

On the basis of the observed weaknesses, the Fund was directed to ensure the following on planning, tender evaluation and award phase: to carry out assessment on the viability of the project and take appropriate measures; procurement records to be kept properly; terms of reference for engaging consultants to be prepared prior to engagement of consultants; request for clarifications to be properly handled; tender evaluation committee to be properly appointed and composed; approval to be sought for all changes to be made during tender process; communication of award to unsuccessful bidders to be handled properly; and contract documents to be customized properly.

On contract implementation issues, the Fund was directed to ensure: consultants to be engaged are fulfilling their obligations based on the terms and conditions indicated in their contracts and in line with the requirements of the PPA and PPR; time extensions for contracts to be issued after having sufficient justifications and obtaining approvals of the accounting officer; every part in the contract to fulfill its contractual obligations to avoid delays and unnecessary costs; to liaise with the Attorney General on the validity of the contract with the project consultant after the withdrawal of ARECO which was in JV with the Fund in forming the Mzizima Investment Limited; to institute measures for recovering the advance payments amounting to TZS 4.94 billion; recovery of overpaid monies amounting to TZS. 1.71 billion; supervision vehicles to be procured by the contractor as per the requirements of the contract; payment for price fluctuation amounting to TZS 1.4 billion to be recovered; and seeking the advice from the office of Attorney General on the appropriate interpretation of the law and contracts on the validity of the variations amounting to TZS 2.26 billion.

The Fund was also directed to ensure: the Board having mandate with the consultant supervised the execution of works to be informed on the professional misconduct done by the consultant for appropriate measures; disciplinary action against the project clerks of works by failing to advise the client on various issues related to contract implementation which were noted to have a number of weaknesses; and the report to be submitted to PCCB for further investigation and appropriate action.



(v) Construction of NSSF Tourist Hotel in Mwanza City

The project involved construction of 15 storeys Fiver Star Hotel with 168 rooms, four presidential suites and one Royal Suite. The cost of the project was estimated to be TZS 91,723,974,542.03 out of which TZS 89,830,759,071.03 is for works and TZS 1,873,215,471.00 for consultancy services.

The audit established that pre feasibility study was conducted but was observed to have some shortcoming including failure to specify the type of hotel to be constructed, and failure to assess the viability of the project; and auditors could not establish whether the procurement of consultants complied with PPA 2004 and PPR, 2005 due to missing procurement documents.

On evaluation and award of tenders the audit revealed several weaknesses including: improper composition of tender evaluation committee appointed to evaluate lot 1-6 on the pre-qualification of sub-contractors; standard contract document prepared by PPRA was not used by the Fund when drafting the works contract for contract No. PA/004/2012-2013/HQ/W/03; the contract document for works contract was not properly customized; the consultant's contract was not attached with the terms of reference which contains information on the description and scope of services; the consultancy contract was silent on the reporting requirements; and the contract for consultancy services entered between the Fund and M/s Habconsult Ltd was not prepared using the standard template issued by the Authority.

On contract administration the audit revealed that the consultant did not adhere effectively on her contractual obligations including: failure to carry out design properly; approved payment for pre-shipment factory test witness for generators, transformers, stabilizers, and switchboards while there was no any documentary evidence to authenticate the validity of the payments made; certified payments of materials on site contrary to the requirements of contracts; and failure to evaluate timely claims submitted by the contractor and issue appropriate advice to the Fund.

The audit also noted various weaknesses in contract administration which were: incomplete handing over of site; improper issuance of time extensions to contractor; the contractor delayed to complete the contractual obligations within the time stipulated in the contract due to delays on the engagement of hotel operator by the Fund; the main contractor did not validate the advance payment guarantee in correspondence with the total amount issued as an advance payment; and unrecovered advance payment amounting to TZS.3.25 billion issued to contractors. Other notable weaknesses in contract administration were: lack of authenticity on payment made for pre shipment factory testing amounting to TZS. 180 million; consultant certifying payment to the contractor for price fluctuations amounting to TZS 295 million contrary to the contract provisions; certifying payment of materials on site to the contractor amounting to TZS. 151.52 million contrary to contract provisions; delaying payments to contractor which attracted interest charges amounting to TZS 761.4 million; the project consultant instructing the contractor to



execute variations amounting to TZS 7.2 billion before they were approved by the appropriate authorities contrary to PPA requirements; inadequate control of quality of works executed; and improper management of the consultant's remuneration.

On the basis of the observed weaknesses, the Fund was directed to ensure the following on planning, tender evaluation and award phase: proper keeping of procurement records; terms of reference to be prepared prior to engagement of consultants; appropriate selection of members of tender evaluation committee; tender evaluation exercise to be conducted in compliance with the criteria stated in the bid document, and; contracts to be prepared using appropriate standard templates issued by the Authority.

On contract implementation issues, the Fund was directed to ensure: contract administration issues are effectively adhered including contractors to fulfill their contractual obligations; contractual obligation to be adhered within the time stipulated in the contract; extension of time to be issued after having sufficient justifications; advance payments are recovered timely; payments to contractors are made timely; a detailed analysis to be made in terms of the project profitability before embarking into any investment project in order to mitigate the risks of incurring loss on the use of public funds; unrecovered advance payments made to contractors amounting to TZS 3.25 billion to be recovered; and to recover TZ 295.4 million paid as fluctuation allowance to the contractor contrary to the contract provisions.

The Fund was also directed to ensure: contractor's claims are resolved amicably or instituting contractual provisions in solving the dispute on payments which were not consented; to build capacity of NSSF staff on procurement and contract implementation related issues; the Board having mandate with the consultant who supervised the execution of works to be informed on the professional misconduct done by the consultant for appropriate measures; a competent institution to be engaged for carrying out detailed assessment of the structural elements for the purpose of determining the actual strength of the building and issue appropriate advice; disciplinary action against the project clerks of works by failing to advise the client on various issues related to contract implementation which were noted to have a number of weaknesses; and the report to be submitted to PCCB for further investigation and appropriate action.

(vi) Development of serviced plots at Kiluvya

The project involved the acquisition of land for serviced plots at a contract price of TZS 1,620,000,000, consultancy services for developing the serviced plots at a contract price of TZS 1,006,658,000, construction of road networks to the serviced plots at a contract price of TZS 1,180,760,654 and construction of water supply services at a contract price of TZS 969,049,719. The total cost for the project was estimated to be TZS 4,776,468,373.



The audit established that the Environmental Impact Assessment (EIA) was not conducted when the Fund planned to implement works for the construction of service roads and provision of water supply services to the serviced plots; letters of awards were not signed by the Accounting Officer; and the consultancy contract for the development of Kiluvya serviced plots mentioned only one bidder instead of three bidders who formed the association and awarded the contract.

On contract administration the audit revealed that the consultant did not adhere effectively on her contractual obligations including: failure to carry out proper detailed engineering designs for road works and water supply for Kiluvya infrastructure services; and failure to prepare final account timely.

The audit also noted various weaknesses in contract administration which were: unjustifiable payments of reimbursable expenses amounting to TZS258,600,000 to Urban Solutions Limited in association with Collar Plan Consult Limited and Right Touch Limited; payments on contract for the construction of road works for Kiluvya serviced plots were made based on percentage of completion instead of actual work done leading to overpayment to the Contractor amounting to TZS 6,520,200; payment amounting to TZS 3,150,000 were made to M/s Bucico Company Limited without justifications; the Fund delayed to effect payments on various certificates for two contractors for road works and water supply services at Kiluvya serviced plots which attracted interest on delayed payments amounting to TZS 65.3 million; insurance covers for contract No. NSSF/W/09/2013-2014 and Contract No. NSSF/W/22/2014-2015 were not provided; and failure by the Fund to demand the contractor to extend the validity of performance security for contract No. NSSF/W/22/2014-2015.

The audit also noted various weaknesses in contract implementation which were: M/s Comfix Engineering Limited who executed contract No. NSSF/W/09/2013-2014 had already completed the contractual obligations but the contract is not yet closed; the Fund did not implement timely the advice issued by the consultant on the new proposed connection point of water source for contract No. NSSF/W/22/2014-2015; and the project objectives have not been realized on the implemented contracts due to: water supply service not being in place due to inadequate design on the correct source of water, some of the installed culverts collapsed while some completely silted and some roads were impassable, and the slow pace of selling plots contributed by the lack of water supply service and electricity services.

On the basis of the observed weaknesses, the Fund was directed to ensure the following on planning, tender evaluation and award phase: Environmental Impact Assessment to be conducted prior to the commencement of projects; and the award notifications to be issued by the accounting officer to comply with the requirements of PPA and PPR.



On contract implementation issues, the Fund was directed to ensure: work programs are updated by the contractors timely and submit to the client based on the time stipulated in their contracts; and contracts are properly administered specifically on: furnishing insurance covers, the contracts are closed after the completion of contractual obligations, payments are made in compliance with the contractual requirements, consultants are fully adhere to their contractual obligations for the whole period of their contracts, the performance securities are validated for all contracts to be extended beyond the set out completion period, and payments to contractors are timely made to avoid unnecessary claims for interest charges on delayed payments.

The Fund was also directed to ensure: recovery of overpayment amounting to TZS 6,520,000 made to M/s Comfix Engineering Limited; carrying out assessment on the validity of payments made to M/s Bucico Company Limited without justifications amounting to TZS 3,150,000; carrying out assessment on the validity of payments for reimbursable expenses amounting to TZS 258.6 million to the consultant without justifications; taking immediate measures on ensuring that the water and electricity services are in place to enable timely selling of the remaining plots and timely recovery of the invested capital; and making rectification on the damaged road infrastructure in order to allow access to all areas of the serviced plots.

(vii) Refurbishment of the Mwalimu Nyerere Pension's Tower for the proposed Apollo clinic

The project involved the involved renovation of basement floor of Tower B and C together with renovations to ground and first floors of Tower B with approximate floor area of 2000 m² at a contract price of TZS. 4,081,154,271.70 which was later revised to TZS. 4,333,223,823.52 and consultancy services amounting to TZS. 408,115,271. The total cost for the project was estimated to be TZS. 4,741,339,094.69

The audit revealed that feasibility study report was not submitted within the time indicated in the contract; no evidence to authenticate whether M/s Apolo Health Hospitals Enterprises Limited contributed part of the costs to facilitate feasibility study amounting to USD 25,000 as per the signed MoU; and documents for procurement process of consultant and the contractor and sub contractors were not availed to the audit team and therefore difficult to determine whether the Public Procurement requirements were effectively adhered.

On contract implementation, the audit revealed that, performance security submitted by the contractor was below the required percentage indicated in the contract and was in the form of insurance bond instead of bank guarantee contrary to the requirements of the contract; advance payment guarantee submitted by the contractor was in the form of insurance bond instead of unconditional bank guarantee contrary to the requirements of the contract; the advance payment amounting to TZS.17,290,013.43 is yet to be recovered while there is no valid advance payment guarantee in place; payments were made to the contractor M/s



Giraf Investment Ltd for exaggerated quantities which resulted into overpayment amounting to TZS. 57,798,000; payments were made to contract in terms of percentage instead of the actual executed and measured work contrary to the contract provision; payments to the contractor were made below the minimum amount stated in the contract; the Fund delayed in effecting payment to contractor for certificate No. 16 which attracted interest charges amounting to TZS. 64,989,744.48; the site inspection conducted witnessed vandalism and loss of properties installed which included air conditioners, servers and vacuum cables; delays in completion of the project within the intended time and therefore the project objectives have not been met. It was also noted that M/s Apollo Health Enterprises Limited (AHEL) was having a conflict of interest based on the grounds that the company was employed as the project consultant while on the other hand was a partner in the joint venture agreement which she entered with the Fund; delays in signing the consultancy agreement; based on payment arrangements, fifty percent of the consultancy fee was to be paid to consultant before submission of any deliverable which indicates inappropriate use of funds; the contract for consultancy assignment was not properly prepared as provision for sub contracting was not properly stated and the dispute resolution mechanism contradicted the applicable laws of Tanzania whereby the provision was that, dispute which failed to be settled amicably was to be referred to Dubai International Arbitration Centre, instead of referring the dispute to Arbitration rules for Tanzania where the consultancy services was rendered.

On records keeping, it was observed that information on procurement process for contractor, sub contractors and consultants were not available contrary to the requirements of Section 61 (1) of PPA, 2011 which require each PE and each approving authority to maintain procurement records for a period of not less than five years from the date of completion of the project.

On the basis of the observed weaknesses, the Fund was directed to ensure the procurement process information is kept for a period of not less than five years from the date of completion of the project, and feasibility study is conducted timely.

On contract implementation issues, the Fund was directed to ensure contracts are properly administered specifically on: furnishing adequate insurance covers, the contracts are closed after the completion of contractual obligations, payments are made in compliance with the contractual requirements, consultants fully adhere to their contractual obligations for the whole period of their contracts, advance payment of TZS. 17,290,013.43 is recovered the plumbing sub contractor; the performance securities are submitted pursuant to the requirements of the contract; and payments to contractors are timely made to avoid unnecessary claims for interest charges on delayed payments. The Fund was also directed to ensure: recovery of overpayment amounting to TZS. 57,798,00 made to M/s Giraf Investment Ltd; and to take immediate decisions on the accomplishment of the remaining works to avoid further



damages of the installed infrastructure taking into account that the project is not yet closed.

5.4.4 Special audit conducted at Sokoine University of Agriculture (SUA)

The special audit at the Sokoine University of Agriculture (SUA) was conducted after the request by the SUA Vice Chancellor to PPRA to conduct procurement audit on two projects which were implemented by its two centers namely Africa Centre of Excellence for Innovative Rodent Pest Management & Biosensor Technology Development (ACE IRPM-BTD) and Southern African Centre for Infectious Diseases Surveillance Africa Centre of Excellence for Infectious Diseases of Humans and Animals in Eastern and Southern Africa (SACIDS-ACE). The request followed a requirement in the Project Appraisal Document (PAD) for an independent procurement audit report on procurement process to be submitted to the Financier (The World Bank).

The procurement audit covered all procurement which were carried out by the two centers in the financial year 2017/2018 to 2019/2020. The audited procurements were: two contracts in the category of goods having the value of TZS 215,159,800.00; 69 minor value procurements in the category of goods worth TZS 106,792,062.00, USD 231,919.76 and Euro 20,972.00; 136 minor value procurement in the category of non-consultancy services having the value of TZS 12,782,149.30 and USD 209,825.58; and one contract in the category of works with the value of TZS 330,756,108.19

The audit aimed at determining whether the procedures, processes and documentations for procurement and contracting were in accordance with the provisions of the Public Procurement Act, and its Regulations as well as Guidelines and Standard Documents prepared by PPRA, and the implementation of contracts conformed to the terms and conditions thereof.

On procurement planning, the audit revealed that the Annual Procurement Plans for the financial year 2017/2018 to 2019/2020 were not adequately prepared as the template used had missing columns with regard to the notice of intention to award and vetting/ratification of contracts. In addition, tender numbers were not properly presented contrary to the guideline provided by PPRA.

On the preparation of tender documents and selection of procurement methods revealed that, some of the requirements which were initiated by the user department were not adequately described contrary to Section 39(1) (d) of PPA, 2011; tender document for supply of building materials for rehabilitation of Pest Management Building under ACE II-IRPM & BTD project was not properly prepared; procurement methods were not properly selected that resulted to non-adherence of procurement limits set forth in the seventh schedule of PPR, 2013 as amended in 2016; direct contracting through tender No. PA/012/SUA/2016-17/DF/DP/W/04 for construction of



small animal house was not justified contrary to Reg. 161(1) of PPR, 2013; the building materials for rehabilitation of Pest Management Building were not procured from the shortlisted suppliers by GPSA as required by Reg. 131(4) (b) of PPR, 2013; the procedures for procurement of Tanzania Building Agency (TBA) as a contractor for construction of small animal building were not followed contrary to Reg. 161 of Public Procurement Regulations, 2013.

On the compliance of approval requirements, the audit revealed that, the tender document for ,the supply of motor vehicles was not approved by tender board before it was issued to bidders contrary to Section 33(1) (c) of Public Procurement Act, 2011; bidders who were invited to participate on tender for supply of building materials for rehabilitation of Pest Management Building and tender for supply of vehicles were not approved by tender board contrary to Reg.163 (4) of GN 446; tender evaluation report for tender for supply of building materials for rehabilitation of Pest Management Building was not approved by the tender board contrary to Section 33(1) (a) of PPA, 2011, and the decision of the tender board was not communicated to the accounting officer for approval before issuing notice of intention to award contrary to Reg. 231(2) of Public Procurement Regulations, 2013. It was also noted that the tender board approved retrospectively some of procurement for SACIDS-ACE project contrary to Section 35(2) of PPA, 2011; the tender board did not grant approval in some of the procurements carried out for ACE IRPM & BTM and SACIDS-ACE projects contrary to Section 33(1) (a) of PPA, 2011; and the tender board members who granted approval for various minor value procurements through circular resolution dated 28th August 2019 did not reach the required quorum pursuant to Regulation 58(4) of the Public Procurement Regulations, 2013.

On the procedures for tender opening, evaluation, award and signing of contracts, the audit revealed that, the quotations for tender No. PA/012/SUA/2017-N2018/DF/G/01 for supply of motor vehicles for ACE II-IRPM and BTM project were opened five days after submission deadline contrary to clause 4 of the invitation for quotation; it was not appropriate for user department to sign part of bidder's representative in the procedural form No.9 which was used to record opening of tender No. PA/012/SUA/2017-N 2018/DF/G/01 for supply of motor vehicles for ACE II IRPM and BTM; the tender evaluations for tender No. PA/012/SUA/2017-18/DF/G/06 and No. PA/012/SUA/2017-2018/DF/G/01 were not properly conducted due to a number of weaknesses observed including accepting quotations which were not signed and stamped, bids with expired business licenses, incomplete bids, and bids not meeting major requirements in the bid documents; the notice of intention to award issued in respect of all tenders carried out did not give bidders time to submit their complaints contrary to Section 60(3) of PPA, 2011 as amended in 2016. It was further revealed that there was a delay in signing the contract for the proposed construction of small animal's house under IRPM & BTM project contrary to Reg. 235 of PPR, 2013 as amended in 2016 which requires the AO to enter into contract within fourteen working days from the date of accepting the tender; all contracts were not signed by accounting officer contrary to Section 36(1) (h) of PPA, 2011.



There was no evidence to indicate whether the accounting officer delegated part of the responsibilities pursuant to section 42(1) (a) of PPA, 2011.

On contracts administration, the audit revealed a number of weaknesses including: incomplete delivery of goods by the supplier for tender No. PA/012/SUA/2017-18/DF/G/06 and failure to deduct liquidated damages amounting to TZS 2,827,669.30; inadequate quality control for tender No. PA/012/SUA/2017-2018/DF/G/01 for the supply of motor vehicles, supply of laptops under PO No. 24791, and supply of various furniture under PO No. 25519 contrary to Reg. 244(1) of Public Procurement Regulation, 2013; non submission of warranty certificate for supplied vehicles for ACE IRPM & BTD project; inadequate quality control for the proposed construction of animal house including inadequate soil sterilization for termites control, accepting aluminium windows, concrete blocks, floor tiles and window glass with inferior specifications than what was specified in the contract, and poor workmanship of the fixed hardwood doors; implementing variations and additional works amounting to TZS 29,957,368 VAT inclusive without prior tender board approval; delayed completion of construction of small animals' house under ACE II-IRPM & BTD project and non deduction of liquidated damages amounting to TZS 33, 075,610.80; not responding to the requests for time extensions by the contractor for construction of small animals' house under IRPM & BTD project contrary to contract provisions; delayed payments to contractor for the construction of small animals' house under IRPM & BTD project entitling the contractor to interest amounting to TZS 2,016,811.70.

The audit further revealed that the Project Manager for the construction of small animals' house was certifying payments to the contractor without taking measurements to ascertain the quantities to be paid for the construction of animal house causing overpayments to contractor TBA amounting to TZS 5,051,000.00 contrary to contract provisions; payments made in advance without goods being received and inspected contrary to Reg. 248 of PPR, 2013; non submission of performance securities contrary to contract provisions; advance payment of USD 30,029.77 made to the contractor for the construction of animal house without advance payment security contrary to contract provision; costs amounting to TZS 7,354,500 paid to the contractor for construction of animal house which could be avoided if the project was properly planned; failure to withhold 5 percent of contract price from the contractor's payments for construction of animal house due to non-submission of "as built drawings"; existence of conflict of interest by the contractor for doing design, construction and supervision for the construction of animal house project; and weak record management.

On the basis of the observed weaknesses, SUA was reminded and directed to use appropriate templates for procurement planning and tender numbering guideline issued by PPRA; to select appropriate procurement methods as provided in the procurement law; to ensure tender requirements are well described with accurate quantities and with adequate technical specifications, drawings, BOQs, statement of



requirements, characteristics and or features; to ensure that bidding and contract documents are properly prepared and customized before issuance to bidders so as to minimize contractual risks; to ensure that the list of suppliers to be invited for quotations when using national shopping are obtained from the reliable sources as per requirement of the law and that the list should be approved by tender board; to ensure that the procedures for bid opening are effectively adhered; to ensure that bid opening records are accurately prepared; to ensure that tender evaluation exercise is properly conducted by considering the evaluation guidelines issued by PPRA; notices of intention to award should contain all relevant information as per the requirements of the law; to ensure that necessary approvals in the tender process are sought from relevant authorities as per the requirements of the law.

SUA was further directed to ensure the accounting officer exercises his functions as stipulated in Section 33 of PPA, 2011; independence of powers and functions for AO, tender board, PMU, evaluation committee and user department should be observed as per section 41 of PPA, 2011; tender board to comply with the quorum requirement during its decisions as stipulated in the second schedule of the Public Procurement Act; to ensure that contracts are administered properly with regards to conditions for advance payments, performance securities, liquidated damages, quality controls, warranties; to ensure that all procured goods, works or services are inspected, and reports are produced to ascertain the quality and quantities of procured goods, works and services; to ensure that re-measurement of all works items for the construction of small animal house at pest management is done to ascertain the actual quantities and quality of the works done; to ensure that proper planning of all construction works is done prior to engaging any contractor; to instruct TBA to redo the termites treatment; and to claim from TBA overpayment of TZS 5,051,000.00.

5.4.5 Special audit at Dodoma City Council

The special audit at the Dodoma City Council (DCC) was conducted after PPRA received a directive from the Permanent Secretary Treasury (PST) following allegations on violation of the procurement law on the tender processes and contracts implementation for various tender/contracts implemented by the council. After random sampling, the audit was conducted on twenty-one (21) selected tenders which were executed by DCC during FYs 2017/2018, 2018/2019 and 2019/2020. The tenders were split into the following categories: four (04) (one was split into two lots) Consultancy Services (CS) tenders; One (01) Goods tender; seven (07) Works tenders and nine (09) Non-Consultancy Services (NCS) tenders whose total value was TZS 127,737,635,834.84. The values for CS, Goods, Works and NCS were TZS 4,285,147,208.00; TZS 39,254,268.00; TZS 117,078,908,841.44 and TZS 6,334,325,517.40 respectively.

The global audit objective was to determine whether the procedures, processes and documentations for procurement and contracting were in accordance with the



provisions of the Procurement Act and its Regulations as well as Guidelines and Standard Documents issued by the Authority, and whether procurements carried out achieved the expected economy and efficiency (value for money for the allocated resources), and the implementation of contracts were in conformity to the terms and conditions thereof. The audit was conducted from 6th May to 15th June, 2020.

The audit established that the overall VfM score for all audited tenders was 84.4 percent which implies that VfM was realized on the tenders. The overall scores for Works, Consultancy Services Tenders, Goods and Non-Consultancy Services Tenders are 82.0 percent, 92.8 percent, 93.4 percent and 69.4 percent respectively. The combined (overall for all tenders) VfM scores on other VfM stages are: Planning, Design & Tender Documentation Stage [88.3 percent]; Procurement Stage [89.7 percent]; Construction Stage [81.2 percent]; Project Completion and Closure [87.0 percent]; and Quality of work done [87.0 percent].

Major weaknesses observed for some tenders included: Inadequate designs; not conducting feasibility studies; inadequate preparation of tender documents, inappropriate tender evaluation; 5 percent discount amounting to TZS 1,973,254,972.65 reported in the evaluation report for Tender No. LGA/020/2017-2018/W/5 – Package 7 was not recorded in the minutes of tender opening; Contrary to Regulation 60 of GN No. 446 of 2013 (as amended in 2016) the ratification of draft contract documents by Council Legal Officer for contract No. LGA/020/2018-2019/NC/19 was issued on 20th February, 2020 while the contract was signed on 1st September, 2019; no evidence was availed for approval of variation amounting to USD 141,810.00 (equivalent to 25% of the original contract price) for contract No. LGA/020/2017-2018/C/03 by Budget Approving Authority contrary to Regulation 61(4) of GN No. 446 of 2013 (as amended in 2016, and; poor quality of works/ services.

The corruption likelihood assessment established that the overall indicator score on sampled tenders is 7.7 percent which indicates low corruption likelihood. The scores for each phase on sampled tenders were as follows: Pre-bid Phase (7.6 percent); Evaluation & Award Phase (2.9 percent); and Contract and Management & Audit Phase (12.6 percent). However, two tenders namely; LGA/020/2018-2019/W/02 for Road Opening at Mtumba Ward (301Km), Mkalama Ward (27 Km) and Mahungu Ward (37Km) in Dodoma City, and LGA/020/2018-2019/W/08 for Proposed Road Opening in various places (96.45km) within the City Council of Dodoma scored 27.6 percent and 21.4 percent respectively indicating high corruption likelihood. The reasons for the observed high scores included; inadequately prepared specifications, missing mandatory tender board approvals, unclear evaluation criteria stated in the tender documents, missing detailed drawings and location maps, delayed payments and payments made being not in line with the works done or services delivered.

On the assessment of efficiency in the tender process, the audit established that there were delays (inefficiency) in procurement process for tenders which used NCT,



with period taken from UD initiation to contract commencement ranging from 76 days (more than two months) to 252 days (more than eight months). The average time taken for tenders using NCT method averaged 165 days which is considered too long compared to 133 days computed from the requirements of the procurement law and best practice. Major delays were observed during the time spent from tender opening to evaluation committee submission of reports to PMU (average time was 35 days) and from submission of evaluation report to PMU until approval of Tender Board on award recommendation (average time was 45 days).

On application of preference schemes, it was established that out of the audited tenders, seventeen (17) qualified for application of preference schemes as provided in the PPA 2011 and PPR 2013 (as amended in 2016) but none was applied due to either incorrectly specifying the requirement in the tender documents or wrongly making the requirement “Not Applicable” contrary to the requirements of the Ninth Schedule made under Regulations 3, 27, 34, 37, 38, 39 and 40 of GN No. 446 of 2013 (as amended in 2016).

The audit further revealed that the Dodoma CC may suffer a total loss of TZS 1,164,467,010.63 emanated from interest charges due to delayed payments (TZS 886,467,010.63) which have neither been claimed nor paid; amount not withheld for failure to submit as-built documentation (TZS 150,400,000.00); and unjustified extension of time thereby failing to charge liquidated damages (TZS 127,433,628.00).

On the basis of the observed weaknesses, the DCC was directed: to ensure feasibility study is conducted before taking decisions for investment so as to have the assurance on the project viability; tender documents are properly prepared; procedures for carrying out evaluation exercise are effectively adhered pursuant to Reg. 203 of GN No. 446 of 2013 and the guidelines issued by the Authority; consultants are effectively supervised; payments to contractors are timely made; extensions of time are properly issued; variations to be issued after getting approvals by the relevant authorities; to ensure quality of works/services as per contract provisions; to apply preference schemes as provided in the procurement regulations; to avoid inefficiencies in the procurement process, and; to ensure all specific recommendations in the audit report are implemented.

5.4.6 Special audit at REA

The special audit was conducted following the directives from the Technical Committee of the PPRA Board of Directors at its 19th ordinary meeting held on 25th April, 2019 upon the submission of the investigation report for electrification of villages for Muleba and Bukoba Rural under REA phase II turnkey project. Based on the submitted report, a number of weaknesses were observed in contract implementation stage which demanded further audit to be done in other projects for electrification of rural villages for the purpose of determining whether the contract



implementation issues are effectively adhered. The special audit covered three (3) tenders having value equivalent to TZS. 46,759,885,742.69 implemented in Mbeya, Tanga and Arusha Regions.

The global objective of the audit was to determine whether the procedures, processes and documentations for procurement and contracting were in accordance with the provisions of the Public Procurement Act, and its Regulations as well as Guidelines and the Standard Documents prepared by PPRA, and that procurements carried out achieved the expected economy and efficiency (value for money for the allocated resources), and the implementation of contracts conformed to the terms and conditions thereof. This audit was conducted from 4th May 2020 to 22nd July 2020.

The audit established that the overall VfM score for all audited contracts was 79 percent which implies that VfM was realized on the tenders. The combined VfM scores for the three audited contracts are: Planning, Design and Tender Documentation Stage [90 percent]; Procurement Stage [79 percent]; Construction Stage [67 percent]; Project Completion and Closure [89 percent]; and Quality of work done [64.0 percent].

The audited three contracts were assessed on corruption red flags. The average score on red flags detected was 15 percent indicating low likelihood of corruption. However, corruption red flag score for individual phases were: Pre-bid phase 0%; Evaluation and award phase scored 13 percent and Contract management and audit phase scored 33%. The reasons for high red flag in the contract management phase were due to inadequate cost control through paying the contractors for works which were not executed and for undelivered spare parts.

On planning, design and tender documentation for tender No. AE/008/2015-2016/HQ/G/39 Lot 1, 3 and 5 the audit revealed inadequate customization of clause 29 of the Tender Data Sheet which specified the name of the Adjudicator as Tanzania Institute of Arbitration a non natural person and a non-existent institution.

On tendering, award and contract signing, the audit revealed several weaknesses on tender No. AE/008/2015-2016/HQ/G/39 Lot 1, 3 and 5 which were: procedural forms for receiving and opening bids and for appointment of evaluation committee members were not used; the procedural forms for approval of negotiation plan by the tender board were not signed by the chairperson of the tender board; copies of the decisions made on complaints submitted by M/s Nakuroi Investment Company Limited and MF Electrical Engineering were not submitted to PPRA; the contract documents were not properly prepared and did not include all relevant documents; and comments from the Attorney General were not incorporated into the final contract documents.

On contract implementation the audit revealed that contracts were inadequately managed due to various anomalies which were: lack of evidence to authenticate



whether the contractors awarded the contracts for all three lots submitted the insurance covers pursuant to clause 34 of the General Conditions of Contract; delays in effecting payments to the contractors after being certified by the project manager; effecting payments to contractors for undelivered spare parts worth TZS. 370,913,128.41 for contract No. AE/008/2015-2016/HQ/G/39 Lot 1, 3 and 5; effecting payments to contractors for unexecuted works worth 54,602,411.09 for contract No. AE/008/2015-2016/HQ/G/39 Lot 1 and 5; delays in granting extension of time to the contractor executed contract No. AE/008/2015-2016/HQ/G/39 Lot 3; and delays in completion of works on contract No. AE/008/2015-2016/HQ/G/39 Lot 3 but liquidated damages were not imposed. Other weaknesses which were observed during contract implementation were: some consumers connected with electricity did not use electricity since they were connected for contract No. AE/008/2015-2016/HQ/G/39 Lot 1; incompleteness of as built information and drawings for all three lots as they were missing important details including intermediate support pole mounted transformer station assembly, pole mounted transformer, earthing/grounding details, LV ABC details for intermediate and angle poles, termination anchor poles, tee poles, LV–OH lines single and three phase service connection assembly and number of customers both single and three phase connected on a particular pole; and no final report was prepared after the expiry of the defects liability period for contract No. No. AE/008/2015-2016/HQ/G/39 Lot 1.

On the basis of the observed weaknesses, REA was directed: to ensure tender documents are properly customized; procedural forms are used during tendering process; copies of the decisions for complaints be submitted to the Authority in compliance with the requirements of the law; adequate preparation of contract documents; securities are submitted by the contractors pursuant to the requirements of the contracts; undelivered spare parts worth TZS. 370,913,128.41 to be delivered by contractors as per the contracts requirements; recovery of TZS 54,602,411.09 from contractors for works which were not executed; liquidated damages to be imposed on delays in accomplishing the contractual obligations within the time stipulated in the contracts; as built drawings to be properly prepared; and works to be performed based on the specified scope.



6.0 CHALLENGES AND WAY FORWARD

During the year under review, the Authority faced some challenges as summarized below.

6.1 Sectoral Related Challenges and Way Forward

Table 6 - 1: Sectoral Related Challenges and Way Forward

	CHALLENGES	WAY FORWARD
1	Majority of the PEs did not comply with the requirement of submitting monthly, quarterly and annual procurement reports, as well as internal audit reports on procurement matters, thus hindering monitoring by the Authority	Continue to monitor and enforce compliance with PPA, Cap 410
2	Knowledge gap on PPA, Cap 410 and TANEPS to staff of some PEs and economic operators	Continue with capacity building interventions on PPA, Cap 410 and TANEPS
3	Inability to regulate public procurement system in Tanzania diplomatic missions abroad and lower level of local government authorities due to existing gap in public procurement law	Liaise with MoFP and initiate formulation of specific provisions for standard procedures for carrying out public procurement in Tanzania diplomatic missions abroad and lower level of local government authorities
4	Inability to fully implement activities under the action plan due to the outbreak of COVID – 19 pandemic	<ul style="list-style-type: none"> a) Continue with implementation of re-scheduled activities in FY 2020/21 b) Continue with implementation of government's guidelines and directives on how to address issues related to COVID -19

6.2 Internal Challenges and Way Forward

Table 6 - 2: Internal Challenges and Way Forward

	CHALLENGES	WAY FORWARD
1	Difficulty in implementation of MTSP II due to inadequate funding	Continue with implementation of Resource Mobilization Strategy for the implementation of MTSP II
2	Failure to operate at full capacity due to limited staff compliment	Continue to liaise with MoFP and PO-PSMGG to address the shortfall
3	Ineffective and inefficient implementation of PPRA activities due to inadequate office space	Continue to liaise with PMO, MoFP and PO-PSMGG to address the shortfall



Annex 4 - 1: Procurement Implementation Tool

S/N	PROCUREMENT IMPLEMENTATION TOOL	STATUS	
1	Standard Request for Quotation for Works	Approved and Uploaded on Website	
2	Standard Request for Quotation for Goods		
3	Standard Request for Quotation for Non Consultancy Services		
4	STD for Non Consultants Services		
5	Standard Request for Proposal for Individual Consultants		
6	Standard format for invitation of Expression of Interest		
7	Procedural form No. 3 for Request for Approval of Procurement Procedure		
8	Procedural form No. 11 for Request for Approval of Evaluation Report and award recommendations		
9	Procedural form No. 12 for Request for Approval of Negotiation Team		
10	Procedural form No. 20 for Approval of Procurement of used Items		
11	Guideline for Evaluation of Goods, Works and Non-Consultant Services		
12	Guideline for Evaluation of Consultancy services		
13	Guideline for use of Force account		
14	Guideline for use of Circular Resolution by Tender Board		
15	Guideline for Community Participation		
16	Guideline for Special Groups		
17	Public Private Partnership documents Request for Qualification	Submitted to OAG	
18	Public Private Partnership Documents Request for Proposal		
19	Public Private Partnership Standard Contact Agreement		
21	STD for General Goods	Under review by WB	
22	STD for Small Works		
23	Standard Request for Proposal for Lumpsum Contracts		
24	Standard Request for Proposal for Time Based Contrant		
25	Design and Build Document		
26	STD for Supply and Installation of ICT		
27	STD for Supply and Installation of Plant		
28	Mwaliko wa Kotesheni ya Vifaa		Reviewed and set for validation
29	Mwaliko wa Kotesheni ya Ujenzi		
30	Mwaliko wa Kotesheni ya Makundi Maalum		
31	Mwaliko wa Kotesheni ya Huduma Zisizohitaji Ushauri wa Kitaalamu		
32	Mwaliko wa Kotesheni ya Ununuzi wa Bidhaa		
33	Standard Invitation for Quotation for Minor Value Procurement		



Annex 4 - 2: Resolutions of the 12th EAPF

S/N	ISSUE	PROPOSED RESOLUTION	ACTOR	TIME FRAME
1	There is a challenge in application of local content and meaningful inclusion of special groups in public procurement, member states need to review and align their legal framework and practices to align with EAC Protocol	Member states need to engage their respective Ministries in charge of EAC to come up with local contents strategies which are in line with EAC protocol.	All Regulatory Authorities	Report to the 13 th EAPF
2	Disclosure of Public procurement information is currently in formats that do not facilitate ease of usability, comparability, interoperability and visualization	Each country should review their data systems and consider adopting Open Contracting Data Standards (OCDS)	All Regulatory Authorities	Report to the 13 th EAPF
3	e-Government Procurement is not fully implemented within East African Countries	The member states should embrace the application of e-Government procurement systems	All Regulatory Authorities	Report to the 13 th EAPF
4	The partnership with non-state actors to monitor procurement contracts is still minimal among member states.	Promote and strengthen the partnership between non-state actors and Regulatory Authorities in contract monitoring.	All Regulatory Authorities	Report to the 13 th EAPF
5	Realization of Value for money in Public Procurement is still an unresolved issue	The Authorities should develop guidelines on how to enhance value for money in public procurement	All Regulatory Authorities	Report to the 13 th EAPF
6	Professionalism is becoming very dynamic as we embrace globalization and head towards 4 th Industrial Revolution.	Ensure inclusion of a session on procurement human resources and professionalism in each Forum to enhance adoption of the new knowledge and emerging trends by the professionals.	All Regulatory Authorities	Should be a norm, must be reported in each Forum
7	Who is going to host the 13 th EAPF, 2019	The 13 th EAPF will be held in Kigali – Rwanda, in October, 2020	Rwanda Regulatory Authority	



Annex 5 - 1: The list of PEs, Number of Internal Audit Quarterly reports and notable weaknesses

Na	Name of PE	Quarters of the Financial Year				Major weaknesses observed
		1	2	3	4	
1	Kilimanjaro International Airport (KADCO)	1	1			<ul style="list-style-type: none"> Some of the Tender Board members and PMU staff were not trained on PPA 2011 and its Regulations of 2013; PMU did not properly discharge its functions based on the reasons that the contract implementation reports, monthly procurement reports and quarterly procurement reports were not timely submitted to the Authority; The tender evaluation committee which evaluated tender No. PA/116/2019-2020/KADCO/NCS/02 for the provision of Wildlife Management Services at KIA did not consider the criteria which required bidders to indicate the list of recent contracts of similar nature; The performance reports drawn by the works supervisor indicated that the service provider M/s Care Sanitation and Supplies Limited was unsatisfactorily performing the contractual obligations but there were no any remedial measures which were taken to correct the observed shortcomings; Services were rendered before signing of contracts for tender No. PA/116/2019-2020/KADCO/NCS/02 for provision of wildlife management at KIA; PA/116/2019-2020/KADCO/NCS/09 for provision of security services at KIA; PA/116/2019-2020/KADCO/NCS/04 provision of staff transport at KIA; and PA/116/2019-2020/KADCO/NCS/05 provision of gardening services at KIA; and Inadequate space for archiving procurement records.
2	Muhimbili National Hospital	1				<ul style="list-style-type: none"> Tender No. PA/009/2018-2019/HQ/G/04 Lot 1&2 and tender No. PA/009/2018-2019/N/56 Lot 1-9 were not initiated by the user department before commencement of procurement process; Standard Quotation Forms that were used differs from those issued by PPRA and therefore some important information were missing; and Contradiction of information on specific method of procurement used on PO Nos. PH-18-000707, PH-18-000866 and PH-18-000708 as the documents indicated the method to be Single



Na	Name of PE	Quarters of the Financial Year				Major weaknesses observed
		1	2	3	4	
						Source and Competitive Quotation respectively. The request letter stated Single Source to be used while the LPOs indicated that the procurement method used was Competitive Quotation, thus may mislead the approving authorities on the specific procurement method used.
3	Fair Competition Commission	1				<ul style="list-style-type: none"> Based on the submitted report, procurement activities were adequately undertaken in accordance with the requirements of PPA and PPR
4	Ministry of Natural Resources and Tourism	1				<ul style="list-style-type: none"> Inefficiency in implementing the APP due to the shortage of funds; The APP was not timely forwarded to the Authority for publication to the website and tender portal; and Delegated Tender Boards did not submit reports to the main Tender Board as per the requirements of the law.
5	Tanzania Petroleum Development Cooperation (TPDC)	1	1			<ul style="list-style-type: none"> The award of contract on tender No. No. PA/031/2019-2020/G/28 was made to a bidder who was not responsive based on the reason that during the time of tender evaluation the criterion for financial status of a bidder was not considered. Despite of such weakness PMU recommended the award of contract to be made to the non responsive bidder; Inadequate Contract Management for tender No. PA/031/2019-2020/NCS/08 for provision of Security Services. The prepared performance reports were not prepared in line with the statement of requirements and it was not expressly stated whether payment was made based on the actual number of security guard deployed as required by the contract; The performance security for contract No. PA/031/2018-2019/G/2 lot 3C, PA/031/2018-2019/G/2 lot 1E, 3A & 3B and PA/2019-2020/N/08 expired while the suppliers/ service providers were not yet accomplished their contractual obligations; and On tender No. PA/031/2019-20/G/27 the supplier commenced the implementation of contract before the signing of the contract by both parties.
6	Medical Stores Department (MSD)	1				<ul style="list-style-type: none"> Delays in procuring the requirements for customers who placed orders for about 6-27 months from the date of submission of requirements; Suppliers delayed in supplying goods within the time stipulated in their contract and were not charged liquidated damages amounting to TZS 4,072,528,845.17; and



Na	Name of PE	Quarters of the Financial Year				Major weaknesses observed
		1	2	3	4	
						<ul style="list-style-type: none"> There were delays in effecting payments on contract No. IE-009/2017/2018/HQ/G/20 awarded to M/s SUMA JKT with a total value TZS. 385,905,121.91 for rehabilitation of central warehouse at MSD HQ.
7	Ministry of Finance and Planning	1	1			<ul style="list-style-type: none"> Inappropriate use of procurement method. Single source procurement method was used in some procurements instead of competitive procurement methods; and Inadequate keeping of contract implementation documents.
8	Tanzania Education Authority (TEA)	1	1	1	1	<ul style="list-style-type: none"> Contract signed between TEA and CS Company Ltd for provision of documentary services for teachers' houses and dormitories, did not mention the scope of the work to be performed by the service provider. The contract did not specify the number of Teacher's Houses, Dormitories, Regions and Districts to be covered in the exercise hence difficult in monitoring the performance of the contractor; and PMU delayed in notifying the AO on TB decision of award of tender No. AE/026/2018/19/No.1 for Provision of Support to Oracle e-Business Suite Service to M/s Dimension Data (T) Ltd. TB approved award recommendation on 30th July, 2019 the AO was notified two months later.
9	Tanzania Public Service College (TPSC)	1	1	1	1	<ul style="list-style-type: none"> Based on the submitted reports, procurement activities were adequately undertaken in accordance with the requirements of PPA and PPR
10	Mwanga DC	1	1	1	1	<ul style="list-style-type: none"> Based on the submitted reports, procurement activities were adequately undertaken in accordance with the requirements of PPA and PPR
11	Mpanda MC	1				<ul style="list-style-type: none"> The draft contract for the tender for supply installation, testing and commissioning of solar street lights was not vetted by the legal officer of the PE contrary to Reg. 60 as amended in 2016; The contractor M/s Salum Motor Transport Co. Ltd & Kaserkandis delayed in completion of works for contract No. LGA/101/2016/2017/W/01 for Upgrading of Various Mpanda Town Roads 7.7 km to Bitumen Standard for 10 days but was not charged with liquidated damages. The contract price was TZS 7,498,545,600 of which the contractor was to be charged liquidated damages amounting to TZS. 74,985,456; Payments amounting to TZS. 208,000,000 were made for two staff of a consultancy firm that carried out consultancy services for supervision works for upgrading of various Mpanda Town roads 7.7 km to Bitumen Standard but they never attended to the site provided that they were required to work and be at site full time; and



Na	Name of PE	Quarters of the Financial Year				Major weaknesses observed
		1	2	3	4	
						<ul style="list-style-type: none"> Contract No. LGA/101/2019/2020/NC/CQ/G/01 for meter separation at Mizengo Pinda Bus terminal did not state the applicability of retention and the rate to be charged to the contractor.
12	Ministry of Education and Technology	1				<ul style="list-style-type: none"> Delays on implementation of APP. As of December, 2019 there was no any procurement carried out.
13	National Housing Corporation	1	1			<ul style="list-style-type: none"> Notification to PPRA on appointment of TB Chairperson and two members was delayed for 9 months. The appointment was made on 10th October, 2018 while notification to the Authority was done on 30th August, 2019; The two members of tender board appointed on 10th October, 2018 have not been trained on PPA and PPR as amended in 2016; 11 out of 21 NHC regions operating and performing procurement functions had no procurement professionals to perform procurement activities hence risk on non compliance of PPA and PPR. The regions have ongoing construction projects where construction materials are procured but no procurement professionals in place; The APP was revised after being submitted to the Authority for publication but there is no evidence to authenticate whether the revised APP was submitted/ communicated to the Authority; In the APP Tender No. PA/066/2018-2019/HQ/G/34 for Supply, Installation, Testing and Commissioning of Fire Detectors System and Firefighting equipment for Katavi Paradise Commercial Building was approved as one package but during the time of implementation the tender was divided into two packages while there was no amendment made to the APP to reflect those changes; The regional delegated TB members for Morogoro, Kinondoni, Mwanza, Lindi and Mtwara were not trained in PPA and PPR as amended in 2016; Procurements which were carried out through Single Source procurement method lack justification pursuant to Reg. 160(4) of the Public Procurement Regulations of 2013; Tender No. PA/066/2018-2019/HQ/G/33 Lot 1&2 had items procured with different



Na	Name of PE	Quarters of the Financial Year				Major weaknesses observed
		1	2	3	4	
						<p>specifications in relation to those presented in tender document but there was no evidence to authenticate whether those changes obtained the approval of tender board and communicated to the bidders before the deadline for bid submission. This was observed through LPO signed on 23rd May, 2019 between NHC and M/s Cash whereby the specifications indicated were different from those reflected in bidding documents. Further the inspection report contained specifications which were different from those indicated in the tender document;</p> <ul style="list-style-type: none"> • Delay in project completion observed on contract No. PA/066/2011-2012/HQ/W/08 for Proposed Construction of Iconic Commercial/office Building. The contract was signed on 15th June, 2012 between NHC and CRJE at a contract sum of TZS. 19,340,152,896 in which the project was to be implemented in 10 months and the intended completion date was to be April, 2013. On 21st August, 2014 an addendum for additional works was signed which changed the contract sum from TZS. 19,340,152,896 to TZS. 28,610,267,866 and the intended completion date was 31st 12 December, 2015. However, as of October, 2019 the project was yet to be completed as the completion status was 98%; • Review of contract No. PA/066/2017-2018/HQ/N/13 for provision of Catering Services to NHC employees at NHC HQ revealed that the price charged for catering services was contrary to what was agreed in the contract. The prices were varying and not constant as per contractual agreement, a total of TZS. 5,380,000 was noted to be charged in excess from a sample of ten catering payments reviewed; • Contract No. PA/066/2017-2018/MG/MINQ/NC/01 between NHC and M/s Abeya Co. Ltd for the Provision of Security Services for Malinyi District Office Project was amended while it was already expired. The contract was initially signed on 30th April, 2017 with a contract sum of TZS. 7,800,000 per annum for contract duration of 1 year and was expired on 30th April, 2018; • Competitive quotation method was used to procure goods under tender No. No. PA/066/2018-19/MR/G/20; PA/066/2018-19/MG/G/14 and PA/066/2019-2020/MTW/G9/Lot 10 but the value of the procured goods exceeded the threshold indicated in seventh Schedule of the PPR, 2013 as amended in 2016. The values of the procured goods were TZS. 129,740,000; TZS. 134,066,600 and TZS. 130,980,000 respectively; and • PMU records were not adequately stored and maintained. Files were observed to be kept on top of the desks in PMU office and not locked in files cabinets hence prone to records misplacement.



Na	Name of PE	Quarters of the Financial Year				Major weaknesses observed
		1	2	3	4	
14	Morogoro Water Supply and Sanitation Authority		1	1		<ul style="list-style-type: none"> • None use of the procedural forms when procuring various items; • Goods worth TZS. 41,430,050 were procured in the form of micro value contrary to the seventh schedule of PPR, 2013 as amended in 2016 which stipulated the threshold for procurements of goods through micro value to be TZS. 5,000,000; and • Non consultancy services worth TZS. 23,982,950 were procured as minor value contrary to the Seventh schedule of PPR, 2013 as amended in 2016 which stipulated the threshold for the procurement of non consultancy services through micro value to be TZS. 5,000,000.
15	Tanzania Tourist Board (TTB)		1	1	1	<ul style="list-style-type: none"> • The contract for vehicle hiring did not follow the procurement process
16	RAS-Mara		1	1		<ul style="list-style-type: none"> • Delivered goods were not inspected by inspection and acceptance committee
17	RAS Singida		1		1	<ul style="list-style-type: none"> • Payment was made for undelivered medical equipment and other goods worth TZS 389,000,000.00
18	Institute of Rural Development Planning (IRDP)		1			<ul style="list-style-type: none"> • Based on the submitted report, procurement activities were adequately undertaken in accordance with the requirements of PPA and PPR
19	Sumbawanga Urban Water Supply and Sanitation Authority (UWASA-Sumbawanga)		1	1		<ul style="list-style-type: none"> • Members of the TB and PMU did not attend training on PPA and PPR; and • Payments were not made timely
20	RAS- Musoma		1			<ul style="list-style-type: none"> • The delivered goods were not inspected by the goods inspection and acceptance committee
21	Lindi MC		1	1		<ul style="list-style-type: none"> • Procurement of catering services to M/s Kidia Café and General Supply worth TZS. 3,000,000.00 was done before the initiation of procurement process and there was no approval of AO.
22	electronic Government Agency (eGA)			1	1	<ul style="list-style-type: none"> • Based on the submitted report, procurement activities were adequately undertaken in accordance with the requirements of PPA and PPR



Na	Name of PE	Quarters of the Financial Year				Major weaknesses observed
		1	2	3	4	
23	Higher Education Student's Loan Board			1	1	<ul style="list-style-type: none"> PMU is not staffed to the appropriate level; The PE paid the service provider for the provision of services for the relocation of HESLB systems for phase II of the assignment a total of TZS 90,518,168 vide payment voucher No. 14712 dated 30th June, 2020 while there was no any signed contract between the parties; There was no evidence to authenticate whether performance security was submitted by the contractor for contract No. 23/2019/2020 contract to clause 27 of the Special Conditions of Contract; and Inadequate record keeping
24	Iringa Municipal Council			1		<ul style="list-style-type: none"> Lack of evidence to authenticate whether the procured goods were inspected after being delivered pursuant to Reg. 244 of PPR, 2013; and Lack of evidence to authenticate that the consultant's contract No. LGA/025/2018-2018/L/01 extended after its expiry though the consultant was still performing various contractual responsibilities.
25	Longido District Council			1		<ul style="list-style-type: none"> Based on the submitted report, procurement activities were adequately undertaken in accordance with the requirements of PPA and PPR
26	National Social Security Fund(NSSF)			1	1	<ul style="list-style-type: none"> PMU functions were interfered by the user department on tender for the provision of medical services to the staff amounting to TZS 2,655,373,870.00 whereby the process of seeking Service Provider was done by DHRA's Office contrary to PPA, 2011; PMU did not timely perform some of its responsibilities including review of evaluation reports submitted by the evaluation committee and delays in coordinating the negotiation exercises; Inadequate implementation of APP caused by delays in procurement process whereby tendering process in some tenders observed to have excessive delays of more than six months; During initiation of requirements, procedural form No. 2 was not used in tender No. PA/004/HQ/2019-2020/G/32, PA/004/HQ/2019-2020/G/24, PA/004/HQ/2019-2020/NCS/24, PA/004/2019-2020/NCS/01 and PA/004/HQ/2019-2020/NCS/01; Lack of evidence to authenticate whether tender evaluation committee members were appointed by the AO and failure by the tender evaluation committee to sign personal covenants;



Na	Name of PE	Quarters of the Financial Year				Major weaknesses observed
		1	2	3	4	
						<ul style="list-style-type: none"> • Tender board approved award of two contracts to the successful tenderers after the expiry of tender validity period; • Twelve contracts were signed after the expiry of tender validity period; • The Fund delayed in signing 16 procurement contracts after the approval of award decisions by the tender board and acceptance offer by the accounting officer contrary to Reg. 233(1) of GN No. 446 of 2013 as amended in 2016; • The performance security for five contracts worth TZS 330,727,440 expired before completion of delivery of goods; • The contract signing date was not stated anywhere in the contract for quotation No. PA/004/HQ/2019-2020/G/62; • The minimum amount of insurance cover was not stated in the special conditions of contract for quotation No. PA/004/2018-2019/HQ/W/36 Lot 2; • Lack of evidence to authenticate whether the Accounting Officer appointed tender evaluation committee for tender No. PA/004/2019-2020/NCS/01 Lot 36, PA/004/HQ/2019-2020/G/24 and PA/004/2019-2020/NCS/01 Lot 34; • The contract signed between the Fund and M/s RAM Investment Company Limited through contract No. PA/004/HQ/2019-2020/NCS/01 for the Provision of Cleaning Services at a contract price of TZS. 8,280,108.60 was above the set out budget by TZS 6,282,108.60 but there was no evidence to authenticate whether request for the additional funds to cover the deficit was sought before signing of contract; • Covenants forms were not signed by the members of tender evaluation committee on tender No. PA/004/2019-2020/NCS/01 Lot 36, PA/004/HQ/2019-2020/G/32, PA/004/HQ/2019-2020/G/24 and PA/004/2019-2020/NCS/01 Lot 34; • PMU did not review the evaluation reports before were submitted to the the tender board for tender No. PA/004/2019-2020/NCS/01 Lot 36, PA/004/HQ/2019-2020/G/32, PA/004/HQ/2019-2020/G/24 and PA/004/2019-2020/NCS/01 Lot 34; • Poor Procurement recording keeping thereby some of the awarded contracts lacks contracts



Na	Name of PE	Quarters of the Financial Year				Major weaknesses observed
		1	2	3	4	
						<p>management records;</p> <ul style="list-style-type: none"> • Goods worth TZS. 42,665,796 were delivered before signing of the contract. The contract was signed on 7th January, 2020 while goods were delivered on 20th and 23rd December, 2020; and • Inadequate space for archiving the procurement records.
27	Ministry of Works (MOW)			1		<ul style="list-style-type: none"> • All Tender Board Members and PMU were not trained on PPA and PPR as amended in 2016; • The internal auditors lack knowledge on PPA and PPR to enable them to carry out audit in procurement related issues; and • Accounting Officer did not appoint evaluation committee and negotiation team on tender No. ME/015/2018-19/HQ/W/04 for renovation of Government Houses in Dodoma City and ME/015/2018-19/HQ/W/05 for the construction of Ministry of Works, Transport and Communication offices in Ihumwa Government City in Dodoma.
28	Morogoro MC			1		<ul style="list-style-type: none"> • The Council terminated contract No. LGA/078/2018-2019/HQ/W/08 with M/s Fast Construction Company Limited while the contractor was not yet recovered the advance payment amounting to TZS. 44, 114,375
29	Muheza DC			1		<ul style="list-style-type: none"> • Based on the submitted report, procurement activities were adequately undertaken in accordance with the requirements of PPA and PPR
30	Ministry of Agriculture			1		<ul style="list-style-type: none"> • Contract No. ME 012/2018-2019/HQ/G/053B for supply of Zinc Phosphate was executed before the supplier fulfilled the requirement for the submission of performance security as per the requirements of the contract; • The Supplier for supplying Zinc Phosphate under contract No. ME 012/2018-2019/HQ/G/053B commenced execution before signing of contract; • Goods with the quantity of 1,317 Kilograms under contract No. ME 012/2018-2019/HQ/G/053B having the value equivalent to TZS. 110,057,870.70 were not delivered timely but liquidated damages were not charged to the supplier on delayed deliveries; and • Goods worth TZS. 3,390,809,000 which were supplied through contract No. ME 012/2018-2019/HQ/063 for the supply of chemicals expired two years after the manufacturing date and



Na	Name of PE	Quarters of the Financial Year				Major weaknesses observed
		1	2	3	4	
						the consignment is not yet kept in use.
31	Singida MC			1		<ul style="list-style-type: none"> Non adherence to PPA and PPR requirements on the procurement of photocopying machines worth TZS. 21,148,000
32	Ministry of Health, Community Development, Gender, Elderly and Children (Community)				1	<ul style="list-style-type: none"> PMU did not effectively discharge its functions as the monthly procurement reports were not prepared; There were no clear separation of responsibilities of the user department and the project managers for the works which were implemented through force account; and Register for complaints was not established by the PE
33	Mtwara Urban Water Supply and Sanitation Authority (UWASA-Mtwara)				1	<ul style="list-style-type: none"> Tender Board members lack training on PPA and PPR reads together with the PPA and PPR amendments of 2016 to enable them on discharging their responsibilities effectively.
34	Mwanza Urban Water supply and Sanitation Authority (UWASA-Mwanza)				1	<ul style="list-style-type: none"> Based on the submitted report, procurement activities were adequately undertaken in accordance with the requirements of PPA and PPR
35	Contractors Registration Board (CRB)	1	1	1		<ul style="list-style-type: none"> Based on the submitted reports, procurement activities were adequately undertaken in accordance with the requirements of PPA and PPR
36	Road Fund Board			1		<ul style="list-style-type: none"> Based on the submitted report, procurement activities were adequately undertaken in accordance with the requirements of PPA and PPR
37	Sugar Board of Tanzania			1		<ul style="list-style-type: none"> Five tenders namely the tender for provision of consultancy services for mapping potential areas for sugarcane and sugar products in Tanzania, procurement of biometric finger print, provision of services for radio program at TBC and supply of Network firewall were implemented but were not included in the Annual Procurement Plan.
38	Tanzania Airports Authority (TAA)			1	1	<ul style="list-style-type: none"> Procurements amounting to TZS. 442,849,201 were implemented but were not in the APP and did not obtain prior approval of accounting officer before were implemented; Procedural forms No. 3, 5 and 16 were not used by the PE during tendering process; Procurements worth TZS. 56,642,719 were done without confirming the availability of fund; Procedural forms No. 5,10 and 11 were not used by the PE during tendering process;



Na	Name of PE	Quarters of the Financial Year				Major weaknesses observed
		1	2	3	4	
						<ul style="list-style-type: none"> There was no proper keeping of procurement records. Records were kept in various files and were not maintained into a single file; and Various service providers who signed contract with the PE did not submit performance security pursuant to the requirements of their contracts
39	Tanzania Medicines and Medical Devices Authority (TMDA)			1		<ul style="list-style-type: none"> The planning process was not adequate and therefore during implementation, the request for procurement of laboratory chemicals, media and reagents exceeded the budgeted funds.
40	Ministry of Home Affairs				1	<ul style="list-style-type: none"> Procurements worth TZS. 25,748,630 were not accompanied with relevant documents including tax invoices, inspection and acceptance reports.
41	Tanzania Commission for AIDS (TACAIDS)				1	<ul style="list-style-type: none"> Lack of training on PPA and PPR for tender board members and PMU
42	Moshi Urban Water Supply and Sanitation Authority (UWASA Moshi)				1	<ul style="list-style-type: none"> PMU lacks sub vote and allocated with fund in the budget for carrying out its responsibilities; Proper aggregation was not done in the procurement for pipe fittings due to the existence of the number of procurements which could be aggregated and form a single package; and The implementation of the Annual Procurement Plan was not effectively adhered whereas most of the issues which were due for implementation were not yet implemented.
43	Lindi Urban Water Supply and Sanitation Authority (UWASA Lindi)				1	<ul style="list-style-type: none"> Delays in paying suppliers contrary to Reg. 242(1) of PPR, 2013 which requires the supplier to be paid promptly;
44	Kahama Shinyanga Water Supply Authority (KASHWASA)			1		<ul style="list-style-type: none"> User departments initiated requirements with inadequate technical specifications
45	Institute of Social Works	1	1	1	1	<ul style="list-style-type: none"> Tender evaluation was not properly done on tender No. PA/055/2018-2019/HQ/G/Q8; The reasons which were indicated in the letter for intention to award of contract No. PA/055/2018-2019/HQ/G/18 to disqualify bidder M/s Derm Elevators Limited were different with those stated in the tender evaluation report; Contracts for supply and installation of 30KVA AVR, five motor vehicles tires, supply of printer, repair of books, supply of electrical materials, supply of building materials and supply of examination answer books were not vetted contrary to the requirements of the law;



Na	Name of PE	Quarters of the Financial Year				Major weaknesses observed
		1	2	3	4	
						<ul style="list-style-type: none"> Some of delivered goods were not inspected contrary to the requirements of the law; Contract No. PA/055/2018P-2019/G/18 was not properly prepared as the minutes for negotiation were not attached to the contract and some of the clauses of the special conditions of contracts were not properly customized; The contract for the provision of office cleaning and gardening services was not adequately managed as some of the responsibilities indicated the service providers contract were not effectively fulfilled; The service provider for internet delayed in proving services within the time indicated in the contract but was not charged with liquidated damages; The contractor who executed works for the construction of IRC for ISW phase VII delayed in completing the execution of works within the time stipulated in the contract but was not charged with liquidated damages; and Inadequate keeping of contract implementation documents.
46	Tanzania Commission for Universities (TCU)	1	1			<ul style="list-style-type: none"> Based on the submitted reports, procurement activities were adequately undertaken in accordance with the requirements of PPA and PPR
	Total	16	18	25	18	



Annex 5 - 2: Details of level of PEs compliance scores

No.	Name of Procuring entity	Institutional Set up and Performance	Appropriate preparation and implementation of Annual Procurement Plan (APP)	Appropriateness of the Tender Process	Appropriateness of contract preparation, formation and implementation	Record Keeping	Implementation of systems prepared by PPRA (PMIS/CMS)	Handling of complaints	Overall
1	TANROADS Pwani	8.39	9	19.7	38.0	9		0.0	93.48
2	(TCAA)	9.5	8.2	18.4	35.4	9.5		0.0	90.05
3	Temeke MC	9.39	8.29	17.7	35.0	10.0		0.0	89.3
4	TARURA Dar es salaam	7.98	9.09	17.92	36.80	8.20		0.0	88.87
5	TANESCO CENTRAL ZONE	9.1	8.7	18.1	34.5	9.5		0.0	88.8
6	Ministry of Constitution and Legal Affairs	7.60	6.5	19.4	40.0	8		-2.5	87.82
7	Bank of Tanzania	9.34	7.60	19.5	40.0	7.5		-5.0	87.7
8	Tanzania Airport Authority	9.18	8.66	18.1	36.5	6.3		0.0	87.4
9	RAS Mwanza	8.88	7	18.4	34.9	9		0.0	86.87
10	TARURA HQ	9.3	8.8	17.3	35.4	8.5		-2.5	86.8
11	Sugar Board of Tanzania	9.00	5.54	17.0	37.2	9.0		0.0	86.3
12	VETA HQ	8.43	8.19	17.4	34.3	8.75		0.0	85.58
13	Bagamoyo DC	8.97	7.6	18.3	38.0	4		0.0	85.36
14	UCSAF	7.5	6.6	19.1	33.3	8.2		0.0	82.8
15	Mining Commission	7.62	7.62	20.1	33.0	4.1		0.0	80.49
16	STAMICO	8.93	4.36	19.5	29.5	10		0.0	80.32
17	TANAPA (HQ)	8.8	10.0	15.9	28.8	8.9		0.0	79.7
18	Rural Energy Agency	7.41	7.82	16.5	32.8	8.0		-3.0	77.3
19	TPA Tanga	9.3	9.0	15.5	27.1	9.0		0.0	76.6
20	MOI	6.4	6.4	18.8	28.1	7.5		0.0	74.4



No.	Name of Procuring entity	Institutional Set up and Performance	Appropriate preparation and implementation of Annual Procurement Plan (APP)	Appropriateness of the Tender Process	Appropriateness of contract preparation, formation and implementation	Record Keeping	Implementation of systems prepared by PPRA (PMIS/CMS)	Handling of complaints	Overall
21	RAS Manyara	6.40	5.3	16.0	30.5	8.5		0.0	74.11
22	Mbulu DC	8.29	5.26	15.4	29.0	8.5		0.0	73.83
23	Water Institute	4.9	5.4	16.6	34.3	2.0		0.0	71.0
24	Hanang DC	8.76	6.3	14.0	31.2	3.5		0.0	70.82
25	Centre for Foreign Relationship	5.50	8.7	18.5	23.5	6.7		0.0	69.87
26	Kisarawe DC	7.14	7.5	12.4	27.1	8		0.0	68.96
27	Mkuranga DC	6.77	8.92	10.5	26.4	8.75		0.0	68.20
28	Mbulu TC	7.22	5.35	11.8	30.7	5.5		0.0	67.27
29	Tanzania Coffee Board	5.1	6.8	14.1	28.2	7.3		-5.0	65.8
30	Lake victoria water basing	6.55	5.11	10.2	29.9	6.7		0.0	64.95
31	Medical Stores Department (MSD)	6.7	6.1	15.9	30.7	5.0		0.0	64
32	EASTC	3.7	5.0	15.0	34.8	4.0		0.0	63
33	Kiteto DC	6.50	4.4	8.8	25.7	6.5		0.0	57.7
34	ATCL	5.6	3.9	15.4	21.1	6.8		-2.5.0	55.9
35	Ministry of Mineral	8.25	8.33	18.0	27.6	4.0	5.0	0.0	71.2
36	Cashewnut Board of Tanzania	5.48	3.95	12.4	21.5	4.0		0.0	52.6
37	NFRA	9.40	7.43	18.7	28.5	8.5	8.0	0.0	80.5
38	TPDC	9.80	7.51	14.0	33.3	8.0	8.0	0.0	80.5
39	JKCI	7.74	4.71	9.3	25.5	7.5	0.0	0.0	60.8
40	University of Dodoma	9.35	8.81	16.2	25.5	7.0	10.0	0.0	76.9
41	Tanzania Cotton Board	8.71	8.47	11.9	25.2	8.5	6.0	-5.0	63.7



No.	Name of Procuring entity	Institutional Set up and Performance	Appropriate preparation and implementation of Annual Procurement Plan (APP)	Appropriateness of the Tender Process	Appropriateness of contract preparation, formation and implementation	Record Keeping	Implementation of systems prepared by PPRA (PMIS/CMS)	Handling of complaints	Overall
42	Kinondoni Municipal Council	8.97	7.96	17.9	34.0	6.5	10.0	-2.5	82.8
43	Ministry of Health	9.13	8.44	16.8	32.0	7.3	10.0	-2.5	81.1
44	Lindi MC	8.93	9.00	18.54	38.45	9.50	9.00	0.00	93.42
45	Singida MC	8.97	9.00	18.51	40.00	7.50	7.00	0.00	90.98
46	Kibaha TC	8.12	7.50	19.20	38.00	8.00	10.00	0.00	90.82
47	Moshi Municipal Council	8.97	8.50	18.95	37.35	9.00	8.00	0.00	90.77
48	Babati Town Council	9.00	9.00	19.90	36.65	8.10	7.50	0.00	90.15
49	Songea Municipal Council	8.90	9.00	17.95	38.30	7.80	8.00	0.00	89.95
50	Bariadi Town Council	8.70	7.10	19.80	37.79	8.00	8.13	0.00	89.51
51	Geita Town Council	9.30	7.20	18.45	36.52	9.20	8.00	0.00	88.67
52	Mpanda MC	8.38	9.00	19.30	31.96	9.00	10.00	0.00	87.64
53	Morogoro MC	8.36	8.60	17.14	36.89	8.90	5.00	0.00	84.89
54	Musoma MC	9.60	6.10	18.50	34.74	8.70	6.00	0.00	83.64
55	Bukoba MC	8.65	8.25	18.05	36.25	8.00	2.00	0.00	81.20
56	Iringa MC	9.40	6.70	16.46	34.00	6.80	5.50	0.00	78.86
57	Njombe TC	8.73	3.54	17.30	36.00	7.00	5.50	0.00	78.07
58	Tabora MC	8.90	7.50	17.65	33.70	8.00	2.00	0.00	77.75
59	Korogwe Town Council	7.07	8.75	17.65	28.00	8.00	8.00	0.00	77.47
60	Sumbawanga MC	6.80	5.80	17.38	37.58	5.00	2.00	0.00	74.56
61	Shinyanga MC	7.70	6.90	16.55	30.50	5.00	0.00	-2.50	64.15
62	TANESCO HQ	9.1	8.1	17.4	37	8.5		-1.75	85
63	TANROADS HQ	8.2	6.8	13.1	31.9	10.0		-2.5	73.4
64	TPA HQ	8.90	8.4	18.7	29.0	8.75		0	80.9



Annex 5 - 3: Details of VfM Scores for all Audited 62 Entities

SN	Entity	Category	Tender/Contract Description	Contract Amount (TZS)	Category	Status	Planning (%)	Procurement (%)	Contract Implementation (%)	Completion & Closure (%)	Quality & Quantity (%)	Project Overall (%)	
1	Universal Communication Services Access Fund	IE	1	Procurement of two (2) Laptops and one (1) I Pad; Contract No. UCSAF/LPO/2019-2020/81	9,990,000.00	Goods	Completed	100.0	98.0	96.0	79.0	100.0	96.5
			2	Provision of Idea Single User License for Internal Audit Department; Contract No. IE/037/2019-2020/HQ/G/01/Lot 2	7,083,900.00	Goods	Completed	100.0	77.0	70.0	100.0	100.0	88.7
			3	Supply of Tyres for STL 7314: Contract No. IE/037/2019-20/G/MC/01	2,755,998.80	Goods	Completed	100.0	85.0	95.0	100.0	100.0	97.0
			4	Supply of 151 Printers; Contract No. IE/037/2019-2020/G/01	143,832,241.00	Goods	Completed	100.0	98.0	98.0	79.0	100.0	97.1
			5	Supply of 10 UPS; Contract No. UCSAF/LPO/2019-2020/84	11,901,480.00	Goods	Completed	100.0	94.0	98.0	100.0	100.0	98.8
2	Easter n Africa Statistical Training Center	PA	6	Provision of General and Cleaning Services at EASTC; Contract No. PA/081/2018-2019/HQ/N/02	32,060,600.00	NCS	Completed	71.0	43.0	50.0	50.0	100.0	68.5
			7	Provision of Security Services at EASTC; Contract No. PA/081/2018-2019/HQ/N/01	58,904,456.58	NCS	Completed	71.0	43.0	55.0	50.0	50.0	55.0
			8	Procurement of Office Chairs for EASTC; Contract No. LPO A No. 00555	9,558,000.00	Goods	Completed	77.0	67.0	87.0	95.0	100.0	87.7
			9	Procurement of Theatre Chairs for EASTC; Contract No. LPO A No. 00557	37,288,000.00	Goods	Completed	14.0	50.0	89.0	82.0	100.0	72.7
3	Mkuranga DC	LGA	10	Construction of Maternity Ward at Mkuranga District Hospital (Force Account)	484,026,950.00	Building	On going	67.0	32.0	77.0	on going	81.0	71.1
			11	Construction of Office Building of Office Building for School Quality Assurance (Force Account)	152,032,650.00	Building	Completed	88.0	45.0	75.0	79.0	100.0	82.5
			12	Supply and Installation of 20-KVA Generator; Contract No. AE/005/HQ/FA/2018/2019/G/10	49,050,000.00	Goods	Completed	58.0	17.0	45.0	57.0	100.0	62.5
			13	Construction of Servant's Quarter at the Residence of District Executive Director (Force Account)	63,393,500.00	Building	Completed	67.0	26.0	23.0	36.0	75.0	49.0
			14	Construction of fence wall at the Headquarters of Mkuranga District Council (Phase I); LGA/012/2018/2019/W/03	77,848,980.00	Building	Completed	69.0	32.0	60.0	75.0	75.0	65.0
			15	Rehabilitation of Bus Stand at Mkuranga District Council; Contract No. LGA/012/FA/2019/2020/W/02	145,285,000.00	Civil	Completed	25.0	25.0	9.0	58.0	29.0	24.7
4	Tanzania Water Institute	AE	16	Provision of Security and Reception Services at Water Institute; Contract No. AE/070/2018-2019/NC/14	202,722,000.00	NCS	Completed	86.0	73.0	50.0	45.0	50.0	59.0
			17	Provision of Cleaning and Ground Maintenance for Water Institute; Contract No. AE/070/2018-	101,678,296.23	NCS	Completed	93.0	79.0	60.0	45.0	50.0	64.0



SN	Entity	Category	Tender/Contract Description	Contract Amount (TZS)	Category	Status	Planning (%)	Procurement (%)	Contract Implementation (%)	Completion & Closure (%)	Quality & Quantity (%)	Project Overall (%)
			2019/NC/13									
			18 Supply of Tri Cycle; Contract No. AE/070/2019-2020/G/05	7,400,000.00	Goods	Completed	75.0	52.0	62.0	82.0	100.0	77.0
			19 Supply of staff and students ID; Contract No. AE/070/2019-2020/G/01	7,704,031.00	Goods	Completed	87.0	65.0	68.0	91.0	86.0	79.2
			20 Supply of printer, scanner, photocopiers, TV, Computer, Projects and Air Conditioners; Contract No. AE/070/2019-2020/G/14	40,000,000.00	Goods	Completed	77.0	62.0	78.0	82.0	100.0	83.2
5	Baga moyo DC	LGA	21 Consultancy Services for Construction of a Modern Fish Market; Contract No. LGA 014/2018/2019/HQ/C/02	158,150,695.00	Consultancy	On going	100.0	100.0	89.0	on going	on going	94.5
			22 Rehabilitation of Bagamoyo Irrigation Scheme - BIDP PHASE III; Contract No. LGA/014/2016/2017/W/IR/02	234,167,637.00	Water Supply	Completed	100.0	93.0	88.0	88.0	100.0	94.5
			23 Construction of Kerege Health Centre	500,000,000.00	Building	Completed	100.0	N/a	100.0	100.0	98.0	99.3
			24 Construction of Perimeter Fence DED House; Contract No. LGA/014/2014/2016/2017/QT/W/UZIO/01	82,547,500.00	Building	Completed	100.0	91.0	100.0	100.0	100.0	99.1
			25 Rehabilitation of Bagamoyo Secondary School	935,527,257.10	Building	Completed	100.0	100.0	98.0	100.0	100.0	99.4
6	TANROADS Coast	AE	26 Periodic Maintenance Works along Kibaha-Mlandizi-Chalinze and Rehabilitation Works along Mlandizi-Chalinze-Ngerengere Road; Contract No. AE/001/2019-20/CR/W/36	4,416,290,820.00	Roads	On going	100.0	100.0	on going	on going	on going	100.0
			27 Routine and Bridge Preventive Maintenance Works along Mlandizi - Chalinze Road; Contract No. AE/001/2019-2020/CR W 02	374,916,895.00	Roads	On going	100.0	100.0	100.0	on going	100.0	100.0
			28 Routine, Periodic, Bridge Preventive Maintenance & Rehabilitation Works along Kilindoni - Rasmkumbi & Kilindoni Port Utende Road; Contract No. AE/001/2019-20/CR/W/19	763,475,495.00	Roads	On going	100.0	100.0	100.0	on going	86.0	95.3
			29 Routine, Periodic, Spot Improvement and Bridge Preventive Maintenance Works along Chalinze Magindu Road; Contract No. AE/001/2019-20/CR/W/27	229,209,680.00	Roads	On going	100.0	100.0	100.0	on going	100.0	100.0
			30 Spot Improvement, Bridge Preventive Maintenance and Rehabilitation Works along Ute-te-Nyamwange Road; Contract No. AE/001/2019-2020/CR /W/ 22	543,695,920.00	Roads	On going	100.0	100.0	100.0	on going	100.0	100.0
			31 Routine and Bridge Preventive Maintenance Works along Kongowe - Kimanzichana Road Section; Contract No. AE/001/2019-2020/CR /W/ 09	393,817,980.00	Roads	On going	100.0	100.0	100.0	on going	77.0	92.3
7	Lake Victori	AE	32 Supply of office equipment; Contract No. AE/087/2018-19/G/OE/03	85,420,000.00	Goods	Completed	100.0	74.0	85.0	100.0	100.0	92.9



SN	Entity	Category	Tender/Contract Description	Contract Amount (TZS)	Category	Status	Planning (%)	Procurement (%)	Contract Implementation (%)	Completion & Closure (%)	Quality & Quantity (%)	Project Overall (%)	
	a Basin Water Board		33	Provision of Cleaning and Gardening Services for Lake Victoria Water Board; Contract No. AE/087/2017-2018/HQ/N/04	21,558,064.00	NCS	Completed	100.0	75.0	86.0	67.0	100.0	90.0
			34	Provision of Consultant Services for Provision of Development of Information Management System for Lake Victoria Basin Water Board; Contract No. AE/087/2018-19/C/01	35,700,000.00	Consultancy	Completed	68.0	61.0	67.0	67.0	50.0	61.5
			35	Supply of Awareness Materials for LVBWB; Contract No. AE-087/LVBWB/2019-2020/G/01	66,085,900.00	Goods	Completed	100.0	79.0	85.0	91.0	40.0	74.5
8	Mbulu DC	LGA	36	Proposed Construction of Administration Building with Trapeza sides at Dongobesh Mbulu; Contract No. LGA/061/2017 - 2018/HQ/W/97	4,771,538,034.00	Building	On going	83.3	67.7	72.7	on going	78.6	76.5
			37	Ujenzi wa Wodi ya Wazazi; Contract No. LGA/061/2018- 2019/HQ/W/01	49,534,200.00	Building	On going	75.0	75.8	59.1	on going	81.0	71.8
			38	Ujenzi Jengo la Maabara; Contract No. LGA/061/2018 - 2019/HQ/W/05	21,514,000.00	Building	On going	75.0	75.8	50.0	on going	90.5	71.9
			39	Ujenzi wa Jengo la Wagonjwa wa nje (OPD); Contract No. LGA/061/2018 - 2019/HQ/W/02	38,980,800.00	Building	On going	79.2	74.2	59.1	on going	78.6	71.7
			40	Supervision of Construction of Administration Building; Contract No. LGA/061/2017 - 2018/HQ/W/97	351,604,600.00	Building	On going	86.7	66.7	75.0	on going	58.3	71.1
9	Mbulu TC	LGA	41	Ujenzi wa Jengo la Maabara; Contract No. LGA/179/2019-2020/20/UJ/01	24,995,000.00	Building	On going	54.2	48.4	88.6	on going	95.2	78.7
			42	Ujenzi wa Duka la Dawa; Contract No. LGA/179/2019-2020/UJD/02	5,470,000.00	Building	Completed	58.3	46.8	90.9	55.6	95.2	77.7
			43	Ukarabati wa jengo la Mama na Watoto; Contract No. LGA/179/2019-2020/MTP/10	2,500,000.00	Building	On going	58.3	48.4	90.9	on going	95.2	80.4
			44	Ukarabati wa Jengo la Labour na Marteniy; Contract No. LGA/2019-2020/ULB/18	3,000,000.00	Building	On going	58.3	48.4	90.9	on going	90.5	78.8
10	Hanan g DC	LGA	45	Completion of Infrastructure at Katesh "A" Primary School; Contract No. LGA/059/HQ/2019/2020/W/ 07	42,000,000.00	Civil	Completed	54.2	67.7	70.5	61.1	64.3	64.1
			46	Construction of Latrines at Katesh Secondary School; Contract No. LGA/059/HQ/2019/2020/W/ 11	7,500,000.00	Building	Completed	66.7	61.3	45.3	44.4	64.3	56.8
			47	Construction of Mogitu Health Center; Contract No. LGA/059/ HQ/2019/2020/W/23	400,000,000.00	Building	Completed	62.5	71.0	65.9	100.0	90.5	76.5
			48	Completion of OPD Building at Mogitu Health Center; Contract No. LGA/059/HQ/2019/2020/W/ 23	40,000,000.00	Building	Completed	50.0	71.0	61.4	100.0	90.5	72.6
			49	Procurement of Motorcycles; LPO No. 20200229	5,500,000.00	Goods	Completed	10.0	54.8	76.1	85.7	81.8	63.4
11	RAS Mwan	RAS	50	Supply of Printers; Contract No. RAS/009/2019-2020/HQ/G/04	7,510,000.00	Goods	Completed	100.0	87.0	69.0	100.0	100.0	89.4



SN	Entity	Category	Tender/Contract Description	Contract Amount (TZS)	Category	Status	Planning (%)	Procurement (%)	Contract Implementation (%)	Completion & Closure (%)	Quality & Quantity (%)	Project Overall (%)	
	za		51	Supply of House Furniture Equipment; Contract No. RAS/009/2019-2020/HQ/G/06	60,703,140.00	Goods	Completed	100.0	77.0	62.0	100.0	100.0	86.3
			52	Provision of Printing of CHF Cards for the Mwanza Regional Secretariat; Contract No. RAS/009/2019-2020/HQ/N/05	16,800,000.00	NCS	Completed	86.0	65.0	79.0	100.0	100.0	100.0
12	Kisarawe DC	LGA	53	Construction of 6 Nos. Residential Houses for Teachers at Mzenga Secondary School	150,000,000.00	Building	On going	72.0	53.0	75.0	on going	47.0	62.6
			54	Construction of 2 Nos. Classrooms, 2 Nos. Dormitories and 1 No. Boma at Mzenga Secondary School	202,500,000.00	Building	On going	67.0	47.0	71.0	on going	50.0	60.4
			55	Construction of Msanga Health Centre comprising of Maternity Ward, Theatre, Laboratory and Residential House for District Medical Officer	400,000,000.00	Building	On going	72.0	58.0	59.0	on going	95.0	73.8
			56	Construction of Homboza Health Centre comprising of Maternity Ward, Theatre, Laboratory and Residential House for District Medical Officer	446,897,975.00	Building	On going	50.0	61.0	67.0	22.0	63.0	57.3
			57	Construction of 6 Nos. Residential Houses for Teachers at Vikumburu Secondary School	150,000,000.00	Building	On going	72.0	37.0	63.0	on going	47.0	56.8
			58	Construction of 2 Nos. Classrooms, 2 Nos. Dormitories, 1 No. Boma and a Dining Hall at Kibuta Secondary School	302,500,000.00	Building	On going	50.0	18.0	45.0	on going	67.0	50.4
13	MOI	PA	59	Provision of Service for Printing of Medical Forms and Other Documents; Contract No. PA/008/2019/2020/G/02	107,967,000.00	Goods	Completed	83.0	84.0	87.0	86.0	100.0	89.7
			60	Provision of Security Services; Contract No. PA-008/2019/2020/NC/05	115,200,000.00	NCS	Completed	71.0	87.0	70.0	95.0	100.0	83.4
			61	Supply of Spare parts, maintenance and Servicing of Air Conditioners; Contract No. PA/008/2018/2019/NC/11	4,460,400.00	NCS	Completed	80.0	80.0	72.0	80.0	81.0	77.9
			62	Supply of Medical Gas; Contract No. PA/008/2019/2020/G/03	100,393,200.00	Goods	Completed	78.0	80.0	70.0	77.0	84.0	77.5
			63	Supply of Angiosuite Cathlab and C-Arm System; Contract No. PA/008/2018/2019/G/45	4,456,371,578.88	Goods	Completed	70.0	78.0	70.0	80.0	93.0	78.7
			64	Supply of Patient Monitors; Contract No. PA/008/2019/2020/G/01	62,600,000.00	Goods	Completed	83.0	84.0	87.0	86.0	100.0	89.7
14	TCAA	AE	65	Provision of Consultancy services for supervision of Construction of TX Buildings; Contract No. TCAA/CS/01/2019/2020	10,378,724.83	Consultancy	Completed	86.0	76.0	83.0	61.0	83.0	80.7
			66	Supply of Hardware Materials for Rehabilitation Dodoma station; Contract No. AE/028/2018-2019/HQ/G/33	62,458,300.00	Goods	Completed	83.0	50.0	75.0	79.0	82.0	76.6
			67	Supply of hardware materials for construction of chain NDB plot at Dodoma station; Contract No.	19,791,400.00	Goods	Completed	83.0	50.0	75.0	79.0	82.0	76.6



SN	Entity	Category	Tender/Contract Description	Contract Amount (TZS)	Category	Status	Planning (%)	Procurement (%)	Contract Implementation (%)	Completion & Closure (%)	Quality & Quantity (%)	Project Overall (%)
			AE/028/2018-2019/HQ/G/49									
			68 Provision of Consultancy Services to Conduct Feasibility Study, Preparation of Detailed Engineering Design, Drawings and Bills of Quantities for Development of Civil Aviation Training Centre (CATC) for Tanzania Civil Aviation Authority; Contract No. TCAA/CS/03/2019/2020	239,243,500.00	Consultancy	Completed	86.0	76.0	83.0	61.0	83.0	80.7
			69 Construction of Circular Emergency Exit Stair Case at Songwe Tower; Contract No. AE/028/2019-2020/HQ/W/02	15,298,295.04	Building	Completed	83.0	81.0	75.0	82.0	86.0	81.2
			70 Provision of Services on Maintenance Support Contract for CNS Equipment; Contract No. AE/028/2019-2020/HQ/NCS/18	480,135,228.00	NCS	Completed	67.0	88.0	86.0	82.0	83.0	81.1
15	Ministry of Constitutional and Legal Affairs	ME	71 Provision of Automating Ministry of Constitution and Legal Affairs Business Processes; Contract No. ME-019/2019-2020/HQ/C/17	413,251,500.00	Consultancy	On going	100.0	93.0	85.0	on going	on going	91.3
			72 Supply of ICT Equipments Project Information; Cocontract No. ME-019/2019-2020/HQ/G/17	368,341,967.00	Goods	On going	100.0	93.0	on going	on going	on going	97.7
16	ATCL	PA	73 Consultancy Services for Proposed Rehabilitation of Kilimanjaro Maintenance Facility at Kilimanjaro International Airport - Kilimanjaro Region; Contract Number: PA/100/2019-2020/HQ/C/13	12,041,270.08	Consultancy	Completed	7.0	21.0	5.0	0.0	0.0	5.0
			74 Supply of Aircraft Spareparts; Contract Number: PA/100/2019-2020/HQ/G/27	5,504,513,088.00	Goods	Completed	0.0	0.0	7.0	14.0	7.0	5.6
17	STAMICO	PA	75 Supply of Diamond Drill Rig and Reverse Circulation (DD & RC); Contract No. PA/133/2019-2020/HQ/G/23	897,000,000.00	Goods	On going	75.0	77.0	on going	on going	on going	75.7
			76 Supply of Diamond Drill Rig (DD); Contract No. PA/133/2019-2020/HQ/G/22	4,634,127,000.40	Goods	On going	75.0	79.0	on going	on going	on going	76.3
18	Mining Commission	IE	77 Procurement of XRF Machines; Contract No. IE.053/2019/2020/HQ/G/1-2	2,232,840,000.00	Goods	Completed	83.0	85.0	93.0	91.0	100.0	92.1
19	TANESCO Central	PA	78 Contract No. PA/001/2019-20/CZN/G/06 for Supply of Moving Coil Amplifier for Governor system for Kidatu HPP	67,146,171.00	Goods	On going	100.0	91.0	63.0	on going	on going	80.0
			79 Contract No. PA/001/2019-20/ CZN /G/07 for Supply, Installation, Testing and Commissioning of Generator Air Coolers for Unit 2 at Mtera HPP	1,401,363,280.00	Goods	On going	100.0	95.0	60.0	on going	on going	79.2
			80 PA/001/2019-20/CZN/G/08 for Supply of Angular Transducer for Turbine 3 & 4 for Kidatu HPP	10,620,000.00	Goods	On going	100.0	95.0	63.0	on going	on going	80.7



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	I Zone		81	Contract No. PA/001/2019-20/CZN/G/10 for Supply and Installation of Battery charger 110VDC for power house at Mtera Hydro Power Plant	75,783,210.80	Goods	On going	100.0	91.0	69.0	on going	on going	83.0	
			82	Contract No. PA/001/2019-20/CZN/G/16 for Supply of Computers, Laptops, Printers and its accessories (UPS) at Central Zone	437,630,326.43	Goods	On going	100.0	91.0	71.0	on going	on going	on going	84.0
			83	Contract No. PA/001/2019-20/CZN/G/04 for Supply of Air Conditioners at Central zone	70,800,000.00	Goods	On going	100.0	95.0	79.0	on going	on going	on going	88.7
			84	Contract No. PA/001/2019-20/ CZN /G/56 for Supply of Survey Instrument (RTK) GPS	141,000,000.00	Goods	On going	100.0	98.0	63.0	on going	on going	on going	81.2
			85	Contract No. PA/001/2019-20/CZN/G/21 for Supply of materials for improvement of domestic water piping network at Mtera Hydro power plant Lot 2 and Lot 4	125,398,280.42	Goods	On going	100.0	98.0	71.0	on going	on going	on going	85.2
			86	Contract No. PA/001/2019-20/CZN/N/01 Provision of Security Services at Central zone Lot 1 & 2	588,240,000.00	NCS	On going	100.0	89.0	75.0	on going	on going	on going	85.7
			87	Contract No. PA/001/2019-2020/CZN/N/05 for Transportation of 15MVA, 33/11KV Transformer from Arusha to Dodoma	76,000,000.00	NCS	Completed	100.0	98.0	100.0	100.0	100.0	100.0	99.8
20	TARURA HQ	AE	88	Construction of Government City Roads to Bitumen Standard (40km); Contract Number: AE/092/2019/2020/HQ/CR/01	88,113,646,046.80	Roads	On going	92.0	94.0	97.0	on going	100.0	96.6	
			89	Landscaping Works for TARURA HQ Offices Located at Mtumba Government City Area; Contract Number: AE/092/2019/2020/HQ/CR/08	74,475,700.00	Civil	Completed	100.0	91.0	84.0	71.0	67.0	81.5	
			90	Partition Works for TARURA Hq Offices Located at Mtumba Government City Area; Contract Number: AE/092/2019/2020/HQ/CR/07	166,257,280.00	Building	Completed	100.0	93.0	88.0	72.0	94.0	91.1	
			91	Supply of 80,000 Pieces of Thermal Paper Rolls For Parking Fees Collection for Tanzania Rural and Urban Roads Agency; Contract Number: AE/092/2019/2020/HQ/CR/11	174,640,000.00	Goods	Completed	100.0	96.0	93.0	100.0	100.0	100.0	97.5
			92	Consultancy Services for Construction Supervision of Government City Roads to Bitumen Standard (40km); Contract No. AE/092/2019/2020/HQ/CR/05	998,550,000.00	Consultancy	On going	93.0	89.0	100.0	on going	92.0	94.6	
21	Tanzania Coffee Board	PA	93	Provision of insurance services; Contract No: PA/107/2019-20/CQ-N/03	58,027,441.63	NCS	Completed	93.0	35.0	83.0	67.0	75.0	76.2	
			94	Provision of security services; Contract No: PA/107/2018-19/CQ-N/02	44,769,200.00	NCS	Completed	100.0	79.0	70.0	83.0	50.0	72.2	
			95	Supply of new coffee blower machine; Contract No: PA/107/2019-20/CQ-G/16	79,845,992.86	Goods	On going	92.0	58.0	90.0	on going	100.0	90.2	



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22	TANA PA	PA	96	Procurement of PRTG & Belmanage Software; Contract Number: PA/037/2019-20/HQ/NC/54&55	39,885,180.00	NCS	Completed	83.0	73.0	83.0	67.0	97.0	84.6
			97	Construction of Three Star Hotel at Rubambagwe Chat; Contract Number: PA/037/2019-2020/HQ/W/139	11,044,893,563.97	Building	On going	92.0	80.0	82.0	on going	93.0	87.7
			98	Constuction of 5 Units Semi Detached 2 in 1 Staff Houses at Tungamalenga Ruaha Iringa; Contract Number: PA/037/2019-2020/HQ/W/68	1,150,969,828.80	Building	On going	88.0	77.0	73.0	on going	86.0	81.1
			99	Constuction of Four Staff Houses, One Toilet , Bathroom, Kitchen and Store at Mkomazi National Park; Contract Number: PA/037/2018-2019/HQ/W/145	546,177,197.76	Building	On going	88.0	66.0	50.0	on going	82.0	70.9
			100	Procurement of Computers and Printers; Contract Number: PA/037/2019-20/HQ/G/40	33,051,800.00	Goods	Completed	83.0	83.0	82.0	88.0	100.0	88.3
			101	Procurement of Multimedia Equipment; Contract Number: PA/037/2019-20/HQ/G/40 Lot 2	85,740,000.00	Goods	Completed	83.0	83.0	81.0	88.0	100.0	88.0
23	TARU RA DSM	AE	102	Proposed Construction of Tanganyika(Wazo) Box Culvert, Msigani Road Box Culvert; Contract Number: AE/092/2019-20/DSM/W/41	606,650,100.00	Bridges	On going	82.0	94.0	76.0	on going	100.0	87.3
			103	Emergency Works Along Bunju A - Mbopo Ch 4 + 000- 8 + 000 and Makonda Road Ch 0 + 000- 0 + 574 in Kinondoni Municipality; Contract Number: AE/092/2019-20/DSM/W/71	395,881,800.00	Roads	Completed	100.0	94.0	89.0	81.0	100.0	94.2
			104	Periodic Maintenance of Tegeta – Nyuki – Phase 2 (Completion); Contract Number: AE/092/2019-20/DSM/W/39	725,912,400.00	Roads	On going	91.0	92.0	81.0	on going	on going	86.2
			105	Periodic Maintenance of Masjid Quba Road; Contract Number: AE/092/2019-20/DSM/W/68	684,680,000.00	Roads	Completed	96.0	92.0	76.0	80.0	85.0	84.7
			106	Upgrading of Kivulini (Rashid) Rd (0.89km) to Asphalt Concrete Standard; Contract Number: AE/092/2018-19/DSM/W/100	2,254,633,510.00	Roads	On going	100.0	94.0	74.0	on going	on going	86.0
			107	Routine Maintenance of 60.15km of Various Roads; Contract Number: AE/092/2019-20/DSM/W/42	199,021,000.00	Roads	On going	94.0	95.0	90.0	on going	on going	92.2
			108	Spot Improvement of Masaki (0.8km) Road and Periodic Maintenance of Masaki (0.27km) Road; Contract Number: AE/092/2019-20/DSM/W/43	606,079,000.00	Roads	On going	73.0	96.0	77.0	on going	on going	78.8
			109	Maintanance of Masuliza Road (2km) Spot Improvement of Kwamjesh (1.29km) Road, Kilimahewa Road(1km) and Malela B (1km) Road and Masuliza Drift; Contract Number: AE/092/2019-20/DSM/W/44	310,441,650.00	Roads	On going	94.0	98.0	96.0	on going	93.0	94.8



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			110	Periodic Maintenance of Rufu Road and Tambani Road (1.5km) ,Spot Improvement of Yatima (0.71km) and Saku (0.5km) Road; Contract Number: AE/092/2019-20/DSM/W/45	238,999,610.00	Roads	Completed	100.0	96.0	95.0	86.0	94.0	94.9
			111	Periodic Maintenance of Bohari (0.98km), Machine Ya Maji (0.3km), Road Spot Improvement for Coper (1km) And Tarimo Vertenary (0.9km) Road; Contract Number: AE/092/2019-20/DSM/W/46	236,943,500.00	Roads	Completed	94.0	96.0	93.0	93.0	100.0	95.6
			112	Periodic Maintenance of Chamazi Secondary (1.5km) and Kibole (0.10km) Road; Contract Number: AE/092/2019-20/DSM/W/47	140,362,600.00	Roads	Completed	80.0	92.0	90.0	80.0	100.0	90.2
24	Dodoma City Council	LGA	113	Construction of Regional Bus Terminal, Main Central Market and Rehabilitation of Chinangali Public Parkl; Contract No. LGA/020/2017-2018/W/5 Package 7	35,441,506,370.11	Civil	Completed	73.3	95.8	93.2	87.5	97.5	90.2
			114	Upgrading/Rehabilitation of Ring Road from Kisasa to Mapinduzi/Udom & Njedengwa, six (6) Footbridges, Transit Lorry Parking including access road, Chang'ombe/Dmc Road - Great North Road link, Service Roads linking Kinyambwa, Kikuyu, Chidachi and Itega Communities with Kikuyu Junction (Great North Road) and Ipagala Community - Ilazo - Hombolo Reservoir Storm Water Drain Contract No.: Communities LGA/020/2017-2018/W/4 Package 6	22,828,317,961.03	Roads	Completed	70.8	96.0	82.5	92.9	88.9	84.5
			115	Upgrading/Rehabilitation of Ndovu, Swala, Zuzu, Boma, Biringi Avenue - Farahani, Ilazo - Ipagala and Central Business Pack Roads and construction of Skip pads; Contract No. LGA/020/2017-2018/W/3 Package 5	18,343,862,319.20	Roads	Completed	70.8	96.0	90.0	92.9	94.1	88.3
			116	Road Opening at Mtumba Ward (301km), Mkalama Ward (27 Km) and Mahungu Ward (37 km) in Dodoma City; Contract No.:LGA/020/2018-2019/W/02	1,415,929,200.00	Roads	Completed	50.0	75.0	70.6	50.0	60.8	61.9
			117	Road Opening in various places (96.45km) within the City Council of Dodoma Proposed ; Contract No. LGA/020/2018-2019/W/08	628,350,000.00	Roads	On going	50.0	89.6	61.8	78.6	64.3	64.7
			118	Construction of Dodoma City Hotel; Contract No. LGA/020/2018-2019/W/18	9,995,881,126.75	Building	On going	80.0	84.6	95.5	on going	97.5	91.5
			119	Supply ans Installation of One Water Pumpwith its accessories and solar power at Kikombo Ward in the City Council of Dodoma; Contract No. LGA/020/2018-2019/G/10	39,254,268.00	Goods	Completed	90.9	88.5	94.1	85.7	100.0	93.8



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		120	Consultancy Services for Designing of Three Investment Buildings for City Council of Dodoma; Contract No. LGA/020/2018-2019/C/01Lot 2	334,208,804.00	Consultancy	Completed	93.3	78.6	91.7	100.0	100.0	94.0
		121	Consultancy Services for Designing of Three Investment Buildings for City Council of Dodoma; Contract No. LGA/020/2018-2019/C/01 Lot 1	334,208,804.00	Consultancy	On going	93.3	78.6	91.7	on going	100.0	93.4
		122	Consultancy Services for Study of Storm Water Drainage System and Preparation of Drainage and Sanitation Development Plan (DSDP) for Dodoma City for a period of 2020-2040; Contract No. LGA/020/2018-2019/C/04	1,580,087,370.00	Consultancy	On going	100.0	90.5	92.1	on going	80.0	89.6
		123	Provision of Consultancy Services for Establishment of a Special Purpose Vehicle to Supervise Council's Investment Projects; Contract No. LGA/020/2018-2019/C/13	168,559,000.00	Consultancy	Completed	100.0	94.1	85.7	100.0	75.0	87.6
		124	Provision of Consultancy Services for Supervision of Construction of Infrastructure Development in Dodoma Municipality under Tanzania Strategic Cities Project (TSCP); Contract No. LGA/020/2018-2019/C/03	1,300,398,225.00	Consultancy	On going	86.7	72.5	94.4	on going	91.7	89.4
		125	Cleanliness, rubbing waste and transporting them to Chidya dump and collecting a fee for cleanliness from residence, business place and different institutions within Dodoma City Council; Contract No. LGA/020/2018-2019/NC/09	1,295,711,205.00	NCS	On going	78.6	63.0	71.4	on going	66.7	70.5
		126	Provision of Town Planning and Cadastral Survey Services of various plots at Mnadani and Matuli Streets in the City Council of Dodoma; Contract No. LGA/020/2018-2019/NC/9B Lot 1	920,250,000.00	NCS	On going	92.9	92.5	78.6	on going	On going	85.7
		127	Provision of Town Planning and Cadastral Survey Services of various plots at Ndachi Streets in Dodoma City; Contract No. LGA/020/2018-2019/NC/9B Lot 2	2,192,550,000.00	NCS	On going	92.9	87.5	78.6	on going	On going	84.9
		128	Provision of Town Planning and cadastral Survey Services of various plots at Mbwanga Streets in City of Dodoma; Contract No. LGA/020/2018-2019/NC/9B Lot 3	291,450,000.00	NCS	On going	92.9	87.5	78.6	on going	On going	84.9
		129	Provision of Town Planning and Cadastral Survey Services of Various Plots at Nyerere Streets (Ntyuka Ward) in the City Council of Dodoma; Contract No. LGA/020/2018-2019/NC/10 Lot 4	157,050,000.00	NCS	Completed	85.7	90.0	42.9	75.0	66.7	66.5



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			130	Provision of Town Planning and Cadastral Survey Services of various plots at Chinyika Streets (Mkonze Ward) in the City Council of Dodoma; Contract No. LGA/020/2018-2019/NC/10 Lot 7	577,650,000.00	NCS	Completed	85.7	90.0	33.3	75.0	66.7	63.6
			131	Provision of Town Planning and Cadastral Survey Services of various plots at Kibaoni Streets (Nala Ward) in the City Council of Dodoma; Contract No. LGA/020/2018-2019/NC/12 Lot 1	511,200,000.00	NCS	On going	85.7	90.0	33.3	on going	66.7	62.4
			132	Provision of Town Planning and Cadastral Survey Services of various plots at Segu Chini Streets (Nala Ward) in the City Council of Dodoma; Contract No. LGA/020/2018-2019/NC/12 Lot 4	312,000,000.00	NCS	On going	85.7	90.0	33.3	on going	66.7	62.4
			133	Provision of Security Services to the City Council of Dodoma for the financial year 2019/2020; Contract No. LGA/020/2018-2019/NC/19	158,592,000.00	NCS	On going	100.0	67.5	75.0	on going	66.7	77.0
			134	Provision of Debt Collection Services on behalf of the Dodoma Municipal Council; Contract No. LGA/020/2018-2019/NC/12	198,243,124.00	NCS	Completed	100.0	78.9	85.7	83.3	75.0	84.4
25	MoHC DGEC	ME	135	Construction of Office Building for the Ministry of Health, Community Development, Elderly and Children; Contract No. MOHCDGEC/2018-2019/HQ/W/38	975,360,028.10	Building	Completed	83.3	85.7	50.0	61.9	33.3	56.4
			136	Proposed Construction of Kibong'oto Infectious Diseases Hospital Laboratory Phase I; Contract No. ME/007/2017-2018/HQ/W/1	2,183,501,344.00	Building	Completed	100.0	96.3	79.2	61.1	88.1	85.9
			137	Provision of Labour for Proposed Construction of Health Facilities at Njombe Referral Hospital; Contract No. ME/007/2017-2018/HQ/W/46	2,532,439,991.16	Building	On going	87.5	80.4	76.2	on going	100.0	87.1
			138	Consultancy Services for Design and Supervision of for the proposed Construction of Health Facilities at Njombe Referral Hospital; Contract No. ME/007/2017-2018/HQ/C/13	909,123,085.10	Consultancy	Completed	96.4	70.0	70.5	50.0	75.0	74.9
			139	Provision of Consultancy Services for Design and Supervision of Rehabilitation, Construction of MDR, TB Centre in Dar es salaam and Phase II MDR TB Lab at Kibong'oto Kilimanjaro for RSSH; Contract No. ME/007/2017-2018/HQ/C/23	284,000,000.00	Consultancy	Completed	96.2	73.7	68.4	22.2	50.0	64.3
			140	Supply of Tablets for the Mass Replacements Campaign for the Ministry of Health, Community Development, Gender, Elderly and Children(NMCP); Contract No. ME/007/2019-	453,050,847.50	Goods	Terminated	100.0	91.1	44.1	Terminated	Terminated	70.6



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			2020/HQ/G/31									
			141 Provision of Consultancy for Acturial Valuation to Form Merging Approach of NHIF and WCF; Contract No.ME/007/2019-2020/HQ/C/2	120,000,000.00	Consultancy	Completed	36.5	55.6	97.1	75.0	100.0	79.5
			142 Provision of Consultancy Services for Developing Feedback System and Migration of the Base Platform from Text To Change (TTC) to Rasello; Contract No. MOHCDGEC/2018-2019/27	82,370,047.50	Consultancy	Completed	36.9	52.8	70.6	75.0	75.0	63.8
26	Sugar Board of Tanzania	PA	143 Provision of Cleaning Services in Sugar Board of Tanzania Office Located at Sukari House; Contract No. PA/096/2019-2020/HQ/NCS/C/01	31,200,002.00	NCS	On going	100.0	96.0	100.0	on going	100.0	99.6
			144 Provision of Consultancy Services for Coding and Valuation of Sugar Board of Tanzania's Fixed Assets; Contract No. PA/096/2019-2020/HQ/CS/C/02	15,628,400.00	Consultancy	Completed	77.0	93.0	90.0	100.0	100.0	91.7
			145 Provision of Consultancy Services for Review of Sugar Board of Tanzania's Salary Structure, incentive Scheme and Scheme of Services; Contract No. PA/096/2019-2020/HQ/CS/C/03	18,800,000.00	Consultancy	Completed	77.0	93.0	93.0	67.0	100.0	89.3
			146 Provision of Consultancy Services for Mapping Potential Areas for Sugarcane & Sugar Production in Tanzania Mainland; Contract No. PA/096/2019-2020/HQ/CS/C/04	91,085,000.00	Consultancy	On going	77.0	100.0	90.0	on going	100.0	91.6
27	Temeke Municipal Council	LGA	147 Construction of Flood Control and Storm Water Drainage System in Temeke Municipality Package 4; Contact No. LGA/016/2018-2019W/DMDP/02	18,740,981,733.00	Civil	On going	100.0	79.0	85.0	on going	100.0	92.7
			148 Construction of Flood Control and Storm Water Drainage System in Temeke Municipality Package 5 Kizinga River; Contact No. LGA/016/2018-2019W/DMDP/03	8,496,720,207.00	Civil	On going	100.0	79.0	85.0	on going	100.0	92.7
			149 Infrastructure Upgrading in Unplanned Settlements Su-package 9; Construction of Investment Sub project in Mtoni Ward (Bustanu, Sabasaba and Relin Sub-ward); LGA/016/2018-2019W/DMDP/04	18,433,773,719.00	Civil	On going	100.0	79.0	85.0	on going	100.0	92.7
			150 Infrastructure Upgrading in Unplanned Settlements Su-package 10; Construction of Investment Sub project in Mbagarla Ward (Bughudadi and Kizinga Sub-Ward); LGA/016/2018-2019W/DMDP/05	12,643,185,928.00	Civil	On going	100.0	79.0	79.0	on going	75.0	82.3



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			151 Provision of Consultancy Services on the Geotechnical Survey and Designing and Preparation of Tender Documents for Mixed Building and Municipal Director's House for the FY 2019/2020 Budget; Contract No. LGA/016/2019-2020/HQ/CS/3/01	72,680,000.00	Consultancy	Completed	88.0	78.0	93.0	100.0	75.0	85.8
28	Rural Energy Agency	AE	152 Supply of ICT Equipments; Contract No. AE/008/2018-2019/G/5 Lot 1	344,220,057.00	Goods	Completed	100.0	81.0	87.0	91.0	100.0	93.3
			153 Supply of ICT Equipments; Contract No. AE/008/2018-2019/G/5 Lot 2	301,499,999.91	Goods	Completed	100.0	81.0	96.0	91.0	100.0	96.0
			154 Provision of Individual Consulting Services to Perform a Quality Assessment of the Internal Audit team Function of the Rural Energy Agency (REA); Contract No. AE/008/2018-2019/HQ/C/51	24,000,000.00	Consultancy	Completed	73.0	78.0	100.0	100.0	100.0	92.4
			155 Production of REA Newsletter; Contract No. AE/008/2018-2019/HQ/N/12	61,360,000.00	NCS	Completed	70.0	95.0	97.0	75.0	88.0	86.5
			156 Provision of Consultancy Services to Conduct Energy Access Survey; Contract No. AE/008/2018-2019/HQ/C/29	1,379,083,450.00	Consultancy	Completed	100.0	94.0	96.0	91.0	100.0	97.3
			157 Supply and Installation of Low Voltage Distribution Networks and Consumer Connections, Lot 1 – Mbeya Region; Contract No. AE/008/2015-2016/HQ/G/39 Lot 1 – Mbeya Region	32,436,933,619.74	Goods	Completed	90.0	57.0	68.0	91.0	64.0	72.4
			158 : Rural Electrification Densification Program (REDP) Phase 1 - Supply and Installation of Low Voltage Distribution Networks and Consumer Connections, Lot 3 – Tanga Region; Contract No. AE/008/2015-2016/HQ/G/39 Lot 3	3,564,859,369.42	Goods	Completed	90.0	57.0	59.0	86.0	64.0	69.2
			159 Rural Electrification Densification Program (REDP) Phase 1 - Supply and Installation of Low Voltage Distribution Networks and Consumer Connections, Lot 5 – Arusha Region; Contract No. AE/008/2015-2016/HQ/G/39 Lot 5	10,719,753,173.82	Goods	Completed	90.0	57.0	75.0	91.0	64.0	74.5
29	Jakaya Kikwete Cardiac Institute	PA	160 Supply of Medicines; Contract No. MJC2018-2019-0079	131,399,880.00	Goods	Completed	75.0	68.0	93.0	93.0	100.0	89.0
			161 Supply of Stationary; Contract No. MGS2018-2019-0014	22,186,360.00	Goods	Completed	75.0	89.0	96.0	93.0	100.0	92.0
			162 Supply of Medicines; Contract No. MJC2019-2020-0001	69,590,000.00	Goods	Completed	75.0	68.0	96.0	93.0	100.0	89.9
			163 Supply of Medicines; Contract No. MJC2019-2020-0011	74,843,000.00	Goods	Completed	75.0	68.0	93.0	93.0	100.0	89.0
			164 Supply of Medicines; Contract No. MJC170000089	163,079,520.00	Goods	Completed	75.0	68.0	96.0	93.0	100.0	89.9
			165 Supply of Medicines; Contract No.	75,552,000.00	Goods	Completed	75.0	68.0	96.0	93.0	100.0	89.9



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			MJC170000057									
			166 Supply of Medicines; Contract No. MJC2019-2020-0028	86,430,000.00	Goods	Completed	75.0	71.0	95.1	96.0	100.0	90.2
30	Ministry of Minerals	ME	167 Supply of Office Furniture for Upgrading Mineral Resources Existing Office that Host Woman Association and Federation; Contract No. .ME/029/SMMRP/G/106	114,732,285.00	Goods	Completed	100.0	76.0	89.0	89.0	75.0	85.7
			168 Supply Of Local Area Network (LAN) Equipment; Contract No. ME/008/SMMRP/G/95 -LOT 1	152,977,320.64	Goods	Completed	93.0	100.0	72.0	67.0	100.0	86.9
			169 Provision of Security Services; ontract No. ME/029/2019/HQ/NC/03/LOT.2	78,792,000.00	NCS	Completed	100.0	97.0	56.0	0.0	67.0	66.6
			170 Supply of ICT Equipment; Contract No. ME/008/SMMRP/G/95	270,922,110.00	Goods	Completed	94.0	100.0	60.0	67.0	100.0	83.5
			171 Provision of Consultancy Services for Carrying Out Scoping Study of Tanzania Extractive Industries Performance and Production of Teeiti Reportfor Financial Year 2016/2017 and 2017/2018: Contract No. ME/029/2020/TEITI/C/03	258,944,000.00	Consultancy	Completed	100.0	97.0	80.0	100.0	0.0	63.7
			172 Provision of Review, Uptodate of Inventory Register and Asset Impairment for the Ministry of Minerals, Mineral Resource Institute and Tanzania Geomological Centre; Contract No. ME/029/2018-2019/HQ/NC/17	53,928,360.00	NCS	Completed	100.0	92.0	63.0	50.0	67.0	73.2
31	University of Dodoma	PA	173 Supply of electrical materials for College of Informatics and Virtual Education; Contract No. RFQ/PA/041/2018-2019/G/12 Lot 2-3	142,087,000.00	Goods	Completed	90.0	92.0	94.0	100.0	100.0	95.4
			174 Provision of Exterior cleaning Services; Contract No. PA/041/2019-2020/NC/02 Lot 1-9	482,985,847.20	NCS	Completed	100.0	75.0	100.0	100.0	67.0	87.6
			175 Provision of Fumigation services; Contract No. PA/041/2019-2020/NC/01	39,194,295.81	NCS	Completed	100.0	75.0	100.0	100.0	67.0	87.6
			176 Provision of Sanitary bins and disposal of Sanitary towels; Contract No. PA/041/2019-2020/NC/05 Lot 1&2	279,824,012.64	NCS	Completed	100.0	75.0	100.0	100.0	67.0	87.6
			177 Provision of Security Services; Contract No. PA/041/2019-2020/NC/06 Lot 1-6	449,349,507.12	NCS	Completed	100.0	75.0	100.0	100.0	67.0	87.6
32	Tanzania Airport Authority	AE	178 Supply, Installation, Testing and Commissioning of Closed Circuit Television (CCTV) Surveillance System at Lake Manyara and Mtwara Airports; Contract No. AE-027/2018-2019/HQ/G/01	406,287,313.00	Goods	Completed	100.0	98.0	100.0	100.0	100.0	99.8
			179 Sypply, Installation, Configuration, Training and Commissioning of Radio Calls at JNIA TB III; Contract No. AE-027/2019-2020/HQ/G/32	278,362,000.00	Goods	Completed	100.0	98.0	100.0	100.0	100.0	99.8



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			180	Provision of General Cleaning Services at JNIA TB III; Contract No. AE-027/2018-2019/NC/43	550,002,859.00	NCS	On going	100.0	87.0	95.0	on going	100.0	96.9	
			181	Supplying of Aviation Fuel at TAA Dodoma; Contract No. AE-027/2018-2019/HQ/N/41	USD 0.02/litre	NCS	Completed	100.0	98.0	100.0	100.0	100.0	100.0	99.8
			182	Provision of Back up Internet Services at JNIA TB III; Contract No. AE-027/2019-2020/JNIA/N/04	73,942,773.40	NCS	Completed	100.0	98.0	100.0	100.0	100.0	100.0	99.8
33	Tanzania Cotton Board	PA	183	Supply of Office Chairs; Contract No. PA/090/HQ/2018-2019/G/09	8,814,600.00	Goods	Completed	100.0	90.0	94.0	100.0	60.0	85.2	
			184	Supply of Desktop and Laptop Computers; Contract No. PA/090/HQ/2019-2020/G/03	9,780,000.00	Goods	Completed	75.0	88.0	79.0	100.0	60.0	75.5	
			185	Supply of Knapsack Sprayers (15,000 pcs) and Ulva Sprayers (5,000 pcs); Contract No. PA/090/HQ/2019-2020/G/12	1,756,315,500.00	Goods	Completed	100.0	92.0	83.0	89.0	100.0	93.0	
			186	Supply of Public Address System for Promotional Activities; Contract No. PA/090/HQ/2019-2020/G/08	8,944,400.00	Goods	Completed	83.0	100.0	91.0	100.0	80.0	87.9	
			187	Provision of Security Services; Contract No. PA/090/2019-2020/HQ/NC/02	102,480,000.00	NCS	Completed	100.0	81.0	63.0	25.0	50.0	64.5	
			188	Supply of Cotton Pest Control Insecticides; Contract No. PA/090/HQ/2018-2019/G/16 Lot 5	6,075,000.00	Goods	Completed	100.0	93.0	83.0	100.0	75.0	86.7	
34	Kinondoni MC	LGA	189	Rehabilitation and Upgrading of Selected Local Roads in Kinondoni Municipality (Upgrading of Shekilango Road); Contract No. LGA/017/2018-2019/W/48	26,186,975,218.64	Roads	On going	100.0	78.1	97.7	on going	100.0	96.8	
			190	Proposed Construction of Magomeni Market Plot 300 Blokb D for Kinondoni Municipal Council; Contract No. LGA/017/2018-2019/W/37 Lot 1	8,986,767,417.00	Building	Completed	100.0	87.1	90.9	94.4	100.0	95.4	
			191	Construction of Kinondoni Municipal Council Football Pitch on Plot 100 Block No. 43 in Kinondoni Municipal Council Dar es salaam; Contract No. LGA/017/2019-2020/W/58	421,171,590.00	Civil	On going	91.7	77.6	70.5	on going	90.5	82.6	
			192	Proposed Construction of mwenge Bus Stand; Contract No. LGA/017/2019-2020/W/47	907,242,428.13	Civil	On going	91.7	77.6	70.5	on going	90.5	82.6	
			193	Consultancy Services for Provision of Detail Architectural Engineering, Design, Carrying Out Environmental and Social Impact Assessment Bill of Quantities, Preparation of Tender Documents and Construction Supervision of Tandale Modern Market in Kinondoni Municipality; Contract No. LGA/017/2018-2019/CS/03	296,428,698.00	Consultancy	On going	100.0	85.7	77.3	on going	83.3	85.3	
			194	Supply, Installation and Commissioning of 33KVA for Kigogo & Mikoroshini Health Centres in Kinondoni Municipality; Contract No.	281,676,000.00	Goods	Completed	100.0	74.2	81.8	100.0	90.9	89.2	



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			LGA/017/2019-2020/HQ/G/28									
			195 Consultancy Services for Provision of Detail Architectural Engineering, Design, Carrying Out Environmental and Social Impact Assessment Bill of Quantities, Preparation of Tender Documents and Construction Supervision of Kinondoni Municipal Football Pitch Plot 1001 Block No. 43 in Kinondoni Municipal Council Dar es salaam; Contract No. LGA/017/2018-2019/CS/07	212,220,000.00	Consultancy	Completed	92.9	83.3	88.1	61.1	75.0	81.9
35	Bank of Tanzania	PA	196 Supply of Air conditioners to Head Office; Contract No. PA/082/2019-2020/HQ/G/06	56,085,400.00	Goods	Completed	83.0	85.0	100.0	100.0	100.0	95.1
			197 Supply of Desktop Banknote Counting Machines; Contract No. PA/082/2019-2020/HQ/G/08	248,508,000.00	Goods	Completed	83.0	88.0	100.0	100.0	100.0	95.4
			198 Provision of Cleaning Services; Contract No. PA/082/2019-2020/HQ/G/06	147,740,720.00	Goods	Completed	100.0	87.0	95.0	100.0	100.0	97.2
			199 Supply, Installation, Testing and Commissioning of Turnstiles at Head Office; Contract No. PA/082/2019-2020/HQ/G/32	66,527,516.00	Goods	Completed	83.0	86.0	100.0	100.0	100.0	95.2
			200 Provision of Security Services; Contract No. PA/082/2019-2020/HQ/NC/48	389,400,000.00	NCS	Completed	100.0	87.0	95.0	100.0	100.0	97.2
36	TPDC	PA	201 Supply, Installation & Commissioning of Standby Generator Set/Reservoir Diesel Tank for Somanga Station; Contract No. PA/031/2017-2018/G/56	286,251,480.00	Goods	Completed	100.0	91.0	92.0	86.0	95.0	93.8
			202 Provision of Consultancy Services for Establishment of Enterprise Development Centers; Contract No. ISP-DRM-NRG/TZ/AfDB/CS05/QCBS/2018	160,000,000.00	Consultancy	On going	100.0	94.0	94.0	on going	100.0	97.3
			203 Renewal of Software Licenses Fees (Renovation of Network and IP-BX for TPDC HQ, UNDALI, MIKOCHEMI and KINYEREZI; Contract No. PA/031/2017-2018/N/73	103,688,960.00	NCS	Completed	86.0	86.0	75.0	83.0	83.0	81.5
			204 Provision of Tax Consultancy Services - TPDC HQ; Contract No. PA/031/2018-19/C/26	63,366,000.00	Consultancy	Completed	100.0	88.0	80.0	75.0	75.0	82.8
			205 Supply and Installation of Video Conference System; Contract No. PA/031/2017-2018/G/26	199,973,096.83	NCS	Completed	100.0	98.0	85.0	86.0	89.0	90.6
37	National Food Reserve Agency	AE	206 Provision of Security services; Contract No. AE/054/2018-2019/HQ/NC/01	339,840,000.00	NCS	Completed	86.0	90.0	71.0	83.0	67.0	75.9
			207 Supply of Dichlorvos 500EC; Contract No. AE/054/2018-2019/HQ/G/14	91,200,000.00	Goods	Completed	100.0	93.0	97.0	100.0	95.0	96.9
			208 Provision of Transport Services of WFP Maize; Contract No. AE/054/2018-2019/HQ/NC/12	375,155,000.00	NCS	Completed	100.0	86.0	90.0	83.0	83.0	88.8



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	y		209 Supply of Agrochemicals and Fumigants; Contract No. AE/054/2019-2020/HQ/G/02 Lot 3	43,423,800.00	Goods	Completed	100.0	96.0	84.0	100.0	100.0	94.8
			210 Supply of PVC Tarpaulins with Rope; Contract No. AE/054/2019-2020/HQ/G/25	245,440,000.00	Goods	Completed	83.0	95.0	94.0	100.0	100.0	94.3
38	Cashewnut Board of Tanzania	PA	211 Supply of Sulphur (99.5) Dust for 2018/2019 Farming Season; Contract No. PE/108/2017-2018/G/45	14,816,182,500.00	Goods	Completed	67.0	58.0	32.0	10.0	0.0	29.8
			212 Supply of Cashew Pesticides for 2018/2019 Farming Season; Contract No. PE/108/2017-2018/G/46	1,470,000,000.00	Goods	Completed	67.0	59.0	37.0	10.0	0.0	31.4
			213 Provision of Cleaning and Gardening Services; Contract No. PE/108/2018-2020/NC/04	35,400,000.00	NCS	Completed	71.0	87.0	56.0	0.0	0.0	39.7
39	Tabora MC	LGA	214 Contract Number: LGA/124/2018/2019/W/01 for Construction of Tabora Municipal Roads Upgrading of 5.32 Km to bitumen Standard Under ULGSP in Tabora Region	6,237,498,335.31	Roads	On going	90.0	81.0	95.0	on going	93.0	91.4
			215 Addendum No.2/ULGSP/2018/2019 on Contract No. LGA/124/2014/2015/C/5 Lot 3 for Consultancy services for Supervision of Construction of Tabora Municipal Roads Upgrading of 5.32 Km to bitumen Standard under ULGSP in Tabora Region	440,708,400.00	Consultancy	On going	82.0	73.0	93.0	on going	80.0	82.6
			216 Contract Number: LGA/124/2017/2018/G/08 for Procurement of Furniture for Tabora Municipal Council	55,462,500.00	Goods	Completed	86.0	81.0	74.0	80.0	96.0	86.5
			217 Contract No. LGA/124/2014/2015/C/5 Lot 3 for Consultancy services for Supervision of Road Projects (Upgrading Of 8.6 Km Roads to Bitumen Standard) Under ULGSP in Tabora Municipality (Phase II)	584,746,800.00	Consultancy	Completed	90.0	80.0	97.0	86.0	83.0	87.2
			218 Contract No. LGA/124/2014/2015/C/5 Lot 1 and 2 for Consultancy services for Supervision of Tarmac Roads (5.87 Km) in Tabora Municipality; [Addendum 1; Merging Contract]	463,449,690.00	Consultancy	Completed	88.0	83.0	97.0	86.0	83.0	87.1
40	Bukoba MC	LGA	219 Supply of backhoe wheel loader for solid waste collection and disposal in Bukoba MC; contract No. LGA/034/2016/2017/G/01	256,150,000.00	Goods	Completed	80.0	78.0	85.7	57.0	93.8	84.2
			220 Provision of consultancy services for design review and supervision of upgrading of Bukoba municipal roads into bitumen standard; contract No. LGA/034/2016/2017/CS/ULGSP/02	397,200,000.00	Consultancy	On going	89.0	86.0	93.0	on going	on going	90.5
			221 Provision of consultancy services for preparation of General Planning Scheme (GPS) for Bukoba Municipality; contract No. LGA/034/2016/2017/CS/ULGSP/03	337,910,000.00	Consultancy	On going	80.8	67.6	62.5	on-going	50.0	61.6



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			222 Contract No. LGA/040/2018-2019/W/01 for Construction of Bukoba Municipal Road (5km) to Bitumen Standard Phase 1 (Surface Dressing)	7,332,150,000.00	Roads	On going	93.0	95.0	93.0	on going	on going	93.3
			223 Upgrading of Shore road, Nyangoye-BDC-Biharamulo road, Bin Said-Kilimahewa road and Nshambya-KCDP road (5km) to bitumen standard within Bukoba Municipality; contract No. LGA/034/2017/2018/W/03	7,030,086,046.00	Roads	On going	86.7	68.8	on going	on going	on going	80.7
41	Geita TC	LGA	224 Construction and Upgrading of American Chips – Kitundu 1.2km, Mitimirefu(1) 0.7km and Mitimirefu(2) 0.7km Total Road 2.6km to Bitumen Standard; Contract No. LGA/160/ULGSP/W/2016/2017/ 02	4,161,623,440.00	Roads	Completed	91.0	94.0	88.7	44.0	67.0	76.5
			225 Proposed Construction of Modern Abattoir at Mpomvu village Area; Contract No. LGA/160/ULGSP/W/2016/2017/ 01	2,712,465,435.00	Building	On going	86.0	97.0	100.0	on going	97.0	95.2
			226 Consultancy services for supervision of construction of abattoir at Mpomvu village; Contract No. LGA/160/ ULGSP / CS /2016/2017/01	285,467,600.00	Consultancy	Completed	82.0	87.0	73.0	50.0	97.0	83.5
			227 Consultancy Services for Supervision Construction of American Chips – Kitundu (1.2km), Miti Mirefu 1 (0.7km) and Miti Mirefu 2 (0.7km) to Bitumen standard; Contract No. LGA/160/ULGSP/CS/2016/2017/02	407,120,000.00	Consultancy	Completed	95.0	100.0	97.0	43.0	100.0	92.7
			228 Contract No. LGA/160/2017/2018/W/ULGSP/02 for Construction of Materials Laboratories Building	73,476,375.00	Building	Completed	97.0	89.0	69.0	75.0	95.0	87.6
			229 Contract No. LGA/160/2018-2019/HQ/ULGSP/W/46 LOT 2 for Remaining drainage works (precast concrete kerb stones and gabions) on constructed and upgraded of American ships – Katundu (1.2), Miti Mirefu 1 (0.7) and Miti Mirefu 2 (0.7) roads at Geita Town Council	178,040,060.00	Civil	Completed	93.0	89.0	84.0	75.0	100.0	91.8
			230 Contract No. LGA/160/2018-2019/HQ/ULGSP/G/44 for Supply and install street light on constructed and upgraded American Chips - Katundu road (1.2km) Miti Mirefu 1&2 (1.4km) roads	315,950,000.00	Electrical	Completed	91.0	95.0	81.0	67.0	96.0	89.0
			231 Contract no. LGA/160/HQ/ULGSP/CS/2017/2018/01 – Phase II for Consultancy Services for Supervision of Construction of Modern Abattoir at Mpovu Village	274,785,000.00	Consultancy	On going	80.0	78.0	on going	on going	on going	79.3
			232 Upgrading of Madini-Bomani-KKKT (3.2km) to	4,685,509,725.00	Roads	On going	95.8	87.5	on going	on going	on	93.0



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			bitumen standard; contract No. LGA/160/HQ/ULGSP/2017/18/RW/01								going	
42	Korogwe TC	LGA	233 Supervision of Upgrading of Roads to Asphalt Concrete, Construction of New Bus stand and Construction of Modern Market in Korogwe Town Council; contract No. LGA/126/HQ/ULGSP/C/2014-2015/02 (Phase II)	947,200,000.00	Consultancy	On going	89.0	84.0	78.6	on going	83.3	83.6
			234 Upgrading of Roads (2.6km) to Asphalt Concrete standard (Hoza – Ramia road); contract No. LGA/126/2017/2018/HQ/W/35-LOT I	843,063,358.00	Roads	On going	93.0	100.0	95.0	on going	89.0	92.4
			235 Construction of new bus stand in Korogwe Town Council; Contract No: LGA/126/HQ/ULGSP/CIVIL & BLGD/2014/2015/02	4,023,245,401.37	Civil	Completed	73.0	81.0	83.0	100.0	86.0	83.7
			236 Design and supervision of upgrading of roads to asphalt concrete, construction of new bus stand and construction of modern market in Korogwe Town Council; Contract No: LGA/126/ULGSP/C/2013/2014/01 (Phase I)	154,530,000.00	Consultancy	Completed	89.0	84.0	78.6	100.0	83.3	85.2
			237 Upgrading of roads to asphalt concrete standard Mountain view-Waarabu-Issa Mtambo road 0.85 km in Korogwe Town Council; Contract No: LGA/126/2018/2019/HQ/W/09-LOT II	1,102,542,600.00	Roads	On going	100.0	100.0	on going	on going	on going	100.0
43		Moshi MC	LGA	238 Upgrading of Urban Roads to Bitumen Standard -Package IV (Bonite Roads, Kawawa Road, Mission Street, Mwereni Road, Shabaan Robert Street and Tembo Road); contract No. LGA/045/2016-2017/HQ/W/46	6,000,382,665.00	Roads	Completed	90.0	91.7	91.7	81.0	97.0
			239 Construction of MMC – Ngangamfumuni International Bus Terminal at Plot No. 169 & 170 Moshi; Contract No: LGA-045/2018-19/HQ/W/13	19,932,910,739.64	Civil	On going	93.0	95.0	83.0	on going	74.0	82.6
			240 Installation of Solar Street Light for Urban Roads; Contract No: LGA/045/2017-2018/HQ/W/28	368,350,000.00	Electrical	Completed	100.0	100.0	71.0	81.0	86.0	86.7
			241 Provision of Construction Supervision Consultancy Services for Urban Infrastructure Development in Moshi Municipality; Contract No: LGA-045/2013-2014/MSH/WCD/01	2,620,940,947.00	Consultancy	On going	88.9	92.0	92.3	on going	92.0	91.4
			242 Purchasing of Motor Vehicle (Two Compactors and one Skip Loader) for Solid Waste; Contract No: LGA-045/2017-2018/HQ/G/22	613,522,000.00	Goods	Completed	100.0	94.0	100.0	100.0	100.0	99.4
			243 Provision of Construction Supervision Consultancy Services for Urban Infrastructure Development in Moshi Municipality; contract No. LGA/045/2013-2014/MSH/WCD/01	2,050,284,947.00	Consultancy	On going	88.9	92.0	92.3	on going	92.0	91.4



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			244 Consultancy services for preparation of detailed engineering design, cost estimate, bidding documents and environmental and social impact assessment for proposed formal sanitary land fill development; contract No. LGA/045/2016-2017/HQ/C/11	229,500,000.00	Consultancy	Completed	100.0	86.0	80.0	100.0	100.0	94.6
44	Singida MC	LGA	245 Upgrading of roads (1,0km) Dr. Salmini road 0.6km and Karume road JCT-Semeli-Singida road 0.4km to Bitumen Standard at Singida Municipality; Contract No. LGA/115/2018/2019/W/02	1,776,808,512.60	Roads	On going	100.0	92.0	on going	on going	on going	97.3
			246 Provisional of Consultancy services for Upgrading of roads (1,0km) Dr. Salmini road 0.6km and Karume road JCT-Semeli-Singida road 0.4km to Bitumen Standard at Singida Municipality; Contract No. LGA/115/2018/2019/C/No. 1	164,600,000.00	Consultancy	On going	100.0	94.0	on going	on going	on going	98.0
			247 Construction of water supply scheme at Mungumaji village in Singida Municipality; Contract No. LGA/115/SMC/2018/2019/W/NO.1/Lot 2	336,064,290.00	Water Supply	On going	92.0	100.0	on going	on going	on going	94.7
			248 Consultancy services for conducting Environmental and Social Impact Assessment, Preparation of Architectural Design, Detail Engineering Design and Tender Documents for construction of Modern Abattoir in Singida Municipality; contract No. LGA/115/2015/2016/C/No. 1	220,955,000.00	Consultancy	Completed	94.0	95.0	67.0	50.0	50.0	66.7
45		Babati TC	LGA	249 Provisional of consultancy services for supervision of upgrading Babati Town Council roads (8.675km) to bitumen standard Phase 1 (4.108km); contract No. LGA/058/ULGSP/2016-2017/C/02	450,090,000.00	Consultancy	Completed	89.0	95.0	72.0	100.0	100.0
			250 Upgrading of Babati Town roads (8.62km) to bitumen standard phase I (4.108km); contract No. LGA/058/ULGSP/2016-2017/W/12	5,643,118,646.36	Roads	Completed	75.0	90.0	92.0	97.0	97.0	90.9
			251 Contract Number: LGA/ 058/ULGSP/2016-2017/W/12 for Upgrading of Babati Town Roads(8.762km) to Bitumen Standard- Phase 2 (1.2km)	2,241,668,696.40	Roads	Completed	87.0	93.0	100.0	75.0	100.0	94.2
			252 Contract Number: LGA/058/LGSP/2016-2017/C/02 for Consultancy Services for Supervision of Upgrading of Babati Town Roads to Bitumen Standard (8.762km) Phase 2 (1.2km)	230,290,000.00	Consultancy	Completed	87.0	83.0	88.0	100.0	80.0	85.3
			253 Contract Number: LGA/ 058/2018-2019/W/24	18,868,200.00	Roads	Completed	88.0	95.0	81.0	60.0	80.0	81.3



SN	Entity	Category	Tender/Contract Description	Contract Amount (TZS)	Category	Status	Planning (%)	Procurement (%)	Contract Implementation (%)	Completion & Closure (%)	Quality & Quantity (%)	Project Overall (%)	
			for Spot Improvement and Drainage System for Babati Bus Terminal										
			254 Contract Number: LGA/ 058/ULGSP/2016-2017/W/12 for Upgrading of Babati Town Roads (8.762km) to Bitumen Standard- Phase 3(0.8km)	1,109,087,075.00	Roads	On going	87.0	93.0	on going	on going	on going	89.0	
			255 Contract Number: LGA/058/LGSP/2016-2017/C/02 for Consultancy Services for Supervision of Upgrading of Babati Town Roads to Bitumen Standard (8.762km) Phase 3 (0.8km)	119,600,000.00	Consultancy	On going	87.0	94.0	on going	on going	on going	89.3	
46	Songea MC	LGA	256 Construction of Abattoir at Tanga Ward; Contract No. LGA/103/2016/2017/W/38	3,216,237,382.40	Building	On going	67.0	100.0	81.0	on going	97.4	87.3	
			257 Provision of Consultancy Services for Supervision of construction of Abattoir at Tanga ward in Songea Municipality; contract No. LGA/103/2016/2017/C/02	232,260,000.00	Consultancy	On going	100.0	94.0	88.5	on going	100.0	96.8	
			258 Rehabilitation of roads to Asphalt concrete standard (10.3km); contract No. LGA/103/2017/2018/W/54	10,741,828,996.80	Roads	On going	92.0	84.8	91.7	on going	100.0	94.7	
			259 Construction of New Bus Terminal at Tanga Ward; contract No. LGA/103/2017/2018/W/43	6,189,340,930.00	Civil	On going	92.0	90.0	80.6	on going	100.0	92.8	
			260 Contract No. LGA/103/2017/2018/W/47 for Construction of Piped Water Supply at Lilambo A and Lilambo B Villages in Songea MC	1,164,555,586.00	Water Supply	On going	86.7	94.0	71.4	on going	90.9	86.0	
			261 Contract No. LGA/103/2018/2019/W/53 - Lot 1 for Rehabilitation of Laboratory at Bombambili Dispensary and Proposed Construction of CTC Centre at St. Camillus Health Centre	39,619,545.07	Building	Completed	100.0	90.5	88.2	100.0	100.0	100.0	96.7
			262 Contract No. LGA/079/2018/2019/HQ/W/06 for Construction of CTC at Mjimwema Health Centre in Songea MC	29,673,311.32	Building	Completed	100.0	81.1	88.2	100.0	100.0	100.0	95.8
			263 Contract No. LGA/103/2017/2018/G/21 – Lot 2 for Supply of One Multifunctional Plotter Machine for Songea Municipal Council	28,900,000.00	Goods	Completed	90.9	94.7	83.3	100.0	100.0	100.0	94.3
			264 Contract No. LGA/103/2017/2018/G/21 – Lot 2 for Supply of One Hand Differential Global Positioning System and Five Hand Positioning System (GPS) Equipment	44,000,000.00	Goods	Completed	100.0	94.7	88.9	100.0	100.0	100.0	97.3
			265 Consultancy Services for Design and Supervision Services for Construction of New Bus Terminal; contract No. LGA/103/2017/2018/C/101	319,571,801.00	Consultancy	On going	100.0	94.0	96.2	on going	100.0	100.0	98.5
47			LGA	266 Contract No. LGA/112/2014-2015/ULGSP/W/13 for Rehabilitation of Shinyanga Municipal Roads 31.08 km to Bitumen Standard Package I and II	5,983,054,916.67	Roads	Completed	93.0	88.0	89.0	50.0	91.0	86.6



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	Shinyanga MC		- 4.4 km (Addendum No.1)										
		267	Contract No. LGA/112/2014-2015/ULGSP/W/13 for Rehabilitation of Shinyanga Municipal Roads 31.08 km to Bitumen Standard Package III, 4.3km (Addendum No.2)	4,769,277,095.00	Roads	Completed	93.0	88.0	89.0	50.0	84.0	83.8	
		268	Contract No. LGA/112/2014-2015/ULGSP/W/13 for Rehabilitation of Shinyanga Municipal Roads 31.08 km to Bitumen Standard Package IV, 4.4km (Addendum No.3)	4,526,516,468.32	Roads	On going	93.0	88.0	89.0	on going	84.0	87.6	
		269	Contract No. LGA/112/2015-2016/ULGSP/C/07 for Consultancy Services for Construction Supervision of Upgrading of Municipality Roads (31.08 km) to Bitumen Standard in Shinyanga Municipality-Phases 1, 2, 3 And 4 (13.1 Km)	1,357,185,000.00	Consultancy	On going	100.0	96.0	100.0	on going	100.0	99.6	
		270	Contract No. LGA/112/2017-2018/ULGSP/C/03 for Supervision Consultancy services for the Proposed Construction of Modern Abattoir within Shinyanga Municipality	333,420,000.00	Consultancy	On going	57.0	26.0	59.0	on going	on going	52.8	
		271	Contract No. LGA/112/2017-2018/ULGSP/C/21 for Supervision Consultancy services for the Proposed Construction of Modern Abattoir within Shinyanga Municipality	157,270,000.00	Consultancy	On going	93.0	88.0	88.0	on going	90.0	90.0	
		272	Contract no. LGA/112/2014/2015/ULGSP/G/36/LOT 1 for Supply of One Motor Grader Brand New For Shinyanga Municipal Council	520,000,000.00	Goods	Completed	73.0	71.0	66.0	83.0	73.0	72.4	
		273	Contract No. LGA/112/2014/2015/ULGSP/G/36/LOT 2 for SUPPLY OF TWO DUMP TRUCKS FOR SHINYANGA MUNICIPAL COUNCIL	235,478,000.00	Goods	Completed	82.0	71.0	66.0	83.0	85.0	79.0	
		274	Contract No. LGA/112/2014/2015/ULGSP/G/36/LOT 2 for Procurement of One Backhoe Loader for Solid Waste Management	184,800,000.00	Goods	Completed	0.0	0.0	0.0	0.0	39.0	15.6	
48	Mpanda MC	LGA	275	Upgrading of various Mpanda town roads 7.7km to bitumen standard; contract No. LGA.101/2016-2017/WB/W/01	7,498,545,600.00	Roads	Completed	100.0	95.7	92.9	75.0	100.0	95.6
		276	Provision of Consultancy Services for Preparation of Mpanda Municipal Master Plan (General Planning Scheme); contract No. LGA/101/2016-2017/C/02	283,620,000.00	Consultancy	On going	90.0	82.4	100.0	on going	100.0	95.8	
		277	Provision of Consultancy Services for the Supervision of Works for Upgrading of Various Mpanda Town Roads 7.7km to Bitumen	563,730,000.00	Consultancy	Completed	81.0	92.0	100.0	75.0	100.0	92.9	



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			Standard; contract No. LGA.101/2015/2016/C/01									
			278 Supply and Installation of One Street Light at Mpanda Bus Stand; contract No. LGA/101/2017/2018/CQ/WD/W/03	40,070,400.00	Goods	Completed	100.0	100.0	66.7	83.0	75.0	81.6
			279 Contract Number:LGA/101/2018/2019/W/01 for Landscaping and Levelling (completion) of Mpanda Bus Terminal	28,112,000.00	Civil	Completed	50.0	95.0	77.0	80.0	73.0	72.1
			280 Contract Number:LGA/101/2013/2014/C/01 for Consultancy Services for Detailed Design and Preparation of Tender Documents for Construction of Modern Market	41,900,000.00	Consultancy	Completed	100.0	91.0	100.0	50.0	100.0	94.1
			281 Completion of Mpanda Bus Terminal; contract No. LGA/101/2017/2018/W/05	570,235,270.00	Civil	Completed	100.0	100.0	92.0	83.0	90.6	92.9
49	Sumbawanga MC	LGA	282 Design review and supervision of Sumbawanga municipal roads (5.586kms) to bituminous standards (Asphalt Concrete) and concrete pavement at Utengule truck terminal in Sumbawanga Municipality; contract No. LGA/098/2015-2016/ULGS/C-02	533,900,000.00	Consultancy	Completed	70.0	82.1	100.0	50.0	100.0	87.2
			283 Upgrading No. 2 - John Kella - Njia Panda Kristu Mfalme 2.170 Km to Bituminous Standard in Sumbawanga; contract No. LGA/098/HQ/2016-2017/W/ULGSP/23	3,440,385,686.00	Roads	Completed	100.0	87.5	92.5	75.0	100.0	94.8
			284 Upgrading of Road No. 1 : Mwaiseni - John Kella 1.199km and Road No. 7: Kristu Mfalme - Kanisa la Neema 1.27km to Bituminous Standard (Asphalt Concrete) in Sumbawanga Municipality Phase II; contract No. LGA/098/HQ/2017-2018/W/ULGSP/24	3,928,187,375.00	Roads	Completed	100.0	87.5	95.0	75.0	100.0	95.3
			285 Upgrading Road No. 20 - Mashine Za Mpunga - Katandala Mission Road (0.300 Km), Road No. 17 - Saidi Bus Filling Station - CCM (M) - Libori Centre Road 0.647km, Mission Road 0.491km, Chanji Road (Main Market) 0.500km To Bituminous Standard (Asphalt Concrete) in Sumbawanga Municipality and Construction Of Concrete Pavement at Utengule Truck Terminal in Sumbawanga Municipality Phase III; contract No. LGA/098/HQ/2017-2018/W/ULGSP/25	4,429,912,704.00	Roads	Completed	93.0	85.4	90.0	75.0	100.0	92.6
				286 Contract Number:LGA/098/2018/2019/ULGSP/C/02 for Design and Supervision of Katumba Azimio Modern Bus Stand in Sumbawanga Municipality	194,450,000.00	Consultancy	On going	100.0	91.0	100.0	on going	100.0



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50	Morogoro MC	LGA	287	Provision of Consultancy Services for Preparation of Detailed Engineering, Cost Estimate, Bidding Documents and Documents and Environmental and Social Impact Assessment (ESIA) and Supervision for Construction of Abattoir in Morogoro Municipality; contract No. LGA/079/2016-17/HQ/CS/14	498,600,000.00	Consultancy	On going	90.0	86.0	97.0	on going	100.0	95.6
			288	Provision of Consultancy Services for Supervision for Upgrading of Tubuyu - Nanenane and Maelewano Roads (4.6km) to Bitumen Standard; contract No. LGA/079/2016-17/HQ/CS/12	728,200,000.00	Consultancy	On going	91.0	86.0	82.0	on going	100.0	92.4
			289	Upgrading of Tubuyu (2.4km), Nanenane (1.6km) and Maelewano (0.6km) to Asphalt Concrete Standard. Fence and its Facilities; contract No. LGA/079/2015-16/HQ/W/04	12,630,868,635.00	Roads	On going	73.0	70.0	83.0	on going	100.0	86.9
			290	Provision of Consultancy services for preparation of Detailed Engineering Designs, Cost Estimates and Environmental and Social Impact Assessment (ESIA) and Supervision for Construction works of Commuter Bus stands, Public and Truck parking areas, storm water drainage system (10.0km), street lighting and Non-Motorized Transport (NMT) in CBD Area in Morogoro Municipality; contract No. LGA/079/2016-17/HQ/CS/11	820,000,000.00	Consultancy	On going	87.5	100.0	92.3	on going	on going	92.0
			291	Proposed Construction of Commuter Bus Stand - Contract No. LGA/079/2017-2018/W /02	5,247,385,940.49	Civil	On going	90.0	87.5	81.6	on going	95.5	90.3
			292	Proposed Construction of Central Market - Contract No. LGA/079/ 2018-19/ HQ/W/07	17,655,883,405.65	Civil	On going	90.0	88.0	88.0	on going	93.3	90.8
			293	Supply of Office Furniture – Contract No. LGA/079/2017-2018/G/290	102,183,333.98	Goods	Completed	81.8	90.0	70.6	100.0	91.7	86.2
			294	Supply of Office Furniture - LGA/079/2017-2018/G /02	108,199,999.30	Goods	Completed	81.8	90.0	83.3	100.0	100.0	92.0
			295	Completion of Meimosi road to Asphalt Concrete (5.1km); Contract No. LGA/079/2015-2016/HQ/W/06	753,418,000.00	Roads	On going	100.0	93.8	94.0	on going	100.0	98.0
		51		LGA	296	Construction of Modern Bus Stand at Somanda and Construction of Nyamhimbi – Bariadi Secondary – Ikulu Road from Gravel to Bitumen Standard; contract No. LGA/158/2017/2018/HQ/W/02	7,242,902,059.94	Civil	On going	97.0	82.0	90.0	on going
	297			Provision of Consultancy Services for Construction Supervision of Morden Bus Stand at Somanda and Construction of Nyamhimbi –	563,700,000.00	Consultancy	On going	82.0	84.0	93.0	on going	90.0	88.2



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	Bariadi TC		Bariadi Secondary – Ikulu road from Gravel to Bitumen; contract No. LGA/158/2016/2017/C/02										
		298	Contract Number LGA/158/2018/2019/HQ/W/01 for Construction of Lorries Parking at Isanga Ward in bariadi Town Council	2,842,307,403.88	Civil	On going	100.0	100.0	100.0	on going	100.0	100.0	
		299	Contract Number LGA/158/2018/2019/HQ/C/01 for Provision of Consultancy Services for Construction Supervision of Lorries Parking at Isanga Ward in bariadi Town Council	496,800,000.00	Consultancy	On going	100.0	100.0	100.0	on going	100.0	100.0	
		300	Contract Number LGA/158/2017/2018/3 Lot 1, 2 & 3 for Supply of Cesspit Emptier Truck, Skip Loader Truck and Wheel Loader	741,210,250.00	Goods	On going	100.0	81.0	75.0	on going	on going	84.3	
52	Musoma MC	LGA	301	Supply of one Brand New 10 Tonnes Dump Truck Self Tipping for Musoma Municipal Council Under Urban Local Government Strengthening Programme (UGLSP) Project; contract No. PA/070/2015-2016/G/05 (Lot 2)	207,546,600.00	Goods	On going	91.0	98.0	69.0	on going	on going	81.2
			302	Upgrading of Musoma Urban Roads (9.867 Km) to Bitumen Standard); contract No. LGA/064/2016/2017/R/W/01	9,930,059,618.54	Roads	On going	100.0	94.0	89.0	on going	91.0	92.9
			303	Contract Number LGA/064/2016/2017/R/W/01 for Addendum to the contract agreement for upgrading of Musoma Urban roads (1.418 KM) to bitumen standard (ULGSP) within Musoma Municipality (additional work)	1,890,017,157.01	Roads	On going	87.0	96.0	86.0	on going	100.0	93.6
			304	Contract Number LGA/064/2016/2017/CS/01 for Provision of supervision and monitoring of construction of town roads (1.418 km) to bitumen standard (ULGSP) within Musoma Municipality (additional work)	298,150,000.00	Consultancy	On going	83.0	94.0	100.0	on going	100.0	95.6
			305	Consultancy Services for Provision of Supervision and Monitoring of Construction of Town Roads (9.867 Km) to Bitumen Standard (ULGSP Projects) Within Musoma Municipality; contract No. LGA/064/2016/2017/CS/ 01	873,000,000.00	Consultancy	On going	91.0	100.0	89.0	on going	90.0	91.1
53	Kibaha	LGA	306	Upgrading of Soko la Mnarani-NIDA road (1.06km); Contract No: LGA/011/2017/2018/W/40	1,510,344,178.13	Roads	Completed	100.0	94.0	95.2	88.0	89.0	92.8
			307	Upgrading of NDC 0.6 km and Halmashauri 0.1km to Asphalt standard in Kibaha Town Council; Contract No: LGA/011/2018-2019/W/22	1,354,582,820.00	Roads	On going	100.0	88.0	87.0	on going	on going	91.5
			308	Construction of Abattoir at Mtakuja in Kibaha Town; Contract No: LGA/011/2018-2019/W/23	804,309,600.00	Civil	On going	97.0	86.0	96.0	on going	83.0	89.3



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	TC		309	Provision of Consultancy services for preparation of preliminary and detailed Engineering drawings, cost estimates, Bidding document for Upgrading of Soko la Mnarani-NIDA road (1.06km) to asphalt standards in Kibaha Town Council; Contract No: LGA/011/2016/2017/C/04	38,000,000.00	Consultancy	Completed	88.0	94.0	88.0	100.0	100.0	94.6
			310	Provision of Consultancy services for design review, Preparation of Tender Documents and supervision of upgrading of Halmashauri road 0.6km and NDC road 0.18km to Asphalt concrete standard at Kibaha Town Council; Contract No: LGA/011/2018-19/C/01	99,000,000.00	Consultancy	On going	81.0	94.0	91.0	on going	on going	88.2
			311	Provision of Consultancy services for design review, preparation of Tender Documents, Conducting environmental and social impact assessment and supervision of construction of Abattoir (Slaughter House) at Mtakuja in Kibaha Town Council; Contract No: LGA/011/2018-19/C/02	59,900,000.00	Consultancy	On going	94.0	91.0	88.0	on going	83.0	87.4
			312	Provision of Consultancy services for designing review, preparation of tender documents and supervision for construction of modern markets in Kibaha Town; Contract No: LGA/011/2018-19/C/03	249,500,000.00	Consultancy	On going	94.0	88.0	91.0	on going	83.0	87.8
			313	Construction of Proposed Kibaha Town Council Modern Market; Contract No: LGA/011/2018-2019/W/19	7,298,549,844.00	Civil	On going	100.0	90.0	96.0	on going	81.0	89.6
			54	Lindi MC	LGA	314	Construction of Abattoir Building and Associated facilities LGA/053/2017/2018/HQ/W/17	1,344,626,285.00	Building	On going	100.0	96.2	85.0
	315	Contract No. LGA/053/2017-2018/ HQ/W/035 Lot 1 for Construction of Pumped Scheme for Mtutu (Mtutu Kati, Mtutu Getini, Lutende) and Nandambi Villages in Lindi Municipality	825,284,800.00		Water Supply	On going	100.0	100.0	80.0	on going	96.7	94.1	
	316	Contract No. LGA/053/2017-2018/ HQ/W/035 Lot 2 for Construction of Pumped Scheme for Chelweni, Narunyu, Tandangongoro and Muungano Villages	2,726,843,628.61		Water Supply	On going	100.0	100.0	80.0	on going	96.7	94.1	
	317	Contract No. LGA/079/2018/2019/HQ/W/06 for Upgrading of Lindi Municipal Roads, Uhuru, (0.64Km), Msonobari (0.65Km) and Mchinga approach (0.12Km) to Bitumen Standard	1,604,206,770.60		Roads	On going	100.0	100.0	84.2	on going	on going	92.1	
	318	Contract No. LGA/053/2016/2017/ HQ/G/16 for Supply of One (1) Backhoe Loader and One (1)	396,228,664.00		Goods	Completed	95.5	70.0	61.1	87.5	80.0	79.1	



SN	Entity	Category	Tender/Contract Description	Contract Amount (TZS)	Category	Status	Planning (%)	Procurement (%)	Contract Implementation (%)	Completion & Closure (%)	Quality & Quantity (%)	Project Overall (%)
			Dump Truck									
			319 Contract No. LGA/053/2017/2018/ HQ/G/13 for Supply of Waster Trailer (5Pcs) for Lindi MC	60,750,000.00	Goods	Completed	100.0	63.2	88.2	100.0	100.0	94.0
55	Njombe TC	LGA	320 Contract No. LGA/134/2017/2018/W/03-lot 1 for Proposed Construction of Njombe Central Market to be built on Plot No. 507 G Kwivaha Area	9,158,182,669.75	Civil	On going	68.0	80.0	61.0	on going	88.0	76.7
			321 Contract No. LGA/134/2014/2015/CS/01 for Preparation of Njombe Town Council Master Plan (GPS) - Phase I	72,000,000.00	Consultancy	Completed	33.0	50.0	73.0	50.0	80.0	63.2
			322 Contract No. LGA/134/2016/2017/CS/01(Phase III) for Preparation of Njombe Town Council Master Plan(GPS)-Phase III	143,882,040.00	Consultancy	Completed	71.0	50.0	56.0	50.0	80.0	67.4
			323 Contract No. LGA/134/2017/2018/G/15 for Supply of one Agricultural tractor and one trailer 9 tons	74,400,000.00	Goods	Completed	82.0	88.0	96.0	75.0	90.0	87.9
			324 Contract No. LGA/134/2016/2017/CS/01 for Provision of Consultancy services for construction supervision of Igongwi Water Supply Projects Lot 1, Lot 2, Lot 3, Lot 4, Lot 5 and Lot 3at Lugenge, Kisilo – Utalingolo in Njombe Town Council	859,500,000.00	Consultancy	On going	55.0	69.0	63.0	on going	80.0	69.4
			325 Contract No. LGA/134/2016/2017/W/02-LOT 3 for Proposed construction of Lugenge-Kisilo-Utalingolo Gravity Water Supply projects in Njombe Town Council	1,540,066,038.95	Water Supply	On going	73.0	70.0	55.0	on going	72.0	68.2
			326 Contract No. LGA/134/2018/2019/W/03-Lot 5 for Proposed construction works for the Igongwi Group Gravity Water Supply projects – Lot 5	1,205,342,127.00	Water Supply	On going	57.0	100.0	on going	on going	on going	71.3
			327 Contract No. LGA/134/2016/2017/W/02-PHASE III for Proposed construction of new Njombe bus Terminal (station building, pavements and ancillary works, waiting area shed, shops, police station and external works)	5,724,427,893.00	Civil	On going	75.0	100.0	100.0	on going	80.0	85.6
			328 Provision of Consultancy Services for Preparation of Master Plan for Njombe Town Council Phase II, LGA/134/2014/2015/C/01 (Phase II)	185,997,500.00	Consultancy	Completed	61.0	30.0	17.0	50.0	80.0	55.6
56			LGA	329 Contract No: LGA/025/2018/2019/MAWSS/W/01 for Ujenzi wa Maktaba, Bwalo na Jiko Shule ya Sekondari Mawelewele (Force Account)	150,000,000.00	Building	Completed	60.0	61.0	41.0	36.0	67.0
			330 Contract No: LGA/025/2018/2019/S/W/05 for Ujenzi wa Maktaba, Bwala na Jiko Shule ya Sekondari Tagamenda (Force Account)	150,000,000.00	Building	Completed	61.0	61.0	43.0	83.0	59.0	58.8



SN	Entity	Category	Tender/Contract Description	Contract Amount (TZS)	Category	Status	Planning (%)	Procurement (%)	Contract Implementation (%)	Completion & Closure (%)	Quality & Quantity (%)	Project Overall (%)	
	Iringa MC		331	Contract No: LGA/025/2018/2019/NC/31 for Ujenzi wa karo la kuchambulia samaki katika soko la samaki kata ya Kwakilosa (Force Account)	14,132,900.00	Building	Completed	50.0	45.0	52.0	67.0	75.0	61.6
			332	Contract No: LGA/025/2018/2019/HQ/C/01 for Consultancy Services for design review and construction supervision of Igumbilo Bus Stand Terminal Building and Access Road	443,465,000.00	Consultancy	On going	86.0	90.0	50.0	on going	75.0	73.6
			333	Contract No: LGA/025/2017/2018/G/Q/1 for Procurement of Motorcycles	41,356,000.00	Goods	Completed	73.0	73.0	82.0	92.0	95.0	85.5
			334	Provision of Consultancy Services for Construction Supervision of Mlandege Modern Market Contract No. LGA/025/2017/2018/HQ/C/10	552,841,800.00	Consultancy	On going	87.0	100.0	97.0	on going	80.0	87.6
			335	Proposed Construction of Mlandege Modern Market Contract No.: LGA/025/2017/2018/W/05	3,725,236,998.00	Civil	On going	83.0	96.0	71.0	on going	89.0	84.4
57	VETA HQ	PA	336	Proposed Construction of Various Buildings at Kihonda Veta in Morogoro Municipality; Contract Number: PA/024/2015/2016/EZ/W/01	1,805,576,530.36	Building	Completed	91.0	81.0	70.0	78.0	93.0	83.0
			337	Lot 1: Construction of Two (2) Additional Workshops and Associated Facilities for Pwani RVTSC – Phase 1, Welding and Metal Fabrication Workshop and Associated Works; Contract Number: PA/024/2017/18/HQ/W/21	300,000,000.00	Building	On going	92.0	93.0	63.0	on going	96.0	83.8
			338	Supply of Computer Consumables; Contract Number: PA/024/2019/2020/HQ/G/02	56,306,060.00	Goods	Completed	90.0	79.0	93.0	100.0	100.0	93.8
			339	Supply of Antivirus License (350 Computers) and Server Accessories; Contract Number: PA/024/2019/2020/HQ/N/09	18,640,831.71	Goods	Completed	100.0	91.0	75.0	67.0	100.0	88.3
			340	Proposed Rehabilitation of Existing Building and Construction of Additional Facilities for Karagwe District Vocational Training Centre; Contract Number: PA/024/2016/2017/HQ/W/28	4,651,350,739.50	Building	On going	86.0	74.0	60.0	on going	67.0	69.7
58	TANE SCO HQ	PA	341	Providing Service and Repair of Gas Turbine Bearing Vibration System Failure; Contract Number: PA/001/2018-19/HQ/N/35	65,714,645.56	NCS	Completed	83.3	52.9	81.3	66.7	75.0	75.5
			342	Provision of Consultancy Services for Assessment of Existing Risks and Pollutions of Sulfur Hexafluoride (SF8) Gas and Polychlorinated Biphenyls (PCB) by Conducting Baseline Data Collection for Soils and Water in Nine (9) Substations Premises; Contract Number: PA/001/2018-19/HQ/C/18	94,559,680.00	Consultancy	On going	96.9	86.8	76.3	on going	on going	84.9



SN	Entity	Category	Tender/Contract Description	Contract Amount (TZS)	Category	Status	Planning (%)	Procurement (%)	Contract Implementation (%)	Completion & Closure (%)	Quality & Quantity (%)	Project Overall (%)
			343 Provision of Consultancy Services to Conduct Geotechnical Investigation and Topographical Survey for Proposed Temporary Head Office to be Built at Medeli-Dodoma City; Contract Number: PA/001/2018-19/HQ/C/16	21,148,845.00	Consultancy	Completed	94.1	82.5	83.3	75.0	75.0	82.1
			344 Supply of UPS Batteries for Grid Control Centre; Contract Number: PA/001/2018-19/HQ/G/75	268,477,848.00	Goods	Completed	90.0	85.5	81.0	92.9	100.0	90.1
			345 Supply of RAD Secflow System for Connection of Grid Substation to Grid Control System; Contract Number: PA/001/2018-19/HQ/G/85	175,516,032.00	Goods	Completed	83.3	95.2	89.1	85.7	90.9	88.8
59	TPA Tanga Port	AE	346 Supply of 2 pcs of installation testing & commissioning of water purifier with capacity 500 Ltrs/Hr complete with accessories, 5 pcs of installation testing and commissioning UV Light complete with accessories; Contract Number: AE/016/2019-20/TA/G/24 LPO NO. 12911	36,060,800.00	Goods	Completed	75.0	85.0	50.0	100.0	57.0	65.6
			347 Supply of 6 nos of Layer 25 witch Catalyst 9200L-24P 4G; Contract Number: AE/016/2019-20/TA/G/14, LPO No. 12769	95,258,743.54	Goods	Completed	92.0	88.0	67.0	100.0	79.0	81.0
			348 Supply of 7Pcs of Tyre size 7.50 x 16, 7Pcs of Tube size 7.50x16, 7Pcs of Flap size 7.50x16 and 15Pcs of Tubeless Tyre size 31x10.50R15; Contract Number: AE/016/2019-20/TA/G/03 LPO No. 12657	9,416,400.00	Goods	Completed	83.0	76.0	73.0	100.0	64.0	75.3
			349 Supply of 410 pcs of overall reflecting industrial l/sleeve, 50 pcs of industrial gloves long sleeve leather, 50 pair of industrial gloves short sleeve rubber, 290 pair of industrial helmet h/hat with TPA logo, 290 pair of industrial safety boots, 113 pcs of industrial goggles, 580 industrial reflective vests multicolor, 290 of industrial helmet cap type with TPA logo, 100 pcs of industrial vest reflective mult color; Contract Number: AE/016/2019-20/TA/G/04 LPO NO. 12941	109,775,400.00	Goods	Completed	83.0	86.0	67.0	100.0	83.0	80.2
			350 Supply of 1 pc of Coffee table , 3 pcs of Executive office table, 3 pcs of Mapazia complete na mabomba yake pamoja na fitting at mtrs 2, 50 mtrs of Mapazia, mabomba pamoja na fitting complete, 20 pcs of Pillow with case pillow, 40 pcs of Pire cotton bedsheets 5x6, 12 pcs of Mapazia at 2 mtrs, 3 pcs of Door mate20; Contract Number: AE/016/2019-20/TA/G/10 LPO No. 19596	18,602,700.00	Goods	Completed	58.0	84.0	64.0	94.0	58.0	66.0
			351 Fumigation of 105,300M2 Buildings and Compounds. Contract Number: AE/016/2019-20/TA/NC/01	11,056,815.00	NCS	Completed	93.0	63.0	57.0	83.0	83.0	75.2



SN	Entity	Category	Tender/Contract Description	Contract Amount (TZS)	Category	Status	Planning (%)	Procurement (%)	Contract Implementation (%)	Completion & Closure (%)	Quality & Quantity (%)	Project Overall (%)
			352 Supply of 1 pc of Ceiling air-condition 3500 BTU Complete, 1 pc of Ceiling air-condition 2400 BTU Complete, 1 pc of Ceiling aircondition 18000 BTU Complete, 4 pcs of Air conditioner Compressor BTU 12000 HP 1 1/2, 3 pcs of Airconditioner compressor BTU 18000 HP, 2 pcs of Split unit aircondition 18000 BTU 1 1/2 HP/LG, 4 Nos of Automatic voltage switcher AVS 30A 240V; Contract Number:AE/016/2019-20/TA/G/05, LPO No. 19567	29,771,400.00	Goods	Completed	81.0	79.6	61.6	96.7	68.7	72.9
60	MSD	IE	353 Supply of face mask machine and materials; Contract Number: IE-009/2019/2020/HQ/G/120	644,353,200.00	Goods	Completed	100.0	73.0	75.0	71.0	100.0	86.9
			354 Provision of consultancy services for re-certification of ISO 9001:2015; Contract Number: IE-009/2019/2020/HQ/C/05	64,073,513.84	Consultancy	Completed	43.0	60.0	63.0	75.0	50.0	56.0
			355 Supply of bed sheet cotton from local manufacturers; Contract Number: IE-009/2019/2020/HQ/G/104	1,194,912,250.00	Goods	Completed	83.0	85.0	43.0	36.0	55.0	58.1
			356 Provision of air time to staff; Contract Number: IE-009/2019/2020/HQ/NC/2	428,580,000.00	NCS	Completed	79.0	76.0	81.0	67.0	81.0	78.7
			357 Provision of insurance services; Contract Number: IE-009/2019/2020/HQ/NC/26	1,184,442,379.40	NCS	Completed	79.0	81.0	71.0	67.0	100.0	81.9
61	TANR OADS HQ	AE	358 Consultancy Services for Design, Preparation of Tender Documents and Supervision of Construction of Weighbridge Station, Supply and Installation of Two Brand New Weighbridge Scales including Weigh-in-Motion Facility at Rubana in Mara Region; Contract Number: TRD/HQ/1005/2019/20	747,105,000.00	Consultancy	Completed	100.0	67.0	72.0	38.0	100.0	82.1
			359 Improvement of assorted accident "Black Spots" at the priority sites along the Dar es Salaam Corridor Phase1 (Lot 2 - Coast Region); Contract Number: TRD/HQ/1019/2019/20	7,845,324,344.00	Roads	On going	100.0	73.0	78.0	on going	on going	84.5
			360 Supply of Eight (8) Portable wheel load weighing scales; Contract Number: TRD/HQ/1024/2019/20	896,044,000.00	Goods	Completed	92.0	75.0	62.0	57.0	100.0	80.2
			361 Construction of Dar es Salaam Bus Rapid Transit (BRT) Infrastructure - Phase 2, Lot 1: Road Works (20.3Km) including Two Flyovers and 29 Bus Stations along Kilwa Road (from CBD Kariakoo to Mbagala); Contract Number: TRD/HQ/1047/2018/19	217,480,899,399.47	Roads	On going	90.0	96.0	89.0	on going	100.0	93.7
			362 Construction of Dar es Salaam Bus Rapid Transit (BRT) Infrastructure - Phase 2, Lot 2: Building Works for Mbagala Depot, Terminals	44,816,647,192.00	Roads	On going	97.0	96.0	87.0	on going	96.0	93.2



SN	Entity	Category	Tender/Contract Description	Contract Amount (TZS)	Category	Status	Planning (%)	Procurement (%)	Contract Implementation (%)	Completion & Closure (%)	Quality & Quantity (%)	Project Overall (%)	
			and Feeder Stations; Contract Number: TRD/HQ/1009/2018/19										
62	TPA HQ	AE	363	Construction of remaining works of Rigid pavement at Check Point No. 3, Heavy duty paving at EX-- Nasaco Yard and Replacement of Asbestos roofing sheets to central workshop, Ex-Nasaco Sheds and Offices Contract No. AE/016/2018-19/CTB/W/04	4,794,313,983.36	Civil	On going	75.0	84.0	87.0	on going	93.0	86.0
		364	Engineering, Procurement of Tanga Port; Phase I: Dredging Works for the Entrance Channel and Turning Basin, ESIA Study and Procurement of Port Operational Equipment; Contract No. AE/016/2018-19/CTB/W/17	172,361,280,586.00	Civil	On going	64.0	82.0	on going	on going	on going	70.0	
		365	Rehabilitation and Widening of Bandari Road (1.3 km), Mivinjeni Road (0.8) and Bandari Bridge; Contract No. AE/016/2018-19/CTB/W/24	14,889,246,655.41	Civil	On going	75.0	91.0	95.0	on going	on going	87.7	
		366	Supply and commissioning of six (6) Units of Rubber Tyred Gnatry Cranes for Dar es Salaam Port; Contract No. AE/016/2019-20/HQ/G/01 Lot 3	24,983,844,250.00	Goods	On going	83.0	83.0	83.0	on going	on going	83.0	
		367	Consultancy Services for Design Review, Supervision and Contract Administration for Construction of Kareme Port, Extension of Jetty, and Improvement of Kasanga Port along Lake Tanganyika; Contract No. AE/016/2019-20/HQ/C/12	1,375,312,000.00	Consultancy	On going	79.0	67.0	85.0	on going	80.0	80.0	



S/N	PROCUREMENT IMPLEMENTATION TOOL	STATUS
1	Standard Request for Quotation for Works	Approved and Uploaded on Website
2	Standard Request for Quotation for Goods	
3	Standard Request for Quotation for Non Consultancy Services	
4	STD for Non Consultants Services	
5	Standard Request for Proposal for Individual Consultants	
6	Standard format for invitation of Expression of Interest	
7	Procedural form No. 3 for Request for Approval of Procurement Procedure	
8	Procedural form No. 11 for Request for Approval of Evaluation Report and award recommendations	
9	Procedural form No. 12 for Request for Approval of Negotiation Team	
10	Procedural form No. 20 for Approval of Procurement of used Items	
11	Guideline for Evaluation of Goods, Works and Non-Consultant Services	
12	Guideline for Evaluation of Consultancy services	
13	Guideline for use of Force account	
14	Guideline for use of Circular Resolution by Tender Board	
15	Guideline for Community Participation	
16	Guideline for Special Groups	
17	Public Private Partnership documents Request for Qualification	
18	Public Private Partnership Documents Request for Proposal	
19	Public Private Partnership Standard Contact Agreement	Under review by WB
21	STD for General Goods	
22	STD for Small Works	
23	Standard Request for Proposal for Lumpsum Contracts	
24	Standard Request for Proposal for Time Based Contrant	
25	Design and Build Document	
26	STD for Supply and Installation of ICT	
27	STD for Supply and Installation of Plant	
28	Mwaliko wa Kotesheni ya Vifaa	
29	Mwaliko wa Kotesheni ya Ujenzi	
30	Mwaliko wa Kotesheni ya Makundi Maalum	
31	Mwaliko wa Kotesheni ya Huduma Zisizohitaji Ushauri wa Kitaalamu	
32	Mwaliko wa Kotesheni ya Ununuzi wa Bidhaa	
33	Standard Invitation for Quoatation for Minor Value Procurement	



Annex 4 - 3: Resolutions of the 12th EAPF

RESOLUTIONS OF THE 12TH EAST AFRICAN PUBLIC PROCUREMENT FORUM HELD AT AICC ARUSHA - TANZANIA FROM 27TH TO 29TH NOVEMBER 2019

S/N	ISSUE	PROPOSED RESOLUTION	ACTOR	TIME FRAME
1	There is a challenge in application of local content and meaningful inclusion of special groups in public procurement, member states need to review and align their legal framework and practices to align with EAC Protocol	Member states need to engage their respective Ministries in charge of EAC to come up with local contents strategies which are in line with EAC protocol.	All Regulatory Authorities	Report to the 13 th EAPF
2	Disclosure of Public procurement information is currently in formats that do not facilitate ease of usability, comparability, interoperability and visualization	Each country should review their data systems and consider adopting Open Contracting Data Standards (OCDS)	All Regulatory Authorities	Report to the 13 th EAPF
3	e-Government Procurement is not fully implemented within East African Countries	The member states should embrace the application of e-Government procurement systems	All Regulatory Authorities	Report to the 13 th EAPF
4	The partnership with non-state actors to monitor procurement contracts is still minimal among member states.	Promote and strengthen the partnership between non-state actors and Regulatory Authorities in contract monitoring.	All Regulatory Authorities	Report to the 13 th EAPF
5	Realization of Value for money in Public Procurement is still an unresolved issue	The Authorities should develop guidelines on how to enhance value for money in public procurement	All Regulatory Authorities	Report to the 13 th EAPF
6	Professionalism is becoming very dynamic as we embrace globalization and head towards 4 th Industrial Revolution.	Ensure inclusion of a session on procurement human resources and professionalism in each Forum to enhance adoption of the new knowledge and emerging trends by the professionals.	All Regulatory Authorities	Should be a norm, must be reported in each Forum
7	Who is going to host the 13 th EAPF, 2019	The 13 th EAPF will be held in Kigali – Rwanda, in October, 2020	Rwanda Regulatory Authority	